Public Document Pack



SUPPLEMENTARY INFORMATION

Council		

26 February 2018

Agenda	Page	Title	Officer	Reason Not
Item			Responsible	Included with
Number				Original Agenda
6.	(Pages 1 - 332)	Submission of the Partial Review of the Cherwell Local Plan 2011-2031 Oxford's Unmet Housing Needs – Appendix 12	Executive Director: Place and Growth	Appendices published as separate supplements due to the size of the documents

If you need any further information about the meeting please contact Natasha Clark, Democratic and Elections natasha.clark@cherwellandsouthnorthants.gov.uk, 01295 221589



Appendix 12

Heritage Impact Assessment

Part 1

Archaeological Evaluation dated October 2014 accompanying West Oxfordshire District Council Planning Application Reference 14/02063/OUT

and

Part 2

Heritage Statement dated April 2016 and extracts from Environmental Statement accompanying West Oxfordshire District Council Planning Application Reference 16/01364/OUT

and

Part 3

West Oxfordshire Local Plan Allocations Landscape and Heritage Advice dated October 2017 prepared in support of West Oxfordshire District Council Local Plan Examination

and

Part 4

Historic England Consultation Response dated 19 May 2016 submitted in response to West Oxfordshire District Council Planning Application Reference 16/01364/OUT

Appendix 12

Heritage Impact Assessment

Part 1

Archaeological Evaluation dated October 2014 accompanying West Oxfordshire District Council Planning Application Reference 14/02063/OUT

T H A M E S V A L L E Y

ARCHAEOLOGICAL

SERVICES

Land at Shipton Road, Woodstock, Oxfordshire

Archaeological Evaluation

by Daniel Bray and Andy Taylor

Site Code: SWO14/131

(SP 4573 1622) Page 3

Land at Shipton Road, Woodstock, Oxfordshire

An Archaeological Evaluation

for Vanbrugh Trustees and Pye Homes

by Daniel Bray and Andy Taylor

Thames Valley Archaeological Services Ltd

Site Code SWO 14/131

October 2014

Summary

Site name: Land at Shipton Road, Woodstock, Oxfordshire

Grid reference: SP 4573 1622

Site activity: Evaluation

Date and duration of project: 23rd September–21st October 2014

Project manager: Steve Ford

Site supervisor: Daniel Bray and Andy Taylor

Site code: SWO 14/131

Area of site: 61.6ha

Summary of results: This component of the evaluation has examined a large parcel of land surrounding a scheduled ancient monument with a Roman villa at it's core. A prior phase of evaluation comprised geophysical survey which identified a number of anomalies certainly or probably of archaeological interest and which were examined by several of the trial trenches here.

Two areas, to the north and north east containing a cluster of geophysical anomalies have been confirmed as representing non-villa settlement complexes of Roman date. A third area toward the north with no geophysical anomalies was identified as containing further Roman deposits. Two other areas of geophysical anomalies to the north west and south east as well as several isolated anomalies have been shown as being of no archaeological interest comprising either natural features, or areas of modern activity. The site of an isolation hospital indicated on an early 20th century map was examined but found to contain few below ground traces.

Beyond these clusters of Roman occupation, other areas were largely devoid of archaeological features and artefacts suggesting that the land was not formally organised as fields until late post-medieval times.

Location and reference of archive: The archive is presently held at Thames Valley Archaeological Services, Reading and will be deposited with Oxfordshire County Museums Service due course.

This report may be copied for bona fide research or planning purposes without the explicit permission of the copyright holder. All TVAS unpublished fieldwork reports are available on our website: www.tvas.co.uk/reports/reports.asp.

Report edited/checked by: Steve Ford ✓ 06.11.14

Steve Preston ✓ 06.11.14

Land at Shipton Road, Woodstock, Oxfordshire An Archaeological Evaluation

by Daniel Bray and Andy Taylor

Report 14/131c

Introduction

This report documents the results of an archaeological field evaluation carried out at on land comprising three fields to the south of Shipton Road, Woodstock, Oxfordshire (SP 4573 1622) (Fig. 1). The project was commissioned by Mr Steve Pickles of West Waddy ADP LLP, The Malthouse, 60 East St Helen Street, Abingdon, Oxfordshire, OX14 5EB on behalf of Vanbrugh Trustees, c/o The Estate Office, Blenheim Palace, Woodstock, OX20 1PP and Pye Homes (Oxford), Langford Locks, Kidlington, OX5 1HZ.

A planning application is being prepared for submission to Cherwell District Council and West Oxfordshire District Council (the site incorporates areas within both) for mixed residential and commercial use. A two-part program of works comprising a geophysical survey (Bray and Dawson 2014) and a field evaluation has been requested in order both to inform the planning process and to influence the design of the scheme.

This is in accordance with the Department for Communities and Local Government's *National Planning Policy Framework* (NPPF 2012). A scheme of works was sent to the District Councils prior to work commencing. The overall proposal area also includes a Scheduled Ancient Monument but that area will be excluded from the development proposal and it has not been subject to intrusive investigation (trenching), although it was surveyed by magnetometer. The fieldwork was undertaken by Will Attard, Aidan Colyer, Rebecca Constable, Sophie Frampton, Anna Ginger, Jo Pine, Tom Stewart, Dan Strachan and Ben Tebbit under the supervision of Daniel Bray and Andy Taylor and the site code is SWO 14/131.

The archive is presently held at Thames Valley Archaeological Services, Reading and will be deposited with Oxfordshire County Museums Service in due course.

Location, topography and geology

The site currently consists of arable land spread across three fields (Fig. 2). The proposed development area is centred on NGR SP 4573 1622 and covers around 60ha. It is bounded by Shipton Road to the north, Upper Campsfield Road to the east, Oxford Road (the A44) to the south and by properties forming the eastern edge of Woodstock to the west. Small occupied areas surrounded by the larger area of the overall site are excluded. The majority of the site is located on Cornbrash geology, but the south-western portion is mapped as on Forest

marble (clay with limestone) (BGS 1982) all of which were observed across the site. The site lies at a height of approximately 90m above Ordnance Datum, sloping down from 93m AOD in the west to 84m in the east and with a significant drop down towards the main road at the southern end of the site.

Archaeological background

The archaeological background for the site has been outlined in an archaeological desk-based assessment prepared for the proposed development (Preston 2014). In summary, the confluence of two Thames tributaries (the Evenlode and Glyme), and the proximity of the Cherwell, will have made the area in which the site lies an attractive one for settlement of all periods, so it is perhaps a little surprising that the area around Woodstock is not especially noted for its wealth of prehistoric archaeology. There are some barrows in the wider area, and the West Oxfordshire Grim's Ditch is to the north of Woodstock. The area comes into more prominence in the Roman period, as the road between the towns of Alchester and Cirencester (Akeman Street) passed not far to the north and its line attracted settlement, including several villas, to the area. The Scheduled Ancient Monument of Blenheim (or Begbroke) Villa is wholly within the proposal area (Scheduled Monument 1021367). Discovered from aerial photographs, this site has seen limited excavation which revealed well-preserved walls and other features. A geophysical survey (Bray and Dawson 2014) identified the precise location of the villa as well as a identifying a surrounding complex of enclosure. The site is also adjacent to Blenheim Park, a registered park, within which is the World Heritage Site, Blenheim Palace.

Objectives and methodology

The purpose of the evaluation was to determine the presence/absence, extent, condition, character, quality and date of any archaeological deposits within the area of development.

The specific aims of the project were:

- to determine if archaeological deposits of any period are present;
- to determine if any prehistoric occupation or landscape features are present on the site;
- to determine if there are later prehistoric, Roman, Saxon or medieval deposits present on the site;
- to determine if there are additional Roman deposits associated with the Roman villa on the site;
- to determine the nature of the post-medieval isolation hospital at the northern end of the site; and
- to determine if any geophysical anomalies are of archaeological origin.

It was proposed to dig a total of 242 trenches each 25m long and 1.60m (c. 2% of the site area excluding an area of c. 2.5ha around the Scheduled Monument). The trenches were to be excavated in a stratified random pattern, but subject to purposive revision to target selected geophysical anomalies. Trenches were to be excavated by a

360° type machine fitted with a toothless grading bucket and were dug under constant archaeological supervision. All spoilheaps were monitored for finds. All potential archaeological deposits were to be handcleaned and sufficient of the archaeological features and deposits exposed were excavated or sampled by hand to satisfy the aims of the project, but without compromising the integrity of any which might warrant preservation in situ or might better be investigated under the conditions pertaining to full excavation.

Results

All 242 trenches were dug as close as possible to their intended positions and a further 23 were excavated as the evaluation strategy evolved (Fig. 2). The initial trenches measured between 22.50m and 31.50m in length and between 0.23m and 0.59m deep. The additional (targeted) trenches ranged from small almost square trenches (3.10m to 3.50m by 2.90 to 3.20m) to 27.0m long and 1.8m wide. The stratigraphy within the trenches consisted of either topsoil overlying subsoil, or topsoil directly overlying the natural geology (Trenches 50, 51, 246 and 247 only). The natural geology varied across the site varying from yellow brown clay silt with limestone inclusions to limestone bedrock. A complete list of trenches giving lengths, breadths, depths and a description of sections and geology is given in Appendix 1. A list of excavated features is given in Appendix 2. Only those features containing potential archaeological features are discussed below.

Trench 2 (Figs. 3 and 11)

This trench was aligned North-South and measured 26m long and 0.36m deep. The stratigraphy consisted of 0.17m of topsoil overlying 0.19m of subsoil overlying the natural geology light brown yellow clay sand geology. A gully was identified at 6m into which a slot (1) was dug. No finds were recovered. This measured 0.69m wide and 0.14m deep and filled with a mid red brown clayey silt (52).

Trench 9 (Figs 3 and 11)

This trench was aligned approximately East-West and measured 26m in length and 0.29m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.07m of subsoil overlying clayey silt and limestone natural geology. A large linear feature (2) was noted at the western end, which upon investigation was found to contain a large land drain and modern pottery.

Trench 19 (Figs 3 and 11)

This trench was aligned North East-South West and measured 25.60m in length and 0.28m deep. The stratigraphy consisted of 0.28m of topsoil directly overlying natural geology limestone geology. A gully was noted at 3.50m through which a slot (3) was dug measuring 0.50m wide and 0.16m deep. Its light yellow brown sandy silt fill (54) did not produce any finds.

Trench 28 (Figs 3 and 11)

This trench was aligned North East-South West and measured 26.00m in length and 0.30m deep. The stratigraphy consisted of 0.23m of topsoil overlying 0.07m of subsoil overlying natural geology brown yellow sandy clay geology. A gully was noted at the north-eastern end of the trench through which a slot (5) was dug measuring 0.60m wide and 0.24m deep. Its light grey brown silty clay fill (58) produced a sherd of post medieval/modern pottery.

Trench 46 (Figs 3 and 11)

This trench was aligned North-South and measured 26.40m in length and 0.44m deep. The stratigraphy consisted of 0.26m of topsoil overlying 0.16m of subsoil overlying natural geology yellow brown sandy clay geology. A possible pit or gully terminus was observed at 20m through which a slot (4) was dug. This measured 0.40m wide and 0.35m deep and showed it to have three fills (55-57). Of these, its secondary fill (57) produced a sherd of probably medieval pottery and a piece of burnt flint.

Trench 47 (Figs 3 and 11)

This trench was aligned approximately East-West and measured 27m in length and 0.42m deep. The stratigraphy consisted of 0.30m of topsoil overlying 0.12m of subsoil overlying natural geology sandy clay and limestone natural geology. A gully was observed between 9m and 15.50m through which a slot (6) was dug measuring 1.10m wide and 0.25m deep. It contained two fills (59 and 60) with its secondary fill (59) containing two sherds of Iron Age pottery, a piece of mid-Roman pottery and a sheep tooth.

Trench 49 (Figs 3 and 11)

This trench was aligned approximately North East-South West and measured 26.40m in length and 0.31m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.09m of subsoil overlying natural geology sandy clay and limestone natural geology. At the south western end a pit (10) was noted measuring 0.70m wide and 0.25m deep but no finds were recovered from its mid yellow brown sandy silt fill (64). At 2.50m a gully was noted through which a slot (11) was dug measuring 0.40m wide and 0.45m deep but again it did not produce any finds. Between 7m and 14m a ditch was observed thorough which a slot (12) was dug measuring 0.90m wide and 0.09m deep but it did not produce any dating evidence.

Trench 50 (Figs 3 and 11)

This trench was aligned North West-South East and measured 26.20m in length and 0.32m deep. The stratigraphy consisted of 0.20m of topsoil overlying 0.10m of subsoil overlying sandy clay and limestone natural geology. An oval pit (13) was noted at 24m measuring 1.20m in length and 0.60m wide and 0.15m deep. Its mid red brown silty clay fill (67) did not contain and finds.

Trench 53 (Figs 3 and 11)

This trench was aligned North-South and measured 27m in length and 0.44m deep. The stratigraphy consisted of 0.26m of topsoil overlying 0.10m of subsoil overlying natural geology yellow grey sandy clay geology. A ditch was located at the southern end of the trench into which a slot (8) was excavated. It measured 0.90m wide and 0.12m deep and its mid grey brown silty clay fill (62) contained four pieces of brick/tile, probably post-medieval, along with two pieces of fired clay and three pieces of slag.

Trench 54 (Figs 4 and 11;Pl. 4)

This trench was aligned approximately East-West and measured 26m in length and 0.54m deep. The stratigraphy consisted of 0.36m of topsoil directly overlying sandy silt with frequent limestone natural geology. A gully was located between 10.30m and 12.50m through which a slot (7) was excavated and measured 0.42m wide and 0.08m deep. Its mid yellow brown silty clay fill (61) did not produce any dating evidence.

Trench 62 (Figs 4 and 11)

This trench was aligned approximately North-South and measured 25.50m in length and 0.40m deep. t consisted of 0.30m of topsoil overlying 0.10m of subsoil overlying natural geology limestone geology. A gully was located between 18m and 22m through which a slot (9) was dug measuring 0.45m wide and 0.30m deep. Its mid yellow brown silty clay fill (63) produced a sherd of post medieval/modern pottery.

<u>Trench 67 (Figs 4 and 11)</u>

This trench was aligned North-South and measured 24.30m in length and 0.31m deep. The stratigraphy consisted of 0.26m of topsoil overlying 0.05m of subsoil overlying natural geology limestone and clay silt geology. A gully was located between 2.50m and 8m through which a slot (14) was dug measuring 0.50m wide and 0.09m deep and filled with a mid red brown clayey silt (68). No finds were recovered.

Trench 76 (Figs 4 and 11)

This trench was aligned North East-South West and measured 24.50m in length and 0.27m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.05m of subsoil overlying limestone natural geology. A

gully was located between 14m and 17m into which a slot (15) was dug measuring 0.50m wide and 0.15m deep. Its mid red brown clayey silt fill (69) did not produce any finds.

Trench 79 (Figs 4 and 11)

This trench was aligned approximately North East-South West and measured 26m in length and 0.33m deep. The stratigraphy consisted of 0.24m of topsoil overlying 0.09m of subsoil overlying sandy silt and limestone natural geology. A gully was located between 4m and 9m through which a slot (16) was excavated measuring 0.40m wide and 0.07m deep but did not contain any finds. A large ditch (17) was excavated and turned out to have a limestone block field drain in the base.

Trench 83 (Figs 4 and 12)

This trench was aligned North-South and measured 25.10m in length and 0.32m deep. The stratigraphy consisted of 0.24m of topsoil overlying 0.08m of subsoil overlying yellow brown sandy silt and limestone natural geology. Three linear features were noted in this trench. Gully 18 was located between 2.80m and 5.80m, which measured 0.40m wide and 0.18m deep but did not produce any finds. A slot through ditches 19 and 20 showed that ditch 20 cut ditch 19. The latter measured 0.35m deep and contained five sherds of Late Iron Age pottery while ditch 20 was 0.35m deep and produced 441 sherds of Early Roman pottery from its surface and secondary fill (74).

Trench 84 (Figs 5 and 12)

This trench was aligned approximately North-South and measured 24.20m in length and 0.31m deep. The stratigraphy consisted of 0.25m of topsoil overlying 0.06m of subsoil overlying sandy silt and limestone natural geology. Two large linear features (26 and 27) were located between 3m and 17m but were not excavated further. A pit (25) was cut into the top of ditch 27 which measured 1.10m in diameter and 0.15m deep and contained four sherds of Roman pottery. Two further large ditches (21 and 24) were located between 17.30m and 22.90m. A slot was dug to determine a relationship which showed 21 cut 24. Ditch 21 was 2m wide and 0.28m deep and contained 50 sherds of Roman pottery, a probable *tegula* fragment, and three pieces of animal bone, one of which was burnt, and an oyster shell. Ditch 24 measured 0.45m deep and contained two sherds of Roman pottery.

Trench 85 (Figs 5 and 12)

This trench was aligned East-West and measured 25m in length and 0.28m deep. The stratigraphy consisted of 0.23m of topsoil overlying 0.05m of subsoil overlying sandy silt and limestone natural geology. Two ditches were noted in this trench with ditch 22 between 2m and 4.50m. This measured 0.80m wide and 0.21m deep and contained 17 sherds of Late Iron Age/Early Roman pottery and 24 pieces of animal bone. Ditch 23 was located

between 9m and 11.50m and measured 0.90m wide and 0.50m deep and contained 28 sherds of Late Iron Age pottery and 13 pieces of animal bone.

Trench 86 (Figs 5 and 12)

This trench was aligned approximately East-West and measured 25.20m in length and 0.26m deep. The stratigraphy consisted of 0.21m of topsoil overlying 0.05m of subsoil overlying clayey silt and limestone natural geology. A large ditch was located between 6.50m and 10m into which a slot (28) was dug measuring 3.10m wide and 0.19m deep which contained 25 sherds of Late Iron Age/Early Roman pottery, four pieces of animal bone, a piece of struck flint and six pieces of fired clay. Much of the remainder of the trench comprised what appeared to be several inter-cutting features that may represent further linear features. These were not investigated further as it was felt that their probable complexity would best be dealt with under excavation conditions.

Trench 87 (Figs 6 and 13)

This trench was aligned approximately East-West and measured 24.50m in length and 0.33m deep. The stratigraphy consisted of 0.23m of topsoil overlying 0.10m of subsoil overlying clayey silt and limestone natural geology. Two large features were noted in this trench with 34, at the western end of the trench not investigated further, although two sherds of Roman pottery were recovered from its surface. From 11.50m to the eastern end of the trench was a large area of fill, possibly evidence of limestone removal in antiquity which had a slot (33) dug into it measuring 1.20m wide and 0.20m deep which contained nine sherds of Early Roman pottery and four pieces of animal bone.

Trench 88 (Figs 6 and 13; Pls. 5 and 6)

This trench was aligned North East-South West and measured 23.90m in length and 0.37m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.15m of subsoil overlying sandy silt and limestone natural geology. A large linear feature (32) was noted at the south-western end but was not investigated further. Between 13.30m and 21.70m were three inter-cutting probable linear features (29-31). A slot was dug showing 29 measured 0.60m deep. 30 measured 0.48m deep and 31 was 0.30m deep. None of these produced any finds.

Trench 89 (Figs 6 and 13; Pls. 7 and 8)

This trench was aligned approximately North East-South West and measured 25.80m in length and 0.30m deep. The stratigraphy consisted of 0.25m of topsoil overlying 0.05m of subsoil overlying the sandy silt natural geology. A ditch was located between 2.50m and 5m through which a slot was dug which showed it to have two cuts. 36 measured 2.20m wide and was dug to a depth of 1.10m, which due to its vertical nature may be a well

and was cut by ditch 37 and it contained 12 sherds of Roman pottery, a piece of animal bone and nine hobnails. Ditch 37 was 1.50m wide and contained 10 sherds of Roman pottery and seven pieces of animal bone.

Trench 91 (Figs 6 and 14)

This trench was aligned East-West and measured 26.30m in length and 0.30m deep. The stratigraphy consisted of 0.18m of topsoil overlying 0.12m of subsoil overlying sandy silt natural geology. A large ditch was located between 5.50m and 9.70m into which a slot (35) was dug, 0.80m wide and 0.40m deep which contained three sherds of Roman pottery.

Trench 141 (Fig 7)

This trench was aligned approximately North East-South West and measured 25m in length and 0.31m deep. The stratigraphy consisted of 0.26m of topsoil overlying 0.05m of subsoil overlying sandy silt and limestone natural geology. A modern ditch located at 13.50m was not investigated further.

Trench 176 (Figs 7 and 14)

This trench was aligned approximately North East-South West and measured 25.50m in length and 0.27m deep. The stratigraphy consisted of 0.23m topsoil overlying 0.04m of subsoil overlying clayey silt and limestone natural geology. A gully (48) was located between 13.60m and 16.10m into which measured 0.60m wide and 0.11m deep. It did not produce any dating evidence.

Trench 205 (Figs 7 and 14)

This trench was aligned North-South and measured 25.30m in length and 0.28m deep. The stratigraphy consisted of 0.24m of topsoil overlying 0.04m of subsoil overlying clayey silt and limestone gravel natural geology. A linear feature that had been identified from the geophysical survey was noted between 14.50m and 20m into which a slot (47) was dug which measured 0.40m deep and contained 12 sherds of post medieval/modern pottery, a piece of tile, a piece of copper alloy, two pieces of glass and five pieces of clay pipe.

Trench 206 (Figs 7 and 14)

This trench was aligned North-South and measured 26m in length and 0.28m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.06m of subsoil overlying clayey silt and limestone gravel natural geology. The same feature as observed in trench 205 was also observed in this trench between 16.60m and 23.60m into which a slot (101) was dug which measured 0.43m deep and contained a sherd of post medieval/modern pottery, an iron nail and three pieces of glass.

Trench 208 (Figs 7 and 14)

This trench was aligned approximately North West-South East and measured 22.50m in length and 0.29m deep. The stratigraphy consisted of 0.21m of topsoil overlying 0.08m of subsoil overlying clayey silt and limestone gravel natural geology. A pit (49) was noted at 11.50m which measured 1.05m in diameter and 0.21m deep but did not produce any finds. A ditch terminus was located at the north western end of the trench into which a slot (100) was dug measuring 0.60m wide and 0.32m deep which contained a sherd of post medieval/modern pottery.

Trench 219 (Figs 7 and 14)

This trench was aligned approximately North-South and measured 25.60m in length and 0.27m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.05m of subsoil overlying clayey silt and limestone natural geology. A ditch was located at 19m into which a slot (103) was dug measuring 0.90m wide and 0.30m deep that produced seven sherds of post medieval/modern pottery and four pieces of glass.

Trench 222 (Figs 7 and 14)

This trench was aligned North West-South East and measured 25.90m in length and 0.28m deep. The stratigraphy consisted of 0.23m of topsoil overlying 0.05m of subsoil overlying clayey silt and limestone natural geology. A pit (105) was observed at 7m measuring 1.85m wide and 0.23m deep but did not contain any finds. Much of the remainder of the trench appeared to contain fill into which two sondages were dug (165 and 169) with 165 producing a sherd of Roman pottery.

Trench 224 (Figs 8 and 15; Pls. 9 and 10)

This trench was aligned North West-South East and measured 27.20m in length and 0.30m deep. The stratigraphy consisted of 0.26m of topsoil overlying 0.04m of subsoil overlying clayey silt and limestone natural geology. Two linear features (107, 108) and a pit (106) were located between 16.50m and 23.70m into which a slot was dug to determine their relationships, although none could be discerned. Pit 106 measured 2.15m in diameter and 0.90m deep and its two fills combined contained 21 sherds of Early Roman pottery and 34 pieces of animal bone. Ditch 107 measured 1.30m wide and 0.40m deep and contained 61 sherds of Roman pottery, two pieces of tile, including one of tegula, nine pieces of animal bone and a struck flint. Ditch 108 was 0.45m deep and produced seven sherds of Roman pottery, eight pieces of animal bone, a piece of fired clay, an iron nail and a piece of Roman tile.

Trench 225 (Figs 8 and 15)

This trench was aligned approximately North East-South West and measured 26m in length and 0.28m deep. The stratigraphy consisted of 0.21m of topsoil overlying 0.07m of subsoil overlying sandy silt and limestone natural geology. Two linear features were noted in this trench. The first was between 1.60m and 4.20m into which a slot (102) was dug measuring 0.96m wide and 0.18m deep. It contained a sherd of Roman pottery and three pieces of animal bone. The second example was particularly large and may represent more than one feature. A slot (104) showed it was 1.20m wide and 0.39m deep and contained two sherds of Roman pottery and three pieces of animal bone.

Trench 226 (Figs 8 and 15)

This trench was aligned North West-South East and measured 25.70m in length and 0.36m deep. The stratigraphy consisted of 0.27m of topsoil overlying 0.09m of subsoil overlying sandy silt and limestone natural geology. A ditch was located at 13m into which a slot (46) was dug measuring 0.76m wide and 0.24m deep. It contained a tiny sherd of Iron Age pottery, seven pieces of animal bone and two pieces of oyster shell.

Trench 228 (Figs 8 and 15)

This trench was aligned North West-South East and measured 26.40m in length and 0.26m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.04m of subsoil overlying sandy silt and limestone natural geology. Two postholes (44 and 45) were noted at the south-eastern end of the trench, 0.13m and 0.20m wide and 0.09m and 0.08m deep respectively. Neither produced any dating evidence. A ditch was located between 11.80m and 13.80m into which a slot (43) was dug measuring 0.62m wide and 0.30m deep. It contained three sherds of Roman pottery and a piece of bunt animal bone.

Trench 229 (Figs 8 and 15)

This trench was aligned approximately North-South and measured 26.20m in length and 0.59m deep. The stratigraphy consisted of 0.24m of topsoil overlying 0.35m of subsoil overlying limestone natural geology. Two inter-cutting linear features were noted along much of the length of this trench, on terminating and the other turning to head out of the trench to the east. Slots were dug across these, including one to determine a relationship (39 and 40), although this was not apparent. Gully 39 measured 0.11m deep while gully 40 was 0.10m deep with both containing a single sherd of Late Iron Age and Roman pottery respectively. Gully slot 41 measured 0.50m wide and 0.08m deep but did not contain any finds. Gully 42 was 0.36m wide and 0.06m deep and contained a sherd of Roman pottery.

Trench 230 (Figs 9, 15 and 16; Pls. 11 and 12)

This trench was aligned North East-South West and measured 24.40m in length and 0.30m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.08m of subsoil overlying clayery silt and limestone natural geology. Three linear features were noted along the length of the trench. Between 2.30m and 5m was ditch 109

which measured 1.09m wide and 0.21m deep and contained 16 sherds of Roman pottery, two pieces of animal bone and an oyster shell. Between 10.20m and 13.80m was ditch 110 which measured 1.16m wide and 0.26m deep and contained nine sherds of Roman pottery, four pieces of animal bone and a piece of slag. Ditch 111 was located between 15.80m and 19.70m which measured 2.14m wide and 0.30m deep and contained 46 sherds of Roman pottery, 30 pieces of animal bone and a piece of burnt flint.

Trench 231 (Figs 9 and 16; Pls. 13 and 14)

This trench was aligned approximately North West-South East and measured 25.90m in length and 0.26m deep. The stratigraphy consisted of 0.19m of topsoil overlying 0.07m of subsoil overlying clayey silt and limestone natural geology. Two ditches and a pit were observed along the length of the trench. Between 9m and 15.50m was a large area of probable fill although it was difficult to determine if it only consisted of a ditch and a silty area. The ditch (117) measured 0.96m wide and 0.21m deep and contained two sherds of Roman pottery. Between 17.30 and 18.70 a second ditch was located into which a slot (118) was dug measuring 1.17m wide and 0.29m deep and this also contained a sherd of Roman pottery. At 24m was pit 119, which measured 0.78m in diameter and 0.26m deep and contained four sherds of Roman pottery.

Trench 232 (Figs 9 and 16; Pls. 15 and 16)

This trench was aligned East-West and measured 25m in length and 0.24m deep. The stratigraphy consisted of 0.21m of topsoil and 0.03m of subsoil overlying clayey silt and limestone natural geology. Between 6m and 11m a ditch was located into which a slot (116) was dug measuring 2.18m wide and 0.47m deep but it did not produce any dating evidence. A second ditch was located between 18.20m and 23.40m this could not be excavated due to the unexpected presence of a crouched burial (115) cut in to the top of it. From the deposit around the skeleton were retrieved four sherds of pottery (one each from the Late Iron Age, Early Roman, Middle Roman and post-medieval periods); two iron nails; and a sheep/goat tooth. It is not altogether certain that these finds really belong with the grave.

Trench 238 (Fig 9)

This trench was aligned approximately North East-South West and measured 25.60m in length and 0.28m deep. The stratigraphy consisted of 0.17m of topsoil overlying 0.11m of subsoil overlying clayey silt and limestone natural geology. At 8m was a terminal end of a modern gully (121) which was not investigated.

Trench 252 (Figs 9 and 16)

This trench was aligned approximately North-South and measured 23.70m in length and 0.33m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.11m subsoil overlying clayery silt and limestone natural

geology. A ditch was located between 1.80m and 6m into which a slot (120) was dug measuring 1.26m wide and 0.30m deep. It contained a single sherd of Roman pottery.

Trench 254 (Figs 9 and 17)

This trench was aligned East-West and measured 25.10m in length and 0.29m deep. The stratigraphy consisted of 0.22m of topsoil overlying 0.07m of subsoil overlying clayey silt and limestone natural geology. A ditch was located at the western end of the trench into which a slot (114) was dug measuring 1.44m wide and 0.27m deep which contained a sherd of Roman pottery.

Trench 255 (Figs 9 and 17)

This trench was aligned approximately North-South and measured 27m in length and 0.29m deep. The stratigraphy consisted of 0.23m of topsoil overlying 0.06m of subsoil overlying clayer silt and limestone natural geology. A ditch was located between 1.20m and 6m into which a slot (112) was dug measuring 1.70m wide and 0.25m deep but it did not contain any dating evidence.

Trench 256 (Figs 10 and 17)

This trench was aligned approximately East-West and measured 25.20m in length and 0.35m deep. The stratigraphy consisted of 0.21m of topsoil overlying 0.14m of subsoil overlying clayer silt and limestone natural geology. Much of this trench showed possible evidence of quarrying. A slot (113) was dug into it measuring 0.65m deep and showed three fills but no finds were recovered.

Trench 258 (Fig 10; Pl. 17)

This trench measured 3.30m in length, 2.90m wide and 0.30m deep. The stratigraphy consisted of 0.19m of topsoil overlying 0.08m of subsoil overlying limestone natural geology. The cut of a modern feature was evident but investigated further.

Trench 259 (Fig 10)

This trench measured 3.30m in length, 2.90m wide and 0.28m deep. The stratigraphy consisted of 0.17m of topsoil overlying 0.11m of subsoil clayey silt and limestone natural geology. A modern cut was evident in one corner of this trench but was not investigated further.

Trench 260 (Fig 10; Pl. 18)

This trench measured 3.30m in length, 3.00m wide and 0.27m deep. The stratigraphy consisted of 0.16m of topsoil overlying 0.11m of subsoil overlying clayey silt and limestone natural geology. A modern feature was evident in this trench but not investigated further.

Trench 261 (Fig 10)

This trench 261 measured 3.10m in length, 3.00m wide and 0.30m deep. The stratigraphy consisted of 0.20m of topsoil overlying 0.10m of subsoil overlying clayey silt and limestone natural geology. A modern feature was noted in this trench but not investigated further.

Finds

Pottery by Jane Timby

The archaeological evaluation resulted in the recovery of an assemblage of 858 sherds of pottery weighing 8360g dating to the later prehistoric, early Roman, Roman and post-medieval/modern periods. There is also a single possible fragment of medieval pottery. The assemblage was sorted into fabrics based on the colour, texture and nature of the inclusions present in the clay. Known named or traded Roman wares were coded using the National Roman fabric reference system (Tomber and Dore 1998); other wares were coded more generically. The pottery was scanned to assess its likely chronology and quantified by sherd count and weight for each recorded context (Appendix 3).

In general the sherds were in moderate condition with an overall average sherd weight of 9.7g. Surface preservation was poor and many of the sherds had abraded edges largely due to their fairly soft fabrics. Surface finish did not survive on most of the material.

Pottery was recovered from 42 features with additional material from surface collection over seven trenches. A particularly large collection of material, 373 sherds, constituting 43% of the total assemblage, was recovered from the surface of ditch 20. At least 44 contexts produced less than 10 sherds, in many cases less than five sherds, which impacts severely on the level of accuracy that can be given to the dating.

Later Prehistoric

Several sherds, 97 in total are dated as Iron Age with a further 156 sherds dated to the later Iron Age (Appendix 3). Most of the former had a calcareous temper comprising fairly well crushed fossiliferous material and limestone or a sandy fabric and were from handmade vessels. There were no featured sherds and the pieces were generally very small and degraded. It is likely that most represent redeposited material in later deposits.

Only three contexts exclusively produced Iron Age sherds; the surface of Trench 41 and single very small pieces from gully 39 and ditch 46. The material designated as Later Iron Age is almost exclusively handmade grog-tempered wares which would have continued in use into the early Roman period. These account for 18% of the recovered assemblage. Just one context (ditch 19) produced just grog-tempered wares without any Roman material: the remaining occurrences appear to be in early Roman contexts.

Roman

local copy, the sherds are very degraded.

Most of the assemblage dates to the Roman period, some 567 sherds. Of this total some 456 sherds, 80% can be broadly assigned to the early Roman period (second half of the 1st century AD). These wares comprise fine sandy grey wares with sparse grog, fine black sandy wares, South Gaulish samian (LGF SA), and a sherd of Baetican *amphora* from South Spain, probably a Haltern 70 form. Potentially slightly later in date are more standardized grey sandy wares from the Oxfordshire industry (OXF RE); Dorset black burnished ware (DOR BB1), and four sherds of a rough cast decorated beaker from pit 25 which may be an import from Argonne or a

There are also a few sherds of Central Gaulish samian (LEZ SA) all collectively suggesting a small amount of activity in the 2nd century. The DOR BB1 includes a flat rim dish or bowl from ditch 21 is likely to date to the 2nd century.

Also of note are several bodysherds from a cream sandy ware flagon, probably an Oxfordshire white ware and also possibly deliberately holed in the body from ditch 20. Continuing occupation in the second half of the 3rd century is evidenced by the presence of an Oxfordshire white ware *mortarium* (Young 1977, form M17) from cut ditch 107 and later DOR BB1 including a jar with an oblique lattice also from 107. Further bodysherds of white ware *mortarium* were recovered from cut ditch 21 which may be earlier in date.

In total there are 11 sherds of samian which appear to feature both South and Central Gaulish sherds. Of note are four pieces from the same vessel from 107 with a broken potter's stamp DON[]. The vessel also has a *sgraffito* cut into the foot-ring comprising four lines.

Many of the smaller groups comprise non-diagnostic grey sandy wares which cannot be dated closely other than Roman.

Medieval

A single sherd of possible unglazed jar came from cut [4].

Post-medieval-modern

A total 35 sherds of post-medieval/modern date was recovered from 12 contexts. Amongst the sherds are examples of industrial white earthenware, plain and decorated (china), tin-glazed wares, English stone ware, basalt ware, glazed and unglazed red earthenware. Twelve contexts date to this period on the basis of the pottery present.

Summary and potential

The assemblage appears to suggest a main phase of activity at the site in the early Roman period which continued into the later 3rd century. It is difficult to assess from the current assemblage, whether there is likely to be continuity of occupation but this seems likely. An almost complete absence of later Roman colour-coated wares and other late Roman products suggests the site did not continue in use into the 4th century.

A small amount of later prehistoric pottery suggests either that the site was established in the later Iron Age period or that there is some later prehistoric focus nearby. The significant amount of grog-tempered pottery might suggest a pre or early-post-conquest origin.

The character of the assemblage dominated by local wares with few imports and with a fairly limited repertoire of forms dominated by jars indicates a fairly low status rural settlement. Continental imports account for less than 2% of the Roman assemblage which would be entirely typical.

Animal Bone by Ceri Falys

A small assemblage of animal bone was recovered from 20 contexts within the evaluated area. A total of 155 fragments of bone were present for analysis, weighing 1255.5g (Appendix 4a). The overall surface preservation of the remains was fair, with frequent areas of cortical bone etching and erosion noted, and a moderate amount of fragmentation present. Initial analyses roughly sorted elements into categories based on size, not by species: "large", "medium", and "small". Horse and cow are represented by the large size category, sheep/goat and pigs are represented in the medium size category, and any smaller animal (e.g. dog, cat etc.) were designated to the "small" category. Wherever possible, a more specific identification to species was made. The determination of the minimum number of individuals (MNI) both within and between the species was investigated based on the duplication of elements, and differences in skeletal development (i.e. age categories).

A minimum of four animal individuals were represented in this small assemblage: two large (cow and horse) and two medium (sheep/goat and pig). The large animals were primarily identified in ditch contexts through the presence of leg long bone fragments and foot bones. A single horse individual was represented by unduplicated fragments of metapodials in sondage 28 and ditches 37 and 107. A proximal horse phalanx was also recovered from ditch 37. Evidence of a cow individual was recovered from land drain slot 2, 53 (proximal one-third of a right metacarpal), ditch 22 (left talus and one loose tooth), 37 (a loose tooth) and ditch 104 (a metatarsal shaft and a loose tooth).

Teeth were the most frequently identified indicators of medium sized individuals. Loose sheep/goat sized molars were present in gully 6, and ditches 22, 36 and 115. Sheep/goat postcranial elements were identified in

ditches 22 and 23. Pieces of left metatarsal and distal humerus were present in 22, and a sheep/goat sized long bone shaft was in ditch 23. Finally, three fragments refit in to a single pig canine, also in ditch 23.

Evidence of butchery practices was observed on three skeletal elements. A chop mark, measuring 11.2mm long, was recorded on the sheep/goat sized long bone shaft in ditch 23, which runs diagonally across the shaft. The centre of the right proximal horse metapodial in sondage 28 appears to have been hollowed out into the medullary cavity, possibly to access the bone marrow. Finally, a transverse cut mark, measuring 13.5mm, was identified across the shaft surface of a long bone shaft fragment of an unidentified large animal in ditch 109. No further information could be retrieved from this small assemblage of animal bone.

A total of just five fragments of burnt bone was recovered, weighing 7g, was present from four ditch contexts (Appendix 4b). The overall preservation of the bone was fair, although a generally small fragment size was noted. The colour of burnt bone varied between contexts. Variations in colour reflect the efficiency of the burning process (i.e. the time, temperature and amount of oxygen supplied to the bone), and reflects the degree of oxidation of the organic compounds within bone. Two contexts (21 and 43) contained fully oxidized white bone, while the bone in the other two deposits (22 and 46) were charred black. All fragments were unidentifiable as to element and species of origin, and no further information could be retrieved.

Ceramic Building Material by Danielle Milbank

A total of 455g of ceramic building material (11 fragments) was recovered during the evaluation. Of these, the majority of identifiable fragments were brick, with fewer tile fragments identified, and a typically small fragment size (20-30mm). The majority of the material is of Roman date, with later (post-medieval) fragments also recovered.

Drain 2 (53) contained three brick pieces which are of a friable, very coarse quartz sand fabric with groggy inclusions. The material is dark red and the form of the pieces is fairly even, with striations on the upper surface. The brick is partially vitrified on one side and is 60mm thick, and is of likely post-medieval (c. 17th century) date. Also from this context, a small fragment of tile of a sandy, evenly fired clay fabric of broadly medieval or post-medieval date, was also recovered.

Ditch 8 (62) contained four fragments of brick of likely post-medieval date. Three are of a light orange, friable fabric with groggy inclusions with a light orange red colour, with a fourth piece of sandy dark red fabric.

A fragment from the surface of ditch 21 is of a slightly soft, fine clay fabric with sparse sandy inclusions and a light orange colour, with grey on one side. The form is fairly even and the thickness 29mm, and it is likely

that it represents a piece of tegula (roof tile) of Roman date. Two fragments were recovered from ditch 107, at

least one of which is from a tegula.

Gully 47 (160) contained two small fragments of tile of a hard, evenly-fired fine fabric of light orange red

colour. These are neat and even in form (with a rough base indicating a sandy mould was used) and are of likely

post-medieval date.

Ditch 108 (173) contained a piece of tile of Roman date, which is of a soft, fine fabric, with fine sparse

groggy and sandy inclusions. The colour is orange brown, with a paler orange core, and the piece is 18mm thick

and although this suggests it represents plain tile, the small fragment size means this is uncertain.

Conclusion

The assemblage of ceramic building material was fairly modest and includes several pieces of Roman date, along

with post-medieval examples. Overall, the assemblage can be characterized as domestic, based on the limited

range of forms present. Roman tiles were represented by tegula (flanged roof tile) fragments, though the flanged

part was not present and the piece is not closely dateable. This type of tile is durable and often found with mortar

on the upper or lower faces showing that they have been re-used in walls and wall foundations.

Struck Flint by Steve Ford

A collection of just two pieces of struck flint were recovered during the fieldwork. A broken flake was recovered

from ditch 28 (85) in trench 86 and a possible broken blade from slot 107 (172) in trench 224. Both were

patinated. Neither pieces are closely datable and only a broad Neolithic or Bronze Age date can be suggested.

Fired Clay by Andy Taylor

Seven pieces of fired clay weighing 36.5g were recovered from two contexts. None of these showed any

diagnostic traits.

Metalwork by Aidan Colyer

A total of 17 pieces of metalwork with a combined weight of 67.5g were recovered during the evaluation.

Of these items only one piece (cat. no. 120) was of copper alloy. This is a small fragment of a flat object

with a weight of 1g and dimensions of 13mm by 11mm by 4mm, with enamel on one side, although this is

unclear due to the state of preservation. This may suggest that it was part of a brooch; however, due to the size

and preservation, no further information can be gleaned from the piece.

17

Page 22

Catalogue no. 1 is a large ferrous piece with a length of 112mm and a diameter of 8mm tapering sharply to

a point. The whole piece is curved with the end of the piece curved the opposite direction forming a hook. The

opposite end has been damaged although it would likely have been similar as suggested by the uniformity of the

piece. The curve and hook suggest that it is part of a handle potentially 250mm from hooked end to hooked end.

Cat. no. 2 is a small ferrous piece. It has an oval end 13mm in height and 16mm in width. There is a

protrusion from one side which is 11mm long before it bends at a right angle and then is a further 15mm long.

While this piece is in a decent state of preservation its purpose is unclear. If the bend is unintentional it could be

suggested this piece is a crude iron pin.

Cat. nos. 3 to 11 are hobnails or pieces thereof (nos. 5 and 6 are complete examples). They are both 15mm

in length with the end bent backwards. Both also have heads of 8mm in diameter. All of these pieces were

recovered from context 96 within ditch 36 (Trench 89) and it may be suggested that they are all associated. The

small number of hobnails found suggests casual loss of a worn shoe rather than deliberate deposition.

Cat. nos. 13, 14, 16 and 17 are all square section nails or large parts thereof. The heads are amorphous on

all pieces with the lengths varying from 25-68mm. The average shaft dimensions are 5mm by 5mm with no

appreciable difference in size apart from tapering. These nails are common from the Roman period through to

the modern period and thus cannot be dated independently.

Catalogue number 15 is a ferrous piece 20mm in length 15mm in width and 6mm in thickness. The piece

has a top bar with a wedge shape attached to the underneath, at a 90° angle to the bar on one side and roughly 45°

on the other. This piece was found in the subsoil of trench 61. The lack of features nearby may suggest a modern

date for the piece which would fit with its good state of preservation. The piece is likely to be a tack of some sort

or potentially a horse shoe nail.

Glass by Andy Taylor

Some 39 pieces of glass were recovered during the evaluation weighing a total of 752.5g. All of these come from

features that were proven to be modern and none of the glass is obviously any older.

Burnt Flint by Andy Taylor

Two pieces of burnt flint were recovered from two separate contexts weighing a total of 23g.

Clay Tobacco Pipe by Andy Taylor

Five pieces of clay pipe were recovered from gully 47 in trench 205 weighing 10g (Appendix 11). These comprised four small pieces of stem and one quarter of a bowl. The bowl bore the letters N S from the remains of a stamp.

Slag by Steve Crabb

Four pieces of metalworking slag weighing 296g were recovered from two contexts (Appendix 12). Three pieces from ditch 8 in trench 53 are from a hearth lining. The other larger piece was from ditch 110 in trench 230 and comes from a plano-convex smithing hearth bottom. Both of these point to some small scale iron smithing taking place within the vicinity.

Shell by Andy Taylor

Four oyster shells were recovered from three separate contexts weighing 58.5g (Appendix 13). Two pieces were from features of early Roman date, and two from one deposit that may be of similar date but contained only pottery in the late Iron Age tradition (ditch 46).

Macrobotanical plant material and charcoal by Jo Pine

Twenty-one bulk soil samples were processed from the evaluation (Appendix 14). The flots were sieved to 0.25mm and air dried and examined under a low-power binocular microscope at a magnification of x10m.

Charred seeds were only recovered from two features; 102 (162) and 110 (175) which each contained a single cereal grain but these were very poorly preserved and were lacking in identifying characteristics.

Charcoal was present in three of the samples from 13 (67), 105 (168), and 117 (184) but in very low densities. The majority of the charcoal present in the samples was too poor or too small (less than 2mm) to enable identification.

Conclusion

The evaluation identified a moderate amount of archaeological deposits mostly concentrated in two areas within the larger eastern field. Thirty-four of the 265 trenches contained features likely to be pre-modern in date. Predominantly these features are of Late Iron Age/Roman date, with other periods represented only by a very small collection of artefacts such as prehistoric struck flint or medieval pottery. The correlation of these positive trenching results with those of the geophysics was mixed. A geophysical anomaly complex to the north west was

found to be a combination of either natural or relative modern features such as land drains or boundaries present on old maps. A square shaped anomaly to the south east was found to be of modern date.

By way of contrast a complex of anomalies in the north-eastern corner of the site showed a series of linear features of Late Iron Age and Roman date which certainly represent a focus of occupation. A second area of geophysical anomalies including a rectilinear arrangement at the north end of the site was confirmed as being of Roman origin, representing another focus of occupation, which also included a crouched burial. Immediately adjacent to and south of the latter zone was an area with no clear geophysical anomalies. However, trenching here confirmed that this location also contained deposits of Roman date.

Examination of these features revealed a range of archaeological deposits typical of dryland regions under arable cultivation in southern England.

The site of the early 20th century isolation hospital was trenched, but apart from a water pipe, few traces of it were revealed. It is not known if this indicates that it was thoroughly demolished and the materials recycled, or that it was a temporary construction with no earthfast foundations.

Apart from these locations, the trenching results were notable for their general lack of any cut features and stray artefact finds. The lack of features could be taken to indicate that the majority of the site was not a part of an organised landscape represented by fields, trackways and property boundaries until late post-medieval times.

The geophysical survey appears to have been very successful in defining the full extent of the Roman villa complex which extends beyond the area of the scheduled monument. The trenching here has assisted in this interpretation with trenches to the west of scheduled monument and a high density of trenches along the eastern margin of the scheduled area producing negative results.

The evaluation trenching and geophysical survey have allowed the archaeological potential of the site to be addressed, with, unusually, relatively clear cut results. This is displayed on Figure 19. There are two areas of potential. These comprise a linear zone aligned approximately north-south which includes the scheduled monument and corresponds with the main spread of geophysical anomalies. A second area of potential corresponding with another Late Iron Age/Roman complex lies to the north east. The grading of the areas of potential into higher and lower on Figure 19 largely reflects the difference between deposits thought to be directly associated with the Roman villa complex, and other areas containing either non-villa settlement clusters or zones with relatively little archaeology.

Large areas of the site have no deposits no artefacts of archaeological interest and thus have low archaeological potential.

References

BGS, 1982, British Geological Survey, 1:50000, Sheet 236, Solid and Drift Edition, Keyworth

Bray, D and Dawson, T, 2014, 'Land at Shipton Road, Woodstock, Oxfordshire, a geophysical survey', Thames Valley Archaeological Services report 14/131b, Reading

NPPF, 2012, National Planning Policy Framework, Dept Communities and Local Govt, London

Preston, S, 2014, 'Land at Shipton Road, Woodstock, Oxfordshire, a desk-based assessment', Thames Valley Archaeological Services report 14/131, Reading

Tomber, R, and Dore, J, 1998, *A national Roman fabric reference collection: a handbook*, Mus London Archaeol Service/English Heritage/British Museum

Young, C J, 1977, The Roman pottery industry of the Oxford region, BAR 43, Oxford

APPENDIX 1: Trench details

Trench	Length (m)	Breadth (m)	Depth (m)	Comment
1	26.00	1.80	0.34	0-0.19m topsoil; 0.19-0.34m subsoil; 0.34m+ clayey sand natural geology
2	26.00	1.80	0.36	0-0.17m topsoil; 0.17-0.36m subsoil; 0.36m+ clayey sand natural geology. Gully 1
3	27.00	1.80	0.35	0-0.22m topsoil; 0.22-0.35m subsoil; 0.35m+ sandy clay natural geology.
4	26.20	1.80	0.31	0-0.22m topsoil; 0.22-0.31m subsoil; 0.31m+ sandy silt natural geology.
5	26.20	1.80	0.29	0-0.29m topsoil; 0.29m+ clayey silt natural geology.
6	23.35	1.80	0.27	0-0.27m topsoil; 0.27m+ clayey silt natural geology.
7	26.00	1.80	0.35	0-0.25m topsoil; 0.25-0.35m subsoil; 0.35+ clayey silt natural geology.
8	25.49	1.80	0.28	0-0.28m topsoil; 0.28m+ clayey silt natural geology.
9	26.00	1.80	0.29	0-0.22m topsoil; 0.22-0.29m subsoil; 0.29m+ clayey silt natural geology. Land drain 2
10	26.20	1.80	0.29	0-0.29m topsoil; 0.29+ limestone natural geology.
11	24.80	1.80	0.26	0-0.26m topsoil; 0.26m+ limestone natural geology.
12	25.80	1.80	0.25	0-0.25m topsoil; 0.25m+ clayey silt and limestone natural geology.
13	25.60	1.80	0.23	0-0.23m topsoil; 0.23m+ clayey silt and limestone natural geology.
14	25.00	1.80	0.34	0-0.34m topsoil; 0.34m+ clayey silt and limestone natural geology.
15	26.00	1.80	0.29	0-0.26m topsoil; 0.26-0.29m subsoil; 0.29m+ sandy silt natural geology.
16	25.10	1.80	0.38	0-0.25m topsoil; 0.25-0.38m subsoil; 0.38m+ sandy silt natural geology.
17	25.00	1.80	0.36	0-0.25m topsoil; 0.25m+ sandy silt natural geology.
18	26.00	1.80	0.20	
				0-0.31m topsoil; 0.31-0.38m subsoil; 0.38m+ sandy silt natural geology. Pl. 1
19	25.60	1.80	0.28	0-0.28m topsoil; 0.28m+ limestone natural geology. Gully 3
20	25.00	1.80	0.24	0-0.24m topsoil; 0.24m+ limestone natural geology.
21	25.00	1.80	0.35	0-0.26m topsoil; 0.26-0.35m subsoil; 0.35m+ sandy silt and limestone natural geology.
22	25.50	1.80	0.25	0-0.23m topsoil; 0.23-0.25m subsoil; 0.25m+ sandy silt and limestone natural geology.
23	24.50	1.80	0.30	0-0.30m topsoil; 0.30m+ limestone natural geology.
24	24.80	1.80	0.26	0-0.26m topsoil; 0.26m+ limestone natural geology.
25	25.60	1.80	0.42	0-0.31m topsoil; 0.31-0.42m subsoil; 0.42m+ limestone natural geology.
26	23.40	1.80	0.30	0-0.27m topsoil; 0.27-0.30m subsoil; 0.30m+limestone natural geology.
27	26.00	1.80	0.33	0-0.25m topsoil; 0.25-0.33m subsoil; 0.33m+ limestone natural geology.
28	26.00	1.80	0.30	0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ sandy clay natural geology. Gully 5
29	25.00	1.80	0.33	0-0.25m topsoil; 0.25-0.33m subsoil; 0.33m+ sandy clay natural geology.
30	25.30	1.80	0.29	0-0.23m topsoil; 0.23-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
31	25.00	1.80	0.30	0-0.30m topsoil; 0.30m+ clayey silt and limestone natural geology.
32	24.50		0.30	
33		1.80		0-0.33m topsoil; 0.33m+ clayey silt and limestone natural geology.
	25.00	1.80	0.28	0-28m topsoil; 0.28m+clayey silt and limestone natural.
34	26.20	1.80	0.28	0-0.28m topsoil; 0.28m+ limestone natural geology.
35	26.00	1.80	0.24	0-0.24m topsoil; 0.24m+ limestone natural geology.
36	24.70	1.80	0.24	0-0.21m topsoil; 0.21-0.24m subsoil; 0.24m+ limestone natural geology.
37	26.20	1.80	0.27	0-0.25m topsoil; 0.25-0.27m subsoil; 0.27m+ sandy clay and limestone natural geology. Pl. 2
38	25.50	1.80	0.25	0-0.25m topsoil; 0.25m+ sandy clay and limestone natural geology.
39	25.40	1.80	0.34	0-0.30m topsoil; 0.30-0.34m subsoil; 0.34m+ sandy clay and limestone natura geology.
40	23.00	1.80	0.27	0-0.27m topsoil; 0.27m+ limestone natural geology.
41	25.00	1.80	0.30	0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ limestone natural geology.
42	25.10	1.80	0.32	0-0.28m topsoil; 0.28-0.32m subsoil; 0.32m+ limestone natural geology.
43	25.50	1.80	0.32	0-0.28m topsoil; 0.28m+ sandy clay and limestone natural geology.
44	26.70	1.80	0.42	0-0.30m topsoil; 0.30-0.42m subsoil; 0.42m+ silty clay and limestone natural
15	27.00	1.80	0.42	geology. Pl. 3
45		1.80	0.42	0-0.30m topsoil; 0.30m+ silty clay natural geology.
46 47	26.40 27.00	1.80	0.44	0-0.26m topsoil; 0.26-0.42m subsoil; 0.42m+ sandy clay natural geology. Pit 4 0-0.30m topsoil; 0.30-0.40m subsoil; 0.40m+ sandy clay natural geology. Gully
48	24.90	1.80	0.39	6 0-0.22m topsoil; 0.22-0.29m subsoil; 0.29m+ sandy clay natural geology.
49	26.40	1.80	0.39	0-0.22m topsoil; 0.22-0.31m subsoil; 0.31m+ sandy clay and limestone natural
50	26.20	1.80	0.32	geology. Pit 10; Gully 11; Ditch 12 0-0.20m topsoil; 0.20m+ sandy clay and limestone natural geology. Pit 13
51	25.00	1.80	0.30	0-0.30m topsoil; 0.30m+ silty clay ands limestone natural geology.
52	25.00	1.80	0.54	0-0.31m topsoil; 0.31-0.41m subsoil; 0.41m+ silty clay and limestone natura geology.
53	27.00	1.80	0.44	0-0.26m topsoil; 0.26-0.36m subsoil; 0.36m+ natural geology (light yellowish grey sandy clay). Ditch 8
54	26.00	1.80	0.54	0-0.36m topsoil; 0.36m+ sandy silt and limestone natural geology. Gully 7 Pl. 4
55	26.00	1.80	0.34	0-0.26m topsoil; 0.26-0.40m subsoil; 0.40m+ sandy silt and limestone natural

Trench	Length (m)	Breadth (m)	Depth (m)	Comment	
56	29.50	1.80	0.38	0-0.26m topsoil; 0.26m+ sandy silt and limestone natural geology.	
57	24.00	1.80	0.44	0-26m topsoil; 0.26-0.40m subsoil; 0.40m+ sandy silt and limestone natural geology.	
58	26.00	1.80	0.50	0-0.30m topsoil; 0.30-0.40m subsoil; 0.40m+ silty clay and limestone natural geology.	
59	27.00	1.80	0.40	0-0.30m topsoil; 0.30-0.40m subsoil; 0.40m+sandy silt and limestone natur geology.	
60	27.00	1.80	0.40	0-0.30m topsoil; 0.30-0.40m subsoil; 0.40m+ clayey silt and limestone natural geology.	
61	27.30	1.80	0.40	0-0.24m topsoil; 0.24-0.37m subsoil; 0.30m+ clayey silt and limestone natural geology.	
62	25.50	1.80	0.40	0-0.30m topsoil; 0.30-0.40m subsoil; 0.40m+ clayey silt and limestone natural geology. Gully 9	
63	26.20	1.80	0.29	0-0.21m topsoil; 0.21-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.	
64	26.40	1.80	0.30	0-0.24m topsoil; 0.24-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
65	26.50	1.80	0.34	0-0.20m topsoil; 0.20-0.34m subsoil; 0.34m+ clayey silt and limestone natural geology.	
66	26.00	1.80	0.28	0-0.19m topsoil; 0.19-0.28m subsoil; 0.29m+ clayey silt and limestone natural geology.	
67	24.30	1.80	0.31	0-0.26m topsoil; 0.26-0.31m subsoil; 0.31m+ clayey silt and limestone natural geology. Gully 14	
68	26.00	1.80	0.37	0-0.24m topsoil; 0.24-0.37m subsoil; 0.37m+ clayey silt and limestone natural geology.	
69	27.00	1.80	0.30	0-0.25m topsoil; 0.25-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
70	26.30	1.80	0.32	0-0.27m topsoil; 0.27-0.32m subsoil; 0.32m+ limestone natural geology.	
71	25.50	1.80	0.30	0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
72	25.60	1.80	0.24	0-0.24m topsoil; 0.24m+ clayey silt limestone natural geology.	
73	25.90	1.80	0.31	0-0.22m topsoil; 0.22-0.31m subsoil; 0.31m+ clayey silt and limestone natural geology.	
74	27.10	1.80	0.29	0-0.25m topsoil; 0.25-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.	
75	26.10	1.80	0.30	0-0.25m topsoil; 0.25-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
76	24.50	1.80	0.27	0-0.22m topsoil; 0.22-0.27m subsoil; 0.27m+ limestone natural geology. Gully 15	
77	24.80	1.80	0.32	0-0.28m topsoil; 0.28-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology.	
78	25.10	1.80	0.36	0-0.26m topsoil; 0.26-0.36m subsoil; 0.36m+ clayey silt and limestone natural geology.	
79	26.00	1.80	0.33	0-0.24m topsoil; 0.24-0.33m subsoil; 0.33m+ clayey silt and limestone natural geology. Gully 16; Field drain 17	
80	25.70	1.80	0.28	0-0.24m topsoil; 0.24-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.	
81	26.00	1.80	0.30	0-0.25m topsoil; 0.25-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
82	25.00	1.80	0.32	0-0.23m topsoil; 0.23-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology.	
83	25.10	1.80	0.32	0-0.24m topsoil; 0.24-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology. Gully 18; Ditches 19+20	
84	24.20	1.80	0.31	0-0.25m topsoil; 0.25-0.31m subsoil; 0.31m+ clayey silt and limestone natural geology. Ditches 21, 24, 26+27; Pit 25	
85	25.00	1.80	0.28	0-0.23m topsoil; 0.23-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology. Ditches 22+23	
86	25.20	1.80	0.26	0-0.21m topsoil; 0.21-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology. Ditch 28	
87	24.50	1.80	0.33	0-0.23m topsoil; 0.23-0.33m subsoil; 0.33m+ clayey silt and limestone natural geology. Large 'feature' 33; Poss. ditch 34	
88	23.90	1.80	0.37	0-0.22m topsoil; 0.22-0.37m subsoil; 0.37m+sandy silt and limestone natural geology. Ditches 29-32. Pls. 5 and 6	
89	25.80	1.80	0.30	0-0.25m topsoil; 0.25-0.30m subsoil; 0.30m+ sandy silt natural geology. Ditches 36+37. Pls. 7 and 8	
90	25.00	1.80	0.32	0-0.28m topsoil; 0.28-0.32m subsoil; 0.32m+ sandy silt natural geology	
91	26.30	1.80	0.30	0-0.18m topsoil; 0.18-0.30m subsoil; 0.30m+ sandy silt natural geology. Ditch 35	
92	25.40	1.80	0.30	0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ sandy silt natural geology.	
93	23.60	1.80	0.27	0-0.18m topsoil; 0.18-0.27m subsoil; 0.27m+ clayey silt and limestone natural geology.	
94	24.50	1.80	0.29	0-0.24m topsoil; 0.24-0.29m subsoil; 0.29m+ clayey silt and limestone natural	

Trench	Length (m)	Breadth (m)	Depth (m)	Comment
95	26.10	1.80	0.27	geology. 0-0.20m topsoil; 0.20-0.27m subsoil; 0.27m+ clayey silt and limestone natural
	20.10	1.00		geology.
96	24.50	1.80	0.30	0-0.19m topsoil; 0.19-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
97	26.10	1.80	0.29	0-0.22m topsoil; 0.22-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
98	25.00	1.80	0.29	0-0.26m topsoil; 0.26-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
99	25.90	1.80	0.32	0-0.25m topsoil; 0.25-0.32m subsoil; 0.32m+ clayey silt and limestone natural
100	25.10	1.80	0.28	geology. 0-0.22m topsoil; 0.22-0.28m subsoil; 0.28m+ clayey silt and limestone natural
				geology.
101	24.80	1.80	0.30	0-0.24m topsoil; 0.24-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
102	25.00	1.80	0.34	0-0.32m topsoil; 0.32-0.34m subsoil; 0.34m+ clayey silt and limestone natural geology.
103	25.70	1.80	0.28	0-0.24m topsoil; 0.24-0.28m subsoil; 0.32m+ clayey silt and limestone natural geology.
104	25.10	1.80	0.29	0-0.24m topsoil; 0.24-0.29m subsoil; 0.29m+ clayey silt and limestone natural
105	24.90	1.80	0.24	geology. 0-0.20m topsoil; 0.20-0.24m subsoil; 0.24m+ limestone natural geology.
106	24.90	1.80	0.24	0-0.18m topsoil; 0.18-0.25m subsoil; 0.25m+ limestone natural geology.
107	25.50	1.80	0.30	0-0.27m topsoil; 0.27-0.30m subsoil; 0.30m+ clayey silt and limestone natural
				geology.
108	25.10	1.80	0.26	0-0.23m topsoil; 0.23-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
109	25.40	1.80	0.30	0-0.20m topsoil; 0.20-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
110	22.60	1.80	0.31	0-0.25m topsoil; 0.25-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
111	26.50	1.80	0.26	0-0.26m topsoil; 0.26m+ limestone natural geology.
112	25.10	1.80	0.25	0-0.20m topsoil; 0.20-0.25m subsoil; 0.25m+ clayey silt and limestone natural geology.
113	24.50	1.80	0.27	0-0.17m topsoil; 0.17-0.27m subsoil; 0.27m+ clayey silt and limestone natural
114	25.30	1.80	0.30	geology. 0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ clayey silt and limestone natural
				geology.
115	25.10	1.80	0.26	0-0.20m topsoil; 0.20-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
116	25.30	1.80	0.24	0-0.16m topsoil; 0.16-0.24m subsoil; 0.24m+ clayey silt and limestone natural geology.
117	24.00	1.80	0.32	0-0.27m topsoil; 0.27-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology.
118	24.10	1.80	0.29	0-0.25m topsoil; 0.25-0.29m subsoil; 0.29m+ clayey silt and limestone natural
119	25.00	1.80	0.24	geology. 0-0.21m topsoil; 0.21-0.24m subsoil; 0.24m+ limestone natural geology.
120	26.50	1.80	0.24	0-0.24m topsoil; 0.24-0.27m subsoil; 0.27m+ limestone natural geology.
121	23.70	1.80	0.34	0-0.24m topsoil; 0.24-0.32m subsoil; 0.34m+ clayey silt and limestone natural
122	25.50	1.80	0.34	geology.
122	26.00	1.80	0.34	0-0.17m topsoil; 0.17-0.34m subsoil; 0.34m+ limestone natural geology. 0-0.29m topsoil; 0.29-0.40m subsoil; 0.40m+ clayey silt and limestone natural
				geology.
124	24.50	1.80	0.24	0-0.18m topsoil; 0.18-0.24m subsoil; 0.24m+ limestone natural geology.
125	25.20	1.80	0.26	0-0.20m topsoil; 0.20-0.26m subsoil; 0.26m+ limestone natural geology.
126	25.60	1.80	0.30	0-0.26m topsoil; 0.26-0.30m subsoil; 0.30m+ limestone natural geology.
127	25.90	1.80	0.30	0-0.26m topsoil; 0.26-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
128	24.90	1.80	0.26	0-0.16m topsoil; 0.16-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
129	25.10	1.80	0.30	0-0.27m topsoil; 0.27-0.30m subsoil; 0.30m+ clayey silt and limestone natural
130	25.40	1.80	0.32	geology. 0-0.29m topsoil; 0.29-0.32m subsoil; 0.32m+ clayey silt and limestone natural
131	25.20	1.80	0.30	geology. 0-0.28m topsoil; 0.28-0.30m subsoil; 0.30m+ clayey silt and limestone natural
122	24.00	1.00	0.20	geology.
132	24.80	1.80	0.28	0-0.18m topsoil; 0.18-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.
133	25.60	1.80	0.25	0-0.20m topsoil; 0.20-0.25m subsoil; 0.25m+ clayey silt and limestone natural geology.
			1	

Trench	Length (m)	Breadth (m)	Depth (m)	Comment
135	24.90	1.80	0.24	0-0.17m topsoil; 0.17-0.24m subsoil; 0.24m+ clayey silt and limestone natural geology.
136	24.00	1.80	0.39	0-0.21m topsoil; 0.21-0.39m subsoil; 0.39m+ clayey silt and limestone natural geology.
137	25.00	1.80	0.29	0-0.21m topsoil; 0.21-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
138	25.00	1.80	0.30	0-0.26m topsoil; 0.26-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
139	25.10	1.80	0.31	0-0.24m topsoil; 0.24-0.31m subsoil; 0.31m+ sandy silt and limestone natural geology.
140	25.30	1.80	0.36	0-0.27m topsoil; 0.27-0.36m subsoil; 0.36m+ sandy silt and limestone natural geology.
141	25.00	1.80	0.31	0-0.26m topsoil; 0.26-0.31m subsoil; 0.31m+ sandy silt and limestone natural geology. Modern gully 122
142	22.50	1.80	0.28	0-0.25m topsoil; 0.25-0.28m subsoil; 0.28m+ sandy silt and limestone natural geology.
143	26.10	1.80	0.23	0-0.16m topsoil; 0.16-0.23m subsoil; 0.23m+ sandy silt and limestone natural geology.
144	26.40	1.80	0.29	0-0.24m topsoil; 0.24-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
145	24.50	1.80	0.34	0-0.28m topsoil; 0.28-0.34m subsoil; 0.34m+ natural geology sandy silt and limestone natural geology.
146	26.10	1.80	0.27	0-0.25m topsoil; 0.25-0.27m subsoil; 0.27m+ clayey silt and limestone natural geology.
147	24.70	1.80	0.26	0-0.21m topsoil; 0.21-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
148	25.00	1.80	0.24	0-0.18m topsoil; 0.18-0.24m subsoil; 0.24m+ sandy silt and limestone natural geology.
149	24.70	1.80	0.26	0-0.20m topsoil; 0.20-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
150	24.70	1.80	0.30	0-0.24m topsoil; 0.24-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
151	24.10	1.80	0.32	0-0.27m topsoil; 0.27-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology.
152	23.30	1.80	0.30	0-0.25m topsoil; 0.25-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
153	25.10	1.80	0.28	0-0.24m topsoil; 0.24-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.
154	23.90	1.80	0.27	0-0.24m topsoil; 0.24-0.27m subsoil; 0.27m+ clayey silt and limestone natural geology.
155	24.70	1.80	0.32	0-0.28m topsoil; 0.28-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology.
156	24.60	1.80	0.30	0-0.26m topsoil; 0.26-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
157	25.60	1.80	0.26	0-0.20m topsoil; 0.20-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
158	25.50	1.80	0.31	0-0.25m topsoil; 0.25-0.31m subsoil; 0.31m+ clayey silt and limestone natural geology.
159	25.00	1.80	0.34	0-0.30m topsoil; 0.20-0.34m subsoil; 0.34m+ clayey silt and limestone natural geology.
160	26.30	1.80	0.24	0-0.20m topsoil; 0.20-0.24m subsoil; 0.24m+ clayey silt and limestone natural geology.
161	24.70	1.80	0.23	0-0.18m topsoil; 0.18-0.23m subsoil; 0.23m+ clayey silt and limestone natural geology.
162	24.90	1.80	0.26	0-0.20m topsoil; 0.20-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
163	25.70	1.80	0.29	0-0.25m topsoil; 0.25-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
164	25.30	1.80	0.29	0-0.19m topsoil; 0.19-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
165	24.00	1.80	0.29	0-0.21m topsoil; 0.21-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
166	25.20	1.80	0.28	0-0.23m topsoil; 0.23-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
167	25.60	1.80	0.26	0-0.20m topsoil; 0.20-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
168	25.90	1.80	0.27	0-0.24m topsoil; 0.24-0.27m subsoil; 0.27m+ clayey silt and limestone natural geology.
169	24.80	1.80	0.25	0-0.14m topsoil; 0.14-0.25m subsoil; 0.25m+ clayey silt and limestone natural geology.
170	26.10	1.80	0.30	0-0.26m topsoil; 0.26-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.

Trench	Length (m)	Breadth (m)	Depth (m)	Comment
171	25.00	1.80	0.27	0-0.27m topsoil; 0.27m+ clayey silt and limestone natural geology.
172	24.10	1.80	0.29	0-0.25m topsoil; 0.25-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
173	24.50	1.80	0.24	0-0.20m topsoil; 0.20-0.24m subsoil; 0.24m+ clayey silt and limestone natural geology.
174	26.20	1.80	0.26	0-0.20m topsoil; 0.20-0.26m subsoil; 0.26m+ clayey silt and limestone natural geology.
175	24.70	1.80	0.29	0-0.24m topsoil; 0.24-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
176	25.50	1.80	0.27	0-0.23m topsoil; 0.23-0.27m subsoil; 0.27m+ clayey silt and limestone natural
177	24.80	1.80	0.26	geology. Poss. pit 48 0-0.19m topsoil; 0.19-0.26m subsoil; 0.26m+ clayey silt and limestone natural
178	24.90	1.80	0.29	geology. 0-0.23m topsoil; 0.23-0.29m subsoil; 0.29m+ clayey silt and limestone natural
179	25.90	1.80	0.33	geology. 0-0.24m topsoil; 0.24-0.33m subsoil; 0.33m+ clayey silt and limestone natural
180	24.70	1.80	0.26	geology. 0-0.21m topsoil; 0.21-0.26m subsoil; 0.26m+ clayey silt and limestone natural
181	24.90	1.80	0.27	geology. 0-0.21m topsoil; 0.21-0.27m subsoil; 0.27m+ clayey silt and limestone natural
182	24.60	1.80	0.30	geology. 0-0.26m topsoil; 0.26-0.30m subsoil; 0.30m+ clayey silt and limestone natural
183	25.00	1.80	0.26	geology. 0-0.23m topsoil; 0.23-0.26m subsoil; 0.26m+ clayey silt and limestone natural
184	26.00	1.80	0.30	geology. 0-0.27m topsoil; 0.27-0.30m subsoil; 0.30m+ clayey silt and limestone natural
185	25.30	1.80	0.26	geology. 0-0.21m topsoil; 0.21-0.26m subsoil; 0.26m+ clayey silt and limestone natural
186	26.10	1.80	0.28	geology. 0-0.25m topsoil; 0.25-0.28m subsoil; 0.28m+ clayey silt and limestone natural
187	24.20	1.80	0.25	geology. 0-0.21m topsoil; 0.21-0.28m subsoil; 0.29m+ clayey silt and limestone natural
188	25.80	1.80	0.30	geology. 0-0.25m topsoil; 0.25-0.30m subsoil; 0.30m+ clayey silt and limestone natural
				geology.
189 190	26.30 26.40	1.80	0.27 0.25	0-0.27m topsoil; 0.27m+ clayey silt and limestone natural geology. 0-0.15m topsoil; 0.15-0.25m subsoil; 0.25m+ clayey silt and limestone natural
191	27.00	1.80	0.29	geology. 0-0.22m topsoil; 0.22-0.27m subsoil; 0.27m+ clayey silt and limestone natural
192	25.20	1.80	0.30	geology. 0-0.20m topsoil; 0.20-0.30m subsoil; 0.30m+ clayey silt and limestone natural
193	24.70	1.80	0.30	geology. 0-0.20m topsoil; 0.24-0.30m subsoil; 0.30m+ clayey silt and limestone natural
194	25.40	1.80	0.31	geology. 0-0.22m topsoil; 0.21-0.31m subsoil; 0.31m+ clayey silt and limestone natural
195	24.30	1.80	0.30	geology. 0-0.27m topsoil; 0.27-0.30m subsoil; 0.30m+ clayey silt and limestone natural
196	23.90	1.80	0.24	geology. 0-0.18m topsoil; 0.18-0.24m subsoil; 0.24m+ clayey silt and limestone natural
197	25.70	1.80	0.29	geology. 0-0.26m topsoil; 0.26-0.29m subsoil; 0.29m+ clayey silt and limestone natural
198	25.00	1.80	0.32	geology. 0-0.26m topsoil; 0.26-0.32m subsoil; 0.32m+ clayey silt and limestone natural
198	25.80		0.32	geology. 0-0.20m topsoil; 0.20-0.30m subsoil; 0.30m+ clayey silt and limestone natural
		1.80		geology.
200	26.10	1.80	0.28	0-0.26m topsoil; 0.26-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.
201	26.10	1.80	0.29	0-0.25m topsoil; 0.25-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
202	25.90	1.80	0.30	0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
203	25.50	1.80	0.30	0-0.27m topsoil; 0.27-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.
204	26.00	1.80	0.28	0-0.25m topsoil; 0.25-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.
205	25.30	1.80	0.28	0-0.24m topsoil; 0.24-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology. Modern feature 47
206	26.00	1.80	0.28	0-0.22m topsoil; 0.22-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology. Linear 101
207	26.30	1.80	0.34	0-0.24m topsoil; 0.24-0.34m subsoil; 0.34m+ clayey silt and limestone natural geology.

	Length (m)	Breadth (m)	Depth (m)	Comment
208	22.50	1.80	0.29	0-0.21m topsoil; 0.21-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology. Pit 49; Pit/Terminus 100
209	26.40	1.80	0.31	0-0.26m topsoil; 0.26-0.31m subsoil; 0.31m+ clayey silt and limestone natural geology.
210	24.20	1.80	0.29	0-0.25m topsoil; 0.25-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.
211	24.90	1.80	0.23	0-0.17m topsoil; 0.17-0.23m subsoil; 0.23m+ clayey silt and limestone natural geology.
212	26.00	1.80	0.32	0-0.25m topsoil; 0.25-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology.
213	24.00	1.80	0.35	0-0.21m topsoil; 0.21-0.35m subsoil; 0.35m+ clayey silt and limestone natural
214	24.80	1.80	0.28	geology. 0-0.23m topsoil; 0.23-0.28m subsoil; 0.28m+ clayey silt and limestone natural
215	25.00	1.80	0.28	geology. 0-0.25m topsoil; 0.25-0.28m subsoil; 0.28m+ clayey silt and limestone natural
216	26.50	1.80	0.27	geology. 0-0.22m topsoil; 0.22-0.27m subsoil; 0.27m+ clayey silt and limestone natural
217	25.10	1.80	0.25	geology. 0-0.20m topsoil; 0.20-0.25m subsoil; 0.25m+ clayey silt and limestone natural
218	25.00	1.80	0.28	geology. 0-0.23m topsoil; 0.23-0.28m subsoil; 0.28m+ clayey silt and limestone natural
219	25.60	1.80	0.27	geology. 0-0.22m topsoil; 0.22-0.27m subsoil; 0.27m+ clayey silt and limestone natural
220	24.70	1.80	0.36	geology. Ditch 103 0-0.31m topsoil; 0.31-0.36m subsoil; 0.36m+ clayey silt and limestone natural
221	26.10	1.80	0.32	geology. 0-0.25m topsoil; 0.25-0.32m subsoil; 0.32m+ clayey silt and limestone natural
222	25.90	1.80	0.28	geology. 0-0.22m topsoil; 0.22-0.28m subsoil; 0.28m+ clayey silt and limestone natural
223	26.30	1.80	0.36	geology. Pit 105 0-0.21m topsoil; 0.21-0.36m subsoil; 0.36m+ clayey silt and limestone natural
224	27.20	1.80	0.30	geology. 0-0.26m topsoil; 0.26-0.30m subsoil; 0.30m+ clayey silt and limestone natural
225	26.00	1.80	0.28	geology. Pit 106; Ditches 107+108. Pls. 9 and 10 0-0.21m topsoil; 0.21-0.28m subsoil; 0.28m+ clayey silt and limestone natural
226	25.70	1.80	0.36	geology. Ditches 102+104 0-0.27m topsoil; 0.27-0.36m subsoil; 0.26m+ clayey silt and limestone natural
227	24.40	1.80	0.26	geology. Ditch 46 0-0.21m topsoil; 0.21-0.26m subsoil; 0.26m+ clayey silt and limestone natural
228	26.40	1.80	0.26	geology. 0-0.22m topsoil; 0.22-0.26m subsoil; 0.26m+ clayey silt and limestone natural
229	26.20	1.80	0.59	geology. Ditch 43; Postholes 44+45 0-0.24m topsoil; 0.24-0.59m subsoil; 0.59m+ limestone natural geology. Gullies
230	24.40	1.80	0.30	39-42 0-0.22m topsoil; 0.22-0.30m subsoil; 0.30m+ clayey silt and limestone natural
231	25.90	1.80	0.26	geology. Ditches 109-111. Pls. 11 and 12 0-0.19m topsoil; 0.19-0.26m subsoil; 0.26m+ clayey silt and limestone natural
232	25.00	1.80	0.24	geology. Ditches 117+118; Pit 119. Pls. 13 and 14 0-0.21m topsoil; 0.21-0.24m subsoil; 0.24m+. clayey silt and limestone natural
233	24.20	1.80	0.27	geology. Grave cut 115; Ditch 116. Pls. 15 and 16 0-0.18m topsoil; 0.18-0.27m subsoil; 0.27m+ clayey silt and limestone natural
234	27.70	1.80	0.27	geology. 0-0.22m topsoil; 0.22-0.27m subsoil; 0.27m+ clayey silt and limestone natural
235	24.30	1.80	0.30	geology. 0-0.20m topsoil; 0.20-0.30m subsoil; 0.30m+ clayey silt and limestone natural
236	24.70	1.80	0.30	geology. 0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ clayey silt and limestone natural
237	24.70	1.80	0.30	geology. 0-0.22m topsoil; 0.22-0.34m subsoil; 0.34m+ clayey silt and limestone natural
238	25.60	1.80	0.34	geology. 0-0.17m topsoil; 0.17-0.28m subsoil; 0.28m+ clayey silt and limestone natural
				geology. Modern terminus 121 0-0.17m topsoil; 0.17-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology. Modern terminus 121 0-0.17m topsoil; 0.17-0.28m subsoil; 0.28m+ clayey silt and limestone natural
239	25.00	1.80	0.28	geology.
240	24.50	1.80	0.28	0-0.22m topsoil; 0.22-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.
241	25.00	1.80	0.28	0-0.23m topsoil; 0.23-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.
242	24.40	1.80	0.26	0-0.18m topsoil; 0.18-0.26m subsoil; 0.26m+ limestone natural geology.
242		1.80	0.35	0-0.35m topsoil; 0.35m+ clayey silt and limestone natural geology.
243 244	20.70 31.50	1.80	0.35	0-0.24m topsoil; 0.24-0.35m subsoil; 0.35m+ limestone natural geology.

Trench	Length (m)	Breadth (m)	Depth (m)	Comment	
				geology.	
246	22.40	1.80	0.25	0-0.25m topsoil; 0.25m+ limestone natural geology.	
247	25.60	1.80	0.24	0-0.26m topsoil; 0.26m+ clayey silt and limestone natural geology.	
248	25.20	1.80	0.28	0-0.19m topsoil; 0.19-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.	
249	24.20	1.80	0.29	0-0.18m topsoil; 0.18-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology.	
250	25.20	1.80	0.30	0-0.19m topsoil; 0.19-0.20m subsoil; 0.30m+ limestone natural geology.	
251	24.00	1.80	0.30	0-0.20m topsoil; 0.20-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
252	23.70	1.80	0.33	0-0.22m topsoil; 0.22-0.33m subsoil; 0.33m+ clayey silt and limestone natural geology. Ditch 120	
253	25.10	1.80	0.32	0-0.26m topsoil; 0.26-0.32m subsoil; 0.32m+ clayey silt and limestone natural geology.	
254	25.10	1.80	0.29	0-0.22m topsoil; 0.22-0.29m subsoil; 0.29m+ clayey silt and limestone natural geology. Ditch 114	
255	27.00	1.80	0.29	0-0.23m topsoil; 0.23-0.29m subsoil; 0.29m+ clayey silt and limestone natura geology. Ditch 112	
256	25.20	1.80	0.35	0-0.21m topsoil; 0.21-0.35m subsoil; 0.25m+ clayey silt and limestone natural geology. Quarry 113	
257	24.80	1.80	0.30	0-0.23m topsoil; 0.23-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
258	3.30	2.90	0.27	0-0.19m topsoil; 0.19-0.27m subsoil; 0.27m+ limestone natural geology. Pl. 17	
259	3.30	2.90	0.28	0-0.17m topsoil; 0.17-0.28m subsoil; 0.28m+ clayey silt and limestone natural geology.	
260	3.30	3.00	0.27	0-0.16m topsoil; 0.16-0.27m subsoil; 0.27m+ clayey silt and limestone natural geology. Pl. 18	
261	3.10	3.00	0.30	0-0.20m topsoil; 0.20-0.30m subsoil; 0.30m+ clayey silt and limestone natural geology.	
262	3.50	2.90	0.27	0-0.25m topsoil; 0.25-0.27m subsoil; 0.27m+ clayey silt and limestone natural geology.	
263	3.10	2.90	0.24	0-0.16m topsoil; 0.16-0.24m subsoil; 0.24m+ clayey silt and limestone natural geology.	
264	3.20	3.20	0.27	0-0.18m topsoil; 0.18-0.27m subsoil; 0.27m+ clayey silt and limestone natural geology.	
265	3.10	3.10	0.29	0-0.21m topsoil; 0.21m-0.29m subsoil; 0.29m+ limestone natural geology.`	

APPENDIX 2: Feature details

Trench	Cut	Fill (s)	Туре	Date	Dating evidence
2	1	52	Gully	26.1	
9	2	53	Land Drain	Modern	Land Drain, pottery, glass, metal
19	3	54	Gully	26.11. 10	D
46	4	55-57	Pit	Medieval?	Pottery
28	5	58	Gully	Modern	Pottery
47 54	6	59, 60	Gully	Mid-Roman	Pottery
	7	61	Gully	Deet weedieseles Medess	T:11
53 62	8	63	Ditch	Post-medieval or Modern Post-medieval or Modern	Tile, slag
62 49	10	64	Gully Pit	Post-medieval or Modern	Pottery
49 49	11	65	Gully		
49 49	12	66	Ditch		
50	13	67	Pit		
67	14	68	Gully	Post-medieval	Cartographic
76	15	69	Gully	rost-medievai	Cartographic
79	16	70	Gully		
79 79	17	71	Land Drain	Modern	Drain
83	18	72	Gully	Modern	Diani
	19	73	-	Lata Ivan Aga	Dattaux
83 83	20	74, 75	Ditch	Late Iron Age	Pottery
83 84	20	76	Ditch Ditch	Early Roman	Pottery tagula
84 85	22	78	Ditch	Early Roman	Pottery, tegula
	23	79, 80	Ditch	Early Roman Late Iron Age	Pottery
85 84	_			Roman Age	Pottery
	24	77, 81	Ditch Pit		Pottery
84 84	26	82		Early Roman	Pottery
			Ditch		
84	27	84 85	Ditch	E-vi- D-vi-	D-44
86	28		Ditch	Early Roman	Pottery
88 88	_	86, 87 88	Ditch		
88	30	89	Ditch		
88	32	90	Ditch		
			Ditch	E-vi- D-vi-	D-44
87	33	91	Ditch or quarry?	Early Roman	Pottery
87	34	92	Ditch	Roman	Pottery
91 89	35 36	93	Ditch	Roman	Pottery
	37	94, 96, 97	Ditch	Early Roman	Pottery, hobnails
89 229	39	156	Ditch Gully	Roman	Pottery
229	40	157	-	Iron Age	Pottery
229	40	158	Gully Gully	Early Roman	Pottery
229	41	158	-	D	D-44
229	_	99	Gully	Roman	Pottery
228	43		Ditch	Mid-Roman	Pottery
	_	150	Posthole		
228	45	151	Posthole	Iron Ago	Dottom
226	46	152	Ditch	Iron Age	Pottery play mine class motel
205	47	160	Gully	Modern	Pottery, clay pipe, glass, metal
176	48	153	Gully		
208	49	154	Pit /Tamainus	Dogt mod!1 - 34 1	Dottom
208	100	155	Pit/Terminus	Post-medieval or Modern	Pottery class motel
206	101	161	Ditch	Post-medieval or Modern	Pottery, glass, metal
225	102	162	Ditch	Roman	Pottery
219	103	163	Ditch	Modern	Glass
225	104	164. 167	Ditch	Roman	Pottery
222	107	165	Fill (sondage)	?Roman	Pottery
222	105	168	Pit		
223	100	169	Fill (sondage)	E-d-D-	D-44
224	106	170, 171	Pi	Early Roman	Pottery
224	107	172	Ditch	Mid-Roman	Pottery, tegula
224	108	173	Ditch	Mid-to Late Roman	Pottery
230	109	174	Ditch	Early Roman	Pottery
230	110	175	Ditch	Early Roman	Pottery
230	111	176	Ditch	Early Roman	Pottery
255	112	177	Ditch		
256	113	178-180	Quarry Pit	D 0	
254	114	187	Ditch	Roman?	Pottery
232	115	181, 182	Grave	Roman or Saxon?	Intrusive modern pottery and nail
232	116	183	Ditch		
231	117	184	Ditch	Roman	Pottery

Trench	Cut	Fill (s)	Туре	Date	Dating evidence
231	118	185	Ditch	Early Roman	Pottery
231	119	186	Pit	Roman	Pottery
252	120	188	Ditch	Roman	Pottery
238	121	189	Gully	Modern	
1/11	122		Gully	Modern	

APPENDIX 3: Catalogue of Pottery

Tr	Cut	Deposit	IA	LIA	ERO	sam	MRO	BB1	mort	Roman	Med	Pmed	Tot	Wt (g)	Date
41		spoil	-	3	-	-	-	-	-	-	-	-	3	3	IA
61		Spoil	_	-	_	_	2	_	_	_	_	_	2	3	240+
84		Spoil	-	_	_	1	-	_	_	_	_	_	1	6	C2
87		Spoil	-	_	_	-	_	_	_	2	_	_	2	77	Roman
260		Spoil	-	_	_	_	_	_	_	-	_	5	5	38	pmed/mod
261		Spoil	-	_	_	_	_	_	-	_	_	1	1	7	pmed/mod
263		Spoil	-	-	-	-	_	_	-	-	_	1	1	41	pmed/mod
222		165	_	_	_	_	_		-	1	_	-	1	15	Roman
9	2	53	-	_	_	_	_	-	-	-	_	4	4	26	pmed/mod
46	4	57	-	_	-	_	_	-	-	-	1	-	1	8	?medieval
28	5	58	_	_	_	_	_	_	_	_	_	1	1	3	pmed/mod
47	6	59	2	_	_	_	1	_	_	-	_	-	3	27	?240+
62	9	63	-				1	-	-	-	-	1	1	7	pmed/mod
83	19	73		- 4	-	-							5	8	LIA
			1	4	- 50	-	-	-	-	-	-	-			
83	20	74	7	2	59	-	-	-	-	-	-	-	68	402	50-100
83	20	75	22	101	250	-	-	-	-	-	-	-	373	4344	50-100 AD
84	21	76	10	7	13	2	23	1	5	9	-	-	50	605	mid C2
85	22	78	1	15	1	-	-	-	-	-	-	-	17	66	early Roman
85	23	79	14	14	-	-	-	-	-	-	-	-	28	288	LIA
84	24	77	-	-	-	-	-	-	-	2	-	-	2	8	Roman
84	25	82	-	-	4	-	-	-	-	-	-	-	4	11	C2
86	28	85	15	2	6	-	-	-	-	2	-	-	25	119	LIA-ERO
87	33	91	3	3	3	-	-	-	-	-	-	-	9	62	early Roman
87	34	92	-	-	-	-	-	-	-	2	-	-	2	8	Roman
91	35	93	-	-	-	-	-	-	-	3	-	-	3	23	Roman
89	36	96	-	-	-	-	-	-	-	6	-	-	6	10	Roman
89	36	97	-	-	-	-	-	-	-	6	-	-	6	4	Roman
89	37	94	-	-	6	-	-	-	-	-	-	-	6	62	early Roman
89	37	95	-	-	-	-	-	-	-	4	-	-	4	69	Roman
229	39	156	1	-	-	-	-	-	-	-	-	-	1	1	IA
229	40	157	-	-	1	-	-	-	-	-	-	-	1	4	early Roman
229	42	159	-	-	-	-	-	-	-	1	-	-	1	4	Roman
228	43	99	-	-	-	-	-	3	-	-	-	-	3	4	C2-C4
226	46	152	1	-	-	-	-	-	-	-	-	-	1	0.5	IA
205	47	160	-	-	-	-	-	-	-	-	-	12	12	12	pmed/mod
208	100	155	-	-	-	-	-	-	-	-	-	1	1	8	pmed/mod
206	101	161	-	-	-	-	-	-	-	-	-	1	1	7	pmed/mod
225	102	162	-	-	-	-	-	-	-	1	-	-	1	5	?Roman
219	103	163	-	-	-	-	-	-	-	-	-	7	7	372	pmed/mod
225	104	164	-	-	-	-	-	-	-	2	-	-	2	9	Roman
224	106	170	-	1	8	-	-	-	-	-	-	-	9	67.5	early Roman
224	106	171	3	1	8	-	-	-	-	-	-	-	12	126	early Roman
224	107	172	16	-	32	4	-	6	3	-	-	-	61	704	mid-late C3
224	108	173	-	-	-	-	-	1	-	6	-	-	7	115	mid-late Ro
230	109	174	-	-	11	-	-	-	-	5	-	-	16	117	early Roman
230	110	175	1	2	6	-	-	-	-	-	-	-	9	64	early Roman
230	111	176	-	-	46	-	-	-	-	-	-	-	46	311.5	early Roman
254	114	118	-	-	-	_	-	-	-	1	-	-	1	0.5	Roman
232	115	181	-	1	1	-	1	-	-	-	-	1	4	41	pmed/mod
231	117	184	-	-	-	_	-	_	_	2	_	-	2	6	Roman
231	118	185	-		1	-	-	-	-	-	-	-	1	18	early Roman
231	119	186	-	-	-	-	-	-	-	2	-	-	2	4	Roman
252	120	188	_	-	_	-	-	-	-	1	-	-	1	8	Roman
232	120	Total	97	156	456	7	27	11	8	58		35	858	8360	Koman
		1 otai	9/	130	430	/	41	11	ō	20	1		000	0300	

APPENDIX 4: Catalogue of Animal Bone

Trench	Cut	Deposit	No	Wt (g)	Horse	Cow	LAR	Sheep/goat	Pig	MED	Unidenti.
9	2	53	1	68	-	1	-	-			-
47	6	59	1	2.5	-	-	-	1			-
84	21	76	2	8.5	-	-	- 1			2	-
85	22	78	23	144	-	3	- 1	4			16
85	23	80	13	90	-	-	4	1	3		5
86	28	85	4	43.5	4	-	-	-			-
87	33	91	4	66	-	-	1	-			3
89	37	95	7	187	2	1	4	-			-
89	36	97	1	3	-	-	- 1	1			-
226	46	152	5	78.5	-	-	1	-			4
225	102	162	3	94.5	-	-	3	-			-
225	104	164	3	81.5	-	3	- 1				
224	106	170	26	140.5	-	-	9	-			17
224	106	171	8	55	-	-	3	-			5
224	107	172	9	32	2	-	-	-			7
224	108	173	8	44	3	-	3	-			5
230	109	174	2	30	-		2				
230	110	175	4	7.5	-	-	-	-			3
230	111	176	30	75.5	-	-	3	6		6	21
232	115	181	1	4	-	-	-	1			-
			155	1254.5	[1]	[1]	-	[1]	[1]	-	-

Burnt bone

Trench	Cut	Deposit	No	Wt (g)	Max Frag Size (mm)	Colour	Comments
84	21	76	1	1	12.4x11.9	white	trabecular bone - unidentified
85	22	78	1	1	14.2x10.9	black (charred)	unidentified
228	43	99	1	3	20.5x11.1	white	unidentified
226	46	152	2	2	17.7x9.7	black (charred)	unidentified

APPENDIX 5: Catalogue of Ceramic Building Material

Trench	Cut	Deposit	Type	No	Wt(g)
9	2	53	land drain	4	259
53	8	62	ditch	4	51
205	47	160	gully	1	36.5
224	108	173	ditch	1	37
84	21		SURFACE	1	71

APPENDIX 6: Catalogue of Struck Flint

Trench	Cut	Fill	No.	Wt (g)	Broken blade	?Broken blade
86	28	85	1	1	1	-
224	107	172	1	1	_	1

APPENDIX 7: Catalogue of Fired Clay

Trench	Cut	Deposit	Туре	Sample no	No	Wt (g)
86	28	85	ditch	6	2	11.5
86	28	85	ditch		4	7.5
224	107	172	ditch		1	17.5

APPENDIX 8: Catalogue of Metalwork

Trench	Cut	Deposit	Туре	Cat No	Material	object	no	Wt	(g)
9	2	53	land drain	1	Fe	object	1		28.5
9	2	53	land drain	2	Fe	object	1		5
89	36	96	ditch	3	Fe	nail	1	<1	
89	36	96	ditch	4	Fe	fragment	1	<1	
89	36	96	ditch	5	Fe	hobnail	1	<1	
89	36	96	ditch	6	Fe	hobnail	1		1
89	36	96	ditch	7	Fe	hobnail	1	<1	
89	36	96	ditch	8	Fe	hobnail shaft	1	<1	
89	36	96	ditch	9	Fe	hobnail head	1	<1	
89	36	96	ditch	10	Fe	hobnail	1		1
89	36	96	ditch	11	Fe	fragment	1	<1	
205	47	160	gully	12	Cu	fragment	1		1
206	101	161	linear	13	Fe	nail	1		13
224	108	173	ditch	14	Fe	nail	1		7.5
232	115	181	grave	16	Fe	nail	1		6
232	115	181	grave	17	Fe	nail	1		2.5
61			subsoil	15	fe	tack	1		2

APPENDIX 9: Catalogue of Glass

Trench	Cut	Deposit	Туре	Colour	No	Wt(g)
9	2	53	land drain		25	440
205	47	160	gully	CLEAR	1	37.5
205	47	160	gully	GREEN	1	1
206	101	161	linear		3	8
219	103	163	ditch		4	43
259			modern truncation	green	1	43
261			white fill		4	180

APPENDIX 10: Catalogue of Burnt Flint

I	Trench	Cut	Deposit	Туре	Sample	No	Wt (g)
I	46	4	57	pit	1	1	3
Γ	230	111	176	ditch	20	1	19.5

APPENDIX 11: Catalogue of Clay Pipe

Trench	Cut	Deposit	Туре	No Stems	No bowls	Wt(g)
205	47	160	Gully	4	1	10

APPENDIX 12: Catalogue of Slag

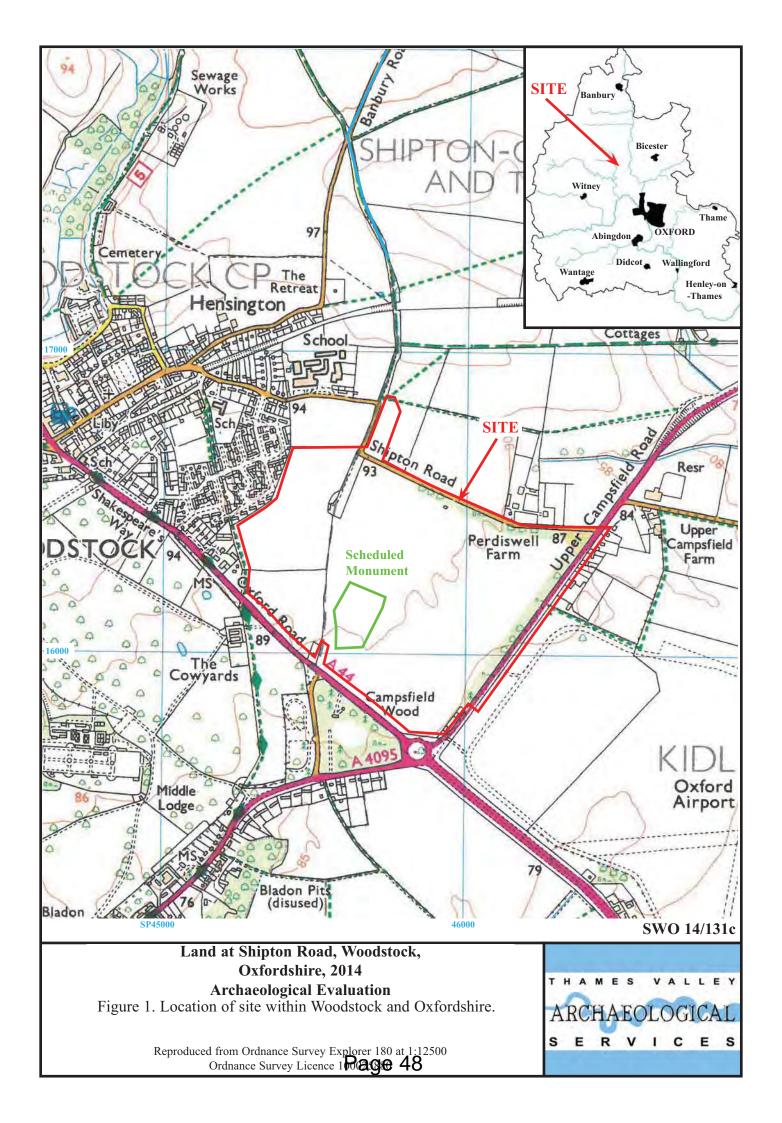
Trench	Cut	Deposit	Туре	No	Wt (g)
53	8	62	ditch	3	42.5
230	110	175	ditch	1	253.5

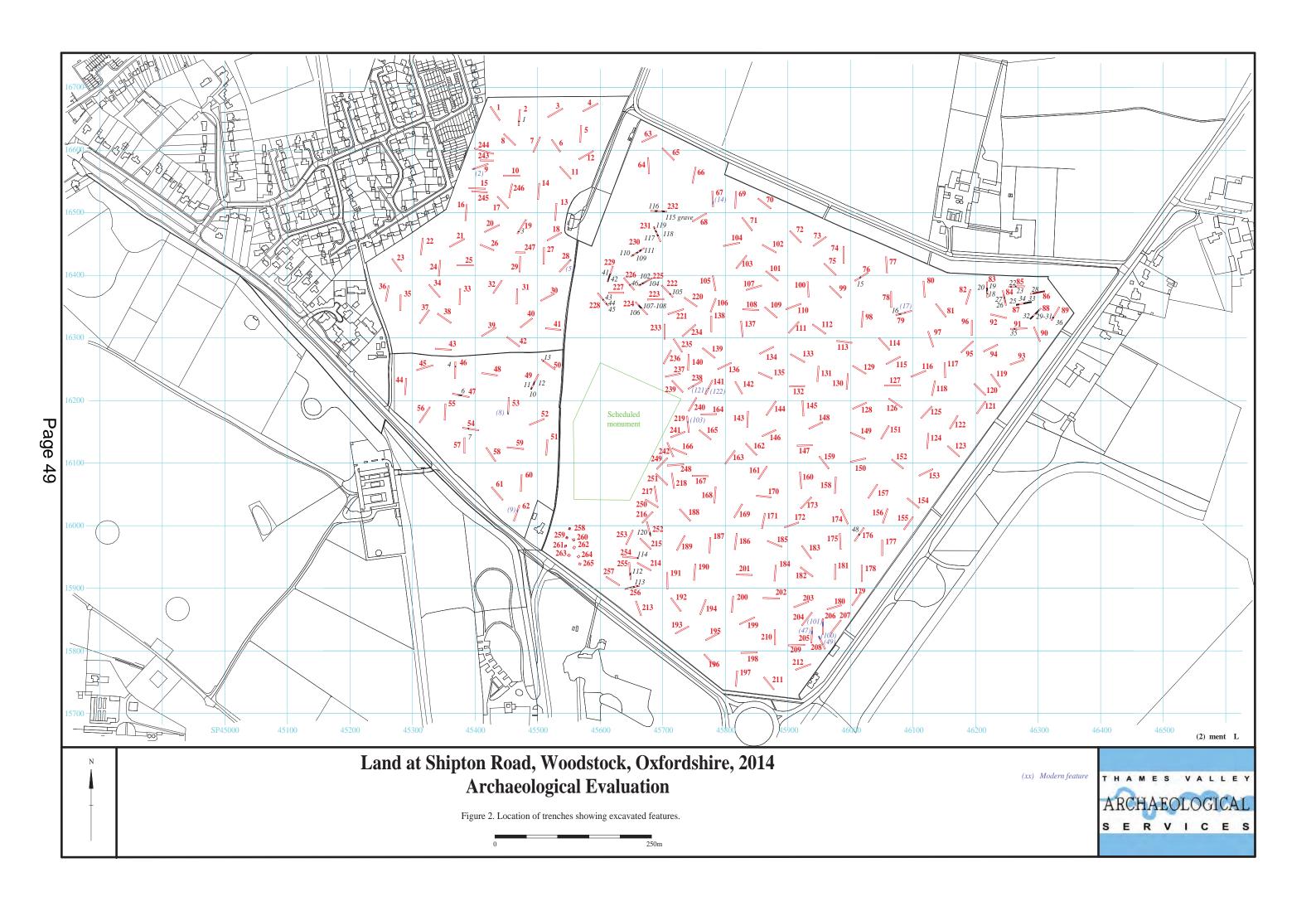
APPENDIX 13: Catalogue of Shell

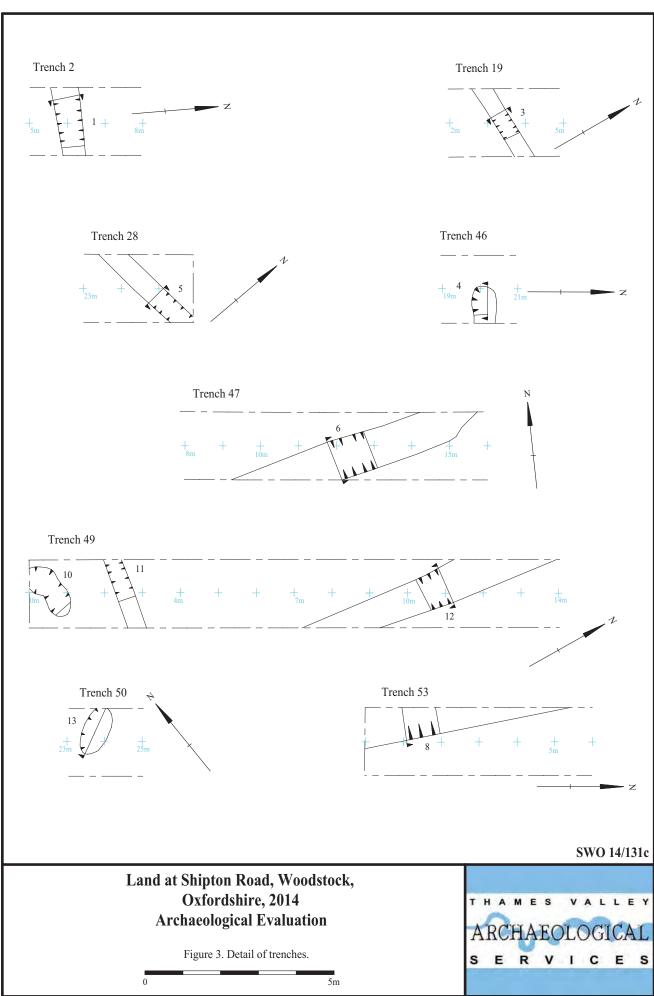
Trench	Cut	Deposit	Туре	Sample	No	Wt (g)
84	21	76	ditch	4	1	1
226	46	152	ditch		2	30.5
230	109	174	ditch		1	27

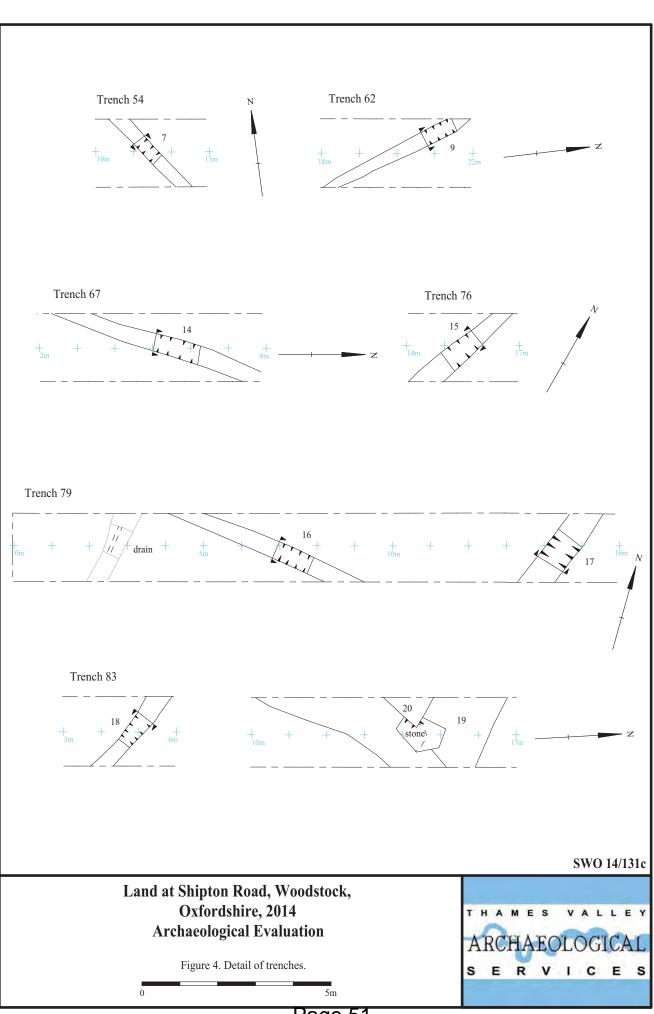
APPENDIX 14: Soil samples

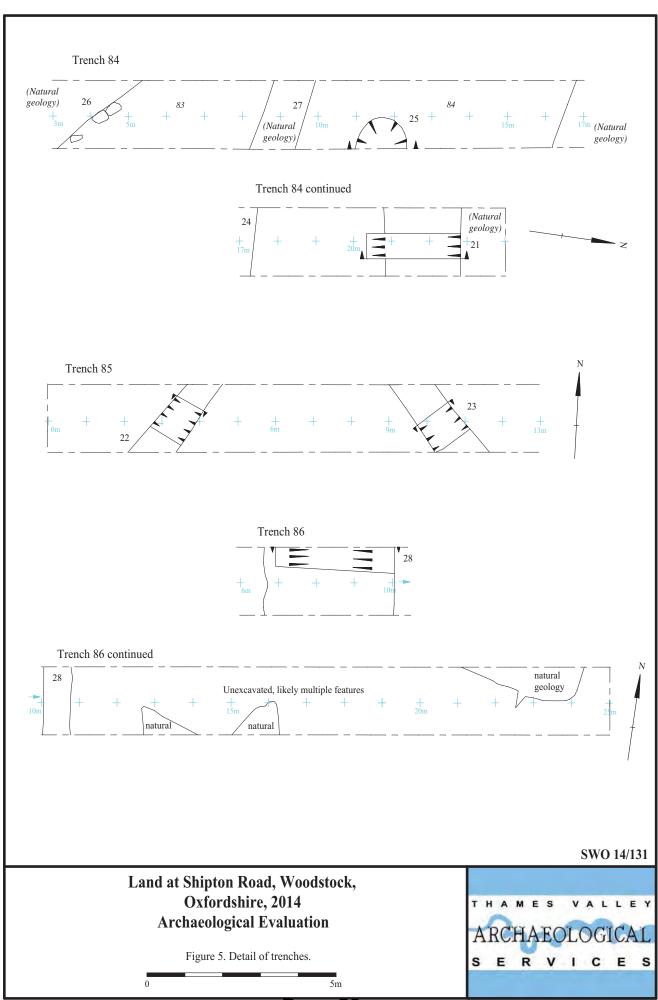
					Volume	
Sample	Trench	Cut	Deposit	Туре	processed (L)	Comment
1	46	4	57	Gully	10	-
2	49	10	64	Pit	10	-
3	50	13	67	Pit	10	Charcoal
4	84	21	76	Ditch	10	-
5	85	22	78	Ditch	10	-
6	86	28	85	Ditch	10	-
7	89	37	95	Ditch	10	-
8	225	102	162	Ditch	10	Cereal grain
9	225	-	165	Spread	10	-
10	228	43	99	Ditch	10	-
11	229	41	158	Gully	5	-
12	229	42	159	Gully	5	-
13	226	46	152	Ditch	10	-
14	222	105	168	Pit	10	Charcoal
15	231	117	184	Ditch	5	Charcoal
16	231	118	185	Ditch	5	-
17	231	119	186	Pit	5	-
18	230	109	174	Ditch	10	-
19	230	110	175	Ditch	10	Cereal grain
20	230	111	176	Ditch	10	-
21	232	116	183	Ditch	10	-

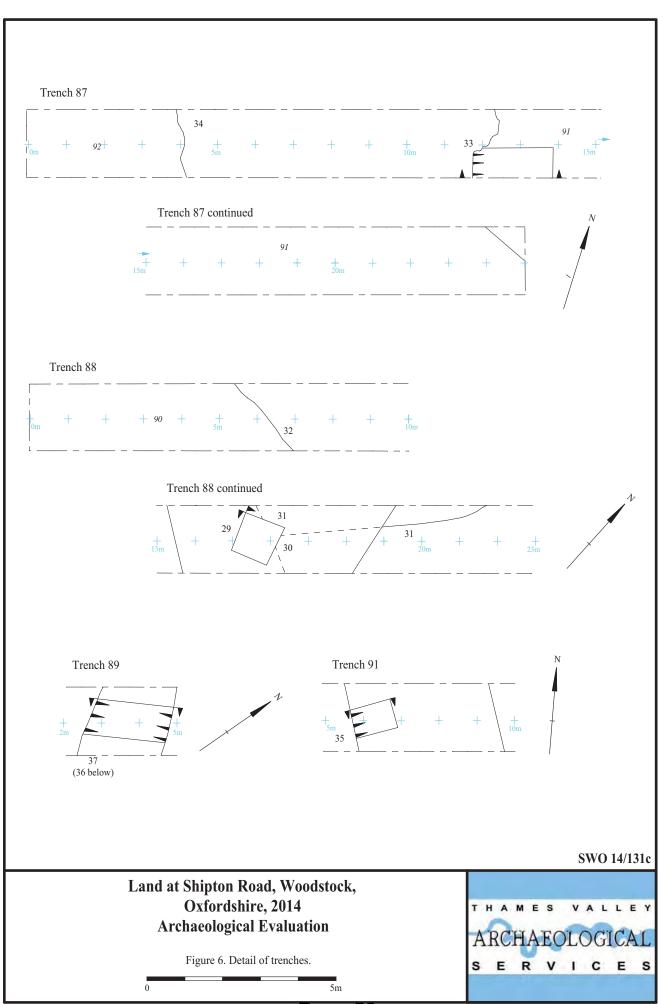


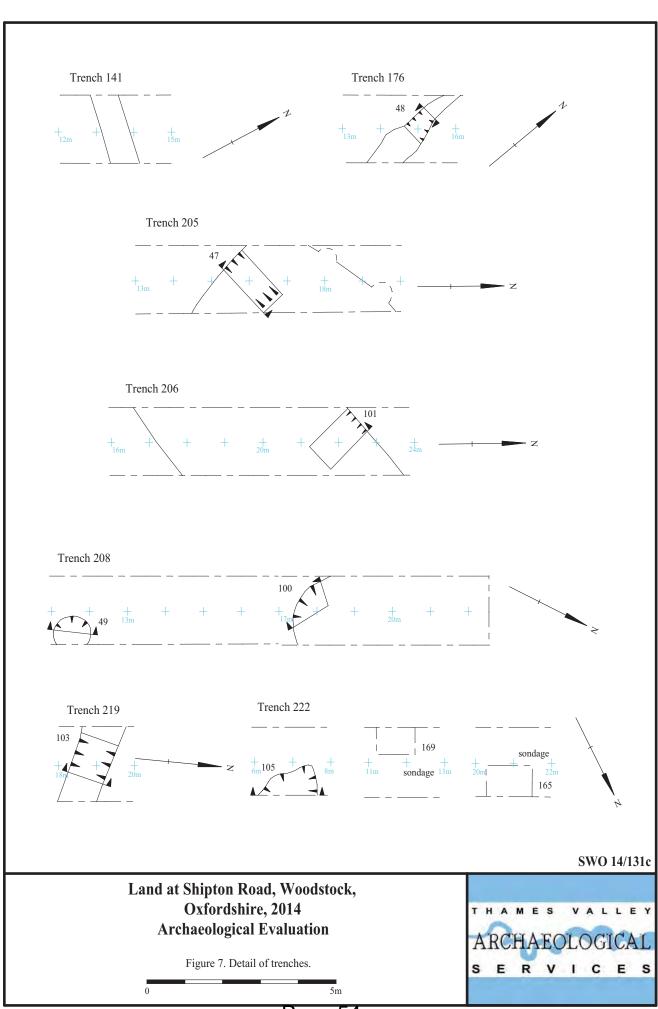


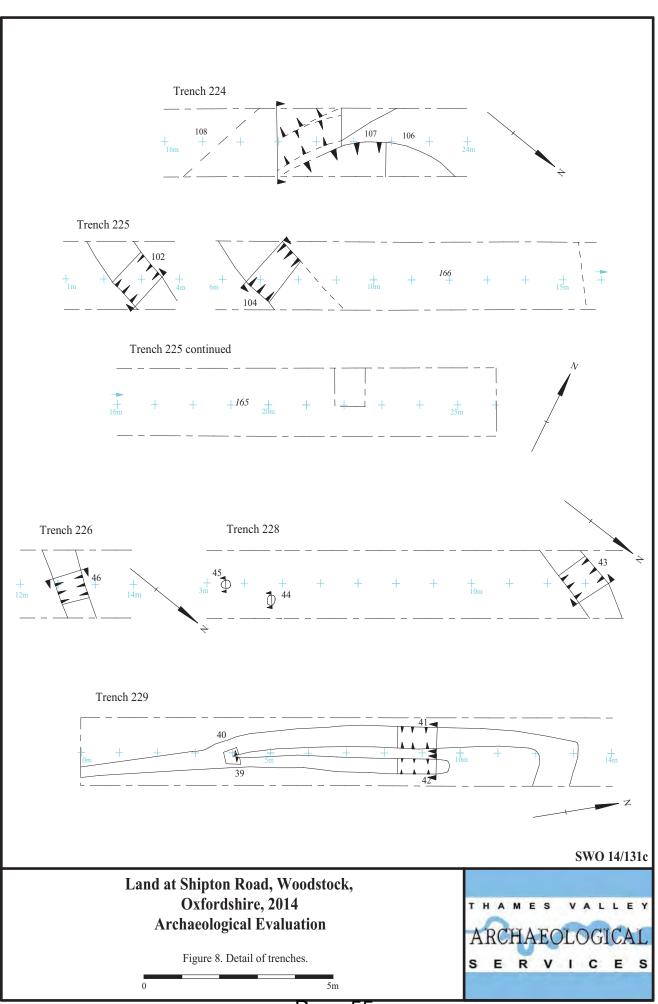


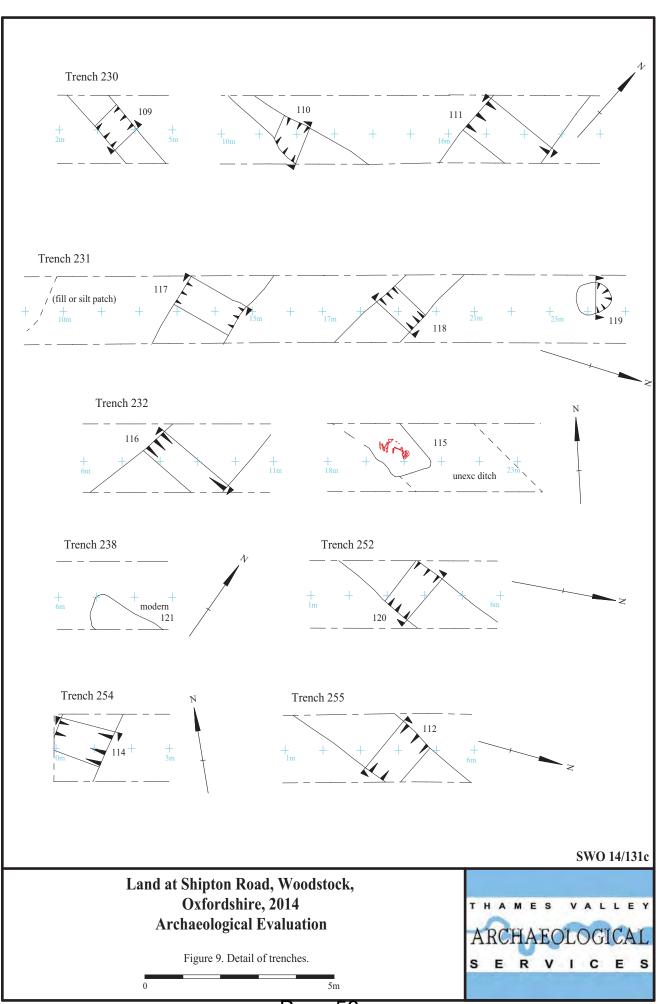


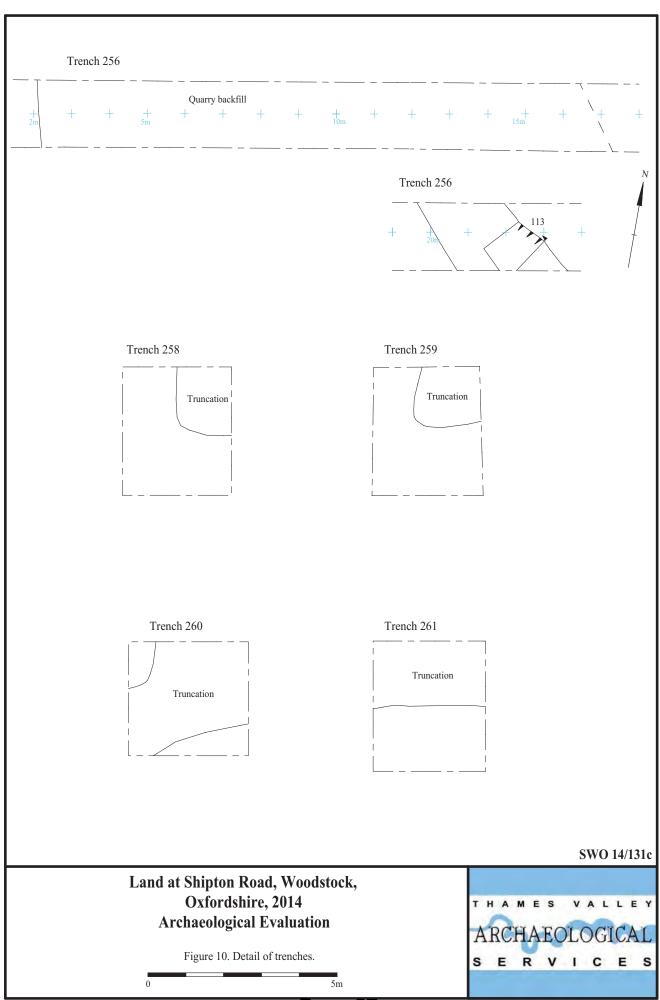


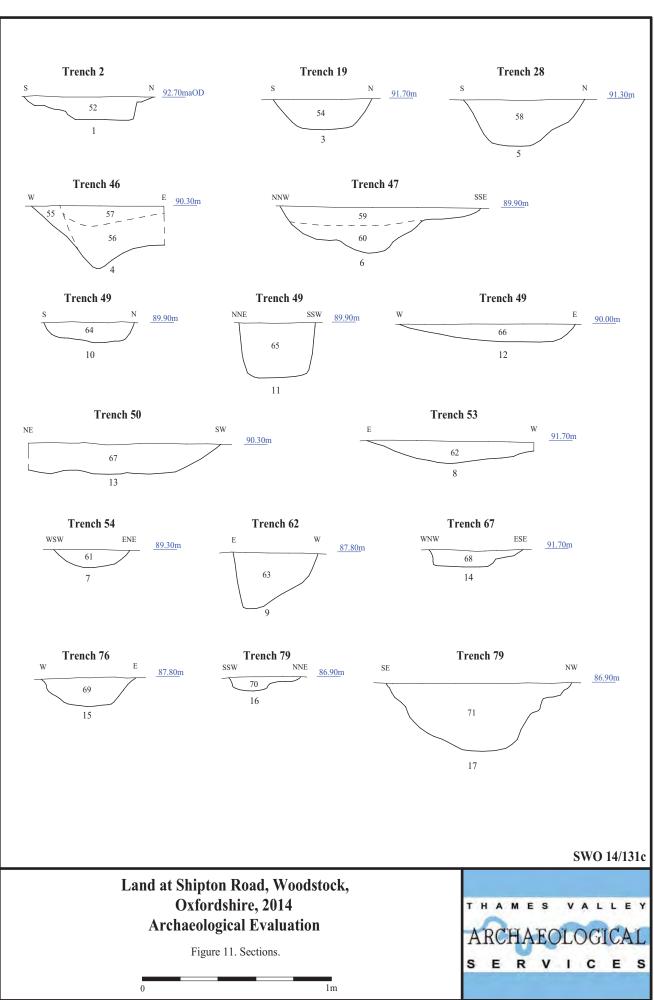


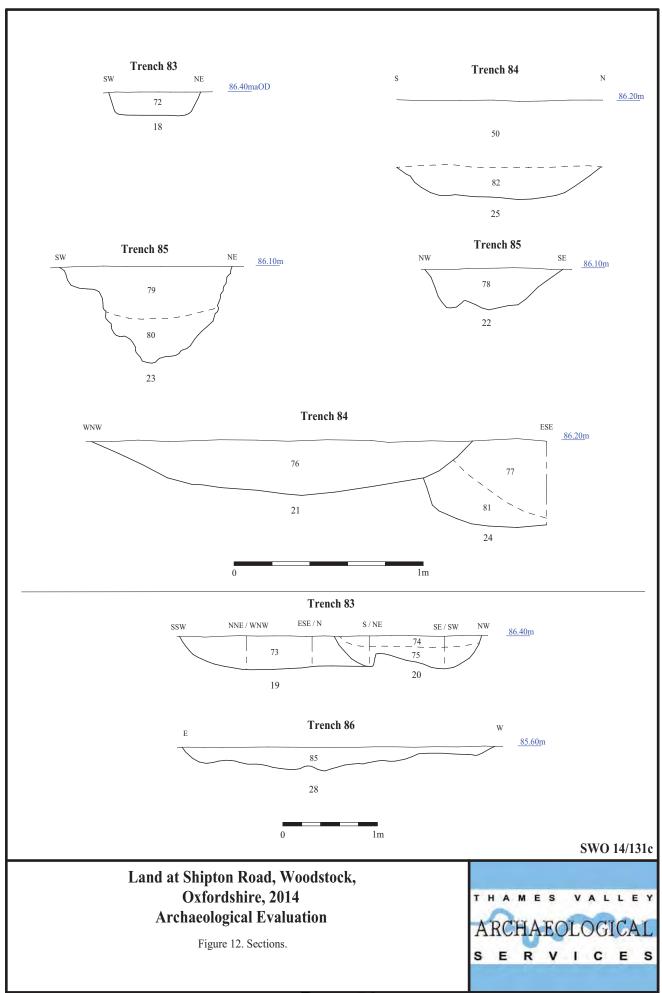


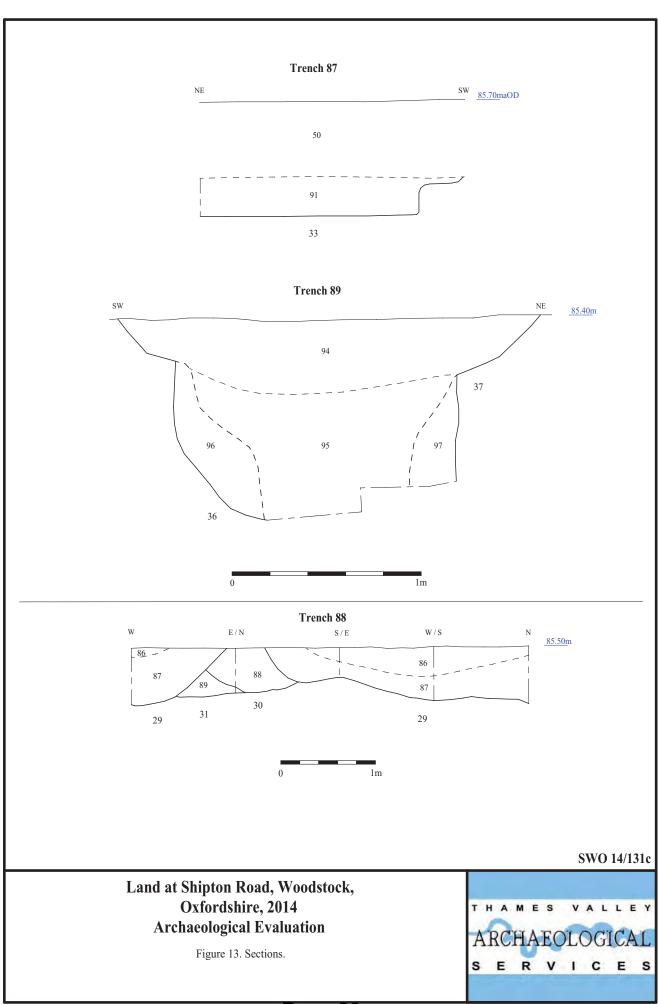


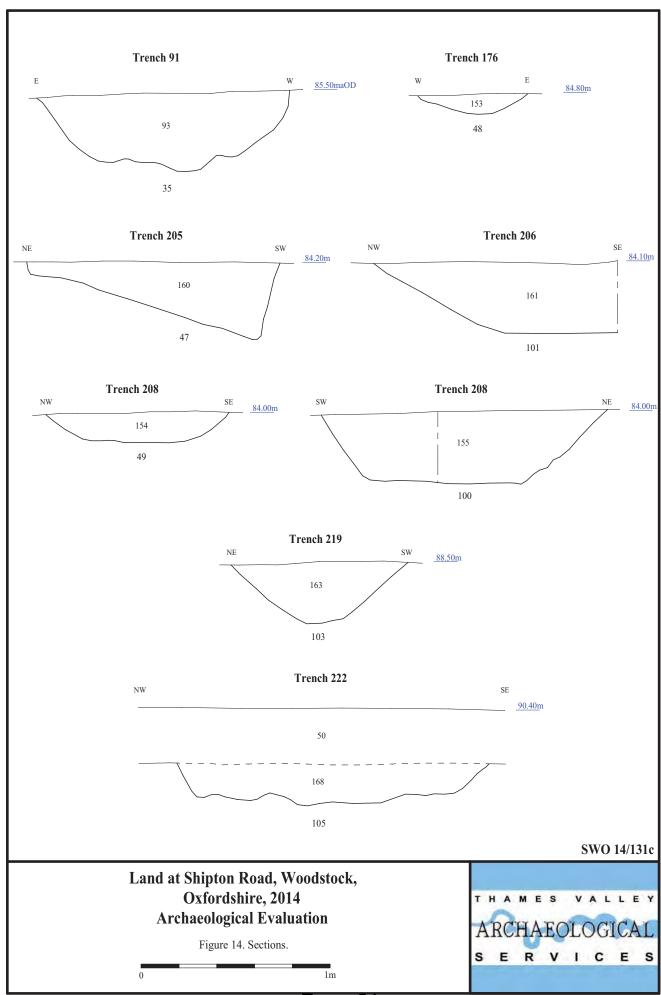


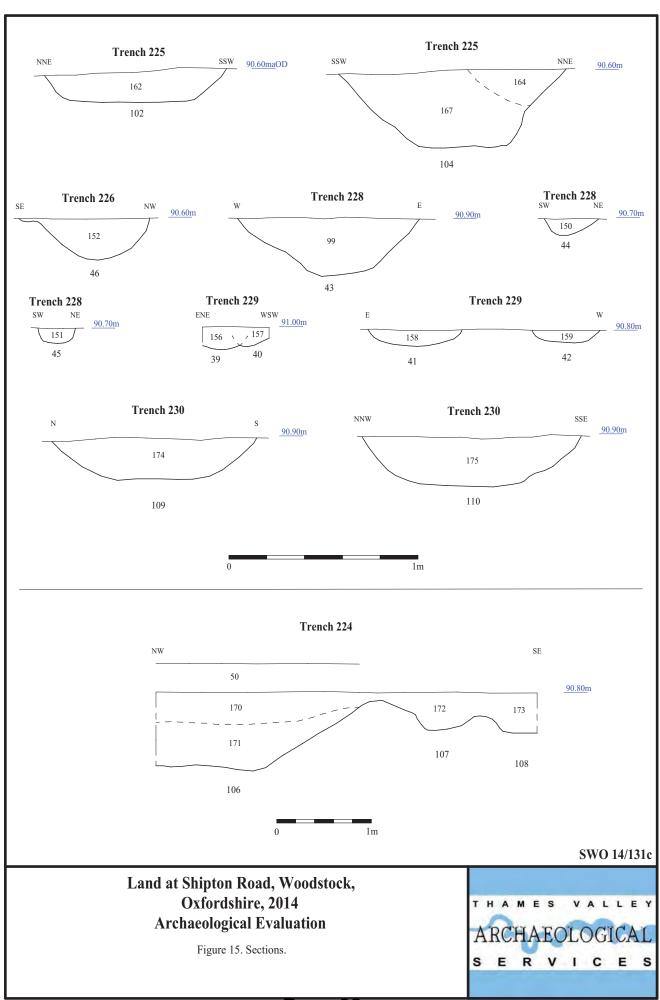


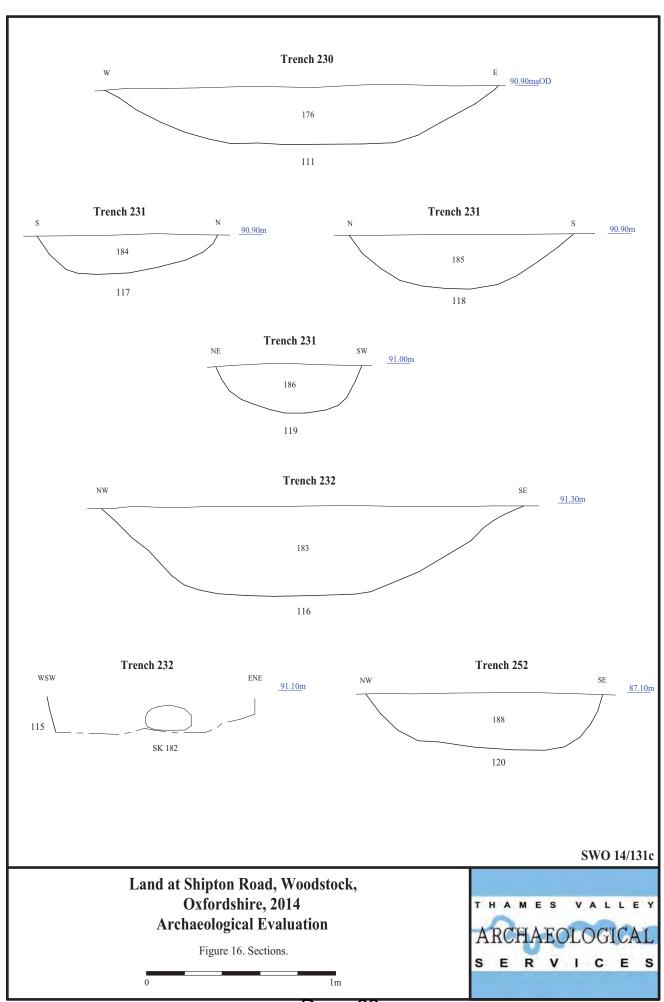




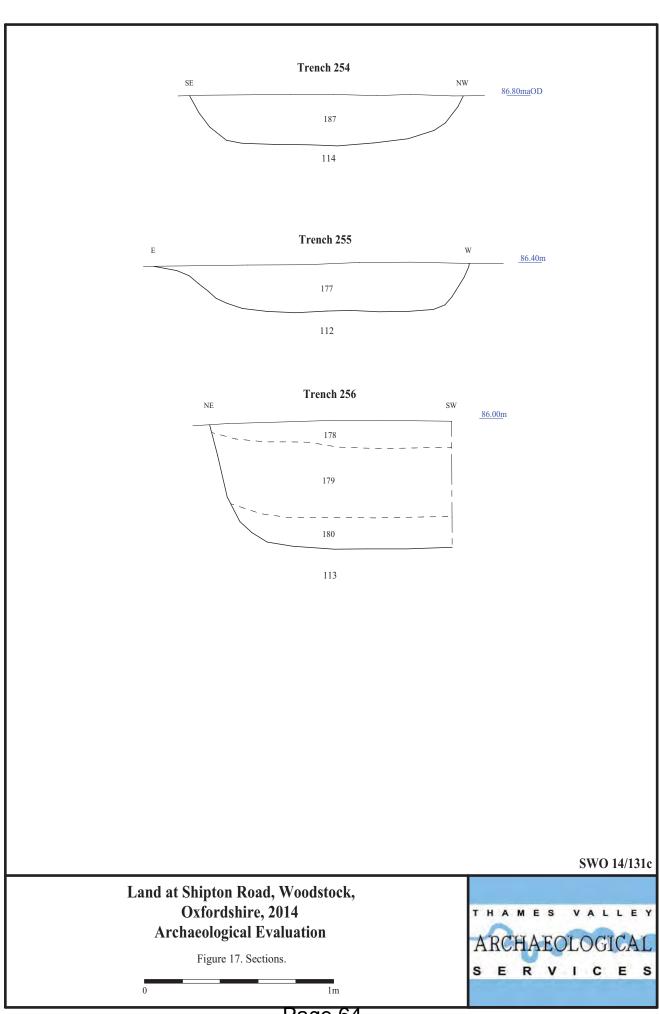


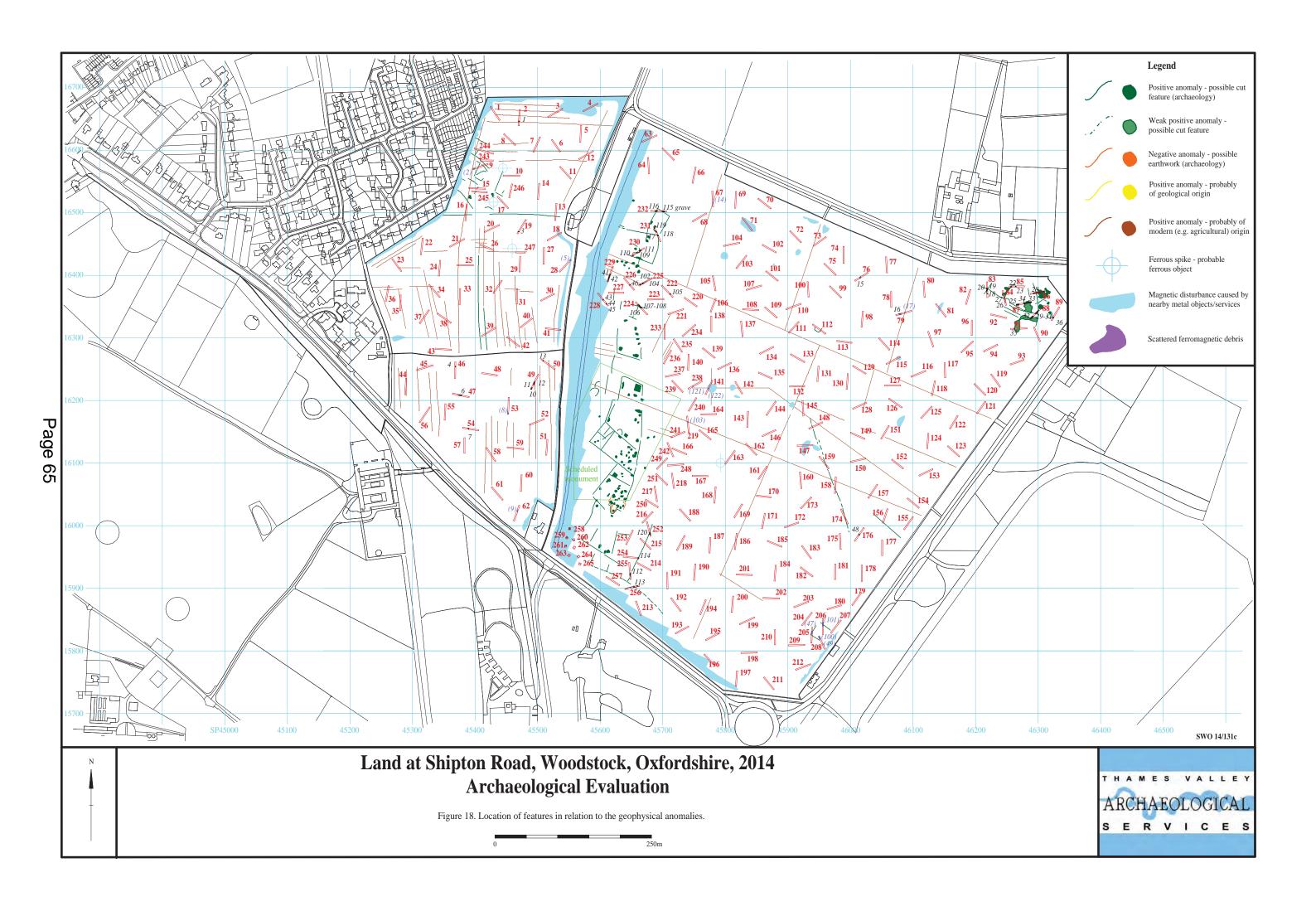






Page 63





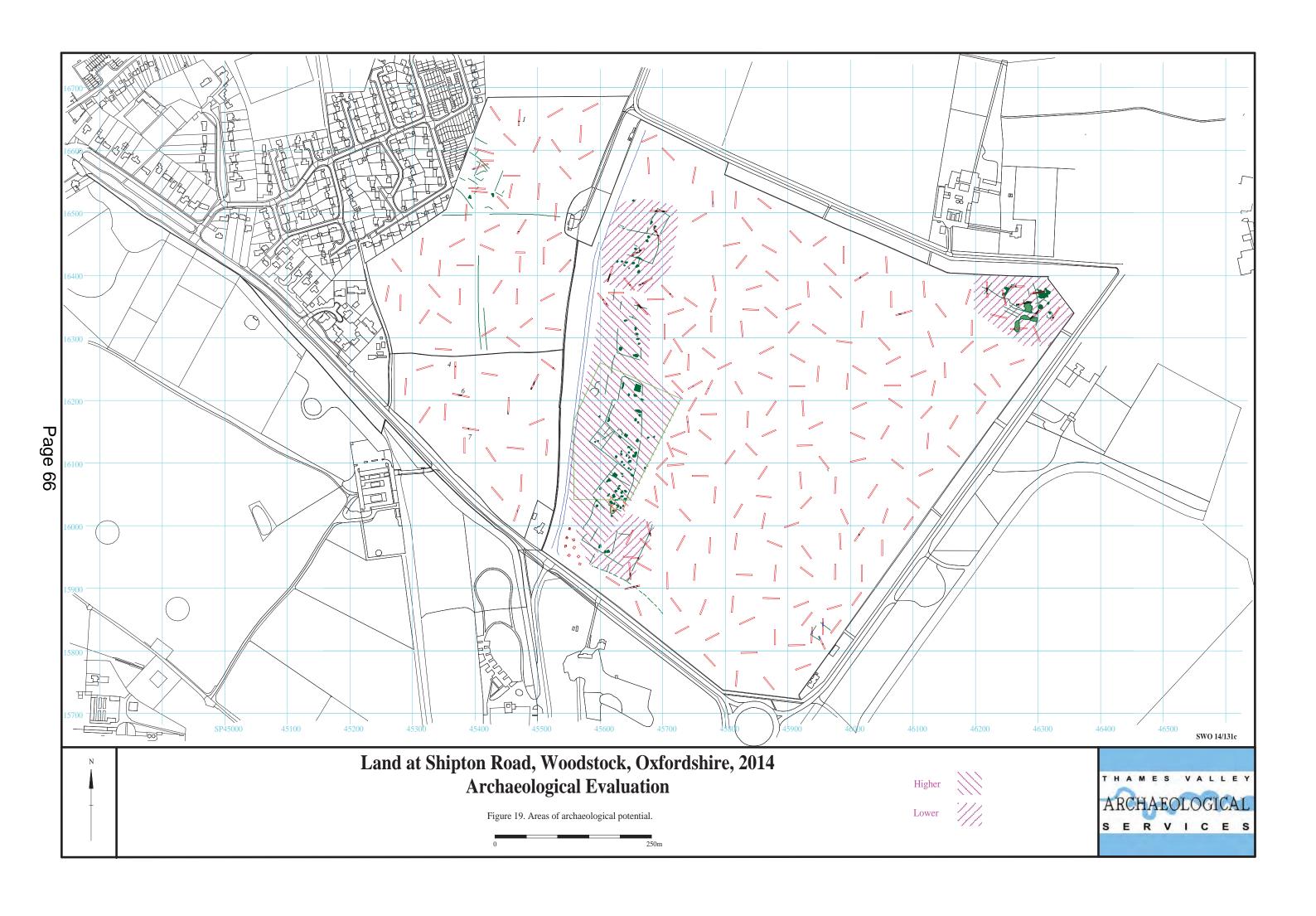




Plate 1. Trench 18, looking north east, Scales: 2m, 1m and 0.30m.



Plate 2. Trench 37, looking north east, Scales: 2m, 1m and 0.30m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 1 - 2.





Plate 3. Trench 44, looking north, Scales: 2m, 1m and 0.50m.



Plate 4. Trench 54, looking east, Scales: 2m, 1m and 0.50m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 3 - 4.

THAMES VALLEY
ARCHAEOLOGICAL
SERVICES



Plate 5. Trench 88, looking north east, Scales: 2m, 1m and 0.30m.



Plate 6. Ditch 29, looking north, Scales: 1m and 0.50m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 5 - 6.





Plate 7. Trench 89, looking north east, Scales: 2m, 1m and 0.30m.



Plate 8. Ditch 36 and 37, looking south east, Scales: 1m and 0.50m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 7 - 8.

THAMES VALLEY
ARCHAEOLOGICAL
SERVICES



Plate 9. Trench 224, looking north west, Scales: 2m, 1m and 0.30m.



Plate 10. Pit 106, Ditch 107 and 108, looking south east, Scales: 2m, 1m and 0.30m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation Plates 9 - 10.





Plate 11. Trench 230, looking south west, Scales: 2m, and 0.30m.



Plate 12. Ditch 110, looking east, Scales: 1m and 0.10m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 11 - 12.





Plate 13. Trench 231, looking north west, Scales: 2m, and 0.30m.



Plate 14. Ditch 118, looking east, Scales: 1m and 0.30m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 13 - 14.





Plate 15. Trench 232, looking east, Scales: 2m and 0.30m.



Plate 16. Skeleton 182 Cut 115, looking south, Scales: 1m and 0.30m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 15 - 16.

THAMES VALLEY
ARCHAEOLOGICAL
SERVICES



Plate 17. Trench 258, looking north east, Scales: 2m, 1m and 0.30m.



Plate 18. Trench 260, looking north, Scales: 2m, 1m and 0.30m.

Land at Shipton Road, Woodstock, Oxfordshire, 2014 Archaeological Evaluation

Plates 17 - 18.



TIME CHART

	Calendar Years
Modern	AD 1901
Victorian	AD 1837
Post Medieval	AD 1500
Medieval	AD 1066
Saxon	AD 410
Roman	
Iron Age	BC/AD 750 BC
Bronze Age: Late	1300 BC
Bronze Age: Middle	1700 BC
Bronze Age: Early	2100 BC
Neolithic: Late	3300 BC
Neolithic: Early	4300 BC
Maradial in Take	(000 PC
Mesolithic: Late	6000 BC
Mesolithic: Early	10000 BC
Palaeolithic: Upper	30000 BC
Palaeolithic: Middle	70000 BC
Palaeolithic: Lower	2,000,000 BC
↓	↓



Thames Valley Archaeological Services Ltd, 47-49 De Beauvoir Road, Reading, Berkshire, RG1 5NR

> Tel: 0118 9260552 Fax: 0118 9260553 Email: tvas@tvas.co.uk Web: www.tvas.co.uk

Appendix 12

Heritage Impact Assessment

Part 2

Heritage Statement dated April 2016 and extracts from Environmental Statement accompanying West Oxfordshire District Council Planning Application Reference 16/01364/OUT

LAND TO SOUTH EAST OF

WOODSTOCK

WEST OXFORDSHIRE





HERITAGE STATEMENT

APRIL 2016





LAND TO SOUTH EAST OF WOODSTOCK HERITAGE STATEMENT

APRIL 2016

Prepared by

Montagu Evans LLP &

Terence O'Rourke Ltd

Contents

1.0 Introduction

- Application site
- Legislation and policy

2.0 Cultural Heritage

- Summary of historic development
- The heritage assets and impact assessment

3.0 Archaeology

- Summary of Blenheim Roman Villa and its setting
- The proposed development and predicted effects on Blenheim Roman Villa and its setting

4.0 Conclusion

1 Introduction

1.1 This Heritage Statement is submitted in support of the planning application by Vanbrugh Unit Trust and Pye Homes (Oxford) Ltd seeking approval for the following proposal:

Outline Planning Application (all matters reserved except for means of access in respect of new junction arrangements) comprising up to a maximum of 300 residential dwellings, up to a maximum of 1100sqm of A1/A2/B1/D1 floorspace; associated infrastructure, engineering and ancillary works; provision of public open space; formation of vehicular accesses; and

Full Planning Application for the development of Phase 1 comprising 46 residential dwellings (46 of the 300 described above) with associated infrastructure and engineering works).

1.2 Montagu Evans LLP and Terence O'Rourke Ltd have jointly prepared this statement. It provides an assessment of the effects of the proposed development on the nearby heritage assets. The statement is based on the assessments included in the accompanying Environmental Statement chapter 4 on 'Archaeology' (by Terence O'Rourke Ltd) and chapter 5 'Cultural Heritage' by Montagu Evans LLP). It should be read in conjunction with the plans and other information submitted in support of the application including Historic England's pre-application consultation response (dated 19th February 2016), which is appended to the Planning Supporting Statement (Appendix 1).

The application site

- 1.3 The 16.67 hectare (ha) site is located to the south east of Woodstock immediately abutting the residential edge of the settlement, approximately 13km north of Oxford City Centre. It lies in a rural landscape, broadly characterised by large, open agricultural fields to the south and east, and the designed landscape of Blenheim Palace World Heritage Site (WHS) to the west. The town of Woodstock lies to the north west, the suburban development that characterises its southern fringes lies adjacent to the application site.
- 1.4 The site comprises two fields in arable use, divided by a tree hedge. The site is bounded to the south by the Oxford Road (A44), which is itself flanked by a wider verge and mature hedgerow to its eastern side and by the mature trees and Grade II listed boundary wall which define the edge of Blenheim Palace Lower Park to the west. Mature hedgerows enclose the site to its eastern and northern edges.
- 1.5 There are several notable heritage features close to the site in addition to Blenheim Palace WHS, which taken together with Woodstock town centre, form a particularly important context for the Land South East of Woodstock development. In respect of the WHS, it is relevant that there is no designated buffer in respect of the WHS and the issue of setting is not a matter addressed in the adopted Blenheim Palace World Heritage Site Management Plan.

1.6 Approximately 25m to the east of the site boundary is a scheduled ancient monument (SAM) comprising the buried remains of a Roman villa, and a historic Roman route (Heh Straet) also runs directly to the east of the site (north to south). Opposite the site to the south are the Cowyards. These are listed converted agricultural buildings in commercial use.

Legislation and policy

Legislative framework

Planning (Listed Buildings and Conservation Areas) Act 1990

1.7 Legislation relating to the protection of the historic environment is set out in the Planning (Listed Buildings and Conservation Areas) Act 1990. This requires local planning authorities to have special regard to the desirability of preserving the special interest of listed buildings, conservation areas and their settings. The relevant provision is set out below:

Section 66(1) When determining applications, the local planning authority or the Secretary of State shall have special regard to the desirability of preserving the building or its setting of any features of special architectural or historic interest which it possesses.

Development Plan

- 1.8 Section 38(6) of the Planning and Compulsory Purchase Act 2004 stipulates that where in making any determination under the Planning Acts, regard is to be had to the development plan, and the determination must be made in accordance with that plan unless material considerations indicate otherwise. The statutory development plan is identified for this assessment as follows:
 - West Oxfordshire Local Plan 2011 (adopted 2006)

West Oxfordshire Local Plan 2011 (2006)

1.9 The saved policies of the West Oxfordshire Local Plan 2011 (adopted 2006) provide the basis for local planning decisions. As regards heritage, the relevant policies are as follows:

Policy BE5 concerns conservation areas. The policy states that: 'The special architectural, historic and environmental character or appearance of the Conservation Areas will be preserved or enhanced. Every effort will be made to ensure that this character or appearance is not eroded by the introduction of unsympathetic development proposals either within or affecting the setting of the designated area.'

Policy BE8 relates to development affecting the setting of a listed building. The policy states that 'development should not detract from the setting of a listed building'. The policy is relevant to this assessment as the application site lies within the vicinity of grade II listed buildings.

Policy BE11 deals with historic parks and gardens. It states that: 'Development will not be permitted that adversely affects the character, setting, amenities, historical context or views within, into or from a Park and Garden of historic interest.'

The supporting text adds:

'In addition to the parks and gardens of special historic interest, Blenheim Palace is also registered as a World Heritage Site. Although no further additional statutory controls follow from the inclusion of a site in the World Heritage List, its inclusion does however highlight the outstanding international importance of the site which should be taken into account when considering any proposals likely to affect Blenheim.'

1.10 In specific respect of Archaeology;

Policy BE12 refer to archaeological monuments and states 'Development proposals that adversely affect the site or setting of nationally important archaeological monuments and monuments of local importance, whether scheduled or not, will not be permitted'.

Policy BE13 follows in respect of archaeological assessments: 'Prior to determining applications affecting sites and areas of archaeological potential, applicants may be required to provide an archaeological assessment and/or field evaluation to determine'

- a) the significance, character and importance of any archaeological monument or remains and
- b) the likely impact of the proposed development on such features c) the level of mitigation required to suitably protect the archaeological resource through preservation in situ or preservation by record including excavation, post excavation analysis and publication'.

It should be noted that the WOLP policies here cited do not have the balancing provisions elucidated in the NPPF.

1.11 The Council is in the process of introducing a new Local Plan that will replace the existing West Oxfordshire Local Plan. The emerging policies from the West Oxfordshire Local Plan 2031 applicable to cultural heritage are:

Policy EH7 is a general policy on the historic environment. It states that:

All development proposals should conserve or enhance the special character and distinctiveness of West Oxfordshire's historic environment, and preserve or enhance the District's heritage assets, and their significance and settings.

Policy EW1 relates specifically to the Blenheim World Heritage Site, which lies to the west of the application site. It states, inter alia, that: Consideration of impact will be made of proposals within, or potentially affecting, the World Heritage Site and its setting, including areas identified as being of special importance for the preservation of long distance views to and/or from the Site (as shown on the Blenheim Palace Management Plan).

Particular regard will be given to the design quality of the proposal (including scale, form and massing), its relationship to context (including topography, built form, views, vistas and effect on the skyline) and the implications of the cumulative effect of changes.

Policy EW2 (Eynsham – Woodstock Sub-Area Strategy) identifies the focus of new development as 'Eynsham, Long Hanborough and Woodstock, and that development in these rural service centres will be of an appropriate scale and type that would help to reinforce the existing service centre role. Development elsewhere will be limited to meeting local housing, community and business needs and will be steered towards the larger villages'.

Material considerations

National Planning Policy Framework (NPPF)

- 1.12 The listed buildings here comprise, principally, the Grade II listed Cowyards complex, and the numerous listed buildings within the Blenheim Palace WHS. National Planning Policy Framework (NPPF) (March, 2012)/ The NPPF includes 12 core planning principles, the most relevant of which is the need for planning to "conserve heritage assets in a manner appropriate to their significance, so that they can be enjoyed for their contribution to the quality of life of this and future generations." (para.17).
- 1.13 With regard to the requirement for good design, the NPPF states: "The Government attaches great importance to the design of the built environment. Good design is a key aspect of sustainable development, is indivisible from good planning, and should contribute positively to making places better for people." (para 56)

In particular, design should:

- Function well and add to the overall quality of the area, not just for the short term but over the lifetime of the development; (para. 58)
- Establish a strong sense of place, using streetscapes and buildings to create attractive and comfortable places to live, work and visit; (para. 58)
- Optimise the potential of the site to accommodate development, create and sustain an appropriate mix of uses (including incorporation of green and other public space as part of developments) and support local facilities and transport networks; (para. 58)
- Respond to local character and history, and reflect the identity of local surroundings and materials, while not preventing or discouraging appropriate innovation; (para. 58)
- Create safe and accessible environments where crime and disorder, and the fear of crime, do not undermine quality of life or community cohesion; (para. 58) and
- Are visually attractive as a result of good architecture and appropriate landscaping.' (para. 58)
- 1.14 With regard to heritage, Chapter 12 of the NPPF (paragraphs 126 to 141) sets out the national planning policies on the historic environment. The NPPF stresses that heritage assets are an irreplaceable resource that should be

conserved in a manner appropriate to their significance (para. 126). The guidance continues to place the assessment of the significance of heritage assets and the effect of development on this at the heart of planning for the historic environment:

'In determining applications, local planning authorities should require an applicant to describe the significance of any heritage assets affected, including any contribution made by their setting.' (para 128)

'Local planning authorities should identify and assess the particular significance of any heritage asset that may be affected by a proposal (including by development affecting the setting of a heritage asset) taking account of the available evidence and any necessary expertise. They should take this assessment into account when considering the impact of a proposal on a heritage asset, to avoid or minimise conflict between the heritage asset's conservation and any aspect of the proposal.' (para 129)

'When considering the impact of a development on the significance of a designated heritage asset, great weight should be given to the asset's conservation. The more important the asset, the greater the weight should be. Significance can be harmed or lost through alteration or destruction of the heritage asset or development within its setting. As heritage assets are irreplaceable, any harm or loss should require clear and convincing justification... Substantial harm to or loss of designated heritage assets of the highest significance, notably scheduled monuments, protected wreck sites, battlefields, grade I and II* listed buildings, grade I and II* registered parks and gardens, and World Heritage Sites, should be wholly exceptional' (para 132)

- 1.15 The balancing provisions in the framework in the event of harm arising to heritage assets from the proposed development are noted. These are set out in paragraphs 133 and 134 of the framework and are only engaged if a finding of harm is made. They are not considered further here, because, as will be seen below, this assessment makes no finding of harm to designated heritage assets.
- 1.16 The NPPF considers non-designated heritage assets at paragraph 135. It states that the effect of an application on the significance of a non-designated heritage asset should be taken into account in determining the application. In weighing applications that affect directly or indirectly non designated heritage assets, a balanced judgement will be required having regard to the scale of any harm or loss and the significance of the heritage asset'.
- 1.17 Setting is discussed in paragraph 137. It states that local planning authorities 'should look for opportunities for new development within Conservation Areas and World Heritage Sites and within the setting of heritage assets to enhance or better reveal their significance. Proposals that preserve those elements of the setting that make a positive contribution to or better reveal the significance of the asset should be treated favourably'.

- 1.18 Paragraph 138 deals with elements comprising the setting of a World Heritage Site or Conservation Area. It states that not all elements of a World Heritage Site or Conservation Area will necessarily contribute to its significance. It continues that loss of a building (or other element) which makes a positive contribution to the significance of the Conservation Area or World Heritage Site should be treated either as substantial harm under paragraph 133 or less than substantial harm under paragraph 134, as appropriate, taking into account the relative significance of the element affected and its contribution to the significance of the Conservation Area or World Heritage Site as a whole.
- 1.19 As will be seen from the below assessment, it is not considered that the application site, as an element, makes a material contribution to the significance of the World Heritage Site.
 - National Planning Practice Guidance (NPPG) (2014)
- 1.20 Guidance for the application of the NPPF is provided by the National Planning Practice Guidance (NPPG). This guidance was published as a web based resource on 6 March 2014. In preparing Local Plans and taking decisions, local planning authorities need to consider and have regard to planning practice guidance issued by the Government. In regard to the setting of a heritage asset and how it should be taken into account during the assessment of new development, the guidance states:

"A thorough assessment of the impact on setting needs to take into account, and be proportionate to, the significance of the heritage asset under consideration and the degree to which proposed changes enhance or detract from that significance and the ability to appreciate it.

Setting is the surroundings in which an asset is experienced, and may therefore be more extensive than its curtilage. All heritage assets have a setting, irrespective of the form in which they survive and whether they are designated or not.

The extent and importance of setting is often expressed by reference to visual considerations. Although views of or from an asset will play an important part, the way in which an asset is experienced its setting is also influenced by other environmental factors such as noise, dust and vibration from other land uses in the vicinity, and by an understanding of the historic relationship between places. For example, buildings that are in close proximity but are not visible from each other may have a historic or aesthetic connection that amplifies the experience of the significance of each.

The contribution that setting makes to the significance of the heritage asset does not depend on there being public rights or an ability to access or experience that setting. This will vary over time and according to circumstance.

When assessing any application for development which may affect the setting of a heritage asset, local planning authorities may need to consider the implications of cumulative change. They may also need to consider the

fact that developments which materially detract from the asset's significance may also damage its economic viability now, or in the future, thereby threatening its ongoing conservation."

Paragraph: 013 Reference ID: 18a-013-20140306. Revision date: 06 03 2014

1.21 The NPPG includes advice on how to identify the public benefits that may outweigh less than substantial harm to heritage assets. In relation to public benefits, It states that:

"Public benefits may follow from many developments and could be anything that delivers economic, social or environmental progress as described in the National Planning Policy Framework (Paragraph 7). Public benefits should flow from the proposed development. They should be of a nature or scale to be of benefit to the public at large and should not just be a private benefit. However, benefits do not always have to be visible or accessible to the public in order to be genuine public benefits.

Public benefits may include heritage benefits, such as:

- sustaining or enhancing the significance of a heritage asset and the contribution of its setting
- reducing or removing risks to a heritage asset
- securing the optimum viable use of a heritage asset in support of its long-term conservation"

Paragraph: 020 Reference ID: 18a-020-20140306 Revision date: 06 03 2014

Historic England Good Practice Advice in Planning Notes (GPA);

- 1.22 In April 2015, Historic England adopted new guidance in-line with the NPPF, which provides advice to owners, developers, applicants and local planning authorities on development which has an effect on the historic environment.
 - Historic Environment Good Practice Advice in Planning Note 2: Managing Significance in Decision-Taking in the Historic Environment
- 1.23 The guidance is intended to assist those implementing historic environment policy, and provides information on assessing the significance of heritage assets, using appropriate expertise, historic environment records, recording and further understanding, neglect and unauthorised works, marketing and design and distinctiveness.
- 1.24 The note emphasises the importance of understanding the significance of any heritage asset likely to be affected by development proposals, and the contribution (if any) that setting makes to that significance. It states that this understanding is important in the conception and design of a successful development, and in enabling local planning authorities to make decisions in line with legal requirements, the requirements of the development plan and those of the NPPF.
- 1.25 The note provides guidance on three aspects of significance:

- Understanding the nature of the significance is important to understanding the need for and best means of conservation. For example, a modern building of high architectural interest will have quite different sensitivities from an archaeological site where the interest arises from the possibility of gaining new understanding of the past.
- Understanding the extent of that significance is also important because this can, among other things, lead to a better understanding of how adaptable the asset may be and therefore improve viability and the prospects for long term conservation.
- Understanding the level of significance is important as it provides the
 essential guide to how the policies should be applied. This is intrinsic to
 decision-taking where there is unavoidable conflict with other planning
 objectives
- 1.26 The note advocates a structured approach to assessing development proposals likely to affect the significance of heritage assets, and proposes six 'stages' to follow, stating 'it is good practice to check individual stages of this list but they may not be appropriate in all cases and the level of detail applied should be proportionate'. These are:
 - Understand the significance of the affected assets;
 - Understand the impact of the proposal on that significance;
 - Avoid, minimise and mitigate impact in a way that meets the objectives of the NPPF;
 - Look for opportunities to better reveal or enhance significance;
 - Justify any harmful impacts in terms of the sustainable development objective of conserving significance and the need for change;
 - Offset negative impacts on aspects of significance by enhancing others through recording, disseminating and archiving archaeological and historical interest of the important elements of the heritage assets affected.

Historic Environment Good Practice Advice in Planning Note 3: The Setting of Heritage Assets

- 1.27 The guidance is intended to assist those implementing historic environment policy and managing change within the settings of heritage assets, including archaeological remains and historic buildings, sites, areas, and landscapes.
- 1.28 The note refers to the definition of setting in the NPPF: the setting of a heritage asset is the surroundings in which a heritage asset is experienced. Its extent is not fixed and may change as the asset and its surroundings evolve. The setting of a heritage asset can contribute to its significance.
- 1.29 The approach to assessing the setting of heritage assets is given in 5 stages:
 - 1. Identifying the heritage assets affected and their settings
 - 2. Assessing whether, how and to what degree these settings make a contribution to the significance of the heritage asset(s);
 - 3. Assessing the effect of the proposed development on the significance of the asset(s):

- 4. Maximising enhancement and minimising harm; and
- 5. Making and documenting the decision and monitoring outcomes
- 1.30 The key considerations for assessing the extent to which setting contributes to the significance of a given heritage asset is as follows:
 - The physical surroundings of the asset, including its relationship with other heritage assets;
 - The way the asset is appreciated; and
 - The asset's associations and patterns of use
- 1.31 In terms of assessing the impact of proposals on an asset, the guidance suggests that the location and siting of development, form and appearance, additional effects, and permanence are considered.
 - Conservation Principles: Historic England (2008)
- 1.32 Best practice on defining significance is set out in Historic England's Conservation Principles (2008). The broad schema for assessing significance set out in this publication: the importance of heritage assets can be understood in relation to their potential evidential, historical, aesthetic and communal significance have been considered in this assessment.
 - Blenheim World Heritage Site Parkland Management Plan (PMP) (2014)
- 1.33 The PMP for Blenheim Palace deals with the open parkland and associated land surrounding the Palace. The PMP forms part of the World Heritage Site Management Plan framework, and seeks to help to deliver its objectives by providing greater detailed guidance on planning the future management of the designed parkland.
- 1.34 The PMP describes the parkland at Blenheim as a well-defined and contained landscape, which has limited intervisibility with its wider landscape setting. With regard to buffer zones and setting, the plan states:
 - "As has been discussed in the analysis of views covered in Chapter 6, unlike other landscape parks that often needed to 'borrow' views of the wider landscape in order to make an appropriate impact, Blenheim has become largely an inward-looking self contained park. Mainly, this a result of the maturing 18th and 20th century planting in the open park, together with the well-established woodlands and associated shelterbelts. In addition to this, the enclosing park wall, and the particular topography of the site, mean that the visual relationship between Blenheim Park and its wider landscape setting is confined to very narrow views out (to Bladon Church Tower - No 3) or specific views in (from Woodstock to the Column of Victory - Nos 44 & 45). The WHS plan therefore defined certain areas of significant visual importance and where there are areas of limited inter-visibility between the park and its wider setting. Putting this together with the more detailed views study now undertaken, it remains the case that there is no need for Blenheim WHS to have a specific buffer zone, as long as the key, narrowly defined views are conserved (see Views Analysis Nos 3, 44 and 45)." p.63

2 Historical development

Blenheim Park and Garden (World Heritage Site)

- 2.1 The park at Woodstock appears to have first been enclosed at the beginning of the 12th Century, under the reign of Henry I, to create a royal hunting park. The park was focussed on Woodstock Palace, a medieval hunting lodge and used as a royal residence throughout the medieval period, and was expanded during the reigns of successive monarchs. By the late 17th Century the condition of the lodge and surrounding parkland had declined, and in the early 18th Century the royal manor of Woodstock was granted by Queen Anne to John Churchill, first Duke of Marlborough, as a reward for his services in defeating the French in Europe.
- 2.2 Blenheim Palace as it survives today dates from c. 1705-1722, and was designed by Sir John Vanbrugh (assisted by Nicholas Hawksmoor) for the Duke of Marlborough. The new palace was set within a formal landscape designed by the Royal Gardener Henry Wise (1653-1738). Wise's design comprised formal gardens, an extensive wilderness and a wider designed parkland landscape, which was substantially altered in the 1760s by Lancelot Capability Brown. Brown's new plan for the landscape created the lake in the central core and scaled back the formality of large parts of the park and tree-belt plantings around the park boundary. These changes led to the establishment of the grounds at Blenheim as an example of the 'English Landscape Style' (PMP 2014).
- 2.3 The early 19th Century saw the felling of trees in some parts of the park, and the loss of some of the surviving early 18th Century landscape elements. In the later 19th Century and throughout the 20th Century restorative planting works were carried out, and since the park's inscription as a World Heritage Site in 1987 such works have continued.

The Lower Park, Blenheim

- 2.4 That part of the park closest to the application site is known as the Lower Park, which lies to the south and east of the Grade I listed Palace. The Lower Park, thought to have been incorporated within the Royal Park at Woodstock in the late 12th or early 13th Century, retains veteran trees associated with its medieval origins as a deer park. Wise's design for this part of the parkland in the early 18th Century appears to have included a bosquet style design with radiating avenues intersecting circular lawns, set within the pre-existing medieval oaks.
- 2.5 These early 18th Century formal geometric walks were retained by Brown, and this general layout of the Lower Park survived until the early 19th Century, when a period of tree felling resulted in the gradual loss of the formal structure of the landscape (as shown by the Ordnance Survey map of the early 1830s). The Lower Park now comprises attractive grassland interspersed with individual trees.

New Woodstock

- 2.6 The borough of Woodstock was created in the late 12th Century from the small township of Hensington. New Woodstock, sited on a well-drained plateau on the edge of the Glyme Valley opposite the medieval royal palace, is likely to have developed as a response to the trade opportunities associated with the vicinity of the royal household.
- 2.7 Stimulated by royal patronage and the proximity of Woodstock Park, the town was moderately successful, although it remained a small community throughout much of the medieval period. Woodstock gained prosperity in the 18th Century through the creation of Blenheim Palace, and the large trade and labour force associated with its construction. The expansion of the town was supported by the growing industry of tourism and coaching associated with the palace, and the consequent succession of wealthy visitors. By 1750 Woodstock had begun to encroach across the western edge of Hensington.
- 2.8 The 19th Century saw the decline of Woodstock's gloving and coaching industries, and the town, although still prosperous, was unable to compete with larger market towns. The town remained a small community until mid-20th Century expansion, when housing development along Hensington Road started to increase.
- 2.9 Gradual housing development to the west of the application site also occurred in this period, although the large housing estates of Cadogan Park, Princes Ride, Hedge End, and Flemings Road date from the 1970s. The houses fronting the main road called 'Littlecote', 'Long Croft', and a group of four houses on the west side of Churchill Gate are all evident on the 1945 RAF flyover aerials available to view on Google Earth but are not considered to be of heritage value. The general expansion of Hensington at this date was confined to the north side of Shipton Road and both sides of New Road. Churchill Gate, a self-contained cul-de-sac off the A44, post-dates the mid-1970's.
- 2.10 The application site lies to the south east of the extended town, and comprises two fields in agricultural use, divided by a hedgerow, of some value, running east-west across the lower part of the site. The western boundary of the site comprises the post-war housing expansion of new Woodstock.
- 2.11 In the 19th Century the application site comprised small fields in use as arable or grazing land, until its reconfiguration to provide allotments for the town at the turn of the 20th Century. It then returned to farmland later in the 20th Century. The site retains two historic hedgerows, that to the east of the site and that dividing the northern and southern fields. That to the east bounds the route of Heh Straet, which is treated as a non-designated heritage asset.

Assessment of heritage assets

The Blenheim Palace World Heritage Site

- 2.12 Blenheim Palace was inscribed by UNESCO as a World Heritage Site ('WHS') in 1987. The Outstanding Universal Value of the Palace and its park as a WHS resides partly and significantly on its integrity and the extent of the preservation of the work of Vanbrugh and Hawksmoor and later of Brown, both overlaid on earlier historic landscapes. The integrity of the WHS is exemplified and maintained by its estate wall (which 'defines its extent and maintains its physical integrity' according to the OUV as defined by ICOMOS) and by the preservation of a significant number of veteran trees. The OUV is based primarily on the quality, the cultural influence and the survival of the internal features and interrelationships of the Palace and park.
- 2.13 Much of the WHS is orientated away from the application site, with the main focus being from the Grade I listed palace to the north, across the Capability Brown landscape of the Great Park. As discussed in the landscape chapter of the ES (Chapter 7) the development site is located outside the visual splay of the significant views from the settlement of Woodstock towards the Column of Victory identified within the PMP.
- 2.14 Numerous listed buildings and structures are located within the WHS, including the Palace and associated listed structures throughout the grounds. These structures are considered to be heritage assets in their own right, but due to their orientation, the underlying topography of the area and interposing vegetation, the application site does not form part of their settings and makes no contribution to an appreciation of their special interest. That part of the Park which lies closest to the application site, and requires further consideration, is discussed below.

The Lower Park

- 2.15 That part of the WHS in the vicinity of the application site is the Lower Park, which comprises the remnants of medieval parkland with interspersed walks and pathways. A secondary visitor car park for the Palace is located in this part of the park, and the landscape is experienced primarily in the context of movement through it, either towards, or away from, the palace.
- 2.16 The Blenheim Palace Pleasure Gardens, which contain a number of listed structures, are located to the west of the car park; however the formal gardens and the heritage assets within them are separated from the Lower Park as described above by dense interposing vegetation. No intervisibility has been identified between the Pleasure Gardens and the application site. The site is part of what is an extensive setting to the WHS; however, on our analysis (see below) the site does not contribute to the Outstanding Universal Value of the WHS, or contribute to our appreciation of that OUV.

Boundary Treatment

- 2.17 The WHS is generally set within a Grade II listed stone park boundary wall, extending in total to 14.5 km. In many locations this is a tall and substantial structure, comprising squared and coursed limestone with a canted coping, attributed to the Oxford architects William Townesend and Bartholomew Piesley. Along the boundary of the south eastern part of the Lower Park closest to the site, the Park Wall and the WHS boundary run inside a less substantial frontage treatment provided by a drystone wall more typical of the rural area.
- 2.18 The boundary treatment of the park is responsible for its primarily enclosed character. Within the Lower Park, the mature trees lining the eastern edge behind the boundary wall serve to enclose the area, and significantly limit views out of the World Heritage Site in this location. The A44 (Oxford Road), which runs along the Lower Park's eastern boundary, is raised above the level of the Park, and a visitor to the Lower Park is aware of the heavy vehicular use of this road through both noise and frequent glimpses of traffic, including HGVs. As discussed in the landscape chapter of the ES, this route forms the main approach towards Blenheim Palace WHS and is considered to be an important contributor to the visitor's experience.

Registered Park and Garden

2.19 The Park to Blenheim Palace is also a Registered Park and Garden (Grade I). Unlike the WHS its boundary runs alongside the main road frontage itself and is bounded by drystone walling. The registered site extends beyond the WHS as far as a back road connecting directly with the Bladon Road. This road serves the access to the 92-pitch Bladon Chains Caravan Club Park located within the extreme south-eastern corner of the park. For the purposes of this report, the differences between the boundaries of the WHS and the RPG are subtle, and it is considered that their heritage value, setting and the contribution of the application site to their significance to be identical.

The Cowyards and Cowyards Cottage (Grade II)

2.20 This Grade II listed complex, now used as offices, is set below the line of the A44 (Oxford Road) to the west of the application site. Its significance derives from its historic and architectural value. The complex is enclosed by a low stone wall, which defines its immediate setting. Beyond that is Blenheim Lower Park, within which the complex sits. The application site, although it could be considered to form part of the assets' wider setting, is separated from it by the line of the heavily used A44, which is flanked by wide grassed verges. Mature trees and hedgerow between double boundary walls delineate the boundary of the park, and line the road on its western edge, significantly limiting intervisibility between the application site and the asset. It is not considered that the application site forms a meaningful part of the immediate setting of the assets and the latter does not contribute to an appreciation of assets' heritage value.

Woodstock Conservation Area

- 2.21 Woodstock Conservation Area (CA) was designated in 1975. It lies to the east of Blenheim Palace WHS and Registered Park and Garden, encompassing Woodstock High Street and a number of buildings to the north-west. The boundary of the CA is some 450m metres distant from the nearest part of the application site land, and as measured along the road frontage is separated from the nearest part of the development by some 600m.
- 2.22 Buildings in the conservation area comprise predominately 18th Century shops and houses, many of which are listed, and are unified through their use of the local vernacular. The CA encompasses the historic settlement of New Woodstock, and is focussed on the High Street and Oxford Street, which bisect the area. Buildings are largely orientated to the streets that they line, creating the enclosed, inward-looking character associated with a small market town.
- 2.23 Woodstock is bounded to the west by the Great Park at Blenheim Palace, and the principal entrances to the park are sited within the conservation area. To the north, east and south the CA is bounded by mid-late 20th Century development, which form its immediate setting. These housing estates, excluded from the CA designation and generally of poor architectural quality, are the separating factor between the conservation area and the application site.

Listed buildings within the Woodstock Conservation Area

2.24 Numerous listed buildings lie within the Woodstock Conservation Area.

These heritage assets and their settings are considered together, as part of the examination of the Conservation Area.

Non-designated Heritage Assets

The Pest House

- 2.25 The Pest House is located at the north eastern boundary of the application site, within a separate curtilage accessed from one of the right-angled turns in Shipton Road. The building is shown on the Ordnance Survey map of c. 1887, although is absent from the survey of 1883. The Pest House, designed to house those with infectious diseases, would have been built in an isolated location outside the town to provide separation between the sick and the healthy.
- 2.26 Although the immediate setting of the Pest House is tightly defined by its enclosing boundary hedge, its relationship with the wider rural landscape is a factor in understanding its historic function. It is therefore considered that the application site forms part of the building's open setting and makes some contribution to its heritage value.

Heh Straet

2.27 The 'Heh Straet' (SMR 8862) is a historic route which runs to the east of the major north south hedgerow that delineates the edge of the application site. The route, named as above in the Shipton-Cherwell charter of 1005, probably dates from the Romano-British settlement of the area. It is classified by the local Historic Environment Record as an 'early medieval/Dark Age to Medieval' feature. The line of the route lies outside the application site to the east, and extends along the outer side of the north-south hedgerow, which itself is recorded on the first edition Ordnance Survey of 1887. The current access of the Pest House appears to lie across the route of the Heh Straet.

Assessment of proposals

Effects during construction

2.28 Indirect effects to some heritage assets may arise from the proposed development in the construction phase of the proposed development. These include the potential increase in activity affecting the local road network, and the potential impacts of noise, dust and vibration. The effects of the construction phase, are, by their temporary nature, considered to cause no harm to the setting of the heritage assets.

Effects post-construction

Blenheim World Heritage Site

- 2.29 The eastern edge of Blenheim World Heritage Site is set back from the A44 (Oxford Road), with a low dry stone wall running along the A44 footpath forming the boundary to a paddock, the western edge of which runs along the high listed WHS boundary wall. That part which lies across from the application site is the Lower Park, which, as discussed above, comprises the remnants of medieval parkland with interspersed walks and pathways.
- 2.30 The enclosed nature of the Lower Park is reinforced by the line of mature trees along its eastern edge along the A44 and these significantly limit views out of the Park, even in the winter months. Notwithstanding this, the design and layout of the proposed development responds to the sensitivity of the asset through extensive landscaping at the southern part of the site where it borders the A44.
- 2.31 The experience of the Park from within its boundary would not change, as the listed park wall and the busy A44 (Oxford Road) would continue to be the main defining external elements to the east of the World Heritage Site, both visually and aurally.
- 2.32 The World Heritage Site as experienced from the A44 approach to Woodstock would change, through the construction of residential development on land which currently forms an agricultural element in this view. The extensive landscaping proposed would however largely limit views of the application site from this approach, and the transient nature of the

- view would further reduce any visual impact. This change in experience, however, does not affect our appreciation of the OUV of the WHS.
- 2.33 The WHS inscription describes the integrity of the property, its defined extent and its protection by its enclosing drystone wall. The PMP, as discussed above, also emphasises the enclosed, protected nature of the park, although it identifies important visual links with some areas of the surrounding landscape. The application site lies to the south of the viewing corridor for views No. 44 and 45 (Woodstock towards the Column of Victory). The proposed development will not affect these views, as the site lies outside their visual splay. It is concluded therefore that the proposed development would have a negligible impact on the setting of the WHS.

Registered Park and Garden

2.34 Opposite the application site, the boundary of the Registered Park and Garden deviates slightly from that of the World Heritage Site, by its extension beyond the inner boundary wall to meet the edge of the A44 by the Bladon Chains Caravan Site. However, for the purposes of this assessment, the two heritage assets are considered together, and the indirect effect arising from the proposed development on the RPG will not harm the assets' significance.

Blenheim Palace (listed Grade I)

2.35 The Palace is one of the listed structures within the WHS that we have identified as not impacted by the proposals. It is, however, considered briefly here as a particular question was asked in the context of the previous and larger application about views from state rooms. There is, in our view, no setting impact on the Palace itself. Its setting comprises the RPG. It was demonstrated in the previous application that there were no visual impacts from principal rooms, we have revisited these findings in the context of the present scheme and confirm that the proposals do not have an impact on the significance of the listed building or its setting.

Cowyards (Grade II)

2.36 As outlined above, it is not considered that the application site makes a material contribution to the significance of these Grade II assets, which are located within a tightly defined complex bounded by a stone wall, and set within the enclosed Lower Park. Notwithstanding this, the proposed development reflects the proximity of the listed buildings through the design and layout of the dwellings positioned along the south-western edge of the application site. The tightly defined setting of the heritage assets, combined with the reinforced interposing vegetation proposed as part of the application means that the setting and significance of the Grade II listed structures is not affected.

Woodstock Conservation Area

2.37 The Woodstock Conservation Area (CA) and the Grade II* and Grade II listed buildings are separated from the application site through the positioning and

extent of 20th Century housing estates, which form the CA's immediate setting. Furthermore, the CA's character is inward-focussed and enclosed. The proposed development would be located at the edge of the existing settlement, adjacent to the 20th Century housing estates. It would extend the line of the built edge of the development south-eastwards. The proposed density and outline parameter building heights would reflect the site's transition from the suburban developments outside Woodstock to the rural landscape beyond through the appropriate placement lower density, low-storey buildings to the outer edges of the site.

2.38 It is considered that the proposed development would not affect the understanding or appreciation of the special interest of Woodstock CA as a market town or the listed buildings within it, and would instead improve the approach through the reinforcement of the existing hedgerow and associated landscaping. It is thus concluded that the application proposals would result in a small change, leading to a slight beneficial indirect effect.

The non-designated assets

- 2.39 It was concluded above that the application site forms an element of the setting of the Pest House, and that the open character of the land makes a contribution to the appreciation of the heritage value of the non-designated asset. The proposed development would result in the encroachment of housing in the vicinity of the assets and the loss of its isolated setting, although the boundary hedgerow which encloses the building is proposed to be largely retained. A new vehicular access to the house is proposed via the new development to the east, and it is anticipated that the existing access from Shipton Road would become a footpath, reinstating the line of the historic route Heh Straet.
- 2.40 Heh Straet runs adjacent to the eastern boundary of the application site, outside the site boundary. It has no upstanding features, and it is considered that the proposed development would result in a negligible indirect effect on its heritage value. The route is proposed to be reinstated as part of the offsite mitigation measures accompanying the proposals, and it is considered that, if secured, this would enhance the setting of the non-designated heritage asset.

3 Archaeology

Summary of Blenheim Roman Villa and its setting

3.1 The site of Blenheim Roman Villa and field system scheduled monument (SM 35545) lies 25 metres east of the application site. A site of such significance within close proximity warrants detailed description for its designation information as set out in the National Heritage List for England:

"The site of the villa can be seen from a distance as a low mound outlined against the northern boundary of the field. It was first identified by aerial photography in the summer of 1971, when the buried stone walls and surrounding enclosure ditches showed clearly as cropmarks. The outline and internal arrangement of rooms were clearly visible, and the plan and dimensions were subsequently confirmed by limited excavation in 1985, when the walls were traced by trial trenching. Pottery found in the course of excavation, and in the following year, when the field surface was systematically fieldwalked, was dated to the third and fourth centuries AD.

All the pottery was of local manufacture, except for one sherd of imported Samian ware. The house is a simple cottage form, aligned north east-south west, measuring 41.5m long by 10.8m wide. Its single range is made up of six rooms, with a corridor 2.7m wide on the south east side. The villa building lies within a ditched enclosure three sides of which can be seen on aerial photographs. Ditches also define a further six or seven fields and paddocks of varying size on the same alignment, which lie to the north of the villa building. The villa enclosure and its associated field system are visible over an area about 180m by 100m. Although the main concentration of tile, stone and pottery found in the course of fieldwalking lay over the area of the building, there was a thinner spread of pottery and some tile over the fields to the north: this was not of sufficient quantity to suggest the presence of further buildings, but is more likely to be the result of manuring from the villa's middens.

The villa and its estate were well placed for access to river and road transport to major centres of the region. Akeman Street, the road between the Roman towns of Cirencester and Alchester, lay only 3km to the north, with Alchester itself only 12km to the north east. It formed one of a number of villa estates extending along the tributaries of the Thames from the Windrush to the Cherwell, a pattern of Romanised settlement in contrast to the lower gravels of the Upper Thames Valley, an area of native villages and small farms. The third century saw a growth in numbers and an increase in size of some existing villas, and an apparent expansion of the villa estate economy. Although relatively small, particularly in comparison to some of the larger villas of the Cotswolds, it is comparable in size to the earlier phases of, for instance, Ditchley villa at Enstone".

3.2 Further detail on the arrangement and extent of this villa site was provided by the evaluations undertaken as part of supporting information for a

previous application in 2014. The evaluation identified two areas of archaeological potential. The first of these is a linear zone aligned approximately north-south, which includes the scheduled monument and corresponds with the main spread of geophysical anomalies. Immediately adjacent to and south of this zone was an area with no clear geophysical anomalies. However, trenching here confirmed that this location also contained deposits of Roman date. A second area of geophysical anomalies including a rectilinear arrangement orientated north from the scheduled villa area was confirmed as being of Roman origin and included a crouched burial. A complex of geophysical anomalies in the north eastern corner were revealed as a series of linear features of Late Iron Age and Romano-British date representing a focus of occupation.

3.3 The remains of Blenheim Villa are completely buried with no physical manifestation above ground. Aerial photography analysis, geophysical survey and limited trial excavation by Oxford Archaeology in 1985 have added greatly to our knowledge of the site's formal ground plan and the extent of associated features concentrated to the north and south of the scheduled area. Historic England (under its former guise as English Heritage) has clearly stated that:

"The villa appears to have been designed to face east-south east, perhaps in the direction of the agricultural estate it was sited to take advantage of extensive views over its dependent land. It is our contention that the villa would have faced east-south east and would have enjoyed long views, which were normally seen as important to this ambitious building type"

3.4 The buried remains of Blenheim Roman Villa, which cannot be readily appreciated by a casual observer, nonetheless retain a presence in the landscape and therefore have a setting (Historic England, 2015). Such buried archaeological remains as the Blenheim Villa site have been afforded the long-term continuity in the agricultural land use that immediately surrounds and covers the remains. Maintaining the immediate, above ground agricultural setting and the wider landscape views east-south east from this scheduled monument will continue one's ability to appreciate the significance of this scheduled monument.

The proposed development and predicted effects on Blenheim Roman Villa and its setting

- 3.5 This section briefly describes the form of the development and cross-refers to the detailed technical reports and environmental assessment where relevant. The account of the predicted effects of the development is based on the assessment in chapter 4 of the environmental statement (March 2016), which includes all proposed mitigation, both that integrated into the proposals and the secondary mitigation measures proposed in response to the identified impacts.
- 3.6 The proposed development will not result in any direct physical impact to the designated area of Blenheim Villa, and the proposals will not result in any

- indirect impacts such as changes to hydrology that would adversely affect the buried archaeological remains.
- 3.7 The illustrative master plan as set out in the Design and Access Statement from which the EIA parameter plans are derived, was subject to several iterations between November 2015 and March 2016. A series of workshops was held over this period, developing the initial concept plan and subsequently refining this to take account of specialist advice on cultural heritage, landscape, ecology, community, traffic and sustainability issues.
- 3.8 The design of the proposals has therefore evolved over time and has been subject to a number of iterations as a result of both consultation and the findings of baseline environmental studies. The final design acknowledges the setting of Blenheim Villa by repositioning the proposed access off the A44 Oxford Road further north and thereby reinforcing the transition from the rural edge to urban; the line of built development along the eastern edge is set back c.30 m to take account of SuDS requirements and new east-west green corridors have been provided to link with the historic Saxon route known as 'Heh Straet' orientated north-south along the site's eastern boundary.
- 3.9 The application site boundary lies 25 m west of Blenheim Roman Villa, with the nearest built edge of the proposed development c.30 m further west. Development in such close proximity is within the setting of this scheduled monument, albeit to a lesser degree than the previous scheme (West Waddy ADP 2014). The land to the west has not been identified as crucial to the original siting or the east-south east outward views from the settlement. Archaeological evaluations have clearly shown the expansion, or multi-period use immediately north and south of the villa designated area, but the evidence does not extend westwards anywhere within the application site.
- 3.10 Development proposed would be to the north west and an urban edge of Woodstock. This is consistent with how Historic England stated the previous development proposals (ibid.) could be ameliorated as the current proposals continue to offer the "link with the wider landscape towards the south-east which would offer less harm through the impact upon the setting of the monument."
- 3.11 The presence of the new built form, its siting, scale, the likely increase in noise, introduction and proximity of light spill, and the general suburbanisation of what is currently an agricultural field will collectively result in a change to the present setting. The conclusions reached in chapter 4 of the ES state that:

'A medium-small change to the setting of this nationally designated Roman villa monument is predicted. The effect, without applying any form of mitigation, will therefore be moderate. This effect is classed as significant for the EIA.'

3.12 The predicted moderate adverse effect through change to the western extent of the setting of Blenheim Villa can be partially mitigated through positive future heritage interpretation and management of the site. Whilst the wider

landscape to the south-east of the Villa has been safeguarded in the proposals, as chapter 7 of the Environmental Statement on landscape and visual effects clearly states, primary mitigation measures have been applied to the design of the development that aim to minimise potential effects on the wider landscape and its setting. They include the following:

- Careful location and form of built development to minimise impacts on the setting of Blenheim Villa scheduled monument through the provision of appropriate set backs and buffers, c.30 m wide
- Consideration of massing, height and scale of development, reducing the scale of development adjacent to sensitive site boundaries with Woodstock and the scheduled monument
- New green infrastructure to provide important amenity space and play space incorporating opportunities for ecological enhancement and SUDs
- Maximising connectivity between Woodstock and the development through the retention and incorporation of the public rights of way and a new network of footpaths and cycleways through the site linking to the wider area.
- 3.13 A scheme of offsite mitigation is proposed regarding the reinstatement of the historic route known as 'Heh Straet'. This would be undertaken adjacent to the eastern application site boundary, on land under the control of the applicant. Such a commitment to this historic route could provide an opportunity to increase awareness of its significance, as well as providing a location for important interpretation of the Blenheim Villa site. This site should not be viewed as merely a below ground site, but as a cultural, educational and social resource that can help create a rich sense of place for the new proposed community. Increasing awareness of the layout, structures and history of Blenheim Villa is a good way of creating an enduring sense of place for the proposed development of land immediately west.
- 3.14 A range of measures are proposed to improve heritage interpretation and management in the area by increasing public awareness of the layout, structures and history of Blenheim Villa. The villa should be promoted as part of a heritage trail of Woodstock and its early origins and interpretation panels will be set up to promote awareness of the Blenheim Villa site.
- 3.15 The value of such an approach to ameliorate the potential effect to a portion of a scheduled monument's setting by increasing awareness of the adjacent heritage importance through interpretative mitigation has recently been recognised at planning appeal (PINS ref: APP/D0840/W/15/3002512). The inspector for that appeal stated the following, which is of relevance here:

"There is no public access to [the scheduled monuments] and, in all likelihood, most people walking or spending time in this area of the countryside are probably oblivious to these Monuments. The appellant is agreeable to the suggestion made by Historic England of erecting some informative and accessible interpretative boards in the vicinity of these Monuments. This would assist in alerting the public to the existence and value of these assets. I concur with Historic

England that this would weigh heavily for the public benefit of the proposals."

3.16 The primary landscape mitigation and design measures in combination with the above interpretative heritage measures will be a moderate to substantial, significant beneficial effect.

4 Conclusions on the effects of the proposed development

Cultural Heritage assets

- 4.1 Chapter 5 of the Environmental Statement has considered the existing baseline situation in order to assess the likely significant effects arising from the proposed development as part of the current application. It is concluded that the application site, which lies within the vicinity of a number of heritage assets, does not make a material contribution to the special interest of any, with the exception of the non-designated Pest House.
- 4.2 In respect of the Blenheim World Heritage Site and the numerous listed buildings within it, the Grade I Registered Park and Garden, and the heritage assets within the Woodstock Conservation Area, it is considered that although the application site forms part of the wider rural setting of these assets, the underlying topography and intervening vegetation between the site and the assets prevents any meaningful relationship, and that negligible indirect effects would arise from the proposals in the construction and operational phases. None of these effects cause harm to the cultural value of any of the heritage assets considered.
- 4.3 The application site forms an important setting element for the nondesignated Pest House, the heritage value of which lies partly in its open rural setting. The encroachment of new development towards this asset would result in a slight adverse indirect effect.
- 4.4 Accordingly, with reference to the NPPF, there is no need to counterbalance any harmful effects under the terms either of paragraphs 133 or 134.

Scheduled Monument

- 4.5 The National Planning Policy Framework (NPPF) states that when considering the impact of development on the significance of a designated asset "great weight" should be given to the asset's conservation, and that as heritage assets are irreplaceable, clear and convincing justification is required for any loss or harm. This has been achieved with this proposal and the changes that are predicted to result from the proposals will result in less than substantial harm primarily as a consequence of change to setting. However, 'Where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, this harm should be weighed against the public benefits of the proposal' (paragraph 134). These benefits would include heritage benefits such as the proposed interpretation of the Blenheim Roman Villa.
- 4.6 At present, there is nothing on or immediately adjacent to the application site that identifies the presence of the nationally designated Blenheim Roman Villa site, or its relationship to the wider agricultural landscape. There is an opportunity with this proposal to significantly increase the future public awareness of this monument, for future occupiers of the development and more far reaching in terms of long-term heritage assimilation with Woodstock.

LAND TO SOUTH EAST OF

WOODSTOCK

WEST OXFORDSHIRE



CHAPTER 4 ARCHAEOLOGY

4. Archaeology

Introduction

- 4.1 This chapter has been produced by Terence O'Rourke Ltd and assesses the archaeological resource within the application site and an agreed study area, while chapter 5 deals with all other cultural heritage matters.
- 4.2 Thames Valley Archaeology Services (TVAS) undertook a series of archaeological assessments in 2014 to inform an Environmental Statement for Woodstock East compiled by West Waddy ADP. The findings of these assessments, along with an assessment of aerial photographs by Air Photo Services are summarised in this chapter and the detailed reports are included as Technical Appendix B (parts 1-4). All these assessments cover the former larger application site of Woodstock East. The archaeological results relevant to this particular proposed application site were chosen to inform the site-specific development proposals. The references and data sources used in the assessment are set out in table 4.1.

Chartered Institute for Archaeologists, 2014, Standards and guidance for historic environment desk based assessments

Communities and Local Government, 2012, National Planning Policy Framework

Communities and Local Government, 2015, Planning Practice Guidance (online)

English Heritage, 2008, Conservation principles – policies and guidance for the sustainable management of the historic environment

Historic England, 2015, Good Practice Advice notes (GPA1 local plan making; GPA2 Managing significance in decision-taking in the historic environment and GPA3 Setting and views)

Oxford Archaeology, 2007, Land north of Shipton Road, Woodstock, Oxon: Archaeological evaluation report OA 3786

Roberts, B.K. and Wrathmell, S., 2000, An Atlas of Rural Settlement in England English Heritage Publications

VCH, 1907, The Victoria County History (Oxford Volume II)

Websites consulted

http://ads.ahds.ac.uk/

http://list.english-heritage.org.uk/mapsearch.aspx for National Heritage List

Table 4.1: References and data sources

Legislation and policy

National

- 4.3 National and international policy recognises the value and significance of cultural heritage and the public interest in the preservation of particular assets, setting out mechanisms to ensure that it is taken into account in planning decision-making. Sites and features of identified interest are protected by the Ancient Monuments and Archaeological Areas Act 1979 (as amended) and within the planning system through the Town and Country Planning (Listed Buildings and Conservation Areas) Act 1990.
- 4.4 National Planning Policy Guidance on conserving and enhancing the historic environment is contained within the National Planning Policy Framework (NPPF), the online National Planning Practice Guidance and the Good Practice Advice published by Historic England (GPA1 Local plan making, GPA2 Managing significance in decision-taking in the historic environment and GPA3 Setting and

- views). The NPPF sets 12 core planning principles for sustainable development, one of which is that heritage assets should be conserved in a manner appropriate to their significance, so that they can contribute to quality of life now and in the future. Heritage assets are irreplaceable and, when considering the impact of a proposed development on the significance of a designated heritage asset, great weight should be given to the asset's conservation.
- 4.5 The detailed policies in the NPPF on development management concern the need to clearly define the significance of any potentially affected site or area, the pre-application information requirements for any proposals, including for archaeological field evaluation and the principles to be considered in determining any proposal for change potentially affecting heritage assets. There is an overall requirement to gather sufficient information to ensure an adequate understanding of the significance of an asset before any decisions affecting its future are made. A key concept in the NPPF is proportionality; that the information required, efforts to preserve and degree of public benefits necessary to justify any harm or loss of an asset should be based on an understanding of its significance.

Local

- 4.6 The West Oxfordshire Local Plan 2011 has not yet been replaced, so that policies that were 'saved' in 2009 continue to apply. With regards to the archaeological resource, the following policies are relevant:
 - Policy BE12 Archaeological monuments: Development proposals that adversely affect the site or setting of nationally important archaeological monuments and monuments of local importance, whether scheduled or not, will not be permitted.
 - Policy BE13 Archaeological assessments: Prior to determining applications affecting sites and areas of archaeological potential, applicants may be required to provide an archaeological assessment and/or field evaluation to determine;
 - a) The significance, character and importance of any archaeological monument or remains and
 - b) The likely impact of the proposed development on such features,
 - c) The level of mitigation required to suitably protect the archaeological resource through preservation in situ or preservation by record including excavation, post excavation analysis and publication.

Methodology

4.7 As outlined in the introduction above, this chapter assesses the archaeological resource within the site and within a 500-metre study area¹. Existing information on potential heritage assets has been obtained through a review of statutory

¹ Data kindly received by email dated 7/3/16 from Oxfordshire County Council Historic Environment Record

- designations, the national or local archaeological record, documentary sources and relevant studies on the archaeology and history of the area.
- The assessment makes reference to the TVAS deskbased assessment (see Technical Appendix B (part 1) and summarises the relevant findings from the geophysical, aerial photograph and trench evaluation surveys (Technical Appendix B (parts 2-4). Figure 4.1 shows all known archaeology sites in the study area with table 4.2 listing the sites and archaeological investigations denoted. Figure 4.2 shows the results of the geophysical surveys with detail and interpretation of results within the application site; figure 4.3 shows the extent of the evaluation trenching undertaken by TVAS in 2014 with areas of defined high and low potential. Figure 4.4 shows the evaluation trenches in relation to the geophysical anomalies across the application site and figure 4.5 reproduces the findings of the aerial photograph analysis with possible features annotated within the site.
- 4.9 The archaeological element of the study was undertaken with reference to the Chartered Institute for Archaeologists' Code of Conduct and appropriate standards (2014).

Assumptions and technical deficiencies

4.10 The assessment's conclusions are limited by the extent of existing information. Its usefulness in predicting the actual archaeological resource must therefore be qualified. The archaeological evaluation work (geophysical survey, trench evaluation and aerial photograph analysis) to support a deskbased assessment has resulted in several areas/zones of archaeological evidence being identified, none of which are situated within this application site boundary, see figure 4.3. The results of the survey work can be found in the reports in Technical Appendices B (parts 2-4).

Effects assessed

4.11 The assessment provides a description of the likely value, extent, state of preservation and potential significance of non-designated archaeological assets within the application site and the 500-metre study area that could potentially be affected by the proposals. It also includes consideration of the potential effects on the setting of all nationally designated scheduled monuments in the study area.

Scoping opinion

4.12 The response to scoping was issued by West Oxfordshire District Council on 25 February 2016. Within the response was the opinion of Oxford County Council Archaeology, as advisors to the local planning authority. It was accepted that due consideration has been afforded to the sensitivity of the historic environment on site and in the study area. All proposals relating to the historic environment were deemed to be thorough and appropriate and to help provide a suitable basis for determining what further investigation or mitigation may be required should a planning application be made. Subsequent consultation with Oxford County Council Archaeologist (OCCA), confirmed that no further predetermination archaeology investigation was required and that mitigation could be dealt with by a condition to any future permission.

Assessment of significance

- 4.13 The significance of potential effects has been determined using criteria developed from best practice techniques and expert knowledge. Significance has been derived from measures of the sensitivity of the receptor affected and the magnitude or scale of the change. The cultural heritage importance and magnitude criteria are shown in figures 4.6 and 4.7 respectively. These were combined using the matrix in figure 4.8 to determine the degree of effect, which was then used to determine significance. Effects that are moderate or above are considered to be significant in EIA terms.
- 4.14 The chapter first makes an assessment of the components, qualities and level of importance or value of all heritage assets identified within the chosen study area and where relevant, of their settings. The contribution of the surroundings in which an asset is experienced and the range of historic, functional or visual relationships, as evident in both physical attributes and perceptual values, to the significance of any single asset or group of assets will depend on the nature of the asset and its past and present setting. The importance of the setting of an asset, or of particular views or vistas (either deliberately designed or incidental), to its significance and to how it is understood and appreciated, can therefore vary greatly.
- 4.15 The assessment of value coupled with reference to national and local legislation, relevant policy statements and best professional practice, allows a judgement to be made of the significance of the asset and its sensitivity as a receptor. The focus is the inherent value and importance of the historic asset itself, which is clearly separated in the assessment from any public amenity value particular sites may have, or potential contribution to tourism or other interests.
- 4.16 The judgement of the magnitude of change likely to occur is based on available information on the attributes of the proposed development. For example, immediate changes such as ground disturbance for site preparation and construction, the removal of existing structures, tracks/footpaths or trees; changes to drainage and the land form, or through the addition of new structures and transport networks; and changes to views of, from or across heritage features, or to perceptions of their priority in the landscape. The potential effects of development on the settings of heritage assets can depend on issues of detailed design that may not be available for outline planning applications.
- 4.17 Guidance produced by Historic England (2015) provides advice on a consistent framework for the assessment of the effects of development on the settings of heritage assets. The assessment in this chapter encompasses the first three steps; the identification of assets that may be affected and of the contribution of setting to the value of those assets (steps 1 and 2) and the description of the attributes of the proposed development and assessment of likely significant effects (step 3).

Baseline

4.18 A detailed outline of the known archaeology, built heritage and historic development of the application site and surrounding landscape south of Woodstock is given in the deskbased assessment (Technical Appendix B part

1). Focus on the application site and the agreed 500-metre study area resulted in a total of nine non-designated archaeological assets and four archaeological events being returned from the OCC HER (see figure 4.1 and table 4.2).

TOR ID	OCC ID	DESCRIPTION			
1	MOX12171	Medieval pottery			
2	MOX1721	Later prehistoric lithic scatter, Woodstock Bypass			
3	MOX1722	Prehistoric lithic scatter on Woodstock Bypass			
4	MOX26902	Northern extension of Blenheim Roman Villa			
5	MOX3797	Possible Bronze Age Barrow			
6	MOX3845	Prehistoric flints			
7	MOX3849	Blenheim Roman Villa and Field System (SM 35545)			
8	MOX3851	Medieval Iron Arrowhead			
9	MOX3853	Post medieval milestone			
Event A	EOX1888	Land north of Shipton Road, Woodstock: an archaeological desk based assessment by Oxford Archaeology			
Event B	EOA2156	Evaluation of land north of Shipton Road by Oxford Archaeology			
Event C	EOX5640	Trial excavations at Blenheim Villa by Oxford Archaeology			
Event D	EOX6024	Land at Shipton Road: Archaeological Evaluation by Thames Valley Archaeological Services			
Table 4.2 Non-designated archaeological sites and events in the study area					

- 4.19 The earliest archaeological records in the study area are for three flint scatters, two of which were revealed through systematic fieldwalking by Oxford Archaeology evaluating the Woodstock Bypass road corridor in 1992 (TOR 2 & 3) and the third found during fieldwalking near Sansom's Lane in the south eastern portion of the application site (TOR 6). A total of eight flint flakes, a flint core, a microlith and a scraper were found during the 1992 evaluation with all the late prehistoric artefacts indicative of general activity as opposed to settlement evidence.
- 4.20 The wider landscape contains attributes such as the confluence of two River Thames tributaries (the Evenlode and Glyme) that would have theoretically made the area around Woodstock attractive for prehistoric settlers, but the study area has little or no records from the prehistoric period. Some Bronze Age activity is possibly indicated with the remains of a disc barrow monument *c*.30 metres in diameter recorded in Campsfield Wood in the south of the study area (TOR 5), but as a 'tumuli' is not marked on the first edition Ordnance Survey map (see Technical Appendix B part 1, figure 7) this feature may well be an ornamental landscape feature.
- 4.21 The study area comes to prominence in the Romano-British period, as the road (Akeman Street) between the towns of Alchester (south of Bicester) and Cirencester passed to the north of the study area and village, with roadside settlements and countryside villas recorded close to its alignment.
- 4.22 The site of Blenheim Roman Villa and field system scheduled monument (TOR 7) lies 25 metres east of the application site (see figure 4.1). A site of such significance within close proximity warrants detailed description for its designation information as set out in Historic England's national heritage list for England²:

² https://historicengland.org.uk/listing/the-list/list-entry/1021367

"The site of the villa can be seen from a distance as a low mound outlined against the northern boundary of the field. It was first identified by aerial photography in the summer of 1971, when the buried stone walls and surrounding enclosure ditches showed clearly as cropmarks. The outline and internal arrangement of rooms were clearly visible, and the plan and dimensions were subsequently confirmed by limited excavation in 1985, when the walls were traced by trial trenching. Pottery found in the course of excavation, and in the following year, when the field surface was systematically fieldwalked, was dated to the third and fourth centuries AD.

All the pottery was of local manufacture, except for one sherd of imported Samian ware. The house is a simple cottage form, aligned north east-south west, measuring 41.5m long by 10.8m wide. Its single range is made up of six rooms, with a corridor 2.7m wide on the south east side. The villa building lies within a ditched enclosure three sides of which can be seen on aerial photographs. Ditches also define a further six or seven fields and paddocks of varying size on the same alignment, which lie to the north of the villa building. The villa enclosure and its associated field system are visible over an area about 180m by 100m. Although the main concentration of tile, stone and pottery found in the course of fieldwalking lay over the area of the building, there was a thinner spread of pottery and some tile over the fields to the north: this was not of sufficient quantity to suggest the presence of further buildings, but is more likely to be the result of manuring from the villa's middens.

The villa and its estate were well placed for access to river and road transport to major centres of the region. Akeman Street, the road between the Roman towns of Cirencester and Alchester, lay only 3km to the north, with Alchester itself only 12km to the north east. It formed one of a number of villa estates extending along the tributaries of the Thames from the Windrush to the Cherwell, a pattern of Romanised settlement in contrast to the lower gravels of the Upper Thames Valley, an area of native villages and small farms. The third century saw a growth in numbers and an increase in size of some existing villas, and an apparent expansion of the villa estate economy. Although relatively small, particularly in comparison to some of the larger villas of the Cotswolds, it is comparable in size to the earlier phases of, for instance, Ditchley villa at Enstone."

- 4.23 Further detail on the arrangement and extent of this villa site was provided as a consequence of the evaluations undertaken for the 2014 application (Event D). The evaluation identified two areas of archaeological potential. The first of these is a linear zone aligned approximately north-south, which includes the scheduled monument and corresponds with the main spread of geophysical anomalies (shaded red on figure 4.3). Immediately adjacent to and south of this zone was an area with no clear geophysical anomalies. However, trenching here confirmed that this location also contained deposits of Roman date. A second area of geophysical anomalies including a rectilinear arrangement orientated north from the scheduled villa area was confirmed as being of Roman origin and included a crouched burial. A complex of geophysical anomalies in the north eastern corner (see figure 4.2) were revealed as a series of linear features of Late Iron Age and Romano-British date representing a focus of occupation (shaded yellow on figure 4.3).
- 4.24 The eastern site boundary lies adjacent to Sansom's Lane, a probable Anglo-Saxon route referred to as 'Heh Straet' in a charter dated 1005AD (Technical Appendix B part 1, pg.7) and forms the parish boundary with Shipton-on-Cherwell. It is likely that this route follows the line of a pre-existing late Iron Age/early Romano-British track or minor road north in the direction of Akeman

Street. Woodstock derives its name from a 'place in the woods' and by Domesday had become the seat of a royal hunting lodge with the Forest of Wychwood. Evidence of pre-conquest settlement at Woodstock is further provided by the record of a council held by Aethelred II 'in the land of the Mercians (Victoria County History 1907).

4.25 The medieval period is also sparsely represented in the study area. A chance find of an iron arrowhead was discovered in the garden off Crecy Walk to the west of the application site (TOR 8). An unknown quantity of medieval pottery was found during fieldwalking in the south eastern part of the application site in 1973 (TOR 1). Historic mapping has shown no indication of buildings or structures in this, or any location of the site (see Technical Appendix B part 1, figures 6-11) and it is considered likely that the site has remained undeveloped for centuries.

Results of archaeological investigations

- 4.26 The results of the archaeological investigations undertaken as part of the EIA for Woodstock East in 2014 are reported in the following documents and can be found in Technical Appendix B parts 2 4:
 - Land at Shipton Road, Woodstock, Oxfordshire: Geophysical survey (magnetic) by TVAS 2014
 - Land at Shipton Road, Woodstock, Oxfordshire: Assessment of aerial photographs for archaeology by Air Photo Services November 2014
 - Land at Shipton Road, Woodstock, Oxfordshire: Archaeological evaluation by TVAS 2014.
- 4.27 A detailed magnetometry survey was carried out across the original 60ha application site in September 2014 by TVAS (Technical Appendix B part 2). The present application site is referred to as comprising field 1 (southern parcel) and field 2 (northern parcel). The findings are shown on figure 4.2 and summarised as follows:
 - Field 1: very few magnetic responses/anomalies were recorded. A series
 of north-south parallel linears were recorded at regular intervals across
 the field area (annotated 1a on figure 4.2) and probably represent clear
 indication of ploughing evidence.
 - Field 2: revealed a much larger number of magnetic anomalies than field 1. A series of linear and discrete anomalies possibly indicating three possible sub-rectangular enclosures abutted by a number of ditch features (annotated 2a on figure 4.2). Another group of linears are present to the east (2b) and collectively appear to form three sides of another enclosure with a possible pit containing a metal find. Further south a pair of linear anomalies traverses the field in an east-west orientation with a break in the centre (2c, 2d) and may represent a former field boundary. A strong linear response that traverses the entire length north-south of field 2 (2g) appears to correspond to a former field boundary seen on the 1818 tithe and first edition OS map of 1880 (Technical Appendix B part 1, figures 6 & 7). There are further linear

anomalies on a similar alignment to the plough scars recorded in field 1 in the southern portion of this field (2e and 2h). The northern part of field 2 appears to show similar agricultural plough scars or furrows but in an east-west orientation (2f). A large area of magnetic disturbance is recorded adjacent to the northern boundary of field 2 and may correspond to a large structure visible on aerial photographs of the 1940s (Technical Appendix B part 2, pg.6).

- 4.28 An assessment of aerial photographs was undertaken by Air Photo Services to provide an independent appraisal of the evidence for archaeological features within the 2014 application site (Technical Appendix B part 3). Aerial photographs taken between 1942 and 1998 were examined and features plotted, with only those of relevance to the current application site described here. Possible features were seen in crops over former boundaries (annotated J on figure 4.5). A likely ditched curvilinear enclosure and some fragmentary ditches and pits (K) are discernible as cropmarks on Google Earth with an area of ridge and furrow also recorded (L).
- 4.29 A total of 265 evaluation trenches were investigated across the 2014 application area, but for the purposes of this assessment only a summary of those within the application site, a total of 67 evaluation trenches, will be discussed (see figures 4.3 and 4.4). The stratigraphy within the trenches consisted of either topsoil overlying subsoil, or topsoil directly overlying the natural Cornbrash geology, as seen in trenches 50, 51, 246 and 247 only. A complete list of the trenches and their findings is provided as an appendix to the evaluation report (Technical Appendix B part 4).
- 4.30 No areas of high or low archaeological potential were identified as a result of the evaluation of the 67 trenches within the application site. No definitive areas of a former settlement or areas of habitation are present in these evaluation trenches. The following trenches did however contain archaeological features, but not all resulted in the recovery of dateable artefacts: 2, 9, 19, 28, 46, 47, 49, 50, 53, 54 and 62. This is a low proportion when considering the alignment of the evaluation trenches were positioned to target suspected geophysical anomalies. A large linear ditch feature, positioned to target geophysical anomaly 2a (see figure 4.2) was found to be a large modern land drain with modern pottery. A number of gully features were investigated and produced sherds of medieval and post-medieval pottery (trenches 28, 46 and 62). Trench 47 comprised another gully measuring c.6.5 m long x 1.1 m wide and 0.25 m deep with its secondary fill containing Iron Age pottery, a single piece of Roman pottery and a sheep tooth. No anomalies were revealed by either geophysical or aerial photography survey in this southern field, other than evidence for extensive ridge and furrow indicating long term ploughing and agricultural land use (annotated 1a on figure 4.2). Further east, trench 49 uncovered a pit measuring 0.7 m wide and 0.25 m deep; a gully 0.4 m wide and 0.45 m deep and a ditch measuring 7 m long x 0.9 m wide and 0.09 m deep, but no finds were recovered from any feature and no interpretation of the relationship is provided. Trench 53, positioned to align with the north south plough scars/ridge and furrow produced a ditch 0.9 m wide and 0.12 m deep containing four pieces of brick/tile of post-medieval date, along with two pieces of fired clay and three pieces of slag.

April 2016 Page 113 4-8

Future baseline

4.31 The future baseline in the absence of the proposed development has been assessed as the site remaining under arable cultivation. No areas of high archaeological potential were identified as a result of the investigative surveys within the application site and therefore there is no requirement to safeguard any portion of the site from current agricultural farming processes for fear of unacceptable impact to the identified archaeological resource.

Assessment of importance

- 4.32 The relatively small number of non-designated archaeology sites within the application site and across the study area, are largely known as a result of archaeological fieldwork. When development work has triggered the need for archaeological site investigations, as was the case with evaluating the extent of Blenheim Roman villa, areas of low and high archaeological potential have been revealed. The application site has been subject to all levels of non-intrusive (geophysical and aerial photograph) and intrusive (evaluation trenching) surveys, and in general the majority of the site is devoid of archaeological sites. In the few localised areas where unrelated features have been recorded, no clear function or settlement use can be inferred. Collectively, the findings of the surveys, along with two chance discoveries of flint and medieval pottery (TOR 1 and 6) represent non-designated archaeological interest and value of local interest and low importance according to the criteria in figure 4.6.
- 4.33 The study area contains the nationally designated scheduled Blenheim Roman villa site (TOR 7), the western extent of which lies 25 m east of Sansom's Lane, the eastern boundary of the application site. Extensive archaeological evaluations have shown other contemporary Roman settlement areas north and south of the scheduled area, as well as Late Iron Age and Roman evidence in the north eastern field corner. Whilst the scheduled monument is recognised as of national interest and high importance, the areas identified north and south of villa site are likely to be of county or regional interest and medium importance according to the criteria in figure 4.6.
- 4.34 Table 4.2 summarises the importance of the archaeological resource within the site and study area.

Receptor	Importance of receptor				
On site					
Archaeology	Low				
Study area					
Archaeology – Blenheim Villa (SM35545)	High				
Non designated assets related to Blenheim Villa	Medium				
Non designated assets recorded in the HER	Low				
Table 4.2: Summary of importance					

Potential effects

4.35 The proposed development could be a source of impacts on the archaeological resource within the application site and immediate surroundings through:

- Ground disturbance
- The presence of the new built form, its siting, scale, extent, appearance and character
- · Changes to the visual qualities of the site
- 4.36 Mitigation of adverse effects through the developing scheme design is integral to the iterative process of EIA; these primary measures are included in the proposal described in chapter 2. The assessment of effects considers the effects without additional secondary mitigation. An appropriate programme of mitigation could reduce the severity of an adverse effect or remove it completely.

Effects during construction

- 4.37 It is envisaged that construction of the proposed development will commence in 2017 and be completed by 2023. The site will generally be developed from south to north.
- 4.38 The proposed development will involve extensive groundworks, which will inevitably have an impact on all below ground archaeological remains where they are known or suspected to exist. The risk of impacts from the proposed development would come from the possible damage to any unanticipated below ground archaeological features that did not come to light during the trench evaluation exercise and are not evident in either the geophysical or aerial photograph analysis of the application site.
- 4.39 The non-designated archaeological resource within the application site is considered to be of low importance. A large physical change is predicted to occur as a result of the proposed development. The effect, without applying any form of mitigation, will therefore be moderate. This effect is classed as significant for the EIA.

Effects post-construction

- 4.40 The remains of Blenheim Villa (TOR 7, SM 35545) are completely buried with no physical manifestation above ground. Aerial photography analysis, geophysical survey (Technical Appendix B part 3) and limited trial excavation by Oxford Archaeology in 1985 (Event C; figure 4.1) have added greatly to our knowledge of the site's formal ground plan and extent of associated features concentrated to the north and south of the scheduled area (see figure 4.4). Historic England (under its former guise as English Heritage) has clearly stated that: 'The villa appears to have been designed to face east-south east, perhaps in the direction of the agricultural estate it was sited to take advantage of extensive views over its dependent land. It is our contention that the villa would have faced east-south east and would have enjoyed long views, which were normally seen as important to this ambitious building type³.'
- 4.41 The buried remains of Blenheim Villa, which cannot be readily appreciated by a casual observer, nonetheless retain a presence in the landscape and therefore

April 2016 Page 115 4-10

³ Letter dated 27.2.15 from English Heritage to Cherwell District Council, ref. P00443984

have a setting (Historic England 2015). Such buried archaeological remains as the Blenheim Villa site have been afforded the long-term continuity in the agricultural land use that immediately surrounds and covers the remains. Maintaining the immediate, above ground agricultural setting and the wider landscape views east-south east from this scheduled monument will effectively not interfere with or alter the setting of this scheduled monument.

4.42 The application site boundary lies 25 m west of Blenheim Villa while the nearest built edge of the proposed development lies c.30 m further west. Such close proximity is still within the setting of this scheduled monument, albeit to a lesser degree than the previous scheme, as land to the west has not been identified as crucial to the original siting or in the necessary outward views from the settlement. Archaeological evaluations have clearly shown the expansion, or multi-period use immediately north and south of the villa designated area, but not westwards. The presence of the new built form, its siting, scale, the likely increase in noise, introduction and proximity of light spill, and the general suburbanisation of what is currently an agricultural field will collectively result in a change to the present setting. Development proposed would be to the north west and a secondary elevation to the urban edge of Woodstock. This is consistent with how Historic England stated the previous development proposals could be ameliorated as the current proposals continue to offer the "link with the wider landscape towards the south-east which would offer less harm through the impact upon the setting of the monument⁴." A medium-small change to the setting of this nationally designated villa monument is predicted. The effect, without applying any form of mitigation, will therefore be moderate. This effect is classed as significant for the EIA.

Mitigation

On-site archaeology

- 4.43 The predicted moderate effect on archaeology can be wholly mitigated through a further stage of archaeological site investigation, in this instance and considering the lack of contemporary Roman features or evidence of settlement related to the Blenheim Villa site to the east, the most appropriate investigation would be a watching brief. Preservation by record, i.e. excavation of any features uncovered, is a sufficient and policy-recognised form of mitigation that can adequately mitigate any predicted moderate effect.
- 4.44 While the very process of excavation can be viewed as destructive, it yields the most reliable evidence and can lead to an expression of the past for those that live, or are planning to live, close to the site of the discovery. The known archaeological resource would be destroyed through erosion, dewatering processes and other varying levels of development infrastructure, and therefore excavation is justified, as much data that would otherwise be lost will be recorded.
- 4.45 All necessary and agreed archaeological mitigation work should take place at least four weeks in advance of the construction programme. The agreed areas for closer examination by either a watching brief or strip, map and sample exercise are to be agreed in consultation with OCCA. A detailed Written

⁴ Ibid.

Scheme of Investigation (WSI) will need approval ahead of the groundworks. Such work has been suggested by OCCA during the preparation of this assessment whereby a planning condition could adequately address this outstanding matter⁵. The phase 1 development area of the southern field (see figure 2.9) provides an opportunity to investigate a larger area around trench 47, where Iron Age and Roman pottery were retrieved from a gully feature. The location of the proposed pumping station also provides such an opportunity and would be in an area not previously evaluated. The results of agreed archaeological mitigation work within the phase 1 area will inform the need for further, similar interventions for subsequent phases of the development.

4.46 In the unlikely event that additional features of archaeological interest are uncovered during construction outside of investigation areas, further appropriate surveys will be undertaken. In the first instance, OCCA will be informed and the methodology will be discussed and agreed. These investigations will fully mitigate the predicted moderate effect and will themselves result in a moderate, significant beneficial effect from the knowledge gained through the work.

Setting of Blenheim Villa

- 4.47 The predicted moderate adverse effect to the western extent of the setting of Blenheim Villa can be partially mitigated through positive future heritage interpretation and management of the site. Whilst the wider landscape to the south-east of the Villa has been safeguarded in the proposals, as chapter 7 clearly states, there have been primary mitigation measures applied to the design of the development that aim to minimise potential effects on the wider landscape and its setting and include the following:
 - Careful location and form of built development to minimise impacts on the setting of Blenheim Villa scheduled monument through the provision of appropriate set backs and buffers, c.30 m wide
 - Consideration of massing, height and scale of development, reducing the scale of development adjacent to sensitive site boundaries with Woodstock, and the scheduled monument
 - Provision of new green infrastructure to provide important amenity space and play space incorporating opportunities for ecological enhancement and SUDs
 - Maximising connectivity between Woodstock and the development through the retention and incorporation of the public rights of way and a new network of footpaths and cycleways through the site linking to the wider area
- 4.48 A scheme of offsite mitigation is proposed regarding the reinstatement of the historic route known as 'Heh Straet'. This would be undertaken adjacent to the eastern application site boundary, on land under the control of the applicant. Such a commitment to this historic route could provide an opportunity to increase awareness its significance, as well as providing a location for important interpretation of the Blenheim Villa site. This site should not be viewed as merely

⁵ Email correspondence from Hugh Coddington, OCC Archaeologist dated 26.2.16

- a series of below ground earthworks, but as a cultural, educational and social resource that can help create a rich sense of place for the new proposed community. Increasing awareness of the layout, structures and history of Blenheim Villa is a good way of creating an enduring sense of place for the proposed development of land immediately west.
- 4.49 With no further site investigations envisaged upon or in the immediate vicinity of Blenheim Villa, it is proposed to offer a range of alternatives to better reveal this monument and increase future public awareness:
 - The site should be promoted as part of a heritage trail of Woodstock and its early origins. Successful applications utilise treasure hunt scenarios that explore the archaeology and history of the town and immediate environs, whilst positively exploring green open spaces around the town/proposed development site's perimeter.
 - Erection of interpretation panel(s) to promote awareness of the Blenheim Villa site, countryside and wildlife of the area. The aforementioned QR code could be present on the board(s) to allow ease of interaction with enhanced visualisation of how the villa site looked.
- 4.50 These measures to maximise heritage enhancement will partially mitigate the predicted moderate effect, but will collectively result in a moderate-substantial, significant beneficial effect from the increased awareness of the heritage resource immediately adjacent to the application site.

Residual effects

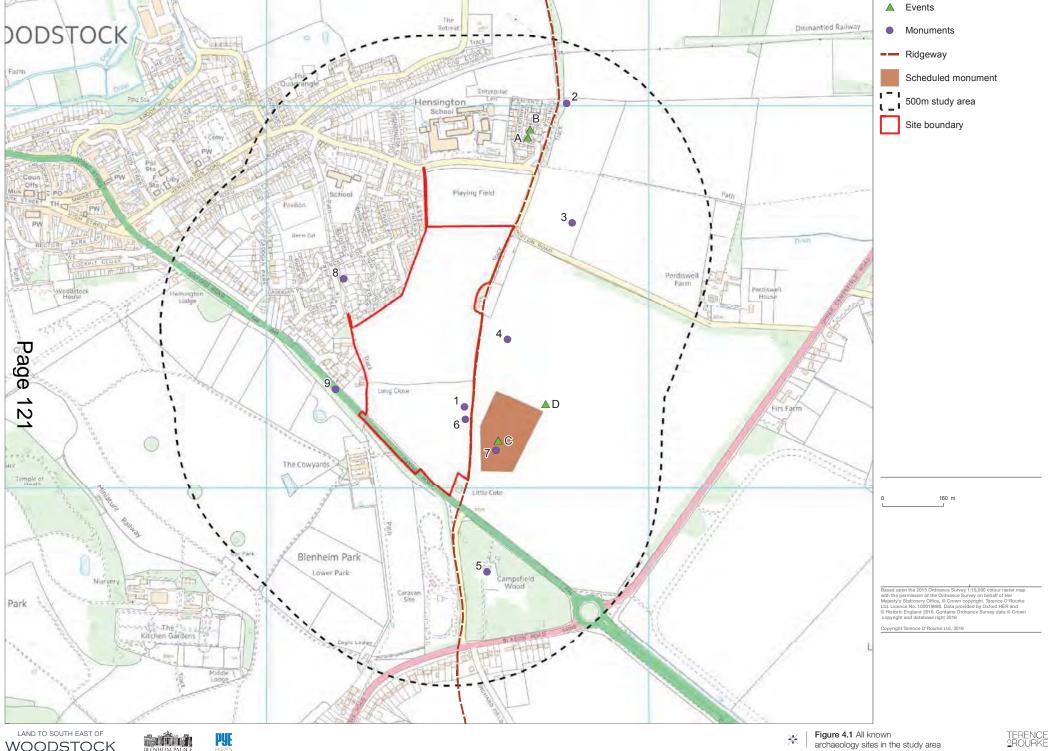
- 4.51 If archaeological finds are uncovered during development, the measures set out in the mitigation section will ensure that no significant adverse residual effects will result. Any agreed archaeological investigation at the site will be, by its very nature, a destructive process, but the benefit to the current body of knowledge for this site will be effectively filled through the material and artefact assemblage uncovered. Any measures set out in a future WSI to be endorsed by OCCA in a planning condition will be in line with best practice and the Chartered Institute of Archaeologists code of practice. A suitably qualified archaeological contractor will produce the WSI required and undertake the necessary site investigations. This will ensure that the archaeological resource at the site will be properly safeguarded and suitably disseminated.
- 4.52 Table 4.3 summarises the significant residual effects predicted to remain after the application of the secondary mitigation measures.

Topic	Significant residual effect	Receptor sensitivity	Impact magnitude	Nature	Duration	Degree of effect	Level of certainty
On-site archaeology	Knowledge gained through excavation required to mitigate moderate effect on the on-site archaeology	Low	Large	Beneficial	Long term	Moderate	Absolute
Blenheim villa SM35545	Change to setting west of Blenheim Villa as a consequence of the built development	High	Medium- Small	Adverse	Long term	Moderate	Reasonable
Blenheim Villa SM35545	Future interpretation would advance knowledge and awareness of this nationally importance Roman villa site	High	Medium	Beneficial	Long term	Moderate- Substantial	Reasonable
Table 4.3	Table 4.3: Significant residual effects						

Cumulative effects

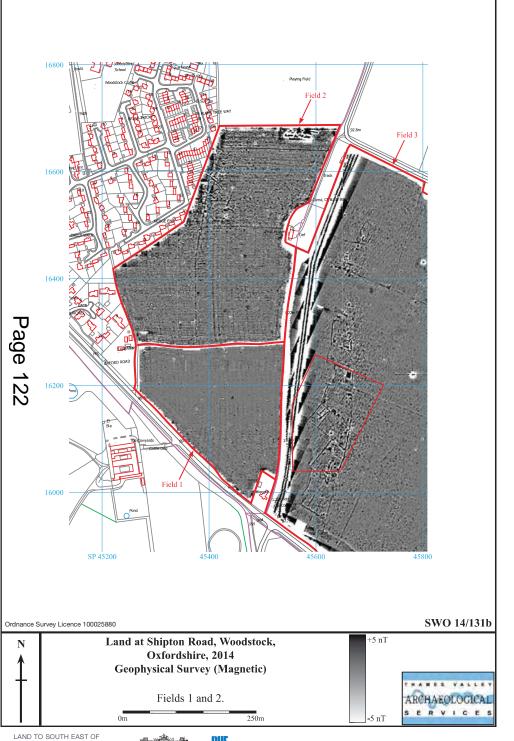
- 4.53 The following site has been identified for inclusion in the cumulative effects assessment:
 - Land north of Marlborough School (Erection of 58 residential dwellings, new access for vehicles, pedestrians and cyclists, formal open space, car parking and landscaping improvements).
- 4.54 The proposal gives rise to a moderate-substantial adverse effect to the known and suspected archaeological resource within the application site. However, adverse effects can be fully mitigated through the appropriate and agreed levels of evaluation and recording, as set out above. There is the potential for further adverse cumulative effects on the archaeological resource of the local area as a result of the above residential development. A similar approach in terms of archaeological evaluation and preservation by record may also be applied in order to inform and mitigate potential effects.
- 4.55 The archaeological resource of the other proposed development is considered to be of negligible importance and detailed investigations were not deemed necessary prior to construction at the site. There would therefore be no cumulative effects.

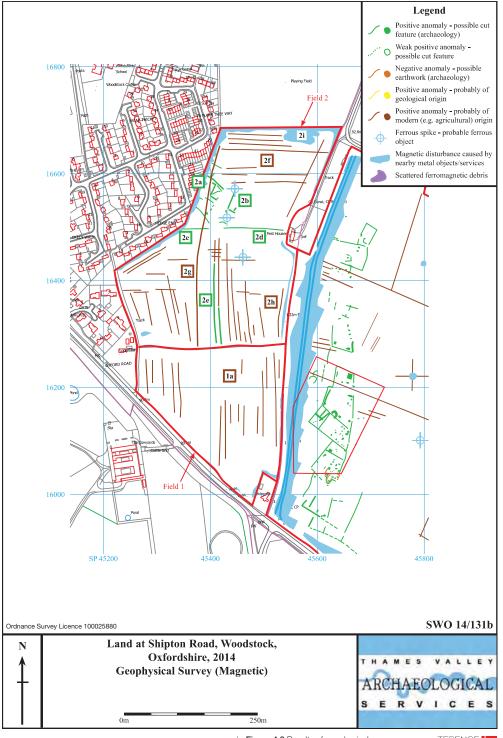
4.56 There will be no cumulative effects on Blenheim Villa scheduled monument or its setting as a result of the above residential development, as it is does not fall within the wider landscape setting that contribute to this site's significance and recognised national importance.



WOODSTOCK



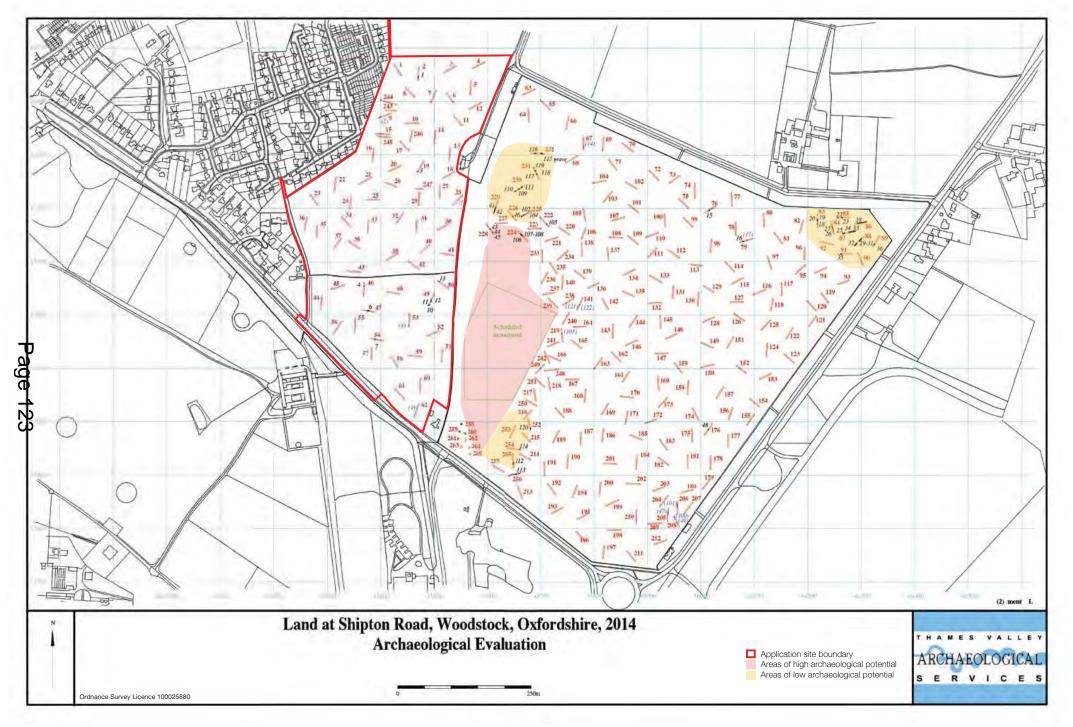








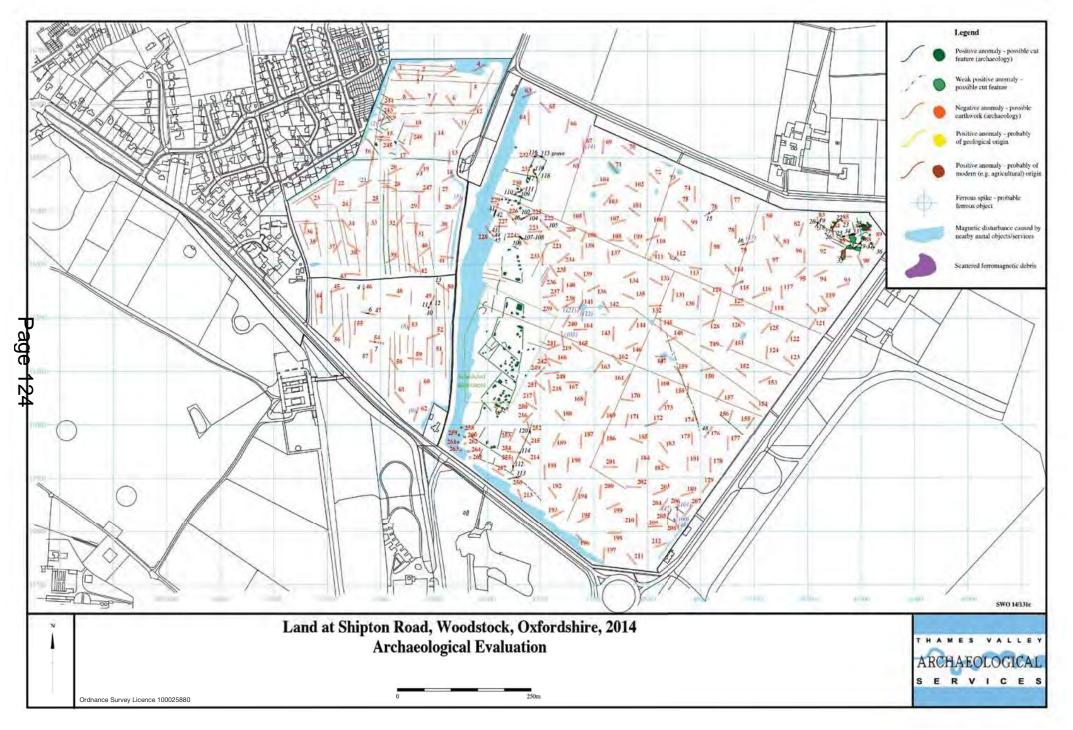








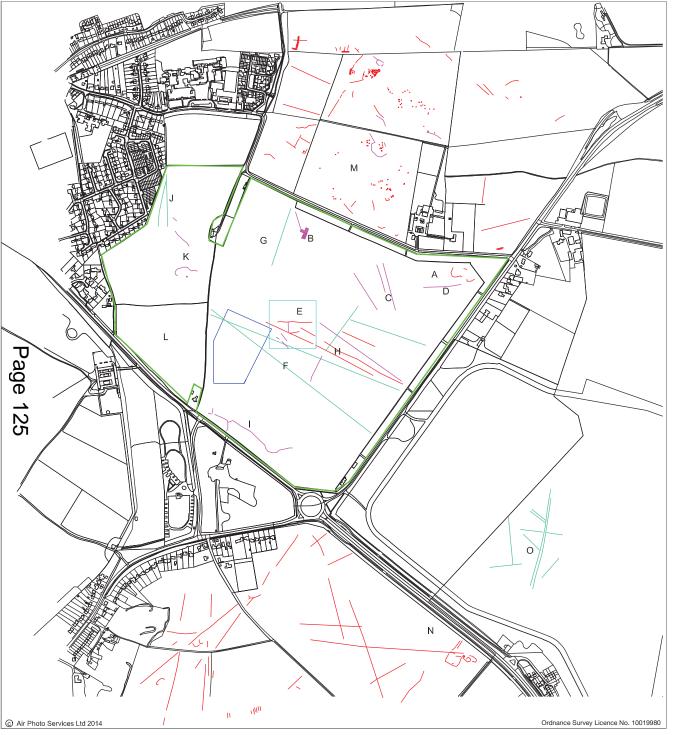


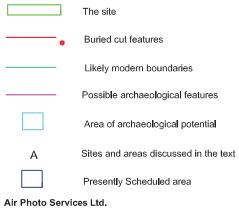












www.airphotoservices.co.uk

Brinkworth House Business Centre SN15 5DF

- Do not scale from this drawing.
 Refer to the title block for the status of this drawing. Air Photo Services will not be liable for the use of its drawings for purposes other than those for which they have been prepared and provided.











Sensitivity of receptor – Cultural heritage

	High	Medium	Low	Negligible
	World heritage site or its setting			
	Scheduled monument or its setting			
	Grade I or II* listed building or its setting, grade I or II* historic park and garden or its setting			
	Other heritage asset w archaeological interest national importance	of		
septor	Grade II listed build or its setting	ing		
otion of the rec	or its se	l park and garden tting, shipwreck or d of historic interest		
Typical description of the receptor		Conservation area		
		Areas of well prese historic landsca	erved pe	
		Other herita with archae interest of re county impy locally listed	ological gional or ortance,	
			Locally important or interesting site with educational or cultural value not qualifying as a heritage asset under NPPF Annex 2	
				Site or feature with no significant value or interest



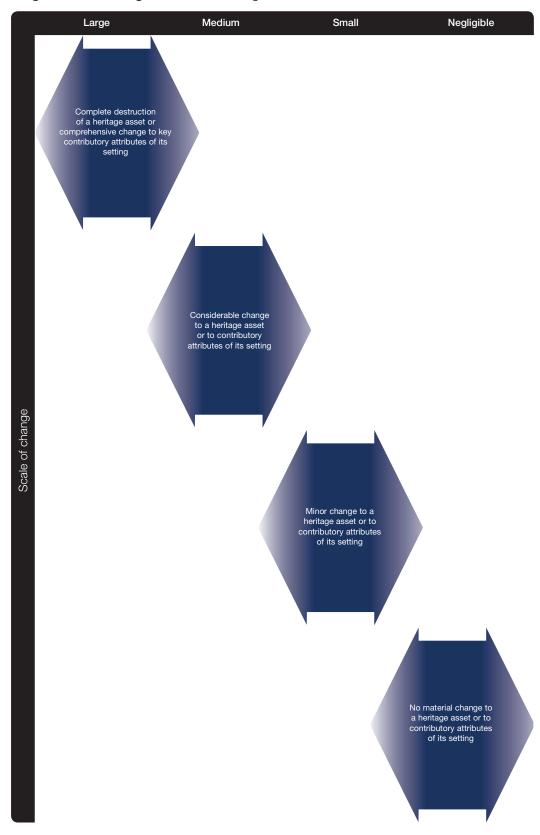








Magnitude of change - Cultural heritage



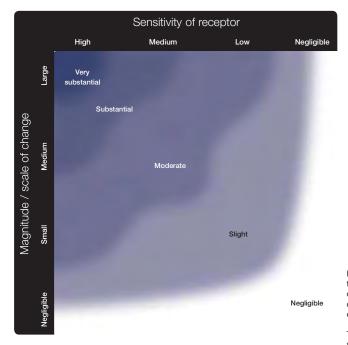








Determination of significance matrix - Cultural heritage



Professional judgement can be used to vary the category where specific circumstances dictate, for example due to the vulnerability or condition of the receptor.

The reason for and nature of any variation will be made clear in the assessment.

Degrees of effect

Very substantial:

Complete destruction of, or comprehensive change to the setting of a heritage asset of high importance, so the ability to understand and appreciate the asset is greatly altered or lost.

Substantial:

Complete destruction of, or comprehensive change to the setting of a heritage asset of less than high importance, or considerable change to an asset of high importance or its setting, so the ability to understand and appreciate the asset is greatly altered or lost.

Moderate:

Considerable change to a heritage asset or its setting so the ability to understand and appreciate the asset is altered.

Slight

Minor change to a heritage asset or its setting so the ability to understand and appreciate the asset is altered.

Negligible:

No material change to a heritage asset or its setting or to the ability to understand and appreciate the asset.

Significance

If the degree of effect is moderate or above, then the effect is considered to be significant.













WEST OXFORDSHIRE



CHAPTER 5 CULTURAL HERITAGE

5. Cultural Heritage

Introduction

- 5.1 This chapter of the Environmental Statement (ES) is prepared by Montagu Evans LLP. It aims to identify any significant effects upon cultural heritage arising from the proposed development at land south east of Woodstock, West Oxfordshire. Above-ground heritage assets only are considered, and this chapter should be read in conjunction with Chapter 4 of this ES, which assesses archaeology. Chapter 4 assesses the scheduled monument which lies c.25m from the application site boundary.
- 5.2 This chapter has been completed in accordance with the EIA Scoping Report submitted to West Oxfordshire District Council in January 2016, and takes into account the consultation response of Historic England, received February 2016. This assessment relies on the baseline information previously prepared by West Waddy ADP as part of the 2014 Environmental Statement, submitted as part of application (14/02063/OUT). This has been updated where applicable to enable a fresh assessment of the cultural heritage impacts arising from this proposed development. The baseline information in the previous ES has been subject to consultation on the 2014 application.
- 5.3 This chapter has regard to national, regional and local planning policy. The chapter analyses the cultural heritage within and around the site and assesses the likely effects of the development upon cultural heritage receptors. These are identified and summarised in the summary of effects Tables 2 and 3 at the end of this chapter.
- No heritage receptors are located within the site, and no direct impacts on cultural heritage will arise from the proposed development. The proposals do, however, have the potential for indirect effects on surrounding heritage receptors, including the Blenheim Palace Registered Park and Garden and World Heritage Site, and the Grade II listed Cowyards to the west. The Woodstock Conservation Area also has the potential to be affected.
- 5.5 An assessment has been carried out in order to quantify the effect of the proposed development upon both designated and undesignated heritage assets, as per the requirements of the National Planning Policy Framework (NPPF).
- 5.6 The references and data sources used in the assessment are set out in Table 5.1.

West Waddy ADP, Cultural Heritage Chapter, Environmental Statement 2014

Planning (Listed Buildings and Conservation Areas) Act 1990)

Ancient Monuments and Archaeological Areas Act (1979)

National Planning Policy Framework (NPPF) (March, 2012)

National Planning Practice Guidance (2014)

Historic England Good Practice Advice in Planning Notes (GPA) 2&3

West Oxfordshire Local Plan 2011 (adopted 2006) - 'Saved' Policies

West Oxfordshire Local Plan 2031

Blenheim Palace Parkland Management Plan, 2014

Conservation Principals, 2008, English Heritage

Thames Archaeology, Archaeology Chapter, Environmental Statement 2014

Table 5. 1: References and data sources

Legislation and policy context

5.7 The main heritage considerations in this case arise from the development's location relative to the boundary of the Blenheim Palace World Heritage Site. This is an asset of the greatest cultural value, as recognised in its designation, and it comprises numerous listed buildings set within a Grade I Registered Park. Heritage considerations also arise from the Woodstock Conservation Area, and non-designated heritage receptors the Pest House and the historic route of Heh Straet. Relevant guidance and policy is contained in the National Planning Policy Framework and the West Oxfordshire Local Plan. This chapter considers statutory provision and above-ground heritage policies relevant to the assessment of the proposed development. The site is located within the administrative boundary of West Oxfordshire District Council.

National

Planning (Listed Buildings and Conservation Areas) Act 1990)

5.8 Legislation relating to the protection of the historic environment is set out in the Planning (Listed Buildings and Conservation Areas) Act 1990. This requires local planning authorities to have special regard to the desirability of preserving the special interest of listed buildings, conservation areas and their settings. The relevant provision is set out below:

Section 66(1) When determining applications, the local planning authority or the Secretary of State shall have special regard to the desirability of preserving the building or its setting of any features of special architectural or historic interest which it possesses.

5.9 The listed buildings here comprise, principally, the Grade II listed Cowyards complex, and the numerous listed buildings within the Blenheim Palace World Heritage Site.

National Planning Policy Framework (NPPF) (March, 2012)

5.10 The NPPF includes 12 core planning principles, the most relevant of which is the need for planning to "conserve heritage assets in a manner appropriate to their significance, so that they can be enjoyed for their contribution to the quality of life of this and future generations." (para.17).

- 5.11 With regard to the requirement for good design, the NPPF states:
 - The Government attaches great importance to the design of the built environment. Good design is a key aspect of sustainable development, is indivisible from good planning, and should contribute positively to making places better for people.' (para 56)
- 5.12 In particular, design should:
 - Function well and add to the overall quality of the area, not just for the short term but over the lifetime of the development; (para. 58)
 - Establish a strong sense of place, using streetscapes and buildings to create attractive and comfortable places to live, work and visit; (para. 58)
 - Optimise the potential of the site to accommodate development, create and sustain an appropriate mix of uses (including incorporation of green and other public space as part of developments) and support local facilities and transport networks; (para. 58)
 - Respond to local character and history, and reflect the identity of local surroundings and materials, while not preventing or discouraging appropriate innovation; (para. 58)
 - Create safe and accessible environments where crime and disorder, and the fear of crime, do not undermine quality of life or community cohesion; (para. 58) and
 - Are visually attractive as a result of good architecture and appropriate landscaping.' (para. 58)
- 5.13 With regard to cultural heritage, Chapter 12 of the NPPF (paragraphs 126 to 141) sets out the national planning policies on the historic environment. The NPPF stresses that heritage assets are an irreplaceable resource that should be conserved in a manner appropriate to their significance (para. 126). The guidance continues to place the assessment of the significance of heritage assets and the effect of development on this at the heart of planning for the historic environment:
 - 'In determining applications, local planning authorities should require an applicant to describe the significance of any heritage assets affected, including any contribution made by their setting.' (para 128)
 - 'Local planning authorities should identify and assess the particular significance of any heritage asset that may be affected by a proposal (including by development affecting the setting of a heritage asset) taking account of the available evidence and any necessary expertise. They should take this assessment into account when considering the impact of a proposal on a heritage asset, to avoid or minimise conflict between the heritage asset's conservation and any aspect of the proposal.' (para 129)
 - 'When considering the impact of a development on the significance of a designated heritage asset, great weight should be given to the asset's conservation. The more important the asset, the greater the weight should be. Significance can be harmed or lost through alteration or destruction of the heritage asset or development within its setting. As heritage assets are

irreplaceable, any harm or loss should require clear and convincing justification... Substantial harm to or loss of designated heritage assets of the highest significance, notably scheduled monuments, protected wreck sites, battlefields, grade I and II* listed buildings, grade I and II* registered parks and gardens, and World Heritage Sites, should be wholly exceptional' (para 132)

- 5.14 The balancing provisions in the framework in the event of harm arising to heritage receptors from the proposed development are noted. These are set out in paragraphs 133 and 134 of the framework and are only engaged if a finding of harm is made. They are not considered further here, because, as will be seen below, this assessment makes no finding of harm to designated heritage receptors.
- 5.15 The NPPF considers non-designated heritage assets at paragraph 135. It states that the effect of an application on the significance of a non-designated heritage asset should be taken into account in determining the application. In weighing applications that affect directly or indirectly non designated heritage assets, a balanced judgement will be required having regard to the scale of any harm or loss and the significance of the heritage asset'.
- 5.16 Setting is discussed in paragraph 137. It states that local planning authorities 'should look for opportunities for new development within Conservation Areas and World Heritage Sites and within the setting of heritage assets to enhance or better reveal their significance. Proposals that preserve those elements of the setting that make a positive contribution to or better reveal the significance of the asset should be treated favourably'.
- 5.17 Paragraph 138 deals with elements comprising the setting of a World Heritage Site or Conservation Area. It states that not all elements of a World Heritage Site or Conservation Area will necessarily contribute to its significance. It continues that loss of a building (or other element) which makes a positive contribution to the significance of the Conservation Area or World Heritage Site should be treated either as substantial harm under paragraph 133 or less than substantial harm under paragraph 134, as appropriate, taking into account the relative significance of the element affected and its contribution to the significance of the Conservation Area or World Heritage Site as a whole.
- 5.18 As will be seen from the below assessment, it is not considered that the application site, as an element, makes a material contribution to the significance of the World Heritage Site.

Local

- 5.19 Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that planning applications must be determined in accordance with the adopted Statutory Development Plan unless material considerations indicate otherwise.
- 5.20 The statutory development plan in this case comprises:
 - West Oxfordshire Local Plan 2011 (adopted 2006) 'Saved' Policies

April 2016 Page 133 5-4

5.21 The saved policies of the 2011 Local Plan provide the basis for local planning decisions. As regards heritage, the relevant policies are as follows:

Policy BE5 concerns conservation areas. The policy states that

'The special architectural, historic and environmental character or appearance of the Conservation Areas will be preserved or enhanced. Every effort will be made to ensure that this character or appearance is not eroded by the introduction of unsympathetic development proposals either within or affecting the setting of the designated area.'

Policy BE8 relates to development affecting the setting of a listed building. The policy states that 'development should not detract from the setting of a listed building'. The policy is relevant to this assessment as the application site lies within the vicinity of grade II listed buildings.

Policy BE11 deals with historic parks and gardens. It states that:

'Development will not be permitted that adversely affects the character, setting, amenities, historical context or views within, into or from a Park and Garden of historic interest.'

5.22 The supporting text adds:

'In addition to the parks and gardens of special historic interest, Blenheim Palace is also registered as a World Heritage Site. Although no further additional statutory controls follow from the inclusion of a site in the World Heritage List, its inclusion does however highlight the outstanding international importance of the site which should be taken into account when considering any proposals likely to affect Blenheim.'

- 5.23 It should be noted that the policies here cited do not have the balancing provisions elucidated in the NPPF.
- 5.24 The Council is in the process of introducing a new Local Plan that will replace the existing West Oxfordshire Local Plan. The emerging policies from the West Oxfordshire Local Plan 2031 applicable to cultural heritage are:

Policy EH7 is a general policy on the historic environment. It states that:

All development proposals should conserve or enhance the special character and distinctiveness of West Oxfordshire's historic environment, and preserve or enhance the District's heritage assets, and their significance and settings.

Policy EW1 relates specifically to the Blenheim World Heritage Site, which lies to the west of the application site. It states, inter alia, that:

Consideration of impact will be made of proposals within, or potentially affecting, the World Heritage Site and its setting, including areas identified as being of special importance for the preservation of long distance views to and/or from the Site (as shown on the Blenheim Palace Management Plan). Particular regard will be given to

the design quality of the proposal (including scale, form and massing), its relationship to context (including topography, built form, views, vistas and effect on the skyline) and the implications of the cumulative effect of changes.

Policy EW2 (Eynsham – Woodstock Sub-Area Strategy) identifies the focus of new development as 'Eynsham, Long Hanborough and Woodstock, and that development in these rural service centres will be of an appropriate scale and type that would help to reinforce the existing service centre role. Development elsewhere will be limited to meeting local housing, community and business needs and will be steered towards the larger villages'.

Material considerations

National Planning Practice Guidance (2014)

- 5.25 Guidance for the application of the NPPF is provided by the National Planning Practice Guidance (NPPG). This guidance was published as a web based resource on 6 March 2014. In preparing Local Plans and taking decisions, local planning authorities need to consider and have regard to planning practice guidance issued by the Government
- 5.26 In regard to the setting of a heritage asset and how it should be taken into account during the assessment of new development, the guidance states:
- 5.27 "A thorough assessment of the impact on setting needs to take into account, and be proportionate to, the significance of the heritage asset under consideration and the degree to which proposed changes enhance or detract from that significance and the ability to appreciate it.
- 5.28 Setting is the surroundings in which an asset is experienced, and may therefore be more extensive than its curtilage. All heritage assets have a setting, irrespective of the form in which they survive and whether they are designated or not.
- 5.29 The extent and importance of setting is often expressed by reference to visual considerations. Although views of or from an asset will play an important part, the way in which an asset is experienced its setting is also influenced by other environmental factors such as noise, dust and vibration from other land uses in the vicinity, and by an understanding of the historic relationship between places. For example, buildings that are in close proximity but are not visible from each other may have a historic or aesthetic connection that amplifies the experience of the significance of each.
- 5.30 The contribution that setting makes to the significance of the heritage asset does not depend on there being public rights or an ability to access or experience that setting. This will vary over time and according to circumstance.
- 5.31 When assessing any application for development which may affect the setting of a heritage asset, local planning authorities may need to consider the implications of cumulative change. They may also need to consider the fact that developments which materially detract from the asset's significance may also

- damage its economic viability now, or in the future, thereby threatening its ongoing conservation."
- Paragraph: 013 Reference ID: 18a-013-20140306. Revision date: 06 03 2014
- 5.32 The NPPG includes advice on how to identify the public benefits that may outweigh less than substantial harm to heritage assets. In relation to public benefits, it states that:
- 5.33 Public benefits may follow from many developments and could be anything that delivers economic, social or environmental progress as described in the National Planning Policy Framework (Paragraph 7). Public benefits should flow from the proposed development. They should be of a nature or scale to be of benefit to the public at large and should not just be a private benefit. However, benefits do not always have to be visible or accessible to the public in order to be genuine public benefits.
- 5.34 Public benefits may include heritage benefits, such as:
 - sustaining or enhancing the significance of a heritage asset and the contribution of its setting
 - reducing or removing risks to a heritage asset
 - securing the optimum viable use of a heritage asset in support of its longterm conservation

Paragraph: 020 Reference ID: 18a-020-20140306 Revision date: 06 03 2014

Historic England Good Practice Advice in Planning Notes (GPA)

- 5.35 In April 2015, Historic England adopted new guidance in-line with the NPPF, which provides advice to owners, developers, applicants and local planning authorities on development which has an effect on the historic environment.
 - Historic Environment Good Practice Advice in Planning Note 2: Managing Significance in Decision-Taking in the Historic Environment
- 5.36 The guidance is intended to assist those implementing historic environment policy, and provides information on assessing the significance of heritage assets, using appropriate expertise, historic environment records, recording and further understanding, neglect and unauthorised works, marketing and design and distinctiveness.
- 5.37 The note emphasises the importance of understanding the significance of any heritage asset likely to be affected by development proposals, and the contribution (if any) that setting makes to that significance. It states that this understanding is important in the conception and design of a successful development, and in enabling local planning authorities to make decisions in line with legal requirements, the requirements of the development plan and those of the NPPF.
- 5.38 The note provides guidance on three aspects of significance:

- Understanding the nature of the significance is important to understanding the need for and best means of conservation. For example, a modern building of high architectural interest will have quite different sensitivities from an archaeological site where the interest arises from the possibility of gaining new understanding of the past.
- Understanding the extent of that significance is also important because this
 can, among other things, lead to a better understanding of how adaptable
 the asset may be and therefore improve viability and the prospects for long
 term conservation.
- Understanding the level of significance is important as it provides the
 essential guide to how the policies should be applied. This is intrinsic to
 decision-taking where there is unavoidable conflict with other planning
 objectives
- 5.39 The note advocates a structured approach to assessing development proposals likely to affect the significance of heritage assets, and proposes six 'stages' to follow, stating 'it is good practice to check individual stages of this list but they may not be appropriate in all cases and the level of detail applied should be proportionate'. These are:
 - Understand the significance of the affected assets;
 - Understand the impact of the proposal on that significance;
 - Avoid, minimise and mitigate impact in a way that meets the objectives of the NPPF;
 - Look for opportunities to better reveal or enhance significance;
 - Justify any harmful impacts in terms of the sustainable development objective of conserving significance and the need for change;
 - Offset negative impacts on aspects of significance by enhancing others through recording, disseminating and archiving archaeological and historical interest of the important elements of the heritage assets affected.

Historic Environment Good Practice Advice in Planning Note 3: The Setting of Heritage Assets

- 5.40 Historic England published its Historic Environment in Planning Note 3: The Setting of Heritage Assets in July 2015. The guidance is intended to assist those implementing historic environment policy and managing change within the settings of heritage assets, including archaeological remains and historic buildings, sites, areas, and landscapes.
- 5.41 The note refers to the definition of setting in the NPPF: the setting of a heritage asset is the surroundings in which a heritage asset is experienced. Its extent is not fixed and may change as the asset and its surroundings evolve. The setting of a heritage asset can contribute to its significance.
- 5.42 The approach to assessing the setting of heritage assets is given in 5 stages:
 - 1. Identifying the heritage assets affected and their settings

- 2. Assessing whether, how and to what degree these settings make a contribution to the significance of the heritage asset(s);
- 3. Assessing the effect of the proposed development on the significance of the asset(s);
- 4. Maximising enhancement and minimising harm; and
- 5. Making and documenting the decision and monitoring outcomes
- 5.43 The key considerations for assessing the extent to which setting contributes to the significance of a given heritage asset is as follows:
 - The physical surroundings of the asset, including its relationship with other heritage assets;
 - The way the asset is appreciated; and
 - The asset's associations and patterns of use
- 5.44 In terms of assessing the impact of proposals on an asset, the guidance suggests that the location and siting of development, form and appearance, additional effects, and permanence are considered.
 - Conservation Principles: Historic England (2008)
- 5.45 Best practice on defining significance is set out in Historic England's Conservation Principles (2008). The broad schema for assessing significance set out in this publication: the importance of heritage assets can be understood in relation to their potential evidential, historical, aesthetic and communal significance have been considered in this assessment.
 - Blenheim World Heritage Site Parkland Management Plan (PMP) (2014)
- 5.46 The PMP for Blenheim Palace deals with the open parkland and associated land surrounding the Palace. The PMP forms part of the World Heritage Site Management Plan framework, and seeks to help to deliver its objectives by providing greater detailed guidance on planning the future management of the designed parkland.
- 5.47 The PMP describes the parkland at Blenheim as a well-defined and contained landscape, which has limited intervisibility with its wider landscape setting. With regard to buffer zones and setting, the plan states:

'As has been discussed in the analysis of views covered in Chapter 6, unlike other landscape parks that often needed to 'borrow' views of the wider landscape in order to make an appropriate impact, Blenheim has become largely an inward-looking self contained park. Mainly, this a result of the maturing 18th and 20th century planting in the open park, together with the well-established woodlands and associated shelterbelts. In addition to this, the enclosing park wall, and the particular topography of the site, mean that the visual relationship between Blenheim Park and its wider landscape setting is confined to very narrow views out (to Bladon Church Tower – No 3) or specific views in (from Woodstock to the Column of Victory – Nos 44 & 45). The WHS plan therefore defined certain areas of significant

visual importance and where there are areas of limited inter-visibility between the park and its wider setting. Putting this together with the more detailed views study now undertaken, it remains the case that there is no need for Blenheim WHS to have a specific buffer zone, as long as the key, narrowly defined views are conserved (see Views Analysis Nos 3, 44 and 45).' p.63

5.48 The application site lies to the south of the viewing corridor for views No. 44 and 45 (Woodstock towards the Column of Victory). The proposed development would not interfere these views identified as important within the PMP.

Consultation

5.49 Scoping and pre-application consultation responses have been received from Historic England on the 5th and 19th of February respectively. Both make reference to the potential setting effects arising from the proposed development on the Woodstock Conservation Area, and the pre-application response also refers to the potential for effects on the setting of the World Heritage Site. Montagu Evans has been mindful of these responses in preparing the below assessment.

Methodology

- 5.50 The following section explains the methodologies employed for both the assessment of baseline conditions and the effect of the proposed development on heritage receptors.
- 5.51 This method is the product of legislation, policy and best practice guidance as set out above.

Study Area

5.52 Montagu Evans has adopted a study area based on the one submitted as part of the previous application material, which was identified in response to the scale of the proposed development on the larger application site. This study area is considered adequate to effectively assess the likely effects arising from the smaller development proposed as part of the current application. This study area has been identified in response to the scale of the proposed development and is considered to be reasonable and proportionate.

Site Visit

5.53 A site survey of the baseline situation was undertaken by Montagu Evans during March 2016 to understand the setting of the site and the surrounding heritage receptors within their landscape context.

Assessment Process Framework

- 5.54 The overarching assessment framework for all topics follows a three-step process:
 - 1. Assessment of value and sensitivity
 - 2. Assessment of magnitude

- 3. Assessment of likely significant effects
- 5.55 The constituent parts of this process are discussed below.

Baseline Assessment of Value and Sensitivity

- 5.56 The term 'heritage receptor' is used within this assessment to describe a designated (e.g. world heritage site, scheduled monument, listed building, protected wreck site, registered park and garden, registered battlefield or conservation area) or non-designated (identified by the local authority e.g. locally listed buildings, buildings of townscape merit etc.) heritage asset. As noted above, for the purposes of this chapter, built heritage receptors do not include below ground archaeological remains.
- 5.57 'Significance' is defined within a heritage context as "the value of a heritage asset to this and future generations because of its heritage interest. That interest may be archaeological, architectural, artistic or historic. Significance derives not only from a heritage asset's physical presence, but also from its setting" (NPPF, 2012) or the "sum of the cultural and natural heritage values of a place, often set out in a statement of significance" (Conservation Principles, 2008).
- 5.58 As set out above, GPA2 provides guidance on the assessment of significance as part of the application process, and this is supported by Conservation Principles, which sets out a framework of four inter-related key values for assessing the significance of historic buildings and places. It is this framework that forms the basis of the following assessment of the significance of the heritage receptors.
- 5.59 To aid simple communication and avoid confusion with the term 'significance' as used in conventional EIA sense, heritage significance is referred to as 'heritage value' or 'value' in the context of this chapter.
- Value is assessed against the criteria contained in Figure 5.1 at the end of this Chapter. The assessment of heritage value is graded high, medium, low or negligible. Grade I and II* buildings are of "exceptional" and "particularly important" interest; therefore these are generally afforded a higher heritage value. This differentiation is best summarised by the drafting of paragraph 128 of the NPPF, which states that the "level of detail (to describe the significance of heritage assets) should be proportionate to the assets' importance"; thus, a grading is appropriate. Due and proportionate regard has been given to all heritage receptors assessed.
- 5.61 Where a proposal may affect the surroundings in which the receptor is experienced, a qualitative assessment is made of whether, how and to what degree setting contributes to the significance of heritage assets. This is informed by the check-list of potential attributes of a setting, as outlined in GPA3.
- 5.62 To identify the sensitivity of a heritage receptor to the proposed development, the baseline receptor value must be calibrated by its susceptibility to change. In this context, susceptibility is the ability of the receptor to accommodate proposals without undue consequences for the maintenance of the baseline

situation, and/or the achievement of planning policies. This assessment is reached through consideration of the specific nature of the proposals in relation to the value of the receptor. It is a qualitative judgement recorded in a verbal scale (e.g. high, medium or low), and is supported by a narrative linked to evidence from the baseline study.

Assessment of Magnitude

- 5.63 Following the identification of baseline conditions, the effect of the proposed development on each of the identified receptors is then considered and a judgement formed as to the duration, extent and magnitude of effect. The impacts during the construction and post-construction/operational phases are examined. In general terms, the constructional phase in relation to cultural heritage is temporary, and attracts less weight.
- 5.64 A professional judgement is made of the magnitude of likely effect using criteria at Figure 5.2. Magnitude of effect is determined by the size or scale, geographical extent or duration and reversibility of the effect. Magnitude considers whether the proposed development:
 - Conforms with the pattern, scale, mass, grain and historic features of the receptor;
 - Creates a loss or restoration of key features of the receptor;
 - Contributes to the identified receptor character;
 - Accords with national, regional and local planning policy and guidelines

Assessment of Likely Effects

- 5.65 Likely significant effects are determined through combining judgements of sensitivity and magnitude, using a common matrix shared across all topic areas.
- 5.66 Combining respective sensitivity and magnitude matrices provides an indication of likely significant effects, however, professional judgement is also required in their determination. Qualitative assessment is used to describe and elucidate the judgements in this chapter. This is necessary because the methodology outlined in Figure 5.3 is not a strict qualitative process and some of these considerations will depend on expert judgements. Accordingly there is an emphasis on narrative text throughout the chapter.
- 5.67 Within the judgement of likely significant effects there is a distinction between levels of significance and direction of effect, expressed as a 'word-scale'.
- 5.68 Justification for the description of effects is discussed within the qualitative assessment text. Ratings of significance are independent of 'acceptability' of the scheme as a whole, which is a judgement above and beyond that of significance. Acceptability is about the overall balance of benefits and harm from the proposals as viewed or weighted by national policy and development plan policies and is not considered in the EIA process.
- 5.69 It is generally considered that moderate and above are 'significant' in the context of the EIA.

- 5.70 It will be seen that any noticeable effect on a highly valued receptor automatically generates a slight adverse impact. For that reason the chapter concludes with further analysis of these effects.
- 5.71 It will also be seen that the judgements within this chapter have been made with reference to the methodology included at Figure 5.3, which allows for degrees of effect ranging from very substantial to negligible. The latter is defined as 'no material change to a heritage asset or its setting or to the ability to understand and appreciate the asset'. For the purposes of this assessment below this is used in both the sense referred to above, and also in the sense of an *effect so small as to be unimportant*. Where there is differentiation from the definition in Figure 5.3, explicit reference is made in the text.
- 5.72 This report also considers the direct, indirect and secondary, cumulative, short-, medium- and long-term, permanent and temporary effects of the proposed development.
- 5.73 Broadly, short to medium-term effects are considered to be those associated with the construction phase and long-term effects are those associated with the completed and occupied proposed development.
- 5.74 'Local', 'district' or 'national' scale is relative to the spatial scale of the effects.
- 5.75 Direct effects may cause a physical change (e.g. alteration, extension or demolition) to the receptor as a consequence of construction, or in the post-construction phase.
- 5.76 Indirect effects arise from the effect of activities that do not explicitly form part of the scheme. They may occur as a consequence of construction or post-construction phase of the development scheme, but may have an effect some distance from the development. Assessment of impacts on heritage setting refers to perceptible visual and aural (noise) effects that can be appreciated at a given time.
- 5.77 Secondary impacts are a consequence of construction or post-construction of the development, and can result in physical loss or changes to a receptor beyond the development footprint. For example, construction of related infrastructure such as roads or powerlines that are required to support the development. Facilitated impacts should also be considered which may be further actions (including by third parties) which are made possible or facilitated by the development.
- 5.78 Finally, measures proposed to prevent, reduce or where possible offset any adverse effects have been identified and developed as part of the design process and are identified within the report. Where relevant, the final assessment considers the impact after incorporated mitigation. In most cases mitigation has been designed into the scheme, although some off-site mitigation as part of the proposals is noted.

April 2016 Page 142 5-13

Effects assessed

5.79 The application site contains no heritage receptors. Any effects arising from the proposed development in the construction and post-construction phases are therefore indirect in nature, and are assessed as such below.

Baseline

- 5.80 The following baseline deals with built heritage surrounding the site. As will be examined below, the topography of the site, interposing vegetation and built development in the wider area considerably limits interaction with heritage receptors further afield.
- 5.81 The development site is located to the south east of Woodstock and to the east of the Blenheim Palace World Heritage Site. It lies in a rural landscape, broadly characterised by large, open agricultural fields to the south and east, and the designed landscape of Blenheim Palace to the west. The town of Woodstock lies to the northwest, the suburban development that characterises its southern fringes lies adjacent to the application site.
- 5.82 The site comprises two fields in arable use, divided by a tree hedge. The site is bounded to the south by the Oxford Road (A44), which is itself flanked by a wider verge and mature hedgerow to its eastern side and by the mature trees and Grade II listed boundary wall which define the edge of Blenheim Palace Lower Park to the west. Mature hedgerows enclose the site to its eastern and northern edges.
- 5.83 No heritage receptors are located within the site. The principal heritage receptors in the vicinity of the site are the Blenheim Palace World Heritage Site, and the Grade I Registered Park and Garden. The historic route of Heh Straet lies to the east of the site, aligned on the north-south route of the boundary hedgerow, and it is treated here as a non-designated heritage receptor. The Pest House, also a non-designated heritage receptor, lies on this eastern boundary.
- 5.84 The following baseline relies largely on that prepared in 2014 by West Waddy ADP. That information has been reviewed as part of this EIA process.

Historic Development

5.85 Woodstock and Blenheim are located in a part of Oxfordshire that is known to have a long and complex history of human interaction with the landscape, which has resulted in regular change to the landform. As discussed in Chapter 4, the land surrounding the application site evidences human occupation from the Neolithic/Bronze Age onwards, and substantial archaeological survivals indicate settlement in the Roman period (43-410 AD). The history of Blenheim Villa is examined in Chapter 4. A number of above-ground cultural heritage elements survive in the vicinity of the application site, and the following section examines the historic development of those principal landscape and townscape elements in the area: the Park and Palace, and the settlement of New Woodstock itself.

Blenheim Park and Garden (World Heritage Site)

- 5.86 The park at Woodstock appears to have first been enclosed at the beginning of the 12th Century, under the reign of Henry I, to create a royal hunting park. The park was focussed on Woodstock Palace, a medieval hunting lodge and used as a royal residence throughout the medieval period, and was expanded during the reigns of successive monarchs. By the late 17th Century the condition of the lodge and surrounding parkland had declined, and in the early 18th Century the royal manor of Woodstock was granted by Queen Anne to John Churchill, first Duke of Marlborough, as a reward for his services in defeating the French in Europe.
- 5.87 Blenheim Palace as it survives today dates from c. 1705-1722, and was designed by Sir John Vanbrugh (assisted by Nicholas Hawksmoor) for the Duke of Marlborough. The new palace was set within a formal landscape designed by the Royal Gardener Henry Wise (1653-1738). Wise's design comprised formal gardens, an extensive wilderness and a wider designed parkland landscape, which was substantially altered in the 1760s by Lancelot Capability Brown. Brown's new plan for the landscape created the lake in the central core and scaled back the formality of large parts of the park and tree-belt plantings around the park boundary. These changes led to the establishment of the grounds at Blenheim as an example of the 'English Landscape Style' (PMP 2014).
- 5.88 The early 19th Century saw the felling of trees in some parts of the park, and the loss of some of the surviving early 18th Century landscape elements. In the later 19th Century and throughout the 20th Century restorative planting works were carried out, and since the park's inscription as a World Heritage Site in 1987 such works have continued.

The Lower Park, Blenheim

- 5.89 That part of the park closest to the application site is known as the Lower Park, which lies to the south and east of the Grade I listed Palace. The Lower Park, thought to have been incorporated within the Royal Park at Woodstock in the late 12th or early 13th Century, retains veteran trees associated with its medieval origins as a deer park. Wise's design for this part of the parkland in the early 18th Century appears to have included a bosquet style design with radiating avenues intersecting circular lawns, set within the pre-existing medieval oaks.
- 5.90 These early 18th Century formal geometric walks were retained by Brown, and this general layout of the Lower Park survived until the early 19th Century, when a period of tree felling resulted in the gradual loss of the formal structure of the landscape (as shown by the Ordnance Survey map of the early 1830s).
- 5.91 The Lower Park now comprises attractive grassland interspersed with individual trees.

New Woodstock

5.92 The borough of Woodstock was created in the late 12th Century from the small township of Hensington. New Woodstock, sited on a well-drained plateau on the edge of the Glyme Valley opposite the medieval royal palace, is likely to have

- developed as a response to the trade opportunities associated with the vicinity of the royal household.
- 5.93 Stimulated by royal patronage and the proximity of Woodstock Park, the town was moderately successful, although it remained a small community throughout much of the medieval period. Woodstock gained prosperity in the 18th Century through the creation of Blenheim Palace, and the large trade and labour force associated with its construction. The expansion of the town was supported by the growing industry of tourism and coaching associated with the palace, and the consequent succession of wealthy visitors. By 1750 Woodstock had begun to encroach across the western edge of Hensington.
- 5.94 The 19th Century saw the decline of Woodstock's gloving and coaching industries, and the town, although still prosperous, was unable to compete with larger market towns. The town remained a small community until mid-20th Century expansion, when housing development along Hensington Road started to increase.
- 5.95 Gradual housing development to the west of the application site also occurred in this period, although the large housing estates of Cadogan Park, Princes Ride, Hedge End, and Flemings Road date from the 1970s. The houses fronting the main road called 'Littlecote', 'Long Croft', and a group of four houses on the west side of Churchill Gate are all evident on the 1945 RAF flyover aerials available to view on Google Earth but are not considered to be of heritage value. The general expansion of Hensington at this date was confined to the north side of Shipton Road and both sides of New Road. Churchill Gate, a self-contained cul-de-sac off the A44, post-dates the mid-1970's. Historic maps of the area are included at Technical Appendix 5.1.
- 5.96 The application site lies to the south east of the extended town, and comprises two fields in agricultural use, divided by a hedgerow, of some value, running east-west across the lower part of the site. The western boundary of the site comprises the post-war housing expansion of new Woodstock.
- 5.97 In the 19th Century the application site comprised small fields in use as arable or grazing land, until its reconfiguration to provide allotments for the town at the turn of the 20th Century. It then returned to farmland later in the 20th Century. The site retains two historic hedgerows, that to the east of the site and that dividing the northern and southern fields. That to the east bounds the route of Heh Straet, which is treated as a non-designated heritage receptor.

Existing Conditions

5.98 As established above, no heritage receptors lie within the site boundary. A number of designated and non-designated heritage receptors are however located within the vicinity of the site, and these are discussed below. Figure 5.4 shows the locations of all the heritage receptors assessed. A photographic gazetteer of the receptors is included at Technical Appendix 5.2 and relevant list descriptions form Technical Appendix 5.3.

World Heritage Site

5.99 Blenheim Palace was inscribed by UNESCO as a World Heritage Site ('WHS') in 1987. The palace and surrounding parkland are inscribed for their Outstanding Universal Value (OUV), under two criteria:

firstly (criterion ii) as a an exhibit of an 'important interchange of human values, over a span of time or within a cultural area of the world, on developments in architecture or technology, monumental arts, town-planning or landscape design' (because the palace and the park reject French models of classicism and illustrate the beginnings of the English Romantic movement, characterised by the eclecticism of its inspiration, its return to national sources and its love of nature. Its influence was greatly felt in England and abroad);

secondly (iv) as an outstanding type of building, architectural or technological ensemble or landscape which illustrates a significant stage in human history (because it was the home of an English aristocrat, also a Prince of the Germanic Holy Roman Empire. Blenheim is typical of 18th century European princely residences).

- 5.100 The Outstanding Universal Value of the Palace and its park as a WHS resides partly and significantly on its integrity and the extent of the preservation of the work of Vanbrugh and Hawksmoor and later of Brown, both overlaid on earlier historic landscapes. The integrity of the WHS is exemplified and maintained by its estate wall (which 'defines its extent and maintains its physical integrity' according to the OUV as defined by ICOMOS) and by the preservation of a significant number of veteran trees.
- 5.101 The OUV is based primarily on the quality, the cultural influence and the survival of the internal features and interrelationships of the Palace and park. With regard to Figure 5.1, the WHS is considered to be a receptor of high value.
- 5.102 Much of the WHS is orientated away from the application site, with the main focus being from the Grade I listed palace to the north, across the Capability Brown landscape of the Great Park. As discussed in the landscape chapter of this ES (Chapter 7) the development site is located outside the visual splay of the significant views from the settlement of Woodstock towards the Column of Victory identified within the PMP.
- 5.103 Numerous listed buildings and structures are located within the WHS, including the Palace and associated listed structures throughout the grounds. These structures are considered to be heritage receptors in their own right, but due to their orientation, the underlying topography of the area and interposing vegetation, the application site does not form part of their settings and makes no contribution to an appreciation of their special interest. That part of the Park which lies closest to the application site, and requires further consideration, is discussed below.

The Lower Park

5.104 As discussed above, that part of the WHS in the vicinity of the application site is the Lower Park, which comprises the remnants of medieval parkland with interspersed walks and pathways. A secondary visitor car park is for the Palace

- is located in this part of the park, and the landscape is experienced primarily in the context of movement through it, either towards, or away from, the palace.
- 5.105 The Blenheim Palace Pleasure Gardens, which contain a number of listed structures, are located to the west of the car park; however the formal gardens and the heritage receptors within them are separated from the Lower Park as described above by dense interposing vegetation. No intervisibility has been identified between the Pleasure Gardens and the application site. The site is part of what is an extensive setting to the WHS; however, on our analysis (see below) the site does not contribute to the Outstanding Universal Value of the WHS, or contribute to our appreciation of that OUV.

Boundary Treatment

- 5.106 The WHS is generally set within a Grade II listed stone park boundary wall, extending in total to 14.5 km. In many locations this is a tall and substantial structure, comprising squared and coursed limestone with a canted coping, attributed to the Oxford architects William Townesend and Bartholomew Piesley. Along the boundary of the south eastern part of the Lower Park closest to the site, the Park Wall and the WHS boundary run inside a less substantial frontage treatment provided by a drystone wall more typical of the rural area.
- 5.107 The boundary treatment of the park is responsible for its primarily enclosed character. Within the Lower Park, the mature trees lining the eastern edge behind the boundary wall serve to enclose the area, and significantly limit views out of the World Heritage Site in this location. The A44 (Oxford Road), which runs along the Lower Park's eastern boundary, is raised above the level of the Park, and a visitor to the Lower Park is aware of the heavy vehicular use of this road through both noise and frequent glimpses of traffic, including HGVs. As discussed in the landscape chapter of this ES, this route forms the main approach towards Blenheim Palace WHS and is considered to be an important contributor to the visitor's experience.

Registered Park and Garden

Blenheim Palace Park and Garden (Grade I)

- 5.108 The Park to Blenheim Palace is also a Registered Park and Garden (Grade I). Unlike the WHS its boundary runs alongside the main road frontage itself and is bounded by drystone walling. The registered site extends beyond the WHS as far as a back road connecting directly with the Bladon Road. This road serves the access to the 92-pitch Bladon Chains Caravan Club Park located within the extreme south-eastern corner of the park.
- 5.109 For the purposes of this report, the differences between the boundaries of the WHS and the RPG are subtle, and it is considered that their heritage value, setting and the contribution of the application site to their significance to be identical. The RPG is considered to be a receptor of high value with reference to Figure 5.1.

Listed Buildings

The Cowyards and Cowyards Cottage (Grade II)

- 5.110 This Grade II listed complex, now used as offices, is set below the line of the A44 (Oxford Road) to the west of the application site. Its significance derives from its historic and architectural value. The complex is enclosed by a low stone wall, which defines its immediate setting. Beyond that is Blenheim Lower Park, within which the complex sits. The application site, although it could be considered to form part of the receptors' wider setting, is separated from it by the line of the heavily used A44, which is flanked by wide grassed verges. Mature trees and hedgerow between double boundary walls delineate the boundary of the park, and line the road on its western edge, significantly limiting intervisibility between the application site and the receptor. It is not considered that the application site forms a meaningful part of the immediate setting of the receptors and the latter does not contribute to an appreciation of receptors' heritage value.
- 5.111 The Cowyards complex is considered to be a receptor of high value with reference to Figure 5.1.
 - Listed buildings within the Woodstock Conservation Area
- 5.112 Numerous listed buildings lie within the Woodstock Conservation Area. These heritage receptors and their settings are considered together, as part of the below examination of the Conservation Area.

Conservation Area

Woodstock Conservation Area

- 5.113 Woodstock Conservation Area (CA) was designated in 1975. It lies to the east of Blenheim Palace WHS and Registered Park and Garden, encompassing Woodstock High Street and a number of buildings to the north-west. The boundary of the CA is some 450m metres distant from the nearest part of the application site land, and as measured along the road frontage is separated from the nearest part of the development by some 600m.
- 5.114 Buildings in the conservation area comprise predominately 18th Century shops and houses, many of which are listed, and are unified through their use of the local vernacular. The CA encompasses the historic settlement of New Woodstock, and is focussed on the High Street and Oxford Street, which bisect the area. Buildings are largely orientated to the streets that they line, creating the enclosed, inward-looking character associated with a small market town.
- 5.115 Woodstock is bounded to the west by the Great Park at Blenheim Palace, and the principal entrances to the park are sited within the conservation area. To the north, east and south the CA is bounded by mid-late 20th Century development, which form its immediate setting. These housing estates, excluded from the CA designation and generally of poor architectural quality, are the separating factor between the conservation area and the application site. The CA is considered to be a receptor of medium value with reference to Figure 5.1.

The approach from the A44 (Oxford Road)

- 5.116 The approach to Woodstock along the A44 (Oxford Road), has been identified by Historic England as an important factor in the experience of the conservation area in its scoping response of the 5th February 2016 and pre-application advice of the 19th February 2016.
- 5.117 This busy road is characterised by the line of mature trees and the double boundary walls which delineate the boundary of the Lower Park of Blenheim Palace. It is dual-lane, with wide pavements to each side. Glimpsed views of the application site are evident along this approach, although a mature hedgerow screens the majority of views to the east. As a visitor nears Woodstock the 20th Century suburban estates characterise this approach.

Non-designated Heritage Receptors

The Pest House

- 5.118 The Pest House is located at the north eastern boundary of the application site, within a separate curtilage accessed from one of the right-angled turns in Shipton Road. The building is shown on the Ordnance Survey map of c. 1887, although is absent from the survey of 1883. The Pest House, designed to house those with infectious diseases, would have been built in an isolated location outside the town to provide separation between the sick and the healthy. The building is of heritage value for its connection with the social history of the town. It is considered to be a receptor of low value with reference to Figure 5.1.
- 5.119 Although the immediate setting of the Pest House is tightly defined by its enclosing boundary hedge, its relationship with the wider rural landscape is a factor in understanding its historic function. It is therefore considered that the application site forms part of the building's open setting and makes some contribution to its heritage value.

Heh Straet

- 5.120 The 'Heh Straet' (SMR 8862) is a historic route which runs to the east of the major north south hedgerow that delineates the edge of the application site. The route, named as above in the Shipton-Cherwell charter of 1005, probably dates from the Romano-British settlement of the area. It is classified by the local Historic Environment Record as an 'early medieval/Dark Age to Medieval' feature. It is considered to be a receptor of low value with reference to Figure 5.1.
- 5.121 The line of the route lies outside the application site to the east, and extends along the outer side of the north-south hedgerow, which itself is recorded on the first edition Ordnance Survey of 1887. The current access of the Pest House appears to lie across the route of the Heh Straet.

Future baseline

5.122 In the absence of the proposed development, it is likely that the application site will continue in its current agricultural use.

Potential Effects

- 5.123 The hybrid application (part detailed/part outline) seeks permission in outline for the entire application site. A detailed planning application seeks permission for that area of the site to the south-east. The proposals are described in the planning and design and access statements, the latter prepared by ADAM Architecture (March 2016), as well as in Chapter 2 of this ES. Figures 2.2 to 2.6 define the development parameters. Reference should also be made to this chapter for a clear understanding of the development parameters against which the assessment is made. Those characteristics of the development which are relevant to this assessment are highlighted below. These include the detailed elements and the parameter plans prepared by ADAM Architecture.
 - the construction of two new access points one on the A44 Oxford Road and the other on Shipton Road;
 - the construction of up to 300 residential dwellings;
 - the provision of up to 1,100 sqm GEA of employment floor space (Class B1, A1, A2, D1; and
 - associated road/footway/cycleway provision, open space, landscaping, surface water attenuation, pumping station and ancillary works.
- 5.124 The detailed element of the planning application comprises:
 - the construction of the new accesses off the A44 Oxford Road and Shipton Road:
 - the construction of 46 residential units;
 - associated road/footway/cycleway provision, open space, landscaping, surface water attenuation, pumping station and ancillary works.
- 5.125 For the purposes of this assessment, the outline planning application material provides sufficient information to enable a comprehensive assessment. Where the detailed design materials have informed a specific aspect of this assessment, this is stated explicitly. In forming the below judgements, regard has been had to the following submission documents:
 - Application Site Boundary 5903/SK-01D
 - Site Boundary Phase 1 5092/SK-35D
 - Phase 1 Site Layout 5093/SK-31D
 - Building height parameter plan 5093/SK-21G
 - Strategic Landscape and Open Space parameter plan 5093/SK-38A
 - Access and movement parameter plan 5093/SK-32D
 - Land use parameter plan 5093/SK-33E
 - Building density parameter plan 5093/SK-23F
 - Design and Access Statement, ADAM Architecture, March 2016

- 5.126 The salient characteristics of the proposed development to which regard has been had when carrying out the assessment include the following:
 - The positioning of the accesses to Shipton and Oxford Roads,
 - The landscape buffers, screening and proposed planting
 - The orientation and spacing of the houses, as well as their scale, height, and relationship to each other in both the hybrid and outline element as set out in the parameter plans and Phase 1 drawings.

Effects during construction

- 5.127 Indirect effects to some receptors may arise from the proposed development in the construction phase of the proposed development.
- 5.128 Those effects arising include the potential increase in activity affecting the local road network, and the potential impacts of noise, dust and vibration associated with the excavation and earthworks proposed to facilitate the construction of new buildings.
- 5.129 As outlined in Chapter 2 of this ES, the construction site traffic access is proposed to be via the new access to Oxford Road (A44). There are therefore potential indirect effects on the Grade II listed Cowyards and on the Lower Park element of the World Heritage Site and Registered Park and Garden, from increased vehicular activity in this location, including the movement of HGVs. However these receptors, particularly the listed Cowyards, are located on a busy main road, which is already used by HGV's. Considered in this context it is concluded that increased vehicular activity associated with the proposals would result in a temporary **negligible** indirect effect on the receptors. The term is used here to mean a change so minimal as to be considered insignificant.
- 5.130 The noise, dust and vibration associated with the construction of the proposed development will be controlled through a CEMP, to be prepared at the detailed stage. Mitigation measures are discussed below.
- 5.131 The effects of the construction phase, are, by their temporary nature, considered to have a **negligible** effect on the setting of the heritage receptors.

Effects post-construction: operational or permanent phase

- 5.132 As established above, the proposed development will have no direct effects on heritage receptors. Those potential indirect effects during the operational phase are assessed below.
 - Blenheim World Heritage Site
- 5.133 The eastern edge of Blenheim World Heritage Site is set back from the A44 (Oxford Road), with a low dry stone wall running along the A44 footpath forming the boundary to a paddock, the western edge of which runs along the high listed WHS boundary wall. That part which lies across from the application site is the Lower Park, which, as discussed above, comprises the remnants of medieval parkland with interspersed walks and pathways.

- 5.134 The enclosed nature of the Lower Park is reinforced by the line of mature trees along its eastern edge along the A44 and these significantly limit views out of the Park, even in the winter months. Notwithstanding this, the design and layout of the proposed development responds to the sensitivity of the receptor through extensive landscaping at the southern part of the site where it borders the A44.
- 5.135 Tree-planting and the creation of landscape features will reinforce the separating gap between the WHS boundary and the proposed development, and act as a screening device from the A44 Oxford Road. In addition the housing proposed in this areas has an open layout, single houses in relatively large gardens, as well as an irregular form.
- 5.136 As set out in Chapter 2 of this ES, a key objective of the proposals has been to create a landscape frontage to the development in this location. Buildings are set back from Oxford Road between 20m 85m, enhancing the character of this approach to Woodstock and creating an improved sense of arrival, whilst responding to the sensitivity of the heritage receptors in this location.
- 5.137 The main vehicular access to the development will be from the A44, positioned slightly north of the current Cowyards junction. As set out in Chapters 2 and 7, it will largely replicate existing junctions within the area.
- 5.138 The experience of the Park from within its boundary would not change, as the listed park wall and the busy A44 (Oxford Road) would continue to be the main defining external elements to the east of the World Heritage Site, both visually and aurally.
- 5.139 The World Heritage Site as experienced from the A44 approach to Woodstock would change, through the construction of residential development on land which currently forms an agricultural element in this view. The extensive landscaping proposed would however largely limit views of the application site from this approach, and the transient nature of the view would further reduce any visual impact. This change in experience, however, does not affect appreciation of the OUV of the WHS. The sense of openness to the east of the A44 is retained as you approach Woodstock from the Bladon, A44 roundabout with subtle landscape changes creating an enhanced sense of arrival to match the western side of the road as you approach Woodstock itself.
- 5.140 As discussed above, the Outstanding Universal Value of the World Heritage lies in its historic and aesthetic value as an outstanding example of the work of John Vanbrugh and Nicholas Hawksmoor, and later, of Lancelot 'Capability' Brown. It is of further significance for its influence on the English Romantic movement, and on the architecture and organisation of space in the 18th and 19th Centuries.
- 5.141 The WHS inscription describes the integrity of the property, its defined extent and its protection by its enclosing drystone wall. The PMP, as discussed above, also emphasises the enclosed, protected nature of the park, although it identifies important visual links with some areas of the surrounding landscape.
- 5.142 The application site lies to the south of the viewing corridor for views No. 44 and 45 (Woodstock towards the Column of Victory), which are shown on the Heritage Receptor Map at Figure 5.4. The proposed development will not affect these views, as the site lies outside their visual splay (see Chapter 7).

- 5.143 Due to the enclosed nature of the park where it lies opposite the application site, the interposing vegetation and the raised ridge of the A44, it is considered that proposed development would have only a limited effect on the setting of the Park (WHS). That effect is, however, not harmful to the cultural significance of the asset, including its Outstanding Universal Value.
- 5.144 It is concluded therefore that the proposed development would have a **negligible** impact on the setting of the WHS, leading to a negligible effect that would not be significant.

Registered Park and Garden

5.145 Opposite the application site, the boundary of the Registered Park and Garden deviates slightly from that of the World Heritage Site, by its extension beyond the inner boundary wall to meet the edge of the A44 by the Bladon Chains Caravan Site. However, for the purposes of this assessment, the two receptors are considered together, and the indirect effect arising from the proposed development on the RPG will be **negligible** and not significant, for the reasons set out above.

Listed buildings

Blenheim Palace (Grade I)

- 5.146 The Palace is one of the listed structures within the WHS that we have identified as not impacted by the proposals. It is, however, considered briefly here as a particular question was asked in the context of the previous and larger application about views from state rooms. There is, in our view, no setting impact on the Palace itself. Its setting comprises the RPG.
- 5.147 It was demonstrated in the previous application that there were no visual impacts from principal rooms, we have revisited these findings in the context of the present scheme and confirm the impact is remains **negligible** and not significant. The present scheme is substantially smaller and comprises land that fell within the last application. Therefore we are satisfied there is no visual impact and accordingly we do undertake a further detailed assessment.

Cowyards (Grade II)

- 5.148 As outlined above, it is not considered that the application site makes a material contribution to the heritage value of these Grade II receptors, which are located within a tightly defined complex bounded by a stone wall, and set within the enclosed Lower Park. Notwithstanding this, the proposed development reflects the proximity of the listed buildings through the design and layout of the dwellings positioned along the south-western edge of the application site.
- 5.149 As indicated by the Phase 1 site layout plan, a generous landscape buffer is proposed to reinforce the line of the existing hedgerow, with buildings well set back from Oxford Road, that setback ranging from 28.5m to 88.5m. Those dwellings closest to this edge of the application site are proposed to be up to two storeys, with lower residential densities. The higher densities are focussed away from the Park boundary and the Grade II designated receptors.

- 5.150 The main vehicular access to the development will be from the A44, positioned north of the current Cowyards junction to maximise the retention of the rurality of the setting. As set out in the transport assessment in this ES the junction will largely replicate existing junctions within the area. It is not considered that any increased traffic in this location will have a materially greater effect on the heritage receptor, as the listed complex is already experienced within the context of a busy main road (with noise, and an appreciation, in different locations, of some moving vehicles).
- 5.151 The tightly defined setting of the receptors, combined with the reinforced interposing vegetation proposed as part of the application leads us to conclude a **negligible** impact arising from the proposed development on the heritage receptors, leading to a negligible effect that will not be significant.

Woodstock Conservation Area

- 5.152 The Woodstock Conservation Area (CA) and the Grade II* and Grade II listed buildings are separated from the application site through the positioning and extent of 20th Century housing estates, which form the CA's immediate setting. Furthermore, the CA's character is inward-focussed and enclosed. The proposed development would be located at the edge of the existing settlement, adjacent to the 20th Century housing estates. It would extend the line of the built edge of the development south-eastwards. The proposed density and outline parameter building heights would reflect the site's transition from the suburban developments outside Woodstock to the rural landscape beyond through the appropriate placement lower density, low-storey buildings to the outer edges of the site.
- 5.153 The construction of residential development on land which currently forms an agricultural element in the approach to Woodstock could change the experience of the approach, but only by a negligible amount as the majority of the field that creates the effect of openness on the approach to Woodstock from the A44/Bladon roundabout remains unchanged. It is further anticipated that the extensive landscaping proposed as part of Phase 1 would however largely limit views of the application site from this approach.
- 5.154 The approach to Woodstock along the A44 would similarly be governed through appropriate densities in terms of massing and height, and through the retention and reinforcement of existing vegetation and hedgerows along the south-west edge of the site. This proposed planting partially falls within the application site boundary and forms part of the detail of Phase 1. Another element of this landscaping lies outside the site boundary and forms offsite mitigation, which is discussed below.
- 5.155 As noted above, the entrance to the proposed development, would be positioned slightly to the north of the existing Cowyards junction. This placement, as noted by Historic England in its pre-application advice, reduces the impact of the junction and increases the rural character of the approach.
- 5.156 It is considered that the proposed development would not affect the understanding or appreciation of the special interest of Woodstock CA as a market town or the listed buildings within it, and would instead improve the approach through the reinforcement of the existing hedgerow and associated

landscaping. It is thus concluded that the application proposals would result in a small change, leading to a **slight beneficial** indirect effect on the heritage receptor that will not be significant.

Pest House

- 5.157 It was concluded above that the application site forms an element of the setting of the Pest House, and that the open character of the land makes a contribution to the appreciation of the heritage value of the receptor. The proposed development would result in the encroachment of housing in the vicinity of the receptor and the loss of its isolated setting, although the boundary hedgerow which encloses the building is proposed to be largely retained.
- 5.158 A new vehicular access to the house is proposed via the new development to the east, and it is anticipated that the existing access from Shipton Road would become a footpath, reinstating the line of the historic route Heh Straet.
- 5.159 It is considered that the proposed development would lead to a small change and a **slight adverse** effect upon this non-designated receptor that will not be significant, through the encroachment of the proposals on its existing isolated setting, and through the change in orientation from which the building is experienced and approached.

Heh Straet

- 5.160 This historic route runs adjacent to the eastern boundary of the application site, outside the site boundary. It has no upstanding features, and it is considered that the proposed development would result in a **negligible** indirect effect on its heritage value as a historic route, subject to the comments in paragraph 5.158 below.
- 5.161 As part of the proposals there is a commitment to its reinstatement as a footpath, as shown on the parameter plans submitted with the application. If secured, it is considered that this has the potential to result in a **more beneficial proposal**. This is discussed as an offsite mitigation measure below.

Mitigation

Construction

- 5.162 Those impacts arising from the construction phase above would be controlled through the implementation of a Construction Environmental Management Plan (CEMP), the provisions for which are outlined in Chapter 2 of this ES. The production of the CEMP would be conditioned as part of any grant of planning permission.
- 5.163 The CEMP would respond to those potential impacts of noise, dust and vibration arising from the proposed development through the control of phasing, hours of work, haulage routes, delivery and removal of materials and plant, and other environmental control measures.
- 5.164 Construction traffic will also be managed through the proposed CEMP.

5.165 The CEMP also outlines the further mitigation measured including the supervision of construction activities, and mitigation practices to minimise dust and noise associated with construction vehicle movements.

Post-construction

- 5.166 No mitigation is required in the post-construction phase of the proposed development, as the key mitigation measures are incorporated into scheme. The development of the design options considered how mitigation could be incorporated to reduce the effects that the development may have in heritage terms. The key principles include:
 - The creation of a high quality landscape frontage to the development, which gives a clear and enhanced sense of arrival to the historic town and Blenheim Palace.
 - The restriction of ridge heights to the edges of the development, to minimise impact along the A44 and the southern boundary adjacent to the scheduled monument.
 - Control of building density to the same areas.
- 5.167 As part of the hybrid application, details of Phase 1 have been provided. As noted above, an element of the Phase 1 proposals are outside the site boundary. For the purposes of this Chapter these are considered as offsite mitigation, and are anticipated to be secured through condition/ legal agreement. Further offsite mitigation is proposed as part of the outline application. Offsite mitigation as part of the proposals comprises:
 - New tree planting along the A44 Oxford Road to the south east of the site to enhance the approach into Woodstock, responding to the sensitivity of the World Heritage Site and its setting.
 - The reinstatement of the historic route of Heh Straet as a usable route. It is considered here as a non-designated heritage asset.
- 5.168 The reinstatement of the historic route of Heh Straet, which lies outside the site boundary, when secured, would have a **slight beneficial** post-mitigation effect on the non-designated heritage receptor that would not be significant.

Residual effects

- 5.169 Residual effects are those that are predicted to remain after implementation of the mitigation measures. The benefits and enhancements of the incorporated and off site mitigation measures proposed during the operational/permanent phases of the development, and those proposed during the construction phase, which respond positively to the setting of nearby heritage receptors, are noted. However, given the conclusions above of negligible indirect effects on the majority of the heritage receptors in the vicinity of the application site, it is concluded that the residual effects remain negligible.
- 5.170 A slight adverse indirect effect upon the non-designated Pest House during the operational phase of the development was identified above. The benefits of the offsite mitigation of the reinstatement of the route of Heh Straet along the extant

access of the Pest House to Shipton Road are noted. Notwithstanding this, however, it is concluded that a residual slight adverse impact to the setting and heritage value of the heritage receptor would arise.

Cumulative effects

- 5.171 The following site has been identified for inclusion in the cumulative effects assessment:
 - Land north of Marlborough School (Erection of 58 residential dwellings, new access for vehicles, pedestrians and cyclists, formal open space, car parking and landscaping improvements)
- 5.172 The above development is considerably smaller than the development proposed as part of the current outline application. Due to this, the distance of Marlborough School development from the application site and the nature of the development as family dwellings typical of the developments that characterise this part of Woodstock, no additional cumulative effects on the heritage receptors are identified.

Summary

- 5.173 This Chapter has considered the existing baseline situation in order to assess the likely significant effects arising from the proposed development as part of the current application. It is concluded that the application site, which lies within the vicinity of a number of heritage receptors, does not make a material contribution to the special interest of any, with the exception of the non-designated Pest House.
- 5.174 In respect of the Blenheim World Heritage Site and the numerous listed buildings within it, the Grade I Registered Park and Garden, and the heritage receptors within the Woodstock Conservation Area, it is considered that although the application site forms part of the wider rural setting of these receptors, the underlying topography and intervening vegetation between the site and the receptors prevents any meaningful relationship, and that negligible indirect effects would arise from the proposals in the construction and operational phases. None of these effects cause harm to the cultural value of any of the heritage assets considered here.
- 5.175 Accordingly, with reference to the NPPF, there is no need to counterbalance any harmful effects under the terms either of paragraphs 133 or 134. We have reviewed the consultation response from Historic England which has identified a degree of harm, albeit less than substantial, to heritage interests. We have explained in this chapter our reasons for differentiating between change to setting and impact on significance, and we have applied the advice contained in the WHS Conservation Management Plan. We note that Historic England identify the potential for mitigation, and we have reviewed the effectiveness of that mitigation in this chapter, and taken it into account.
- 5.176 The application site forms an important setting element for the non-designated Pest House, the heritage value of which lies partly in its open rural setting. The encroachment of new development towards this receptor would result in a slight adverse indirect effect during the operational phase. The route of Heh Straet,

which lies adjacent to the site boundary to the east, is proposed to be reinstated as part of the offsite mitigation measures accompanying the proposals, and it is considered that, if secured, this would lead to a medium beneficial effect on the non-designated receptor.

5.177 The beneficial nature of the key principles governing the scheme, and the design response to the sensitivity of heritage receptors in the vicinity of the site are noted. Also noted are the benefits and enhancements of on and offsite mitigation, including the creation of a quality landscaped frontage to the A44, beyond the boundary of the site. However, as negligible effects have been identified arising from the proposed development pre-mitigation, the conclusions with regard to residual effects remain the same.

Sensitivity of receptor – Cultural heritage

	High	Medium	Low	Negligible
	World heritage site or its setting			
septor	Scheduled monument or its setting			
	Grade I or II* listed building or its setting, grade I or II* historic park and garden or its setting			
	Other heritage asset w archaeological interest national importance			
	Grade II listed build or its setting	ng		
otion of the red	or its se	I park and garden tting, shipwreck or I of historic interest		
Typical description of the receptor		Conservation area		
		Areas of well pre historic landsc		
		Other herit with archa interest of county im locally liste	aeological regional or portance,	
			Locally important or interesting site with educational or cultural value not qualifying as a heritage asset under NPPF Annex 2	
				Site or feature with no significant value or interest

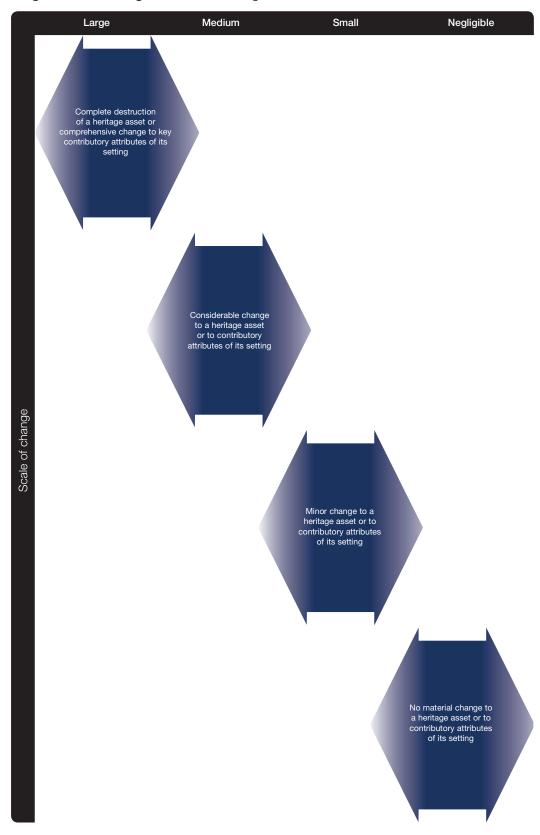








Magnitude of change - Cultural heritage





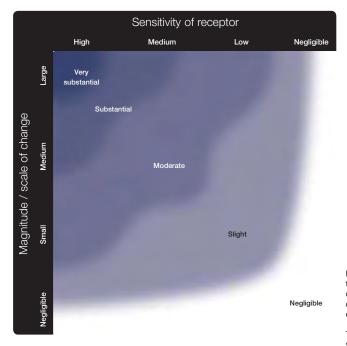








Determination of significance matrix - Cultural heritage



Professional judgement can be used to vary the category where specific circumstances dictate, for example due to the vulnerability or condition of the receptor.

The reason for and nature of any variation will be made clear in the assessment.

Degrees of effect

Very substantial:

Complete destruction of, or comprehensive change to the setting of a heritage asset of high importance, so the ability to understand and appreciate the asset is greatly altered or lost.

Substantial:

Complete destruction of, or comprehensive change to the setting of a heritage asset of less than high importance, or considerable change to an asset of high importance or its setting, so the ability to understand and appreciate the asset is greatly altered or lost.

Moderate:

Considerable change to a heritage asset or its setting so the ability to understand and appreciate the asset is altered.

Slight

Minor change to a heritage asset or its setting so the ability to understand and appreciate the asset is altered.

Negligible:

No material change to a heritage asset or its setting or to the ability to understand and appreciate the asset.

Significance

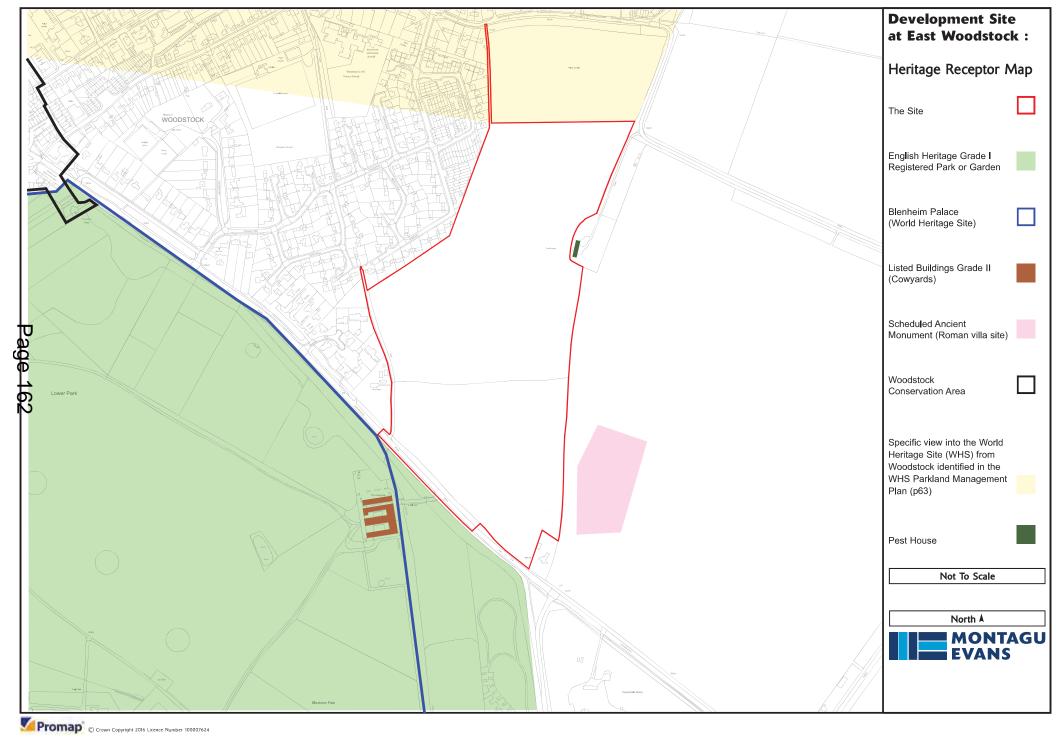
If the degree of effect is moderate or above, then the effect is considered to be significant.

















Appendix 12

Heritage Impact Assessment

Part 3

West Oxfordshire Local Plan Allocations Landscape and Heritage Advice dated October 2017 prepared in support of West Oxfordshire District Council Local Plan Examination





West Oxfordshire District Council

West Oxfordshire Local Plan Allocations Landscape and Heritage Advice

October 2017



West Oxfordshire District Council

West Oxfordshire Local Plan Allocations Landscape and Heritage Advice

Approved

Andrew Croft

Position Director

Date 18 October 2017

Revision Final V2

CONTENTS

1.0	INTRODUCTION	2
2.0	METHODOLOGY	4
3.0	LAND NORTH OF JEFFERSON'S PIECE, CHARLBURY	9
4.0	LAND EAST OF BURFORD	21
5.0	LAND SOUTH OF MILTON ROAD, SHIPTON-UNDER-WYCHWOOD	35
6.0	LAND NORTH OF WOODSTOCK ROAD, STONESFIELD	47
7.0	LAND EAST OF WOODSTOCK	58
8.0	LAND NORTH OF HILL RISE, WOODSTOCK	75
9.0	LAND NORTH OF BANBURY ROAD, WOODSTOCK	86
10.0	POTENTIAL CUMULATIVE / IN-COMBINATION ISSUES	98
11.0	CONCLUSIONS	100

FIGURES

APPENDICES

1.0 INTRODUCTION

1.1 Background to study

- 1.1.1 Proposed modifications to the draft West Oxfordshire Local Plan 2031 were published in November 2016 with examination hearing sessions held in May and July 2017. During the hearings West Oxfordshire District Council (WODC) agreed to commission additional landscape and heritage advice in relation to seven proposed site allocations.
- 1.1.2 WODC subsequently commissioned Chris Blandford Associates (CBA) in August 2017 to provide the additional landscape and heritage advice in relation to the seven proposed site allocations.

1.2 Proposed Site Allocations

- 1.2.1 The required landscape and heritage advice relates to seven of the fifteen non-strategic allocations put forward in the draft Local Plan modifications. The seven sites are listed below together with the number of homes the Council has indicatively suggested could be accommodated on each site:
 - Land north of Jefferson's Piece, Charlbury (40 homes);
 - Land east of Burford (85 homes);
 - Land south of Milton Road, Shipton under Wychwood (44 homes);
 - Land north of Woodstock Road, Stonesfield (50 homes);
 - Land east of Woodstock (300 homes);
 - Land north of Hill Rise, Woodstock (120 homes); and
 - Land north of Banbury Road, Woodstock (250 homes).
- 1.2.2 The need for additional landscape and heritage advice arose from the particular circumstances of each site in relation to potential issues associated with a range of designations including the Blenheim World Heritage Site, Cotswolds AONB, conservation areas and listed buildings; and standard landscape and visual considerations. Whilst the District Council has taken account of these issues/constraints in assessing the sites through its Strategic Housing and Economic Land Availability Assessment (SHELAA 2016) the Council acknowledged during the examination hearings that additional, independent landscape and heritage advice would be beneficial.

1.3 Status of this report

- 1.3.1 This report is intended to provide supporting evidence for the Local Plan. Its conclusions and recommendations address potential landscape and heritage matters only; other factors such as transport, access, ecology are not addressed by this report and may remain as considerations for WODC depending on site circumstances. The recommendations relating to dwelling numbers, site layout and extent of development described in the text and shown on the opportunities and constraints plans are illustrative only and represent only one potential approach to providing development on the sites in a manner that addresses the various issues identified through the landscape and heritage appraisal.
- 1.3.2 The appraisals have drawn on a range of evidential material including baseline material such as viewpoint photographs provided in applicants' documentation. The report provides an impartial and independent view of the heritage and landscape issues associated with the seven identified sites. Its recommendations and conclusions are non-binding and are intended to inform decisions relating to the sites alongside other planning matters and expert opinion.

2.0 METHODOLOGY

2.1 Overview

2.1.1 The seven proposed allocation sites have been subject to a broad assessment using a

combination of desk based analysis of existing material, GIS analysis of data and site visits from

publically accessible locations in September 2017.

2.1.2 The landscape and heritage appraisals have been undertaken in accordance with current

guidance, national planning policy and, where relevant, international conventions and

guidance.

2.1.3 The conclusions regarding each site in relation to development capacity and mitigation

requirements are presented individually, with the landscape and visual considerations and

heritage separately before being bought together to provide a unified view for each site. Where

appropriate in combination issues have been identified and addressed.

2.1.4 The following sets out the approach to the landscape and heritage appraisals.

2.2 Landscape and Visual Appraisal

2.2.1 The purpose of the Landscape and Visual Appraisal is to provide a preliminary high-level

appraisal of the development potential of the Sites in landscape and visual capacity terms. The

Landscape and Visual Appraisal was undertaken in accordance with the principles of the

Guidelines for Landscape and Visual Impact Assessment (The Landscape Institute and the

Institute of Environmental Management and Assessment, 3rd Edition, 2013).

2.2.2 Initial work included a review of relevant background information including:

· West Oxfordshire Landscape Assessment;

• Conservation Area Appraisals / Village Design Statements;

· Aerial photographs;

• 1:25,000 / 1:10,000 OS mapping;

• Designated wildlife sites;

· Baseline information, such as viewpoint photographs and historic background material,

contained in existing site appraisals;

• Green Infrastructure for Oxfordshire and West Oxfordshire reports; and

• Cotswolds AONB Management Plan, Landscape Character Assessment, Strategy and

Guidelines.

October 2017

- 2.2.3 The appraisal involved the following key tasks:
 - Developing a high-level understanding of the historical development of the landscape around the allocation sites;
 - Identifying existing landscape features within and around the allocation sites and the connectivity between features and the wider area;
 - Appraising the character of the allocation sites and their environs and any distinctive characteristics/qualities;
 - Assessing the topography and land cover of the allocation sites and environs and its influence on views into and out of the sites;
 - Assessing the value, condition and sensitivity of the allocation site's distinctive landscape characteristics/qualities to change;
 - Identifying potential landscape enhancement and green infrastructure improvement opportunities that could be integrated into any future development process;
 - Identifying key issues and constraints.

Cotswolds AONB

- 2.2.4 In relation to the four sites within the Cotswolds AONB (Land north of Jefferson's Piece, Charlbury, Land east of Burford, Land south of Milton Road, Shipton under Wychwood and Land north of Woodstock Road, Stonesfield) particular attention is given to potential issues relating to the AONB.
- 2.2.5 The Cotswolds AONB Landscape Management Plan 2013-2018 plan identifies eight principal landscape elements that occur across the AONB and which either singly or in combination contributes to the unique character and quality of the AONB. These are:-
 - Dry stone walls
 - · Ancient semi-natural woodland and veteran trees
 - Permanent pasture including unimproved calcareous grassland
 - Archaeological sites and monuments and their settings and remnant historical landscapes
 - Vernacular stone buildings and their settings
 - Settlement patterns and their relationship to landscape
 - Parkland and historic designed landscape
 - Hedges
- 2.2.6 Related to the above landscape elements, ten special qualities of the Cotswolds AONB that are important to conserving and enhancing landscape character are identified. These are:-

- 1. Mix of pasture, arable cultivation and woodland, with subtle differences in the balance between the elements from one part of the AONB to another.
- 2. Well drained, thin, shallow calcareous soils which are easily worked, suitable for growing cereals and oil seeds.
- 3. Large estates with long term and sustained, positive management.
- 4. Large commons along the crest of the scarp.
- 5. Well maintained and sensitively managed farmland boundaries and farm buildings, including traditional barns and stone walls.
- 6. Ancient woodland, especially beech is a particularly distinctive and important feature of the scarp and enclosed limestone valleys.
- 7. Parkland, including wood pasture, often associated with large estates.
- 8. Veteran and potential veteran trees.
- Significant degree of retention of important habitats and species, including yew and beech
 woodland, lowland calcareous grassland, rivers and pond, hedgerow and traditional
 orchard habitats.
- 10. Market towns, estate villages and houses set within a historic landscape of field systems, commons and drove roads.
- 2.2.7 Of those special qualities listed above 1, 3, 6, 7, 8, 9 and 10 were identified as being of particular relevance to the allocation sites, and were therefore considered as part of judgements about landscape sensitivity to development.
- 2.2.8 In addition, key landscape issues identified in respect of conserving and enhancing AONB landscape, and of relevance to the objectives of this study are as follows:-
 - It is important to protect the scenic beauty of the escarpment and other skylines from inappropriate developments
 - The AONB contains a significant degree of important habitats many of which are in decline
 - Tranquillity is under threat due to noise, light, and traffic
 - The character of the landscape can be affected by numerous small incremental changes, not all of which can be controlled by planning legislation or other controls
- 2.2.9 In the context of the above, the appraisals for the four sites in the AONB included a concise assessment of which, if any, of the key character elements, special qualities are present, the issues that may arise, and the degree to which development of the allocation site could affect these, or whether there is potential for them be conserved/enhanced, as a result of any development.

2.3 Heritage Appraisal

- 2.3.1 The heritage appraisal looked at all seven sites in relation to potential issues associated with designated heritage assets including conservation areas, listed buildings, scheduled monuments and registered parks and gardens. The three Woodstock sites (Land east of Woodstock, Land north of Hill Rise and Land north of Banbury Road) were also examined in terms of potential issues relating to the Blenheim Palace World Heritage Site (WHS).
- 2.3.2 The following sets out the approach taken in relation to these issues.

Blenheim Palace WHS

- 2.3.3 The approach to assessing potential issues was based on the most relevant guidance documents namely:
 - Historic England's Historic Environment Good Practice Advice in Planning Note 1: The Historic Environment in Local Plans (2015);
 - Historic England's Historic Environment Good Practice Advice in Planning Note 3: The Setting of Heritage Assets (2015); and
 - ICOMOS Guidance on Heritage Impact Assessments for Cultural World Heritage Properties (2011).
- 2.3.4 The methodology involved the following key tasks:
 - Summarising the Outstanding Universal Value (OUV) of the WHS;
 - Summarising the setting of the site and the contribution setting makes to its OUV;
 - Discussing the role of the allocation sites in relation to the setting of the WHS; and
 - Assessing key development issues and constraints.
- 2.3.5 Throughout the process particular attention was paid to the 2017 Management Plan for the WHS and the Council's other adopted guidance.

Designated Heritage Assets (Conservation Areas, Listed Buildings, Scheduled Monuments, Registered Historic Parks and Gardens)

- 2.3.6 The methodology was informed by Historic England guidance including:
 - Historic Environment Good Practice Advice in Planning Note 1: The Historic Environment in Local Plans (2015);

- Historic Environment Good Practice Advice in Planning Note 3: The Setting of Heritage Assets (2015);
- Advice Note 1: Conservation Area Designation, Appraisal and Management (2016); and
- Advice Note 3: The Historic Environment and Site Allocations in Local Plans (2015).
- 2.3.7 Based on this guidance the following process was adopted for each site, including the three Woodstock sites:
 - Identify the assets that may be affected by the proposed development;
 - Briefly describe their key characteristics and significance;
 - Briefly describe their setting and how this contributes to their significance;
 - Describe how the proposed development site relates to the asset's character and / or setting;
 - Assess key development issues and constraints.
- 2.3.8 The results of the above are reported individually for each allocation site.

2.4 Development Review

- 2.4.1 Following completion of the landscape and heritage analysis each site was reviewed to identify the suitability of the site for development and, if suitable, recommendations in relation to how development could be accommodated including the potential number of dwellings. This stage integrated landscape and heritage advice.
- 2.4.2 In terms of recommended dwelling numbers, a standard assumption of 30 dwellings per hectare was used as a starting point. However, the nature of the sites and the need for landscape mitigation and open space to mitigate potential impacts would indicate that the design of development would generally lead to lower densities when calculated across the entire allocation site. The recommendations are however indicative only based on landscape and heritage considerations and should not be taken as an absolute.

3.0 LAND NORTH OF JEFFERSON'S PIECE, CHARLBURY

3.1 Description

3.1.1 The Site is a 1.76ha field on the northern edge of the modern extent of Charlbury. The residential edge of Charlbury forms the southwestern edge of the site, with scattered properties with larger gardens to the east and north east. To the west is a pasture field. The Site lies within the Cotswolds AONB and the Charlbury Conservation Area.

3.2 Landscape Appraisal

Landscape Character Context

- 3.2.1 A review of the following published Landscape Character Assessment information has been undertaken to understand the Site's landscape character context:
 - National Character Areas: Natural England's National Character Area Profiles;¹
 - County Landscape Character Areas: Oxfordshire Wildlife and Landscape Study;²
 - District Landscape Character Areas; 3,4 and
 - Cotswolds AONB Landscape Management Plan 2013-2018 (see Section 2.2).

National Character Areas

- 3.2.2 The Site is located within NCA 107: Cotswolds. Key characteristics include:
 - Limestone geology has formed the scarp and dip slope of the landscape, which in turn has influenced drainage, soils, vegetation, land use and settlement.
 - Dissected by river valleys.
 - Arable farming dominates the high wold and dip slope while pasture prevails in river valleys.
 - On the deeper soils and river valleys, hedgerows form the main field boundaries.
 - Oak/ash woodlands are characteristic of the river valleys. Regular blocks of coniferous and mixed plantations are scattered across the open high wold and dip slope.
 - The majority of the principal rivers in the east flow south-eastwards forming the headwaters of the Thames.

October 2017

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

¹ National Character Area Profile: 107. Cotswolds. Natural England 2015

² Oxfordshire Wildlife and Landscape Study, 2004

³ West Oxfordshire Landscape Assessment, 1998

⁴ Cotswolds Area of Outstanding Natural Beauty Landscape Character Assessment, 2006

- Rich history from Neolithic barrows, iron-age hill forts and Roman roads and villas to
 deserted medieval villages, grand country houses, cloth mills and Second World War
 airfields. The field patterns largely reflect both the medieval open field system, with
 fossilised areas of ridge and furrow, and later planned enclosures.
- Locally quarried limestone brings a harmony to the built environment of scattered villages
 and drystone walls, giving the area a strong sense of unity for which the Cotswolds are
 renowned.
- Parkland, gardens and historic designed landscapes are features particularly of the dip slope and broad lowland, such as Blenheim Palace.

County/District Character Areas

- 3.2.3 The Site is located within Landscape Type 19: Wooded Estatelands. Key characteristics include:
 - Rolling topography with localised steep slopes.
 - Large blocks of ancient woodland and mixed plantations of variable sizes.
 - Large parklands and mansion houses.
 - A regularly shaped field pattern dominated by arable fields.
 - Small villages with strong vernacular character.
- 3.2.4 Immediately to the north-west of the Site, the Landscape Type changes to Landscape Type 14: Settled Ancient Pastures. Key characteristics include:
 - Rolling landform with minor valleys and streams.
 - Dense hedgerow trees and a range of woodland types.
 - Small, irregularly shaped fields enclosed by tall, thick hedges.
 - A dispersed settlement pattern of villages, hamlets and farmsteads.

West Oxfordshire Landscape Assessment

- 3.2.5 The site is located within the Landscape Character Area 6: Lower Evenlode Valley and Landscape Character Type Semi-Enclosed Limestone Wolds (large-scale). The key characteristics of the landscape character type include:
 - Large-scale, smoothly rolling farmland occupying the limestone plateau and dip slope;
 - Land use dominated by intensive arable cultivation with only occasional pasture;
 - Generally large-scale fields with rectilinear boundaries formed by drystone walls and low hawthorn hedges with occasional trees, typical of later enclosures;

- Some visual containment provided by large blocks and belts of woodland creating a semienclosed character;
- Thin, well-drained calcareous soils and sparse natural vegetation cover and a somewhat impoverished 'upland' character;
- Ash, hazel, field maple etc. conspicuous in hedgerows;
- Distinctive elevated and expansive character in higher areas, with dominant sky;
- Moderate inter-visibility.

Cotswolds Area of Outstanding Natural Beauty Landscape Character Assessment

- 3.2.6 The Site is located within LCA 16: Broad Floodplain Valley [16B: Lower Evenlode Valley]. Key characteristics are as follows:
 - Intimate, small scale settled and relatively busy landscape, contrasting with more remote areas of High Wold.
 - Well-defined broad valley profile of open flat, floodplain, river terraces and gentle convex slopes.
 - River floodplain features such as meanders, water meadows, ponds, old river channels and islands.
 - Floodplain and riverside trees including pollarded willows.
 - Wooded bluffs and areas of species rich grassland on areas of steep landform.
 - River corridor marked by main transport routes through the valley.
 - Valley sides cloaked in improved pasture and arable land form a back drop to the valley floor landscapes.
 - Land use within valley floor and floodplain dominated by pasture although some extensive areas of arable land on areas less prone to flooding.
 - Fields defined by hedgerows and some stone walls although the robust framework is eroded by hedgerow loss and the use of post and wire fences.
 - River channel habitats including standing water important to a diverse range of flora and fauna.
 - Prolific archaeological remains likely to be hidden by fluvial and human activity.
 - Linear settlements often located at ancient bridging points established in the Saxon or medieval period.
 - Historic character of villages evident in their distinctive layout, building styles and use of Cotswolds limestone.

Site Landscape Context

Landform and Land Use

3.2.7 As illustrated on **Figure 3.1**, the site is a small field, of roughly rectangular shape, situated in an

undulating landscape at the north-eastern edge of the town of Charlbury. Levels within the Site

range from 130m in the western corner to 140m Above Ordnance Datum (AOD) in the east,

sloping down fairly gently from northeast to southwest.

3.2.8 The valley of the River Evenlode, encompasses, on its eastern valley side, a large proportion of

the current built up area of Charlbury and the town lies to the southwest of the Site. In addition,

the land rises up very gentle slopes north eastwards from the Site, to 160m (AOD). A steep

sided tributary valley (Clarke's Bottom) comprised of mostly rough pasture adjoins Hundley

Way which also forms the north-western boundary of the site.

3.2.9 The Site comprises rough pasture, with some small areas of scrub. It sits within a wider

agricultural landscape, of predominantly arable fields, which has a partially enclosed character

due to the presence of hedgerows and hedgerow trees, tree belts and small blocks of

woodland. There are also some pockets of prominent residential land uses to the east and north

east.

Settlement Pattern and Access

3.2.10 The settlement pattern/edge at the south-western boundary is characterised by mainly modern,

1 and 2 storey height residential developments of terraced/semi-detached houses. There are

also a few dispersed historic cottages/modern detached houses lying outside the built-up edge

of Charlbury, set in large garden plots, to the east and north east of the site.

3.2.11 The existing site access is formed by the unsurfaced track of Hundley Way. Minor, urban estate

roads serve the existing development to the south, while small, rural lanes and tracks, lined by

hedgerows link to the more, dispersed settlement.

3.2.12 There are no public rights of way (PRoW) within the Site. Hundley Way, on its western

boundary is a public bridleway. 700m to the south and south west, the Oxfordshire Way

promoted route passes through Charlbury, and the Wychwood Way promoted route passes

1.6km to the northeast. There are a number of other stretches of public footpath within and

beyond the adjacent built-up area of Charlbury, including a bridleway along the track to the

north of Ticknell Piece Road.

October 2017

12

Landscape & Heritage Advice
- West Oxfordshire Local Plan
Chris Blandford Associates

Vegetation

3.2.13 The vegetation structure locally comprises hedgerows of varying height and quality, with

frequent hedgerow trees. Woodlands are a mix of conifer plantation and broadleaved

woodland, with some areas of young trees.

Local Character

3.2.14 The character of the site and its immediate context is broadly consistent with the features

identified within the published landscape character assessments (national, county and district

level), namely the rolling farmland, with some degree of visual containment by blocks and

belts of woodland, and also fields defined by hedgerows/stone walls. The villages, despite

some modern edge/infill have a strong historic character and use of limestone is a unifying

presence as a building material and locally distinctive.

3.2.15 The Site is fairly homogenous as it is a single field parcel, without any dramatic changes in

topography.

Visual Baseline

3.2.16 Locally, views into the Site, from the south, are restricted by existing built development, but

views are possible from a few overlooking private properties, such as those on the north-

eastern side of Jefferson's Piece. In addition, a small number of very close, glimpsed views of

the Site are possible from the Hundley Way bridleway. However, the existing north-western

hedgerow boundary of the Site is relatively thin and gappy and therefore it is likely there is

greater visibility into the Site in winter. Some middle distance, glimpsed views of the Site are

also possible from the B4022 Banbury Hill (a key approach route to the town) and from an

adjoining permissive path, as well as from other public rights of way (located on the higher

ground in the vicinity of this road). It is likely that, as is the case with Hundley Way above,

there may be more visibility of the Site in winter.

3.2.17 Some more distant views of the north-western boundary of the Site are also possible from

higher ground, as seen from the B4437 looking north east and from several viewpoints along

Catsham Lane, looking north eastwards across the Evenlode valley. The effects of distance, and

the fact that the Site is only discernible as part of a much wider panorama suggest a reduced

visual sensitivity for the Site although this is likely to increase in winter and a cautious

approach has been taken.

October 2017
11127101-LVandHA-Fv2-2017-10-18

13

Landscape & Heritage Advice
- West Oxfordshire Local Plan
Chris Blandford Associates

- 3.2.18 A selection of representative viewpoints is appended to this Appraisal, to record the existing baseline landscape characteristics of the Site, and its potential visibility. The locations of the viewpoints are identified within **Figure 3.2** and illustrative photographs can be found in Appendix 1.
- 3.2.19 Photograph JP3 is located along/within the boundaries of the site to demonstrate the landscape characteristics/extent of views within the site.
- 3.2.20 Photographs JP1-2 and JP4-6 demonstrate the potential visibility of the site as follows:
 - JP2 is a close view taken from a permissive path on Banbury Hill, looking south east towards the site and demonstrates both a direct open view into the southern part of the site and more filtered view through the existing vegetation in summer.
 - JP1 and JP4 are middle distance views taken from Banbury Hill and from a public footpath looking east, upwards towards the site and demonstrate visual screening by existing vegetation in summer but the potential for this to be less effective in winter.
 - JP5 is a long distance, panoramic, and elevated view taken from Catsham Lane, looking east towards the site. This demonstrates visual screening by existing vegetation in summer, but again the potential for greater visibility in winter.
 - JP6 is another long distance panoramic and elevated view taken from the B4437 looking northeast towards the Site (seen above the existing hedge in the foreground). This demonstrates visual screening by existing vegetation in summer, but similar to the viewpoints above, the potential for greater visibility in winter.
- 3.2.21 The visual appraisal demonstrates that the extent/degree of views into the Site are influenced by topography, existing built development and vegetation, and/or a combination of these. However, the visibility of the Site is likely to be greater in winter compared with summer, whether seen from close, middle distance or distant viewpoints. The spread of these viewpoints is indicative of a fairly extensive visual envelope.

Summary

- 3.2.22 The key landscape and visual characteristics of the Site and the local context can be summarised as follows:
 - The site comprises a gently sloping rough pasture field, situated on the edge of the town of Charlbury;

Page 179

- Mostly rural character, but some very localised intrusion is caused by unsoftened built form on the south west boundary of the site;
- Trees, hedgerows and woodlands are distinctive boundary features on three sides and these,
 in turn, connect with other off -site hedgerows in the wider rural landscape;
- The site features/characteristics make a partial contribution to the wider landscape setting of
 the town, which is distinctive for its mostly well treed backdrop that contains/ integrates and
 softens historic/modern built development located on a valley side landform;
- Existing adjacent development is small scale, two or one storeys height only;
- The site has a fairly visually prominent and somewhat elevated location, and it lies close to one of the key approach routes into the town, along Banbury Hill road. It is considered to be of medium-high visual sensitivity;

Landscape Sensitivities / Constraints and Opportunities

- 3.2.23 Landscape sensitivities/constraints and opportunities for potential development of the site, taking into account planning policy context, published landscape character guidance and observations during the site visits are set out below and are set out within **Figure 3.3.**
 - **PROW network**: No routes cross the site, but there is a well-used local network, close to and adjoining the site, which has connections to the long-distance promoted routes of the Oxfordshire Way and Wychwood Way, as well as to other available PROW routes to the town centre and to the wider local countryside. There is the potential to provide a direct footpath link with the Hundley Way bridleway.
 - Hedgerow/Woodland structure: This is in mostly good condition and there would be the
 potential to reinforce, enhance and manage appropriately for visual screening/landscape
 integration purposes, and for biodiversity value.
 - **Drystone walls:** The Hundley Way/site boundary wall is dilapidated/overgrown, in poor condition. There would be potential to restore this boundary and/or provide new sections of drystone walls within any development.
 - Other Green Infrastructure: There is an opportunity to create high quality accessible green space on the site, to diversify some of the existing semi-improved grassland, and to provide SuDS wetland habitat.
 - **Tranquillity:** There is some sense of tranquillity, associated with some of the more rural qualities of the site, although intermittent traffic noise from Banbury Hill Rd is perceptible and the southern site boundary has a somewhat poor quality, abrupt urban edge.
 - AONB Character and Special Qualities: Those features/qualities, and associated issues that
 are of relevance to the site/its context are conservation of hedgerows/protection of the
 wooded skyline, drystone walls, conserving the subtle mix of pasture and arable farmland.

(also see tranquillity above). A relatively small scale development is unlikely to have any significant impacts and/or there is the potential to conserve and enhance most of these in association with sensitively designed development.

- **Settlement pattern:** The low density, dispersed settlement pattern found to the north/north east of the site should be respected and opportunities explored in the design of the development layout to reflect this pattern, establishing a transition towards any more compact form/pattern moving southwards through the site.
- Landscape sensitivity to development: This is considered to be Medium-High taking account of the various landscape sensitivity factors identified above, although landscape sensitivity does vary a little across the site higher in the northern/north western parts of the site, lower moving towards to the existing built edge.
- **Potential visibility into the Site:** Medium, but likely to be medium-high in winter. Retention reinforcement and appropriate management of the north-western hedgerow boundary would be essential to screening views of/softening built development.

Conclusions

- 3.2.24 Overall, the landscape of the Site is considered to be of medium-high landscape sensitivity and visual sensitivity. Some AONB characteristics and special qualities are present but it is not considered they would be would be likely to be unduly affected, as to preclude a small-scale development.
- 3.2.25 Taking the above into account it is concluded that a development of approximately 35-40 homes could be successfully accommodated on the site, ensuring that development of a dense/compact form/character is avoided closer to the northern and western boundaries, where a low density dispersed character would be more appropriate. Any greater dwelling numbers than these could make it more difficult to achieve an appropriate form/character or result in significant adverse impacts.
- 3.2.26 Appropriate mitigation should be developed in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal. Potential measures to be included in this regard include:
 - Provide an additional c.10m width structure planted landscape buffer to reinforce the Hundley Road site boundary
 - Retain and manage all existing site boundary hedgerows/hedgerow trees outside of private garden plots (secured by S106 legal agreement), or otherwise demonstrate how these will be retained through developer covenants.

October 2017

- Incorporate semi-natural green space, extending to the site frontage with Hundley Road
- Preferred main vehicular access to be via the existing development of Jefferson's Piece, avoiding the introduction of urban surfacing materials/street furniture on Hundley Road.
- Ensure two storey residential development, limited to a maximum c.8m roof ridge height and consider the potential for some, one and half storey, development.
- Design of development to be landscape dominated in accordance with the design principles/considerations set out in the 2017 Design Guide, Section II, Development and Context; and with reference to the New Rural Form (as illustrated in West Oxfordshire Design Guide (2006)).
- Front garden frontages to be defined by drystone walls and hedges.
- Ensure predominantly local limestone building materials, a planting palette appropriate to local AONB context, and that any lighting is of a cut off lantern type.

3.3 **Heritage Appraisal**

Site Context

Historical Development of the Landscape

The Site is identified on the Oxfordshire HLC5 as 'Piecemeal Enclosure', along with the land 3.3.1 immediately to the south of Ditchley Road. There is a long linear field to the north-west of the Site classed as 'Reorganised Enclosure'- fields showing signs of modern adaptation through large scale re-organisation of earlier field boundaries. To the south-west of the Site is the town of Charlbury, identified as 'Urban - Town'. The Site is located on the very fringe of the settlement, adjacent to what were historically areas of local quarrying, seemingly for building stone.

Conservation Area

3.3.2 The small town of Charlbury and its immediate environs is covered by a conservation area. The Site is wholly within the conservation area. The conservation area includes the historic core of Charlbury, associated modern development and surrounding agricultural fields. conservation area includes all roads within the town, including Church Street, Church Lane, Market Street, Sheep Street, Brown's Lane, Park Street and Dyer's Hill, along which much of the historic development occurred.

Page 182

Oxfordshire Historic Landscape Characterisation Project, Oxfordshire County Council, July 2017

- 3.3.3 No adopted and agreed conservation area appraisal or management plan exists for the Charlbury Conservation Area. A conservation study from c. 1974 exists and has been utilised as part of the background information for this analysis.
- 3.3.4 The following examines, at a high level, the conservation area, providing information relevant to the assessment of the Site in the context of the conservation area. The Site's location some distance from the historic built core of the settlement means that only limited information on the historic buildings and streetscapes of Charlbury is provided.
- 3.3.5 Charlbury is a notable small historic market town with origins dating back to at least the Saxon period. The settlement is relatively substantial comprising a mix of highly distinctive and generally high quality historic areas, surrounded by later modern residential development to the northeast, east and southeast. The main street plan is the form of a 'T' with Church Street crossed by Market and Sheep Streets; with a "back lane" to the southeast. The street plan was fully established by the 18th Century and is probably much earlier, most houses dating from this period or before lie facing on to these streets.⁶
- 3.3.6 The conservation area contains c. 111 Listed Buildings; predominantly 17th, 18th and 19th century in origin. The church is largely 14th Century although it dates back to 1094.⁷ Many of the listed and unlisted historic buildings are clustered around the historic part of the town. The core of the historic built settlement retains much of its historic character, distinctive materials and varied streetscape. Within the historic centre of the town there is a consistent local vernacular of local stone rubble with stone slate roofs and timber lintels to doors and windows.
- 3.3.7 A small number of Listed Buildings are also clustered around Lee Place, a Grade II* listed small country house dating to c.1640.8 It is described as a "post-reformation dower house, built by the Lee family of Ditchley".9
- 3.3.8 The proposed allocation site is on the northeastern edge of the conservation area on land that has been in agricultural use since probably at least the medieval period. The site lies adjacent to areas historically used for quarrying, although there is no evidence that the site itself was quarried. Adjacent to the site to the north is a small group of historic vernacular buildings, probably of 18th / 19th century in date and probably related to the quarrying. These buildings have a strongly rural setting and are separated from the modern suburban form to the south by the allocation site.

⁶ Charlbury Conservation Study 11 Oxfordshire County Council, Undated, likely 1970s

⁷ Charlbury Conservation Study 11 Oxfordshire County Council, Undated, likely 1970s

⁸ Historic England List Entry. https://historicengland.org.uk/listing/the-list/list-entry/1284015

⁹ Charlbury Conservation Study 11 Oxfordshire County Council, Undated, likely 1970s

3.3.9 There is little if any relationship between the allocation site and the historic core of Charlbury. Historically, the Site lay outside of the fields immediately associated with the town (see Appendix 3) instead lying in outlying strip fields, later subject to piecemeal enclosure. The relationship with Charlbury is therefore limited to functional linkages relating to agricultural exploitation. The Site is also visually separated from the core of Charlbury by topography and distance; and now further separated by extensive modern development. In all, there is little linkage between the historically, architecturally, aesthetically and evidentially significant core of the conservation area and the Site.

3.3.10 The boundary of the conservation area encompasses large areas of modern development and fields to the east of the historic core; in fact it is unclear why the conservation area extends so far eastwards and northeastwards given the character of this area. It is recommended that consideration is given to a review of the boundary of the conservation area to reflect the actual architectural and historic interest of areas around the historic core of Charlbury.

Listed Buildings

3.3.11 The nearest Listed Building to the Site is Gate House (Grade II) which lies 315m south-west of the Site and is within the Conservation Area. It is a late 18th / early 19th Century Toll House situated on a road junction. There is no visual connection between the Site and the Gate House. The road / track bordering the Site to the west pass the Gate House but are separated by a significant degree and there is no clear experiential relationship. The Site plays no role in the setting of the Listed Building.

3.3.12 The Conservation Area contains 111 Listed Buildings, which are Grade II listed, with the exception of the Church of St Mary (Grade I) and Lee Place (Grade II*). The site is completely separated from other buildings by intervening vegetation, topography and development.

Registered Historic Parks and Gardens

3.3.13 The Registered Park and Garden of Cornbury Park (Grade II* Listed) cuts into the Conservation Area to the south-west of Lee Place. It is a 260ha park, at the centre of the medieval Royal Forest of Wychwood. Originating as a hunting lodge, it was erected by Henry I close to his principal lodge at Woodstock (qv Blenheim Palace). Cornbury Park lies on the other side of the conservation area to the Site and is separated from it by approximately 1.5km. The site plays no significant role in the setting of Cornbury Park.

Historic England List Entry. https://historicengland.org.uk/listing/the-list/list-entry/1001092
 October 2017
 19

Scheduled Monuments

3.3.14 There are no Scheduled Monuments within 1km of the Site.

Heritage issues and constraints

- 3.3.15 Development of the Site would not affect the setting of any listed buildings or the setting of the Cornbury Park Registered Park and Garden.
- 3.3.16 Although the Site lies within a conservation area the rationale for the boundary of the conservation area to the east of Charlbury is uncertain given the generally modern suburban nature of the area and typical fields. The Site is not associated with the important historic core of Charlbury and makes no contribution to its significance as an important small market town. As such the development of the site would have a minimal impact on the significance, character or appearance of the conservation area, given the generally poor quality of the conservation area around the Site.
- 3.3.17 As mentioned, there are two unlisted historic buildings, probably late 18th century to mid-19th century in date just north of the Site. These are notable vernacular buildings in a rural setting. The development of the Site would significantly degrade their setting, and this impact on non-designated assets needs to be taken into account.
- 3.3.18 Overall, the Site does not pose significant issues in relation to the historic environment even though it is situated in a conservation area. It is situated in a part of the conservation area whose character, appearance and significance has already been substantially degraded by modern development and whose inclusion in a conservation area is debatable. Consideration needs to be given to the setting of the non-designated buildings to the north of the Site in any future development.

LAND EAST OF BURFORD 4.0

4.1 **Description**

The Site is a 5.98ha arable field enclosed on three sides by the eastern edge of Burford, and 4.1.1 with a large arable field to the east. The Site lies within the Cotswolds AONB and the Burford Conservation Area.

4.2 **Landscape Appraisal**

Landscape Character Context

- A review of the following published Landscape Character Assessment information has been 4.2.1 undertaken to understand the Site's landscape character context:
 - National Character Areas: Natural England's National Character Area Profiles¹¹
 - County Landscape Character Areas: Oxfordshire Wildlife and Landscape Study¹²
 - District Landscape Character Areas: 13,14
 - Cotswolds AONB Landscape Management Plan 2013-2018 (see Section 2.2)

National Character Areas

- The Site is located within NCA 107: Cotswolds. Key characteristics include: 4.2.2
 - · Limestone geology has formed the scarp and dip slope of the landscape, which in turn has influenced drainage, soils, vegetation, land use and settlement.
 - Dissected by river valleys.
 - Arable farming dominates the high wold and dip slope while pasture prevails in river valleys.
 - On the deeper soils and river valleys, hedgerows form the main field boundaries.
 - Oak/ash woodlands are characteristic of the river valleys. Regular blocks of coniferous and mixed plantations are scattered across the open high wold and dip slope.
 - The majority of the principal rivers in the east flow south-eastwards forming the headwaters of the Thames.

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

¹¹ National Character Area Profile: 107. Cotswolds. Natural England 2015

¹² Oxfordshire Wildlife and Landscape Study, 2004

¹³ West Oxfordshire Landscape Assessment, 1998

¹⁴ Cotswolds Area of Outstanding Natural Beauty Landscape Character Assessment, 2006

- Rich history from Neolithic barrows, iron-age hill forts and Roman roads and villas to
 deserted medieval villages, grand country houses, cloth mills and Second World War
 airfields. The field patterns largely reflect both the medieval open field system, with
 fossilised areas of ridge and furrow, and later planned enclosures.
- Locally quarried limestone brings a harmony to the built environment of scattered villages
 and drystone walls, giving the area a strong sense of unity for which the Cotswolds are
 renowned.
- Parkland, gardens and historic designed landscapes are features particularly of the dip slope and broad lowland, such as Blenheim Palace.

County/District Character Areas

- 4.2.3 The southern part of the Site is located within Landscape Type 4: Estate Farmlands. Key characteristics include:
 - Medium to large, regularly shaped, hedged fields.
 - Small, geometric plantations and belts of trees.
 - Large country houses set in ornamental parklands.
 - Small estate villages and dispersed farmsteads.
- 4.2.4 The northern part of the Site is located within Landscape Type 7: Farmland Slopes and Valley Sides. Key characteristics include:
 - Prominent slopes and valley sides interrupted by a number of small, narrow v-shaped valleys.
 - Large arable fields on the gentler slopes, small pasture fields on the steeper slopes and steepsided valleys.
 - A well-defined pattern of tall hedges and hedgerow trees.
 - Small woodland copses and belts on steep slopes and along watercourses in the minor valleys.
 - Small unspoilt villages with rural character.

West Oxfordshire Landscape Assessment

4.2.5 The site is located within the Landscape Character Area 8: Upper Windrush Valley and Landscape Character Type Semi-Enclosed Valley-Side Farmland. The key characteristics of the landscape character type include:

- Distinctive, sloping, and typically convex valley-side landform
- Predominantly large-scale fields under arable cultivation but with occasional pasture
- Weak landscape structure and few hedges/trees
- Open, visually exposed landscape, prominent in views from within and across valley
- High intervisibility along valley sides

Cotswolds Area of Outstanding Natural Beauty Landscape Character Areas

- 4.2.6 The Site is located within LCA 16: Broad Floodplain Valley [16A: Lower Windrush Valley]. Key characteristics are as follows:
 - Intimate, small scale settled and relatively busy landscape, contrasting with more remote areas of High Wold.
 - Well-defined broad valley profile of open flat floodplain, river terraces and gentle convex slopes.
 - River floodplain features such as meanders, water meadows, ponds, old river channels and islands.
 - Floodplain and riverside trees including pollarded willows.
 - Wooded bluffs and areas of species rich grassland on areas of steep landform.
 - River corridor marked by main transport routes through the valley.
 - Valley sides cloaked in improved pasture and arable land form a back drop to the valley floor landscapes.
 - Land use within valley floor and floodplain dominated by pasture although some extensive areas of arable land on areas less prone to flooding.
 - Fields defined by hedgerows and some stone walls although the robust framework is eroded by hedgerow loss and the use of post and wire fences.
 - River channel habitats including standing water important to a diverse range of flora and fauna.
 - Prolific archaeological remains likely to be hidden by fluvial and human activity.
 - Linear settlements often located at ancient bridging points established in the Saxon or medieval period.
 - Historic character of villages evident in their distinctive layout, building styles and use of Cotswolds limestone.

Site Landscape Context

Landform and Land Use

- 4.2.7 As illustrated on **Figure 4.1**, most of the Site area is a medium size arable field, with two smaller plots/ adjoining, one of rough grassland linked to Barns Lane, the other a combination of a heavily treed plot of land and a smaller portion of a much larger arable field. The arable field is situated in an elevated location in a largely undulating landscape. It is adjoined on three sides by the existing built up edge of Burford, although that on the north side is a notably soft one, with building roof ridge lines set down just below or lying at the same level of the site. The adjacent residential development of Frethern Close and Wysdom Way to the south and Orchard Rise to the north, includes both one and a half and two storey buildings.
- 4.2.8 Levels within the Site range from 135m in the southwestern corner to 109m AOD in the northeast, with the Site generally sloping down from southwest to northeast. However the medium sized arable field rises up more steeply from its northern boundary towards the middle of the Site, and then flattens out towards the southwest.
- 4.2.9 The distinctive floodplain of the River Windrush lies at a lower elevation, somewhat further to the north, below the historic valleyside development of the town and a relatively open arable farmland landscape extends to the east of the site.

Settlement Pattern and Access

- 4.2.10 The adjacent settlement pattern to the site mostly comprises modern estate development, but with some older historic development along Witney Street to the north east.
- 4.2.11 The Site is accessed from Barns Lane in the west. There are a number of other residential roads adjacent to the Site, including Frethern Close and Wysdom Way to the south and Orchard Rise to the north.
- 4.2.12 There are no public rights of way (PRoW) within the Site. There are a number of public footpaths and bridleways in and around Burford, including a footpath along the southern edge of Fulbrook.

Vegetation

4.2.13 The field boundaries of the site include hedgerows/hedgerow trees,. Along the eastern

boundary, the existing vegetation is gappy and fragmented.

The vegetation structure locally comprises hedgerows of varying height and quality, with 4.2.14

frequent hedgerow trees. There are also small blocks of woodland, a particularly prominent

feature in the River Windrush Valley. Woodlands are predominantly broadleaved, though with

some areas of conifer.

Local Character

The Site and its immediate context is broadly consistent with the features identified within the 4.2.15

published landscape character assessments at national, county and district level, namely the

land use including both pasture and some extensive areas of arable land; the well-defined

broad valley floodplain, river terraces and gentle convex slopes and small, unspoilt villages

with rural character.

4.2.16 The Site is fairly homogenous as it is predominantly a single field parcel, with only a gradual

slope. Its eastern side is more open and exposed as it faces out into open countryside rather

than feeling enclosed by the existing settlement.

Visual Baseline

4.2.17 From the Site itself, the combination of the elevated topography and the varied extent of

existing adjoining, vegetation affords some very distinctive long views looking outwards into

the AONB landscape (albeit currently private ones), including those towards the historic,

landmark spire of Burford Parish Church, the Windrush Valley, and the hills immediately to the

north of the town.

4.2.18 Close to the Site, from the north, west and south views are mostly restricted by existing built

development, with views possible only from the properties immediately adjacent and glimpsed

views between buildings, such as those on the east side of Barns Lane, the south side of

Orchard Rise and north side of Frethern Close and Wysdom Way.

There are notable long-distance views in which the whole Site or parts of it are very prominent, 4.2.19

both from some locations to the north and east for example from Beech Grove Road; from

Fulbrook and from the A424 looking south, as well as from PROWs and country lanes in the

October 2017

Landscape & Heritage Advice

25

Windrush Valley there are some views looking south west towards the site, on higher ground. The A40 looking northwest also provides opportunities for glimpsed views, along with the A361 heading towards Burford.

- 4.2.20 A selection of representative viewpoints is appended to this Appraisal, to record the existing baseline characteristics of the Site, and potential visibility of the Site. The locations of the viewpoints are identified within **Figure 4.2** and illustrative photographs can be found in Appendix 2.
- 4.2.21 Photographs EB1-EB10 are located within and along the boundaries of the Site from PROWs and lanes within/around the Site, to demonstrate the landscape characteristics and extent of views within/around the Site.
- 4.2.22 Photographs showing the potential visibility towards the Site:
 - EB1 is a close, framed view looking into part of the western portion of the site from Barns |Lane.
 - EB7 is a middle-distance view from Witney Street in which some parts of the site are visually prominent.
 - EB8, 9 and 10 are distant views in which large parts of the site are very visually prominent.
- 4.2.23 The visual appraisal demonstrates that close views looking into the Site, apart from private properties immediately adjacent, are typically fairly limited due to a combination of topography, existing built development, and vegetation structure. However, the site is considered to be very visually prominent in some middle to long distance views by virtue of its elevated location.

Summary

- 4.2.24 The key landscape and visual characteristics of the Site and the wider context can be summarised as follows:
 - Arable field on the edge of Burford, open to the wider arable landscape on its eastern boundary, with existing built development occurring on three sides;
 - The vegetation structure around the site of hedgerows/hedgerow trees in places forms a cohesive boundary, but in other parts is gappy/fragmented;
 - Attractive views available outwards from parts of the site to the landmark Parish church spire, to open rolling hills and parts of the Windrush valley; and

October 2017

• A visually prominent site in some longer public views looking towards it, primarily due to its elevated position.

Landscape Sensitivities / Constraints and Opportunities

- 4.2.25 Landscape sensitivities/constraints and opportunities for potential development of the site, taking into account planning policy context, published landscape character guidance and observations during the site visits are set out below and are illustrated within **Figure 4.3**:
 - **PROW network:** On/close to the site there are very few PROWs except for a few disjointed sections within the town. There is the potential for some new footpath linkages with those to the north east of the site with potential in future to connect with a PROW in the Windrush valley, subject to land ownership issues.
 - Hedgerow/Woodland structure: Potential to provide on the site itself to create some substantial new areas to assist with visual screening and for biodiversity value.
 - Other Green Infrastructure: Potential to create attractive accessible green space, with creation of wildflower meadow/ provision of SuDS wetland/ponds habitat.
 - Tranquillity of the site/surrounds: Some sense of tranquillity on the site because of rural landscape to the east but significant urban context/ noise from the A40.
 - **Settlement pattern**: mainly modern pattern/form, medium density at the northern edge of the site, but some fairly substantial areas of low density in the town, except for low-medium density in the historic core.
 - AONB Character and Qualities: Those are that are considered to be most important are distinctive views to and from the site. These could be selectively retained by avoiding development on parts of the site and enhancing the quality of parts of the edge.
 - Landscape sensitivity to development: Taking account of the above, overall landscape sensitivity is considered to be Medium-High.
 - **Potential visibility into the Site**: Overall high, particularly in terms of long/middle distance from the wider countryside

Conclusions

4.2.26 Overall the landscape of the East of Burford site is considered to be of medium-high landscape sensitivity and high visual sensitivity. Some AONB elements/characteristics and special qualities could be vulnerable to development but it is not considered that they would preclude it, subject to an appropriate character, form, density and design.

- 4.2.27 Taking the above into account it is concluded that in landscape and visual terms a development of approximately 70 homes could be accommodated on the site, ensuring that development is generally of low density with significant areas of green space provided in the central parts of the site and towards the southern and northern boundaries. Any greater dwelling numbers than these could make it more difficult to achieve an appropriate form/character or result in significant adverse impacts.
- 4.2.28 Appropriate mitigation should be developed in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal. Initial recommendations include:
 - Provide a minimum c.15m width structure planted landscape buffer on the northern boundary and a minimum of c.30m structure planted landscape buffer on the eastern boundary to assist with visual screening of the site, and enhance biodiversity value.
 - Ensure a generous view of Burford Church Spire from within the allocation site and ensure that the backdrop of hills to the north is maintained (see **Figure 4.3** and photograph EB2 and EB5).
 - Retain and manage existing site boundary hedgerows/hedgerow trees outside of private garden plots (secured by S106 legal agreement), or otherwise demonstrate how these will be retained through developer covenants.
 - Incorporate a large, cohesive area of semi-natural green space, in the visually prominent central parts of the site, also including provision for large size species trees to be planted to ensure the built development can be perceived, in the longer term, as having a strong, well treed, green backdrop, as is the case with older, historic parts of the town to the west.
 - Avoid intrusive signage in the Windrush valley.
 - Ensure mainly two storey residential development (maximum c.8m roof ridge height), with some one and a half storey development (maximum of c.6m roof ridge height towards the eastern and southern boundaries.
 - Design of development to be landscape dominated in accordance with the design principles/considerations set out in the 2017 Design Guide, Section II, Development and Context; and with reference to the New Rural Form illustrated in West Oxfordshire Design Guide (2006).
 - Ensure predominantly local limestone building materials, a planting palette appropriate to local AONB context, and that any lighting is of a cut off lantern type.

4.3 **Heritage Appraisal**

Site Context

Historical Development of the Landscape

The Site is identified in the Oxfordshire HLC15 as being 'Prairie/Amalgamated Enclosure' - eight 4.3.1 19th century enclosures amalgamated into 5 larger enclosures in the 20th century. The Site is largely surrounded to the north, south, west and north-east by the edge of the modern extents of the town of Burford, identified as 'Urban - Town'. To the south-east of the Site and south of the River Windrush is an area of Planned Enclosure, pre-18th Century rough ground that was enclosed in the late 19th Century. The wider area to the north of the River Windrush is identified as 'Reorganised Enclosure', fields showing signs of modern adaptation through large scale re-organisation of earlier field boundaries.

Conservation Area

- The vast majority of the town of Burford, including its historic core, modern extensions and 4.3.2 immediate environs, is encompassed by a conservation area. The Site is almost wholly within the conservation area, although a small section of the north-eastern part of the Site (c. 0.45ha) is outside. No adopted and agreed conservation area appraisal or management plan exists for the conservation area. A conservation study from c. 1974 exists and that has been utilised as part of the background information for this analysis.
- 4.3.3 The following provides, at a high level, information relevant to the assessment of the Site in the context of the conservation area. The Site's location at the edge of the historic built core of Burford means that only limited information on its historic buildings and streetscapes is provided.
- Burford is an important medieval market town with a distinctive character reflecting its 4.3.4 topographic location on the hillslopes of the Windrush valley and the surviving concentrations of medieval and post-medieval buildings that line its principal streets. The town grew around an important river crossing (the "ford") and its name "Burford" means defended settlement "burgh" by a ford. The town was in existence by the Anglo-Saxon period. The early settlement lay under what later become the medieval priory and then post-medieval country house of Burford Priory. This lies on the western side of the town, away from the proposed allocation Site.

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

¹⁵ Oxfordshire Historic Landscape Characterisation Project, Oxfordshire County Council, July 2017

- 4.3.5 The core of the town was founded after the Norman conquest and developed along High Street, Witney Street and Sheep Street. The town's layout reflects that of many medieval settlements with a "back street" (Barns Lane/Pytts Lane) running parallel to the High Street. Additionally, there is a complex of development in the vicinity of the church to the south of Witney Street. The fundamental layout of the historic core of the town remains largely unaltered. The town has developed significantly in the 20th century with notable urban extensions to the west along Sheep Street, East along Witney Street and to the southeast close to the A40. There has also been modern development to the south of the A40.
- 4.3.6 The town lies on the sides of Windrush valley, with a defined ridge to the south, now occupied by the A40. This topographic situation helps define the character of the town and the way in which the town is understood and experienced from the wider landscape.
- 4.3.7 The conservation area encompasses the historic core of Burford and contains 251 Listed Buildings; predominantly 17th or 18th century in origin but with a number of earlier buildings including medieval (e.g. The Bull Hotel and Bull Cottage, Cotswolds Arms Inn) and 16th Century (e.g. Providence House). There is also the grade I 12th century church and the Priory. The church is a particularly notable building with its spire being a local landmark in views along the Windrush valley. It is also a frequent feature of views from the elevated ground to the north.
- 4.3.8 Many of the historic buildings are located along High Street, Sheep Street and Witney Street, with a cluster also found around the church and The Priory, in the north of the conservation area. The end of the 17th Century and early years of the 18th Century saw a flourishing coaching trade coming through the town, which sat on one of the important Oxford to Gloucester routes. ¹⁶ Within the historic core of the town there is a consistent local vernacular of Cotswolds stone facades and stone slate roofs. The buildings within the historic core are generally similar in height and scale but vary in detail. There is a tendency for the slightly grander buildings to be either side of the junctions of Sheep Street and Witney Street. ¹⁷
- 4.3.9 The conservation area boundary includes extensive areas of the Windrush valley floodplains and the Priory with its associated landscapes. It also includes areas of former fields to the east and west of the High Street. These areas were historically associated with the town. Many of these areas have now been subject to modern development, including the former fields to the north and south of the proposed allocation site. The character of the remaining areas of fields is largely denuded with historic field patterns being replaced by modern open fields.

October 2017

¹⁶ Burford Conservation Study 8. Oxfordshire County Council, Undated, likely 1970s

¹⁷ Buford Conservation Study 8. Oxfordshire County Council, Undated, likely 1970s

- 4.3.10 The areas of modern development east of Barns Lane, south of Witney Street and south of Sheep Street are of mixed quality and it is unclear as to why the Conservation Area encompasses them given their very limited architectural or historic interest. Similarly the development around the junction with the A40 to the south of the town is of very limited quality and makes no positive contribution to the Conservation Area.
- 4.3.11 The setting of the conservation area is largely rural in character. To the north the elevated flanks of the Windrush valley provide a rural backdrop to views out of the conservation area. Importantly, they also provide distinctive views southwards to and over the conservation area. These views situate the town in its wider rural context and contribute to its setting. The ridgeline to the south of Burford (along which the modern A40 runs) provides a horizon line for many views from the north; as such it is an important visual element of these views and the setting of the conservation area. From the east there are views along the Windrush valley towards the town in which the church spire is an element, the views from the west are however more fragmented due to intervening vegetation.
- 4.3.12 From within the conservation area there are characteristic views along the High Street (up and down the hill) as well as more intimate views and a stronger sense of enclosure within the lower areas of the town on the edge of the Windrush and around the church.
- 4.3.13 Overall, the current rural setting of the conservation area makes a notable contribution to its character and appearance, but this has been altered to a significant degree by modern development in proximity to the historic core of the town which has separated the historic core from its rural hinterland.

Listed Buildings

- 4.3.14 The nearest Listed Buildings to the Site lie less than 100m to the north in Witney Street with others nearby on Swan Lane. The main concentrations of listed buildings lie to the west and northwest around the High Street and Witney Street. The Conservation Area includes 251 Listed Buildings overall. As noted in the 1970s "The prosperity which allowed the town the luxury of such fine architecture derived as much from its position on the coaching route from London to the west, which encouraged the expansion of saddle making, the hotel trade and brewing, as from its older wool manufacturing industries and its market trade". 18
- 4.3.15 The listed buildings are predominantly Grade II listed, with the exception of the Church of St John The Baptist and The Priory (a mansion house on the site of a small Augustinian Hospital),

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

Page 196

 $^{^{\}rm 18}$ Burford Conservation Study 8. Oxfordshire County Council, Undated, likely 1970s

which are both Grade I, and 32 Grade II* listed, including properties such as The House of Simon, Wysdomes, The Highway Hotel, The Tolsey, The Bull Hotel, Calendars, Red Lion House, The Former George Inn, Old George Yard, The Great Almshouses, The Old Rectory, Burford Grammar School, Riverside House, Symon Wysdom's House and the Bridge over the River Windrush.

- 4.3.16 The listed buildings closest to the site are all grade II listed, and include The Cottage on Swan Lane, a Late 17th or early 18th century altered property; The Lodge on Pytts Lane, an early 18th century house, or large cottage including a former barn to south; a Gazebo, dated to c.1700, south east of 115, High St.; and the Friends Meeting House, a Quaker Meeting House dating to 1709 on Pytts Lane. To the north of the Site along Witney Road, there are a series of (also grade II listed) properties, including (those nearest to the Site) Burford Baptist Church dating to 1804, Tudor Cottage, a modernized 17th century cottage; Tannery Cottage and Chapman's Piece, two, probably 18th century cottages attached to the former Tannery (not listed) and The Mill Coach House and Attached Mounting Block, a, probably mid-19th century former mill stables, now converted to a house. They are separated from the Site by extensive modern development and their settings predominately relate to their local streetscape. The Site makes no notable contribution to their setting.
- 4.3.17 The Grade I listed church is an important building in the town and its spire is a locally prominent landmark. Views from the north and east featuring the church spire are an aspect of the setting of the church. The proposed Site appears in the backdrop and side foreground of some of these views and hence forms part of the setting of the Church. There are also views of the spire from the Site.
- 4.3.18 The main concentrations of listed buildings lie along High Street, Witney Street and Sheep Lane. These setting of these buildings are generally characterised by their relationships with the local street scene and other related historic buildings, and in some cases distant views from the neighbouring street featuring the buildings with the rural backdrop to the south. These long views out of the conservation area are an important aspect of its character and setting and of some individual buildings within the area. The proposed allocation site is separated from the buildings by a combination of topography and intervening historic and modern development. The proposed allocation site features in views of the settlement form the north, but this is more a consideration in relation to the setting of the conservation area rather than individual buildings within it.

Registered Historic Parks and Gardens

4.3.19 There are no Registered Parks and Gardens within 1km of the Site.

Scheduled Monuments

4.3.20 1.5km to the east of the Site is the Medieval settlement of Widford (east of Manor Farm) Scheduled Monument. The monument includes the known surviving extent of the buried and earthwork remains of the medieval settlement of Widford as well as an earlier Romano-British bath house located toward the eastern side of the settlement, beneath St Oswald's Church. 19

Heritage issues and constraints

4.3.21 The Site lies within the Burford Conservation Area and any development would therefore affect the character and appearance of the conservation area. The Site is not however located within the historic built core of the conservation area, instead it lies in what were outlying fields beyond the old back lane of the town. The topography of the town and intervening historic and modern built development effectively screens the proposed allocation site from the historic built core of the conservation area. The land occupied by the Site is of limited historic interest and its character has been much altered by the surrounding modern development.

4.3.22 The Site does however make a contribution to the character and appearance of the conservation area through its role in views featuring the conservation area from the north and east. In these views the Site is visually prominent and its open and undeveloped character is a feature of the conservation area's character and is a notable element of the rural setting of the historic core of the conservation area. The modern housing to the south of the Site is a clear feature in views from the north, as is the housing below the Site to the north and the newly constructed development to the east. Development of the proposed allocation Site could infill these elements creating a more urban / suburban character for this part of the conservation area and the setting of the historic core of the town.

Additionally, in views from the east and north the Site forms a feature in views of the grade I 4.3.23 listed church's spire. Development would alter the character of these views reducing the rural nature of the church's setting and potentially interrupting views of the spire.

4.3.24 In relation to other listed buildings the development of the Site would have no significant impact on their settings.

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

¹⁹ Historic England List Entry. https://historicengland.org.uk/listing/the-list/list-entry/1020970 October 2017

- 4.3.25 Overall, the visual prominence of the Site in longer distance views from the north and east provides the greatest constraint in historic environment terms. These views are a notable aspect of the conservation area's setting and the setting of the grade I listed church. Development of the Site could have an adverse impact on these views, altering the character of the conservation area and the setting of its historic core and the church. The Site is however away from the core of the conservation area and is of limited historical value in its own right. It also lies away from the main historic and modern approaches to the town and is already flanked by modern development.
- 4.3.26 In this context, development of the Site for residential uses would probably not result in substantial harm to the significance, setting, character or appearance of the conservation area or church; but it would result in some harm. The scale of harm is not considered sufficient to entirely rule out the allocation of the Site for residential development but design based mitigation would be required to address this potential harm. In historic environment terms key measures that could be considered include:
 - Ensuring development does not reinforce or further exaggerate the harsh skyline to the south of the Site caused by existing modern development;
 - Ensuring that development retains a degree of openness on the Site;
 - Ensuring that access to the Site does not extend the perception of urbanisation to the east;
 - Restricting building heights to 1.5 / 2 storeys; and
 - Implementing a landscape design scheme to reduce the visual prominence of new built development.

5.0 LAND SOUTH OF MILTON ROAD, SHIPTON-UNDER-WYCHWOOD

5.1 Description

5.1.1 The Site is a 3.33ha pasture field on the western edge of Shipton-under-Wychwood. North west of the Site is a small area of commercial buildings, a primary school lies to the north;, to the south, a mosaic of arable and pasture fields; to the east, Wychwood Business Centre, a small industrial estate; and to the west, a narrow band of fields and the residential edge of Milton-under-Wychwood. The Site lies within the Cotswolds AONB and the Shipton-under-Wychwood Conservation Area.

5.2 Landscape Appraisal

Landscape Character Context

- 5.2.1 A review of the following published Landscape Character Assessment information has been undertaken to understand the Site's landscape character context:
 - National Character Areas: Natural England's National Character Area Profiles²⁰
 - County Landscape Character Areas: Oxfordshire Wildlife and Landscape Study²¹
 - District Landscape Character Areas: 22,23
 - Cotswolds AONB Landscape Management Plan 2013-2018 (see Section 2.2)

National Character Areas

- 5.2.2 The Site is located within NCA 107: Cotswolds. Key characteristics include:
 - Limestone geology has formed the scarp and dip slope of the landscape, which in turn has influenced drainage, soils, vegetation, land use and settlement.
 - Dissected by river valleys.
 - Arable farming dominates the high wold and dip slope while pasture prevails in river valleys.
 - On the deeper soils and river valleys, hedgerows form the main field boundaries.
 - Oak/ash woodlands are characteristic of the river valleys. Regular blocks of coniferous and mixed plantations are scattered across the open high wold and dip slope.

October 2017

²⁰ National Character Area Profile: 107. Cotswolds. Natural England 2015

²¹ Oxfordshire Wildlife and Landscape Study, 2004

²² West Oxfordshire Landscape Assessment, 1998

²³ Cotswolds Area of Outstanding Natural Beauty Landscape Character Assessment, 2006

- The majority of the principal rivers in the east flow south-eastwards forming the headwaters of the Thames.
- Rich history from Neolithic barrows, iron-age hill forts and Roman roads and villas to
 deserted medieval villages, grand country houses, cloth mills and Second World War
 airfields. The field patterns largely reflect both the medieval open field system, with
 fossilised areas of ridge and furrow, and later planned enclosures.
- Locally quarried limestone brings a harmony to the built environment of scattered villages
 and drystone walls, giving the area a strong sense of unity for which the Cotswolds are
 renowned.
- Parkland, gardens and historic designed landscapes are features particularly of the dip slope and broad lowland, such as Blenheim Palace.

Oxfordshire Wildlife and Landscape Study (2004)

- 5.2.3 The Site is located within Landscape Type 21: Wooded Farmland. Key characteristics include:
 - Large blocks of ancient woodland and a large number of plantations.
 - A varied field pattern of arable land and pasture enclosed by woodland and hedges.
 - Species rich hedgerows with many hedgerow trees.
 - Dispersed settlement pattern with settlements and scattered farms.

West Oxfordshire Landscape Assessment

- 5.2.4 The site is located within the Landscape Character Area 5: Upper Evenlode Valley and Landscape Character Type Semi-Enclosed Clay Wolds (large-scale). The key characteristics of the landscape character type include:
 - Large-scale, softly rolling farmland underlain by Lower Lias Clays and glacial deposits
 - Productive farmland predominantly under intensive arable cultivation
 - Generally large-scale fields with rectilinear boundaries formed by some walls but mainly by hawthorn hedges, typical of later enclosures
 - Some visual containment provided by blocks and belts of woodland
 - Oak dominant in hedgerows and woods
 - Moderate inter-visibility

Cotswolds Area of Outstanding Natural Beauty Landscape Character Areas

5.2.5 The Site is located within LCA 17B: Vale of Moreton. Key characteristics include:

Page 201

- Extensive pastoral vale defined by the Farmed Slopes with flat or gently undulating land fringed by distinctive shallow slopes.
- Generally human scale intimate landscape, but with intermittent open character and expansive views in some areas where vegetation cover is minimal, and from areas of raised landform.
- Extensive drift deposits mask underlying solid geology.
- Productive and verdant landscape of lush improved and semi-improved pastures.
- Network of hedgerows of varying height and quality with intermittent hedgerow trees and occasional stone walls.
- Areas of wet meadow and species rich grassland bordering river channels.
- Limited woodland cover including ancient woodland.
- Sparse settlement pattern.

Site Landscape Context

Landform and Land Use

- 5.2.6 As illustrated on **Figure 5.1**, the Site is a pasture field situated in a gently undulating landscape on the western edge of Shipton-under-Wychwood, with the valley of the River Evenlode to the north and rising land to the south. Levels within the Site range from 103m in the western corner to 109m Above Ordnance Datum (AOD) in the east, with the site generally sloping from east to west.
- 5.2.7 This predominantly arable landscape has a fairly enclosed appearance due to the presence of hedgerows and hedgerow trees, tree belts and small blocks of woodland, which results in the perception of a largely wooded skyline. Other land uses immediately adjacent to the site include business/commercial premises and a school and associated playing fields.

Settlement Pattern and Access

- 5.2.8 The Site lies on the western edge of Shipton-under-Wychwood, and approximately 150m from the eastern edge of Milton-under-Wychwood. The adjacent settlement pattern largely comprises 1 and 2 storey residential buildings, and business/commercial units in the adjacent Wychwood Business Centre (to the east) and service station (to the northwest). Abutting the Site's northern boundary is a school, with a number of buildings and a playing field.
- 5.2.9 The Site is accessed from Milton Road in the north. On its eastern edge there is a private road which provides access to Wychwood Business Centre.

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

Page 202

5.2.10 There are no public rights of way (PRoW) within the Site. 500m to the south and southeast, Dog Kennel Lane has a public footpath along its length. The Oxfordshire Way promoted route passes 600m to the east of the Site, then heading in a northwesterly direction away from the Site. There are a number of other short stretches of public footpath within and beyond the adjacent built-up areas. The Wychwood Wild Garden, a community owned and publically accessible garden lies approximately 150m to the south of the Site. Further south, beyond Dog Kennel Lane, Diggers Wood is an area of publicly accessible Woodland Trust Land.

Vegetation

5.2.11 The vegetation structure locally comprises hedgerows of varying height and quality, with frequent hedgerow trees. Woodlands are predominantly broadleaved, though with some areas of conifer, and some young trees, such as at Diggers Wood.

Local Character

- 5.2.12 The Site and its immediate context is broadly consistent with the features identified within the published landscape character assessments at national, county and district level, namely the land use dominated by intensive arable cultivation, the Site being one of the smaller fields closer to the settlement still under pasture. The Site also demonstrates visual containment provided by blocks and belts of woodland, which is consistent with local character.
- 5.2.13 The Site is fairly homogenous as it is predominantly a single field parcel, without any dramatic changes in topography.

Visual Baseline

- 5.2.14 Locally, views into the Site from the north along Milton Road (and the Oxfordshire Way) are generally restricted by the built environment and existing vegetation, although the north-east of the Site is visible heading west at the entrance to the industrial estate, with this being only partially screened by an existing Birch tree and beech hedging. Views into the Site from this location will be more apparent during winter.
- 5.2.15 Views from the south into the Site are possible from the Dog Kennel Lane PROW which runs east—west to the south of the Site although these views are filtered slightly by existing vegetation. Glimpsed views of the site are possible from the main avenue of trees within the grounds of Shipton Court, where there are breaks in the vegetation. The industrial unit to the east of the Site is already a somewhat incongruous feature in these views. There are also

October 2017

filtered views of the Site from the footpath from Upper Milton to Milton-under-Wychwood, to the north-east.

- 5.2.16 Some longer distance views are possible from the A361 near to Pyrton Farm and from the A361 heading towards Shipton Down although the site is barely discernible with the view obscured by numerous hedgerows and small blocks of woodland.
- 5.2.17 Immediately south of Milton-under-Wychwood there may be some limited, glimpsed views of the site in winter from public footpaths but in summer the intervening vegetation obscures views.
- 5.2.18 A selection of representative viewpoints is appended to this Appraisal, to record the existing baseline characteristics of the Site, and potential visibility of the Site. The locations of the viewpoints are identified within **Figure 5.2** and illustrative photographs can be found in Appendix 1.
- 5.2.19 Photographs SUW1-7 are located within and along the boundaries of the Site from PROWs and lanes within/around the Site, to demonstrate the landscape characteristics and extent of views within/around the Site.
- 5.2.20 Photographs demonstrate the potential visibility towards the Site:
 - SUW1 is a middle-distance view looking in the direction of the site but shows there is unlikely to be any visibility, except possibly in winter.
 - SUW2, 3, 4 These are close, very restricted, views of the site from Milton Lane, although there is likely to be some greater visibility in winter.
 - SUW5, 6 and 7- These are middle-long distance views looking towards the site from Shipton Court Registered Park and Garden and from Dog Kennel Lane PRoW. These are restricted framed views. There may be slightly greater visibility in winter.
- 5.2.21 The visual appraisal demonstrates that close views of the Site from lanes / PRoW network are very limited in public views and only available from a few middle distance/long distance viewpoints due to a combination of topography, the built environment, and vegetation structure.

Summary

- 5.2.22 The key landscape and visual characteristics of the Site and its wider context can be summarised as follows:
 - Pasture field, located between the built up edges of the villages of Shipton-under-Wychwood and Milton-under-Wychwood, adjoining a school.
 - Some industrial/commercial buildings also lie close to the site.
 - Rural Landscape context to the south and north provided by small woodlands and other hedgerowed fields

Landscape Sensitivities / Constraints and Opportunities

- 5.2.23 Landscape sensitivities/constraints and opportunities for potential development of the site, taking into account planning policy context, published landscape character guidance and observations during the site visits are set out below and are illustrated within **Figure 5.3**:
 - **PROW network**: A dense, well used network within approx. 500m of the site. However no PROWs on/or very close to the site. There might be potential for some new footpath linkages to the existing network, subject to land ownership issues.
 - Hedgerow/Woodland structure: This is in mostly moderate/good condition near the site but
 with the potential to reinforce/manage those on site.
 - Other Green Infrastructure: There is the potential to create a small, accessible green space, with creation of wildflower meadow/ provision of SuDS wetland/ponds habitat.
 - **Tranquillity:** The site/surrounds show a few rural qualities, although a fairly busy lane adjoins the north-west corner of the site.
 - **Settlement pattern:** nearby development has a relatively low density, rural pattern except for the business park and small industrial units at the northern boundaries of the site. So there is potential for a transition in the density and character of the development across the site but it would be important to ensure that no visual perception of coalescence between Shipton UW and Milton UW would be created.
 - AONB landscape characteristics/qualities: Those that are relevant to the site are relatively
 few apart from hedgerows and rough pasture is common in the area relative to arable
 farmland landscapes and there is potential for conservation, and enhancement of
 hedgerows.
 - Landscape sensitivity to development: Taking account of relevant factors above the site is
 considered to have a medium landscape sensitivity.

• **Potential visibility into the Site:** This is considered to be low-medium, although there could be greater visibility in winter.

Conclusion

- 5.2.24 Overall the landscape of the south of Milton Road site is considered to be of medium landscape sensitivity and low-medium visual sensitivity. A few AONB elements/characteristics and special qualities here could be vulnerable to development but it is not considered that they would preclude it, subject to an appropriate character, form, density and design.
- 5.2.25 Taking the above into account it is concluded that in terms of landscape and visual issues a development of approximately 40 45 homes could be successfully accommodated on the Site, ensuring that development is generally of low density. Any greater dwelling numbers than these could make it more difficult to achieve an appropriate form/character or result in significant adverse impacts.
- 5.2.26 Appropriate mitigation should be developed in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal. Initial recommendations include:
 - Strengthen the school hedgerow boundary with a minimum of c.10m width structure planted buffer.
 - Retain and manage existing site boundary hedgerows/hedgerow trees outside of private garden plots (secured by S106 legal agreement), or otherwise demonstrate how these will be retained through developer covenants.
 - Incorporate a small area of semi-natural green space.
 - Vehicular access from Milton Rd, ensuring replacement hedge planting behind visibility splays
 - Ensure residential development is restricted to two storeys (maximum c.8m roof ridge height), taking the opportunity to include some one and a half storey (maximum of c.6m ridge height) development towards the southern boundary of the site.
 - Design of development to be landscape dominated in accordance with the design principles/considerations set out in the 2017 Design Guide, Section II, Development and Context; and with reference to the New Rural Form illustrated in West Oxfordshire Design Guide (2006).
 - Ensure predominantly local limestone building materials, a planting palette appropriate to local AONB context, and that any lighting is of a cut off lantern type.

5.3 Heritage Appraisal

Site Context

Historical Development of the Landscape

5.3.1 The Site is identified in the Oxfordshire HLC²⁴ as being 'Reorganised Enclosure'- fields showing signs of modern adaptation through large scale re-organisation of earlier field boundaries. The south western boundary is defined by The Liffs, which provides water for the gardens of Shipton Court.²⁵ To the south-west is an area of 'Planned Enclosure', to the north-west an area identified as 'Piecemeal Enclosure' leading towards the 'Rural Village' of Milton-under-Wychwood. The Site is bounded to the east by Wychwood Business Centre, classed as 'Industry - Industrial Estate' and to the north by 'Civil Provision – Educational Facility' - Wychwood Church of England School. These are relatively common forms of historic landscape type and of limited value in their own right as representative examples.

Conservation Areas

- 5.3.2 The majority of the village of Shipton-under-Wychwood and its immediate rural hinterland is covered by a conservation area, and the Site itself is wholly within the conservation area. The southern and southwestern boundary of the Site forms part of the boundary of the conservation area. No conservation area appraisal or management plan exists. The following briefly describes the character and significance of the conservation area with an emphasis on understanding the aspects that may be affected by the proposed allocation.
- 5.3.3 The conservation area encompasses the historic core of Shipton-under-Wychwood including its immediately associated former historic field systems. The conservation area includes the High Street, Church Street, Mawles Lane, Plum Lane, Ascott Road and Milton Road. The historic settlement has strong links to the medieval royal Wychwood forest, although it was not the primary seat of nobility during that period. The settlement is broadly linear and nucleated in form, with the main cluster of historic settlement running along High Street. A secondary cluster exists at the road junction of High Street and Milton Road. The linearity of the settlement has been maintained to an extent during its evolution in the 19th and 20th centuries.
- 5.3.4 Much of the historic development occurred along the High Street, around Shipton Court and around the church. Areas of more modern infill have occurred along Milton Road, particularly

²⁴ Oxfordshire Historic Landscape Characterisation Project, Oxfordshire County Council, July 2017

²⁵ Proposed Housing Development, Milton Road, Shipton-under-Wychwood, Oxford Archaeology, August 2016

to the south, where a Local Authority housing estate was developed in the 20th Century, together with a Business Park (Wychwood Business Centre) and in the very north of the conservation area, near to Shipton Station. This modern development, and areas of infill in other parts of the village, has created a mixed urban environment of historic buildings and more recent housing and commercial development. However, in terms of historic buildings in the conservation area there is a consistent local vernacular of stone walls, with limestone and slate and stone slate the primary building materials.

- 5.3.5 The Conservation Area contains 55 Listed Buildings; predominantly 17th or 18th century in origin, and with a 13th century church and medieval hostelry (Shaven Crown Hotel). Many of these buildings are clustered around Shipton Court (c.1603)²⁶, the High Street and the church.
- 5.3.6 When the conservation area was designated there was clearly an intent to include areas of immediately associated historic rural landscape within the conservation area as these contribute to its special architectural or historic interest and its overall character and appearance. These areas around the built core of the conservation area include former and current fields, designed landscapes (two registered park and gardens) and outlying farmsteads. They provide a distinctive historic rural context for the village and are closely related to its historical functions and daily life. As such they have historic interest and make an aesthetic contribution to the character and appearance of the conservation area.
- 5.3.7 Beyond its boundaries, the conservation area is situated within a wider rural landscape of arable fields and areas of pasture stretching across elevated ground above and along the Evenlode valley. There are fragments of the former Wychwood within that landscape. This largely undeveloped rural landscape is a key element of the setting of the conservation area.

Listed Buildings

5.3.8 The nearest listed building to the Site lies on the eastern edge of the village of Milton-under-Wychwood which is outside the Shipton-under-Wychwood Conservation Area. The 18th Century Malt House (Grade II Listed) is 220m to the north-west of the Site's boundary. There is a small cluster of 6 Listed Buildings along Green Lane and Shipton Road in Milton-under-Wychwood. These buildings are largely late post-medieval in date and closely related to the Milton Road. Their settings are essentially localised in nature and focussed on their immediate relationships with other historic buildings, the main road and their associated gardens / fields to the north and south. The local area also contains a number of modern buildings, including a service station which, with local vegetation, restricts views towards the Site.

²⁶ Historic England List Entry: https://historicengland.org.uk/listing/the-list/list-entry/1052592

5.3.9 The listed buildings within Shipton-under-Wychwood are all Grade II listed apart from The Church of St Mary (Grade I) and Shipton Court, Shaven Crown Hotel, The New House (with surrounding pool and garden), Morgan Bale Tomb, The Old Prebendal and Tithe Barn which are Grade II* listed. The buildings are closely related to the historic development of the village. Their settings are predominately local, focussed on their immediate streetscape. The Site lies at some distance from any of the listed buildings in Shipton-under-Wychwood and is separated from them by extensive development and vegetation.

Registered Historic Parks and Gardens

5.3.10 The Shipton Court Registered Historic Park and Garden (Grade II Listed) lies 150m to the south east of the Site. The gardens relate to a manor house built in c.1603 by the Lacey family; they date from the 18th, 19th and 20th century and contain within them a variety of features and plantings from these periods. Large scale restorations and alterations were carried out in the early 20th Century. Part of the gardens is now the community owned Wychwood Wild Garden.

5.3.11 Much of the gardens have a distinctive wooded character due to 20th century forestry style planting. Within the wooded areas there are numerous features including an east-west lime walk, ornamental canals and ponds (aligned roughly north-south), areas of decorative planting and a number of designed walkways. Much of the structure of the current garden seems to relate to a major phase of design in the 1860s²⁷.

5.3.12 The northern extent of the gardens faces towards the allocation site and there are views from the northern boundary of the site, near to the terminus of the ornamental canals, towards the Site and school area beyond.

5.3.13 The Japanese Garden at The New House is a Grade II* listed Registered Park and Garden. It was laid out in 1964-65 by a small team of gardeners from Japan led by Mr Kasamoto and the Chinese-Russian painter Viacheslav Atroshenko (1935-1994).²⁸ It is situated on the eastern edge of Shipton-under-Wychwood and is separated from the Site by intervening modern development.

Scheduled Monuments

5.3.14 There are no scheduled monuments within 1km of the Site.

Page 209

²⁷ See further details in 2016 Conservation Management Plan (http://www.wychwoodwildgarden.org.uk/docs/cmp.pdf)

²⁸ Historic England List Entry: https://historicengland.org.uk/listing/the-list/list-entry/1408334

Heritage Issues and Constraints

- 5.3.15 The Site lies within the Shipton-under-Wychwood Conservation Area. Although the historic built core of the conservation area lies some distance from the Site, it is clear that when the conservation area was designated there was an intent to include areas of immediately associated historic rural landscape within the conservation area as these contribute to its special architectural or historic interest and its overall character and appearance.
- Any residential development of the Site would not affect the character or appearance of the 5.3.16 historic built core of Shipton-under Wychwood. Any development would however result in the loss of part of village's associated historic field systems. This would affect the historic interest of the conservation area and aspects of its overall character and appearance. This is a particular issue in the western part of the Site where it borders the stream. Historically, this stream valley marked the divide between Shipton-under-Wychwood and Milton-under-Wychwood and has remained largely undeveloped, bar historic mills. Although modern development e.g. the school and garage, has degraded the separation to a degree, the western part of the Site still forms an important space between the two settlements and as such contributes to the significance of the conservation area. Further development west of the School would degrade this historic separation. The area of the Site to the south and to the east of the school is slightly less sensitive in this regard and is bordered by modern commercial development and the school. It is also notable that much of the historical field and gardens along Milton Road have been subject to 20th century development and the character of this part of the conservation area is therefore more modern and developed.
- 5.3.17 Development within the Site would, as set out above, affect the rural character and appearance of the conservation area; especially to the west. This will need to be taken into account in weighing the balance for allocating the Site, particularly given the Council's statutory duty to give special attention to the desirability of preserving or enhancing the character or appearance of a conservation area (Section 72 of Planning (Listed Buildings and Conservation Areas) Act 1990).
- 5.3.18 Additionally, development of the Site has the potential to affect the setting of the Shipton Court Registered Historic Park and Garden (Grade II Listed) to the south. The gardens were designed with ornamental canals / ponds leading towards the northern extent of the gardens. From the northern edge of the gardens there would be clear views towards any development on the Site, particularly in winter. Although these views are not a fundamental aspect of the garden's significance or aesthetic value, they still make some contribution. Any future development

would need to address these issues through sensitive design and setback from the southern boundary to ensure the largely rural context for the gardens is retained.

5.3.19 Overall, in historic environment terms, the allocation site is not without concern. There are issues with the potential loss of open rural fields which form a component of the conservation area's character and appearance, with encroachment into the streamside land that historically separated Shipton-under-Wychwood from Milton-under-Wychwood and with the setting of the Shipton Court Registered Historic Park and Garden. In this context it is recommended that while the Site may be capable of accommodating some development, there should be a reduction in the extent of built development in the western and southern parts of the site as shown in Figure 5.3. Design based mitigation is also recommended to address potential harm, key measures that could be considered include restricting building heights to 1.5 / 2 storeys to reduce visual prominence and implementing a landscape design scheme to restrict views of the Site from the south and west in particular.

6.0 LAND NORTH OF WOODSTOCK ROAD, STONESFIELD

6.1 Description

6.1.1 The Site is a 6.25ha arable field on the eastern edge of Stonesfield. It has residential development immediately to the west, Woodstock Road to the south, a recreation ground and North Farm to the north, and farmland to the east. The Site lies within the Cotswolds AONB.

6.2 Landscape Appraisal

Landscape Character Context

- 6.2.1 A review of the following published Landscape Character Assessment information has been undertaken to understand the Site's landscape character context:
 - National Character Areas: Natural England's National Character Area Profiles²⁹
 - County Landscape Character Areas: Oxfordshire Wildlife and Landscape Study³⁰
 - District Landscape Character Areas: 31,32
 - Cotswolds AONB Landscape Management Plan 2013-2018 (see Section 2.2)

National Character Areas

- 6.2.2 The Site is located within NCA 107: Cotswolds. Key characteristics include:
 - Limestone geology has formed the scarp and dip slope of the landscape, which in turn has influenced drainage, soils, vegetation, land use and settlement.
 - Dissected by river valleys.
 - Arable farming dominates the high wold and dip slope while pasture prevails in river valleys.
 - On the deeper soils and river valleys, hedgerows form the main field boundaries.
 - Oak/ash woodlands are characteristic of the river valleys. Regular blocks of coniferous and mixed plantations are scattered across the open high wold and dip slope.
 - The majority of the principal rivers in the east flow south-eastwards forming the headwaters of the Thames.

October 2017

²⁹ National Character Area Profile: 107. Cotswolds. Natural England 2015

³⁰ Oxfordshire Wildlife and Landscape Study, 2004

³¹ West Oxfordshire Landscape Assessment, 1998

³² Cotswolds Area of Outstanding Natural Beauty Landscape Character Assessment, 2006

- Rich history from Neolithic barrows, iron-age hill forts and Roman roads and villas to
 deserted medieval villages, grand country houses, cloth mills and Second World War
 airfields. The field patterns largely reflect both the medieval open field system, with
 fossilised areas of ridge and furrow, and later planned enclosures.
- Locally quarried limestone brings a harmony to the built environment of scattered villages
 and drystone walls, giving the area a strong sense of unity for which the Cotswolds are
 renowned.
- Parkland, gardens and historic designed landscapes are features particularly of the dip slope and broad lowland, such as Blenheim Palace.

Oxfordshire Wildlife and Landscape Study (2004)

- 6.2.3 The Site is located within Landscape Type 19: Wooded Estatelands. Key characteristics include:
 - Rolling topography with localised steep slopes.
 - Large blocks of ancient woodland and mixed plantations of variable sizes.
 - Large parklands and mansion houses.
 - A regularly shaped field pattern dominated by arable fields.
 - Small villages with strong vernacular character.

West Oxfordshire Landscape Assessment

- 6.2.4 The site is located within the Landscape Character Area 6: Lower Evenlode Valley and Landscape Character Type Open Limestone Wolds. The key characteristics of the landscape character type include:
 - Large-scale, smoothly rolling farmland occupying the limestone plateau and dip slope
 - Typically large or very large fields, with rectilinear pattern of dry-stone walls (typical of later enclosures and often in poor condition) and weak hedgerows, with frequent gaps and very few trees
 - Productive farmland predominantly under intensive arable cultivation
 - Thin, well-drained calcareous soils and sparse natural vegetation cover and somewhat impoverished 'upland' character
 - Very open and exposed character
 - Distinctive elevated and expansive character in higher areas, with dominant sky and sweeping views across surrounding areas
 - High inter-visibility

Cotswolds AONB Landscape Character Areas

- 6.2.5 The Site is located within LCA 11 Dip-Slope Lowland 11B: Stonesfield Lowlands. Key characteristics are as follows:
 - 'Broad area of gently sloping, undulating lowland with a predominantly south-easterly fall represents a transition between the landscapes of the High Wold Dip-Slope to the north and west and the low lying landscapes in the Thames basin to the south east.
 - Lowland landform gently dissected by infrequent small watercourses flowing into the main rivers that cross the area, reinforcing the general grain of the topography.
 - Strong and structured, productive farmland character, with an open character but smaller in scale than the High Wold and High Wold Dip-Slope.
 - Well-managed, productive agricultural landscape of mixed arable and improved pasture, together with more limited areas of permanent pasture, mainly within the valley bottoms indicate a well-managed, productive agricultural landscape.
 - Seasonal variations in colour and texture associated with mixed arable farming.
 - Medium to large scale regular fields predominate, mainly enclosed by hedgerows, with hedgerow trees, together with some stone walls or post and wire fencing indicating strong similarities with the High Wold and High Wold Dip-Slope landscape to the north and west.
 - Woodland cover limited to intermittent copses and shelterbelts within agricultural landscapes creates some wide expansive views. These are in contrast to more intimate landscapes with restricted views in the vicinity of large estate plantations.
 - Limited areas of ancient woodland and species rich grassland indicates the impact of intensive farming.
 - Settlement pattern of intermittent small nucleated villages, hamlets and isolated farmsteads, together with occasional larger settlements, contribute to the strong rural character.
 - Distinctive pattern of large estates and associated planned parkland landscape and woodland occurring throughout
 - Dip-Slope Lowland makes an important contribution to the wider character of the landscape due to the influences of designed parkland and planned woodland planting which often form a backdrop to long distance views across the otherwise open landscape.
 - Evidence of long period of occupation of the area.'

Site Landscape Context

Landform and Land Use

- 6.2.6 As illustrated on **Figure 6.1**, the Site is an arable field situated in an undulating landscape on the eastern edge of Stonesfield, with higher land to the north, and the valley of the River Evenlode to the south. Levels within the Site range from 114m in the eastern corner to 122m Above Ordnance Datum (AOD) in the west, with the site generally sloping down to the east and south.
- 6.2.7 This arable landscape has a predominantly open character due to the presence of intermittent low to medium height hedgerows as the most commonly occurring field boundary type, occasional hedgerow trees and tree belts, in combination with scattered small blocks of woodland.

Settlement Pattern and Access

- 6.2.8 The Site lies on the eastern edge of Stonesfield. The adjacent settlement pattern largely comprises 1 and 2 storey residential buildings. Opposite the site to the south of the road is a new residential development at Charity Farm. Abutting the Site's northern boundary is a recreation ground.
- 6.2.9 The Site is accessed from Woodstock Road in the south. On its eastern edge is a track linking Woodstock Road to North Farm (and Farley Lane beyond).
- 6.2.10 There are no public rights of way (PRoW) within the Site. 150m to the north, there is a bridleway along Farley Lane which joins Woodstock road approximately 400m east of the Site. A number of promoted routes also lie within close proximity to the Site, with Shakespeare's Way passing along the edge of Kings Wood and Wootton Wood to the north east; the Wychwood Way passes from the north, through the western edge of Stonesfield, and then passes 500m from the Site's southern boundary heading eastward; and the Oxfordshire Way passes from the west, joining the Wychwood Way to pass 500m south of the site along the same route.

Vegetation

6.2.11 The vegetation structure locally comprises hedgerows of varying height and quality. Woodland

type is varied, with some broadleaved, some conifer, and some coppice. Smaller areas and

belts of woodland are predominantly broadleaved.

Local Character

6.2.12 The Site and its immediate context is broadly consistent with the features identified within the

published landscape character assessments at national, county and district level, namely the

productive, medium to large scale farmland predominantly under intensive arable cultivation,

where regular fields predominate, mainly enclosed by hedgerows, with hedgerow trees,

together with some stone walls or post and wire fencing. Settlement pattern contributes to the

rural character.

6.2.13 The Site is fairly homogenous as it is a single field parcel, without any dramatic changes in

topography, though it has a more open and exposed feel to the east away from the settlement

edge.

Visual Baseline

6.2.14 Locally, open views into the Site from the south along Woodstock Road are generally fairly

unrestricted. Although the existing hedgerow allows partial screening, this is seasonal given it is

mainly deciduous, and varies depending upon hedgerow management patterns. The Site is

clearly visible when travelling along Woodstock Road in a south-westerly direction (for some

distance given the relatively flat landform), with partial filtering from existing hedgerow

vegetation. To the south-west of Limbeck Farm (on the north-western edge of Blenheim Great

Park) the view of the Site is predominantly obscured by intervening vegetation. Gaps in the

hedgerow along Farley Lane track would also result in the Site being visible, particularly in

winter.

6.2.15 Further afield, it is possible that the roof line of any development on the Site could be visible

above the existing vegetation on Stonesfield Riding to the north of the village, especially as the

landform rises, as well as from the footpath between Newbarn Farm and Highfield Farm, to the

north-west of Stonesfield.

6.2.16 Further to the south, the new housing development at Charity Farm would obstruct views of the

Site from the Wychwood / Oxfordshire Way footpath to the south of Stonesfield but open views

Landscape & Heritage Advice
- West Oxfordshire Local Plan
Chris Blandford Associates

11127101-LVandHA-Fv2-2017-10-18

October 2017

are generally unrestricted from the eastern side of Stonesfield Roman Villa Scheduled Monument and from the Wychwood / Oxfordshire Way footpath (which follows the course of Akerman Street Roman road) to the north-east of Stonesfield Roman Villa, given the relatively flat landform and little intervening vegetation.

- 6.2.17 Views are possible from the B4437, especially to the north of Hill Barn, from the Shakespeare Way footpath north-west of Limbeck Farm and from the minor road to the north-west of East End (south of Stonesfield) though distance makes identifying the exact location of the Site challenging.
- 6.2.18 A selection of representative viewpoints is appended to this Appraisal, to record the existing baseline characteristics of the Site, and potential visibility of the Site. The locations of the viewpoints are identified within **Figure 6.2** and illustrative photographs can be found in Appendix 1.
- 6.2.19 Photographs ST1-6 are located within and along the boundaries of the Site from PROWs and lanes within/around the Site, to demonstrate the landscape characteristics and extent of views within/around the Site.
- 6.2.20 Photographs ST1-6 demonstrate the potential visibility towards the Site:
 - ST1-2 are close views taken from Farley Lane PRoW / Woodstock Road, at approx. 300mm west of the Site and demonstrate direct and glimpsed views of the Site.
 - ST3 is a middle- distance view taken from the Oxfordshire Way, east of the Roman Villa site, in which part of the site is obscured by the Charity Farm development and part would be potentially visible.
 - ST4-5 are very close views of the site demonstrating its visibility through gaps in the hedgerows/above the hedgerows
 - ST6 is a distant view looking south towards the site in which the site is potentially visible above the hedgerows.
- 6.2.21 The visual appraisal demonstrates that views into the Site are typically fairly limited / possible due to a combination of topography, the built environment, and vegetation structure.

Summary

6.2.22 The key landscape and visual characteristics of the Site and its wider context can be summarised as follows:

Landscape & Heritage Advice
- West Oxfordshire Local Plan
Chris Blandford Associates

- Arable field, bounded by existing two storey/ one and a half storey development on two sides, and on the other two by hedgerows.
- A relatively level landform.
- Rural Landscape context to the south and east provided by small woodlands and other hedgerowed fields.
- It is fairly visually prominent in close/middle distance views from the dense network of PROWs.
- There are distinctive views off site looking north towards the large house of North Farm.

Landscape Sensitivities / Constraints and Opportunities

- 6.2.23 Landscape sensitivities/constraints and opportunities for potential development of the site, taking into account planning policy context, published landscape character guidance and observations during the site visits are set out below and are illustrated within **Figure 6.3**:
 - PROW network: A dense, well used network near to the site with easy linkages to it along rural lanes.
 - **Hedgerow/Woodland structure**: This is in mostly moderate/good condition near the site but with the potential to reinforce/manage those on site.
 - Other Green Infrastructure: There is the potential to create an accessible green space, with creation of wildflower meadow/ provision of SuDS wetland/ponds habitat.
 - **Tranquillity:** The site/surrounds show some rural qualities, except Woodstock Road is quite a busy road which reduces a sense of tranquillity.
 - **Settlement pattern**: Nearby development on the whole has a relatively low density, rural pattern except for medium density associated with some of the new developments. The existing northern edge is quite harsh, mostly unsoftened.
 - AONB landscape characteristics/qualities: Those that are relevant to the site are relatively few, apart from hedgerows and some distinctive views outwards from the site.
 - Landscape sensitivity to development: Taking account of relevant factors above the site is considered to have a medium landscape sensitivity.
 - Potential visibility into the Site: This is considered to be medium-high requiring some substantial structural hedgerow and woodland planting to assist with visual screening of any development

Conclusion

- 6.2.24 Overall the landscape north of Woodstock Road site is considered to be of medium landscape sensitivity and medium-high visual sensitivity. A few AONB elements/characteristics and special qualities here could be vulnerable to development but it is not considered that they would preclude it, subject to an appropriate character, form, density and design.
- 6.2.25 Taking the above into account it is concluded that a development of approximately 50 homes could be successfully accommodated on the site, ensuring that development is generally of low density.
- 6.2.26 Appropriate mitigation should be developed in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal. Initial recommendations are:
 - Strengthen all existing hedgerow boundaries with a minimum of c.10m width structure planting.
 - Retain and manage existing site boundary hedgerows/hedgerow trees outside of private garden plots (secured by S106 legal agreement), or otherwise demonstrate how these will be retained through developer covenants.
 - Incorporate a large area of semi-natural green space, of approx. 50-100m width including a woodland block, between the eastern boundary of the site and any development.
 - Vehicular access from Woodstock Road ensuring replacement hedge planting behind visibility splays.
 - Restrict residential development to 2 storeys (maximum c.8m roof ridge height), taking the
 opportunity to include some 1 .5 storey development towards the western boundary of the
 site.
 - Design of development to be landscape dominated in accordance with the design principles/considerations set out in the 2017 Design Guide, Section II, Development and Context; and with reference to the New Rural Form illustrated in West Oxfordshire Design Guide (2006).
 - Ensure predominantly local limestone building materials, a planting palette appropriate to local AONB context, and that any lighting is of a cut off lantern type.

6.3 Heritage Appraisal

Site Context

Historical Development of the Landscape

6.3.1 The Site is identified in the Oxfordshire HLC³³ as being 'Reorganised Enclosure' - fields showing signs of modern adaptation through large scale re-organisation of earlier field boundaries. To the south is an area of Planned Enclosure, to the west, the eastern edge of Stonesfield is identified as 'Rural – Village' and North Farm is identified as 'Rural-Farmstead'. The wider area comprises large swaths of 'Prairie/Amalgamated Enclosure' and 'Piecemeal Enclosure'. These are relatively common patterns of historic landscape types representing the relatively late evolution of the rural landscape.

Conservation Areas

- 6.3.2 The south-western part of Stonesfield is covered by a conservation area, approximately 160m from the western boundary of the Site. No current or recent conservation area appraisal or management plan exists for Stonesfield. The following provides a brief overview of the conservation area based on field observation and secondary source material. The analysis is proportionate to the likely scale of impact on the conservation area.
- 6.3.3 The conservation area encompasses the historic core of Stonesfield. The settlement grew up along the escarpment overlooking a side valley to the Evenlode valley system. The historic settlement pattern is one of dispersed groups of buildings situated along roads and clustered near junctions. This probably reflects the historical exploitation of the stone mines and quarries in the valleys to the west, southwest, south and southeast. The conservation area contains a number of listed buildings; predominantly late 17th or early 18th century in origin, and with a 13th century church (Grade II*). Many of these buildings are clustered around the crossroads and the church. Within the area there is a consistent local style of stone walls and limestone and slate the primary building materials. The historic layout and form of the settlement has been altered by infill development but its irregular street pattern and historic built form, including the use of local mined stone for roofing, is still evident and highly characteristic of the area.
- 6.3.4 In terms of the setting of the conservation area, the important visual and historic relationships with the valley complex to the west, southwest, south and southeast survive to a substantial

October 2017

55

³³ Oxfordshire Historic Landscape Characterisation Project, Oxfordshire County Council, July 2017

degree. These provide aesthetic and visual linkages to its rural setting but also to its history as a mining settlement. To the north and east the historic core of the settlement, and hence the conservation area, has been separated from its wider rural landscape of later enclosed fields by mid-late 20th century development. This modern development encloses the conservation area in this direction and, with the rising topography, visually separates it from the landscape to the east. The modern development also characterises the approaches towards the conservation area from the east. However the wider rural setting of the settlement is still an aspect of its character and relates to its historic significance as a historic rural mining and farming settlement.

Listed Buildings

6.3.5 The nearest Listed Buildings to the Site lie within the Stonesfield Conservation Area, which includes 11 Listed Buildings, all within 1km of the Site (generally 300 to 600m from the site). These are Grade II listed, with the exception of the Church of St. James the Great, which has a Grade II* Listing. Excepting the church, the buildings are all generally characteristic of late post-medieval vernacular rural building stock. They tend to use local building materials in a relatively homogenous manner. Their settings are local in nature, relating to the village environment in which they are situated.

Scheduled Monuments

6.3.6 250m to the south of the Site is the Stonesfield Roman Villa Scheduled Monument. The monument occupies a distinctive location at the head of a small valley with rising ground to the north. The rural nature of the site's setting has been altered to a degree by modern development to the north which partially separates it from the allocation site although views towards the site are still possible.

Heritage Issues and Constraints

6.3.7 The proposed allocation site lies outside of the Stonesfield Conservation Area and does not contain any designated heritage assets. Modern development to the west and local topography effectively screens the development site from the conservation area and the listed buildings in the area. Development to the south and sloping topography also largely separates the Site from the scheduled roman settlement. The development of the allocation site would not affect any significant visual relationships to or from the conservation area, listed buildings or scheduled monument.

October 2017

- 6.3.8 The development of the Site would slightly alter the current rural setting of the conservation area through a reduction in associated fields to the east. It would also alter approaches to the conservation area from the east. These are however not significant changes to the setting of the conservation area.
- 6.3.9 Overall, the development of the proposed allocation site would not have a significant impact on the setting of the Stonesfield Conservation Area, the listed buildings in the conservation area or the scheduled monument to the south. Harm to the historic environment is therefore not a notable consideration for the potential allocation.

7.0 LAND EAST OF WOODSTOCK

7.1 Description

7.1.1 The Site is a 17ha arable field on the eastern edge of Woodstock. It has residential development immediately to the west, the A44 Oxford Road to the south, a playing field and school to the north, and farmland to the east. The Site lies immediately to the east of the Blenheim Palace World Heritage Site (WHS), and Grade I Registered Historic Park and Garden.

7.2 Landscape Appraisal

Landscape Character Context

- 7.2.1 A review of the following published Landscape Character Assessment information has been undertaken to understand the Site's landscape character context:
 - National Character Areas: Natural England's National Character Area Profiles³⁴
 - County Landscape Character Areas: Oxfordshire Wildlife and Landscape Study³⁵
 - District Landscape Character Areas: 36,37

National Character Areas

- 7.2.2 The Site is predominantly located within NCA 108: Upper Thames Clay Vales. Key characteristics include:
 - Low-lying clay-based flood plains encircle the Midvale Ridge. Superficial deposits, including alluvium and gravel terraces, spread over 40 per cent of the area, creating gently undulating topography. The Upper Jurassic and Cretaceous clays and the wet valley bottoms give rise to enclosed pasture, contrasting with the more settled, open, arable lands of the gravel.
 - Woodland cover is low at only about 3 per cent, but hedges, hedgerow trees and field trees
 are frequent. Watercourses are often marked by lines of willows.

October 2017

³⁴ National Character Area Profile: 107. Cotswolds. Natural England 2015; National Character Area Profile: 108. Upper Thames Clay Vales. Natural England 2015

³⁵ Oxfordshire Wildlife and Landscape Study, 2004

³⁶ West Oxfordshire Landscape Assessment, 1998

³⁷ Cherwell District Landscape Assessment, Cherwell District Council, 1995

- Wet ground conditions and heavy clay soils discourage cultivation in many places, giving
 rise to livestock farming. Fields are regular and hedged, except near the Cotswolds, where
 there can be stone walls.
- In the river corridors, grazed pasture dominates, with limited areas of historic wetland habitats including wet woodland, fen, reedbed and flood meadow. There are also rich and extensive ditch systems.
- Gravel extraction has left a legacy of geological exposures, numerous waterbodies and, at the Cotswolds Water Park, a nationally important complex of marl lakes.
- Wetland habitat attracts regionally important numbers of birds.
- Blenheim Palace World Heritage Site, including its Capability Brown landscape, is the finest
 of many examples of historic parkland in this NCA. There are many heritage features,
 including nationally important survivals of ridge and furrow, Roman roads, deserted
 medieval villages and historic bridges.
- Brick and tile from local clays, timber and thatch are traditional building materials across
 the area, combined with limestone near the Cotswolds.
- Settlement is sparse on flood plains, apart from at river crossings, where there can be large towns, such as Abingdon. Aylesbury and Bicester are major urban centres, and the outer suburbs of Oxford and Swindon spread into this NCA. Market towns and villages are strung along the springlines of the Chilterns and Downs. Major routes include mainline rail, canals, a network of roads including the M40 and M4 and The Ridgeway and Thames Path National Trails.
- 7.2.3 The site is also located partly within NCA 107: Cotswolds. Key characteristics include:
 - Limestone geology has formed the scarp and dip slope of the landscape, which in turn has influenced drainage, soils, vegetation, land use and settlement.
 - Dissected by river valleys.
 - Arable farming dominates the high wold and dip slope while pasture prevails in river valleys.
 - On the deeper soils and river valleys, hedgerows form the main field boundaries.
 - Oak/ash woodlands are characteristic of the river valleys. Regular blocks of coniferous and mixed plantations are scattered across the open high wold and dip slope.
 - The majority of the principal rivers in the east flow south-eastwards forming the headwaters of the Thames.
 - Rich history from Neolithic barrows, iron-age hill forts and Roman roads and villas to
 deserted medieval villages, grand country houses, cloth mills and Second World War
 airfields. The field patterns largely reflect both the medieval open field system, with
 fossilised areas of ridge and furrow, and later planned enclosures.

- Locally quarried limestone brings a harmony to the built environment of scattered villages and drystone walls, giving the area a strong sense of unity for which the Cotswolds are renowned.
- Parkland, gardens and historic designed landscapes are features particularly of the dip slope and broad lowland, such as Blenheim Palace.

Oxfordshire Wildlife and Landscape Study (2004)

- 7.2.4 The Site is located within Landscape Type Landscape Type 4: Estate Farmlands. Key characteristics include:
 - Medium to large, regularly shaped, hedged fields.
 - Small, geometric plantations and belts of trees.
 - Large country houses set in ornamental parklands.
 - Small estate villages and dispersed farmsteads.

West Oxfordshire Landscape Assessment

- 7.2.5 The site is located within the Landscape Character Area 4: Eastern Parks and Valleys and Landscape Character Type Semi-Enclosed Limestone Wolds (large-scale). The key characteristics of the landscape character type include:
 - Large-scale, smoothly rolling farmland occupying the limestone plateau and dip slope;
 - Land use dominated by intensive arable cultivation with only occasional pasture;
 - Generally large-scale fields with rectilinear boundaries formed by drystone walls and low hawthorn hedges with occasional trees, typical of later enclosures;
 - Some visual containment provided by large blocks and belts of woodland creating a semienclosed character;
 - Thin, well-drained calcareous soils and sparse natural vegetation cover and a somewhat impoverished 'upland' character;
 - Ash, hazel, field maple etc. conspicuous in hedgerows;
 - Distinctive elevated and expansive character in higher areas, with dominant sky;
 - Moderate inter-visibility.
- 7.2.6 Immediately to the south of the Site boundary, the Landscape Character Type changes to Parkland. The key characteristics of the landscape character type include:
 - Formal, designed landscape and grounds surrounding large country houses

- Distinctive formal landscape features, including avenues, free standing mature trees in pasture, clumps and blocks of woodland, exotic tree species, formal structures and boundary features
- Planting and landscape character generally unrelated to surrounding areas
- Distinctively rural, picturesque and pastoral character
- Mature woodland and tree cover with typically enclosed character
- Low inter-visibility

Cherwell District Landscape Assessment

7.2.7 The Site lies on the edge of the district, and is immediate character context to the east can be identified in the Cherwell District Landscape Character Assessment. The Fields to the east fall within the Lower Cherwell Flood Plain Character Area and Large Scale Open Farmland – R1a Elevated or Low-lying Arable Farmland with Weak Structure Character Type. This is described as 'separated from urban areas by lines of willows and outgrowing hawthorn hedges, which restrict long views. However, in many places hedges and tree cover is thin and lacks the visual strength to really provide structure and unity to the landscape.'

Site Landscape Context

Landform and Land Use

- 7.2.8 As illustrated on **Figure 7.1**, the Site comprises 2 arable fields situated in a gently undulating landscape on the eastern edge of Woodstock, with land gradually falling towards the River Cherwell in the east, Woodstock and Blenheim Palace on slightly higher land to the west, and the River Glyme and a series of associated lakes beyond that to the west and south. Levels within the Site range from 94m in the northwest to 88m Above Ordnance Datum (AOD) in the south, with the site generally sloping down to the southeast.
- 7.2.9 This arable landscape has a predominantly open character due to the presence of intermittent low to medium height hedgerows as the most commonly occurring field boundary type, occasional hedgerow trees and tree belts, in combination with scattered small blocks of woodland.

Settlement Pattern and Access

7.2.10 The Site lies on the eastern edge of Woodstock, with the northern edge of the village of Bladon 400m to the south. The adjacent settlement pattern largely comprises 1 and 2 storey residential

Landscape & Heritage Advice
- West Oxfordshire Local Plan
Chris Blandford Associates

buildings, with school buildings 200m to the north of the Site. There is a touring caravan park approximately 150m south of the Site, just within the Blenheim Palace WHS.

7.2.11 The Site is accessed from the A44 Oxford Road in the south and the smaller, Shipton Road in the north. There is also a track leading to an isolated property and associated outbuildings within the north-eastern edge of the Site.

7.2.12 There is a public footpath within the Site, along its southwestern edge. National Cycle Network Route 5 passes through Woodstock, and past the southern boundary of the Site along the A44. At the southwestern corner of the Site, Shakespeare's Way, a promoted route, runs from the south past the Site boundary, and northwest towards Blenheim Park. The Wychwood Way also lies 1.5km west of the Site, cutting through Blenheim Park. 200m to the north, a bridleway runs along the edge of the school, joining with a series of other public rights of way. There are number of other PRoW in the wider countryside and within the adjacent settlements of Woodstock and Bladon.

Vegetation

7.2.13 The vegetation structure locally comprises hedgerows of varying height and quality with intermittent hedgerow trees. The landscape is not heavily wooded, but has some small blocks and belts of woodland. Woodland type is varied, predominantly broadleaved, with some areas of young trees and occasional blocks of conifer within more extensive woodlands, particularly to the southwest.

Local Character

7.2.14 The Site and its immediate context is broadly consistent with the features identified within the published landscape character assessments at national, county and district level, namely the rolling farmland, predominantly arable, with some degree of visual containment, the result of some blocks and belts of woodland; with fields defined by hedgerows and some stone walls. The immediate context of the Site to the south demonstrates features typical of parkland, including formal landscape features such as avenues and free standing mature trees.

7.2.15 The Site is fairly homogenous as it is two similar field parcels, without any dramatic changes in topography. It has a more open and exposed feel to the east away from the settlement edge.

October 2017 62

11127101-LVandHA-Fv2-2017-10-18

Visual Baseline

- 7.2.16 Locally, views into the Site are generally fairly restricted. The existing high hedgerow with hedgerow trees provides some existing screening along the A44 in the south, allowing only occasional glimpsed views; although the predominantly deciduous nature of the hedge means that views will increase during the winter months.
- 7.2.17 Properties backing onto the Site, including those on Plane Tree Way, Flemings Road, Hedge End and Churchill Gate are likely to have views into the Site depending upon the varied nature of their back boundaries, some of which contain trees and high hedgerows. Views will however be possible from the public footpath that runs along the western edge of the Site between The Covert and the A44 Oxford Road. Glimpsed views may be possible from the public footpath within Blenheim Palace WHS that runs past The Cowyards (listed buildings), directly to the south of the Site.
- 7.2.18 From the north, it is possible that the roof line of any development would be visible above the existing vegetation when looking south from Shipton Road, near Marlborough School. Glimpsed views into the Site are also possible from the corner of Shipton Road at the northeast corner of the Site.
- 7.2.19 Further afield, landform would indicate that views may be possible from the public footpath near Field Barn (to the north of Old Woodstock), though distance and intervening settlement and vegetation may limit opportunities for views. From the east, opportunities for views are more limited due to the intervening belts and small blocks of woodland, and hedgerow trees.
- 7.2.20 A selection of representative viewpoints is appended to this Appraisal, to record the existing baseline characteristics of the Site, and potential visibility of the Site. The locations of the viewpoints are identified within **Figure 7.2** and illustrative photographs can be found in Appendix 1.
- 7.2.21 Photographs EW1-7 are located within and along the boundaries of the Site from PRoWs and lanes within / around the Site, to demonstrate the landscape characteristics and extent of views within/around the Site.
- 7.2.22 Photographs EW1, 2, 5, 6 and 7 demonstrate the potential visibility towards the Site from outside it:

- EW1 is taken from Shipton Road looking south towards the site with a school playing field in the foreground.
- EW2 is a glimpsed view taken from Shipton Road looking west into the site with existing housing visible on the western boundary of the site.
- EW5 is a close view taken from a PROW in the WHS of Blenheim Park looking north towards the site, demonstrating parkland tree belts obscure visibility towards the site.
- EW6 and 7 are close views taken from Oxford Road, demonstrating that existing hedgerows provide only partial screening, with visibility likely to be greater in winter.
- 7.2.23 The visual appraisal demonstrates that views into the Site are in part influenced by the existing vegetation structure/built development but it is likely there would be much less of a filtering/screening effect in winter.

Summary

- 7.2.24 The key landscape and visual characteristics of the Site and its wider context can be summarised as follows:
 - Large arable fields, bounded by tall hedgerows and existing housing development and a school playing field on two sides.
 - A relatively level landform
 - A very important historic parkland context to the south provided by the World Heritage Site
 of Blenheim Palace, although it is physically separated from the WHS by a main road. A
 rural landscape context to the south.
 - Views towards Blenheim Palace's very distinctive parkland landscape of parkland trees and tree belts are possible looking outwards from the southern part of the site above the hedgerow on its southern boundary.
 - The character and quality of the site is influenced negatively by the existing development on the boundaries and the very busy A44.

Landscape Sensitivities / Constraints and Opportunities

7.2.25 Landscape sensitivities/constraints and opportunities for potential development of the site, taking into account planning policy context, published landscape character guidance and observations during the site visits are set out below and are illustrated within **Figure 7.3**:

- **PROW network:** Only one PROW is on the site in its southwest corner which crosses the A44 to connect with a bridleway in Blenheim Park. There would be considerable potential to create a new footpath network within any large development on site.
- **Hedgerow/Woodland structure**: This is in mostly moderate/good condition near the site but there is the potential to substantially reinforce/enhance/manage those on site.
- Other Green Infrastructure: There is the potential to create substantial areas of connected green space, with creation of wildflower meadow/ provision of SuDS wetland/ponds habitat.
- **Tranquillity:** The site/surrounds to the east show some a few rural qualities further towards its eastern boundary with existing farmland but overall it is not considered to be tranquil considering the proximity of an existing busy road and existing urban development.
- **Settlement pattern**: Nearby urban development is of low-medium density with some dispersed settlement in the wider countryside. There is the opportunity to vary the settlement form/pattern across the site, with a transition from medium to low density moving eastwards and southwards through the site.
- Landscape sensitivity to development: Taking account of relevant factors above the site is considered to have a medium landscape sensitivity.
- Potential visibility into the Site: This is considered to be overall medium, but medium-high
 nearer to the southern boundary along Woodstock Road requiring some substantial
 structural hedgerow and woodland planting to assist with visual screening of any
 development,

Conclusion

- 7.2.26 Overall, the landscape associated with the East of Woodstock Road site is considered to be of medium landscape sensitivity and medium visual sensitivity. The setting of Blenheim Palace WHS and Registered Park and Garden is discussed separately in the Heritage Appraisal below.
- 7.2.27 Taking the above into account it is concluded that in landscape and visual terms a development of approximately 270 homes could be successfully accommodated on the site, ensuring that development is generally of low density.
- 7.2.28 Appropriate mitigation should be developed in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal. Initial recommendations include:
 - Strengthen all existing hedgerow boundaries with a minimum of c.15m width structure planting except for that along Oxford Road which should be at least c.30m wide allowing

for woodland structure or large parkland tree planting. All to be provided as advance planting.

- Ensure a highway signage design is provided as an integral part of a planning application for the access, rather than by condition, to encourage a very sensitive approach to be taken.
- Retain and manage existing site boundary hedgerows/hedgerow trees outside of private garden plots secured by S106 legal agreement, separated from estate access roads by broad verges 5m width verges.
- Incorporate substantial areas of semi-natural green space and well- designed SuDS.
- Restrict residential development to mostly 2 storeys (maximum c.8m roof ridge height), or 2.5 storeys (maximum c.9m roof ridge height), taking the opportunity to include some 1.5 storey development in the southern parts of the Site and towards the eastern boundary of the Ste.
- Design of development to be generally landscape dominated in accordance with the design principles/considerations set out in the 2017 Design Guide, Section II, Development and Context; but with reference to the New Rural Form illustrated in West Oxfordshire Design Guide (2006)in the eastern parts of the site and the new Urban form of development towards the west and north of the site.
- Ensure predominantly local limestone building materials, a planting palette appropriate to local context, and that any lighting is of a cut off lantern type.

7.3 **Heritage Appraisal**

Site Context

Historical Development of the Landscape

The Site is identified in the Oxfordshire HLC38 as being 'Piecemeal Enclosure' with piecemeal 7.3.1 enclosure of rough ground in the early 19th Century. To the north and west are the edges of Woodstock, identified as 'Urban - Town' and 'Civil Provision - Educational Facility' (The Marlborough Church of England School). To the east is an area of 'Prairie / Amalgamated Enclosure' with an area of 'Planned Enclosure' to the north-east. To the south-west (across Oxford Road) is Blenheim Park, identified as 'Ornamental-Parkland / Designed Landscape'.

Blenheim Palace World Heritage Site

The Blenheim Palace World Heritage Site (WHS) encompasses the entirety of the 7.3.2 internationally significant Blenheim Palace designed landscape, main house and ancillary

October 2017

³⁸ Oxfordshire Historic Landscape Characterisation Project, Oxfordshire County Council, July 2017

buildings. The WHS was inscribed in 1987, it is also a Grade I listed Registered Historic Park and Garden and the main house is a Grade I Listed buildings. There are a number of Grade I, II* and II listed buildings in the WHS.

- 7.3.3 The site represents an outstanding example of a major English noble dwelling and marks a fundamental shift in English architecture, landscape design and the birth of the English Romantic Movement. It survives remarkably intact with an exceptional degree of authenticity and integrity. The designed landscape by Capability Brown is widely acknowledged to be one of, if not in fact, his finest works.
- 7.3.4 The Outstanding Universal Value of the WHS is summarised in the 2017 Management plan for the Site, as follows:

Brief Synthesis

Blenheim Palace, in Oxfordshire, was designed by John Vanbrugh. The English nation presented the site to John Churchill, first Duke of Marlborough, in recognition of his victory in 1704 over French and Bavarian troops, a victory which decided the future of the Empire and, in doing so, made him a figure of international importance. The Palace sits within a large walled landscape park, the structure by Vanbrugh overlaid by the designs of Lancelot "Capability" Brown from 1761 onwards.

Adoption of retrospective Statements of Outstanding Universal Value

The design and building of the Palace between 1705 and 1722 represented the beginning of a new style of architecture and its landscaped Park, designed by Lancelot "Capability" Brown, is considered "a naturalistic Versailles". In tangible form, Blenheim is an outstanding example of the work of John Vanbrugh and Nicholas Hawksmoor, two of England's most notable architects. It represents a unique architectural achievement celebrating the triumph of the English armies over the French, and the Palace and its associated Park have exerted great influence on the English Romantic movement which was characterised by the eclecticism of its inspiration, its return to natural sources and its love of nature.

The original landscape set out by John Vanbrugh, who regulated the course of the River Glyme, was later modified by Lancelot "Capability" Brown who created two lakes, seen as one of the greatest examples of naturalistic landscape design. Blenheim Palace was built by the nation to honour one of its heroes John Churchill, the first Duke of Marlborough, and is also closely associated with Sir Winston Churchill.

Criterion (ii):

By their refusal of the French models of classicism, the Palace and Park illustrate the

beginnings of the English Romantic movement, which was characterised by the eclecticism

of its inspiration, its return to national sources and its love of nature. The influence of

Blenheim on the architecture and organisation of space in the 18th and 19th centuries was

greatly felt both in England and abroad.

Criterion (iv):

Built by the nation to honour one of its heroes, Blenheim is, above all, the home of an

English aristocrat, the 1st Duke of Marlborough, who was also Prince of the Germanic Holy

Roman Empire, as we are reminded in the decoration of the Great Drawing Room [the

Saloon] by Louis Laguerre (1719-20). Like the World Heritage properties Residence of

Wurzburg and the Castles of Augustusburg and Falkenlust in Bruh!, Blenheim is typical of

18th century European princely residences.

Integrity

The property is enclosed by an 18th century dry stone wall which defines its extent and

maintains its physical integrity. Within the wall, the layout of the principal buildings remains

unaltered since their construction, and the overall structure of the landscaped park layout

remains largely as set out by Vanbrugh and Brown. The buildings and Park were laid out

over an earlier Roman and medieval landscape, remnants of which are still visible through

the Vanbrugh and Brown landscapes. Changes to the landscape and buildings by their

owners have continued to the present day though these have not detracted from the

Outstanding Universal Value of the property.

The Park contains important veteran trees. Disease and time have caused some loss of

original tree specimens but these have been replanted with the same species where possible

and appropriate. Because of climate change and the greater incidence of drought,

adjustments have to be made to the mix of species used in conserving the park landscape.

The integrity of the property is well protected by its enclosing wall but important visual links

do exist between the gates, the parkland buildings, buildings in the surrounding villages and

landscape, and care needs to be taken to ensure these key visual links are protected.

Authenticity

The overall relationship between the Baroque Palace and its Park is still clearly in place and

the Outstanding Universal Value of the property can be very readily understood despite the

early 20th century changes to the landscape. The form and design of the Palace and Park

68

October 2017

survive well and there is a high degree of survival of fabric and indeed original fittings and furnishings.

- 7.3.5 Additionally a suite of seven attributes are identified in that plan to express the OUV of the site, these are:
 - Attribute 1. It remains the home of the same aristocratic family, the successive Dukes of Marlborough, for whom it was built.
 - Attribute 2. It still contains the unique early 18th century architecture of the Palace and its associated assemblage of buildings together with an archive of original survey and building documentation
 - Attribute 3. It is still set within the early 18th century grand Vanbrugh landscape overlaid by Lancelot Brown's masterpiece of English Landscape style design, internationally considered to be the 'English Versailles'.
 - Attribute 4. The surviving special relationship between the important architectural elements and their landscape setting are an exceptional piece of design and, together are greater than the sum of their parts.
 - Attribute 5. The UK has by far the greatest concentration of veteran trees in northern Europe and within High Park, which sits in the south-west section of Blenheim Park, is one of the finest areas of ancient oak-dominated woodland in the country. It is partially descended from the ancient Wychwood Forest, a 12th century deer park and an Anglo-Saxon chase.
 - Attribute 6. The gardens and pleasure grounds which surround the Palace were partly designed by Lancelot Brown in the mid-18th century, and partly by the French landscape architect Achille Duchene at the start of the 20th century.
 - Attribute 7. The park retains a complete, 18th century enclosing stone wall which protects its integrity, but views into and out of the site still provide key linkages between Blenheim Palace and the traditional English countryside and villages surrounding it.
- 7.3.6 Change in the setting of a WHS that could affect its OUV is a matter of national and international concern. The 2017 Management for Blenheim Palace includes a detailed analysis of its setting (Appendix 3 of that document), the management plan also includes a summary description in the main text and a series of policies regarding the management of change in the setting of the WHS. These are not repeated verbatim here and the relevant material can be found here.
- 7.3.7 Section 5.02 of Appendix 3 of the Management Plan clarifies the relationship between setting and OUV. It states that:

"The elements of Blenheim's OUV (and the attributes which convey it) which the setting most directly relates to are:

- The connection with the River Glyme the management of this river as it runs through the setting of the WHS directly affects the character, ecological value and water quality of Lancelot Brown's lakes within the WHS;
- The links with the much larger and ancient Wychwood Forest area;
- The value of the boundary wall and plantations which mainly hide the park from outside views, but also form important woodland elements in the wider landscape;
- The key visual linkages between Blenheim and its setting to Bladon church in the south and from Old Woodstock to the Column of Victory in the east;
- The character of the setting as traditional English countryside, dotted with picturesque villages mainly built using a uniform palette of materials."
- 7.3.8 Section 2.02 of the WHS Management Plan further states in relation to the site that "The park at Blenheim Palace is a well-defined and contained landscape which, following the extensive parkland planting campaigns of the mid-18th and late I 9th century which included enclosing boundary plantations, has a limited inter-visibility with its wider setting. However, the WHS stands at the core of an extensive private estate, which has over the centuries exerted huge influence over the character and appearance of the wider landscape, and neighbouring landowners. Located immediately to the east of Blenheim Palace, the town of Woodstock is divided by the narrow, shallow valley of the River Glyme with Old Woodstock occupying the gently rising ground to the north of the river and the new township, reportedly built to house the followers of the royal court in the late 12th century, located on the southern valley sides and the level plateau above." This emphasises the enclosed nature of the WHS and limited visual relationships with the wider landscape; whilst also reinforcing the functional relationships with the wider rural landscape and the importance of the generally rural nature of the landscape in which Blenheim is experienced.
- 7.3.9 Section 5.04 of Appendix 3 identifies the key issues in relation to the management of setting, these were identified as:
 - The conversion of significant areas of agricultural land for other purposes, or the large-scale loss of woodland would detract from the distinctiveness of the setting;
 - Tall developments on the skyline, or large-scale development (particularly those of a non-residential nature which tend to be bulkier and non-vernacular, for example industrial development; wind turbines; solar farms; etc.) could detrimentally influence the character of the adjoining rural areas;

70

- Increased levels of pollution and silt in, the river catchments feed into the WHS and affect the highly significant Lancelot Brown lakes;
- Views from the Palace to the rooftops and church spire of Bladon could be lost, reduced or impacted on;
- The historic physical, and occasionally glimpsed visual, connection with Woodstock could be lost or reduced;
- Development that results in the joining of one village settlement to another could result in the settlements losing their distinctive nature.
- 7.3.10 Figure 5 of the Management Plan defines the key elements of the Park's setting and is included in Appendix 2 of this report.
- 7.3.11 In terms of the proposed allocation Site, the following is noted in relation to the Site and its relationship to the setting of the WHS as described above and in supporting documents.
- 7.3.12 The allocation site lies almost adjacent to the WHS, just east of the A44 Oxford Road. The allocation site faces towards the Cowyards, a listed group of buildings within the WHS. The boundary of the WHS where it faces towards the proposed Site has a reasonable internal shelterbelt that breaks up views towards the allocation site. The proposed allocation Site has a weak hedgerow boundary which partially filters views from the A44.
- 7.3.13 The Site rises from the A44 and is agricultural in nature. The Site does not lie on any identified view lines from the WHS. The Site essentially contributes in two ways to the setting of the WHS:
 - Firstly, as an area of open agricultural land it contributes to the wider rural setting of the WHS i.e. its contribution to the "character of the setting as traditional English countryside"; and
 - Secondly, its contribution to the rural character of approaches towards Blenheim from the south along the A44.

Conservation Areas

7.3.14 The western side and parts of the north-western part of Woodstock are covered by a conservation area. The Site lies outside of the conservation area. No conservation area appraisal or management plan exists. The following briefly describes the character and significance of the conservation area with an emphasis on understanding the aspects that may be affected by the proposed allocation.

October 2017

- 7.3.15 The Woodstock Conservation Area includes the historic core of New Woodstock including Oxford Street, the High Street, Market Street, Park Street, Park Lane and Rectory Lane, along which much of the historic development occurred; and the linear settlement of Old Woodstock to the north. New Woodstock is largely a medieval foundation and many of its buildings date from 17th, 18th and 19th centuries. These include c. 166 Listed Buildings; predominantly 18th century in origin with a few early 17th century (examples including Ye Anciente House and the Post Office), a late 12th century church and the late 13th century Manor Farmhouse in Old Woodstock. Many of these buildings are clustered around High Street, Market Street, Oxford Street, Park Street and Park Lane which form the heart of the conservation area.
- 7.3.16 The New Woodstock area has a highly distinctive and well defined historic core arranged around the main road network. Old Woodstock is more linear in nature running up a steep hill from the River Glyme. The historic buildings across Woodstock utilise a cohesive palette of materials including dressed and coursed limestone walls and slate roofs. They tend to be 1.5 or 2 storey in height. Areas of modern infill have occurred within and close to the historic core and there have been substantial areas of modern urban extension to the east of New Woodstock, stretching up to Hensington. These link to smaller areas of modern suburban and commercial development further north which border Old Woodstock.
- 7.3.17 The Site lies east of the modern urban extensions to New Woodstock and plays no significant role in the setting of the Woodstock Conservation Area being separated from it by extensive areas of modern development.

Listed Buildings

- 7.3.18 The nearest listed building to the Site lies within the Blenheim Palace WHS, 145m to the southwest (over Oxford Road). It is The Cowyard and Cowyards Cottage, farm buildings from c.1860. As described above the proposed allocation site lies across the A44 from the building complex and is partially screened from it by intervening vegetation. The complex was not designed to have views towards the Site and the Site makes only a partial contribution to the setting of the listed building through its rural agricultural character.
- 7.3.19 The Woodstock Conservation Area includes 166 Listed Buildings, predominantly within 1km of the Site. These are Grade II listed, with the exception of the Woodstock Gate (Grade I), formerly listed as Triumphal Arch, built 1723, Nicholas Hawksmoor and 7 Grade II* Listed Buildings. The Site plays no role in their setting.

Registered Historic Parks and Gardens

7.3.20 The Blenheim Palace Registered Historic Park and Garden (Grade I Listed) lies less than 20m to

the south-west of the Site across Oxford Road, it is part of the Blenheim Palace WHS.

7.3.21 The proposed allocation site's relationship to the setting of the Registered Park and Garden is

contiguous with that of the WHS, please see above.

Scheduled Monuments

7.3.22 Less than 25m to the east of the Site is Blenheim Villa Scheduled Monument, a Roman villa

and associated field system. This below ground monument's setting is related to its

relationships with the local topography, open rural landscape and relationships to other

archaeological remains of similar periods. The primary significance of the monument lies in its

evidential value in what it can tell us, through analysis, about the Romano-British period of UK

history. Its setting makes a limited contribution to its significance.

Heritage Issues and Constraints

7.3.23 Development of the Site would not have an impact of note on the setting of the Woodstock

Conservation Area or any of the listed buildings within the conservation area. It could however

affect the setting of the Blenheim Palace WHS and Registered Historic Park and Garden, the

setting of the listed Cowyard buildings and the setting of the Blenheim Villa Scheduled

Monument. These potential issues are discussed below.

7.3.24 In relation to the Blenheim Villa Scheduled Monument, development of the Site could

significantly change the open rural character of the monument's setting, this would have only a

limited impact on the significance of the asset given the limited contribution the setting of the

asset makes to its significance. This is not considered to be a major issue for the allocation of

the Site.

7.3.25 With the Cowyard listed buildings the issue is predominantly one of potential visibility and

visual encroachment into their rural / parkland setting. The intervening vegetation between the

complex and allocation site should reduce the risk of significant visual intrusion, but it is

recommended that should development be promoted on the Site then significant additional

planting should be included along the frontage with the A44 to minimise potential visual

issues; this would also help reduce visual impacts on the setting of the Registered Historic Park

and Garden / WHS.

October 2017

73

Landscape & Heritage Advice
- West Oxfordshire Local Plan
Chris Blandford Associates

- 7.3.26 In terms of the potential impact on the WHS and hence Registered Historic Park and Garden the development of the Site has the potential to notably alter the wider rural setting of the WHS and to affect the approach along the A44. At 17ha the Site is a substantial allocation and development of the Site in total would represent a significant encroachment into the rural setting of the WHS / Registered Park and Garden, assuming densities in the order of 30 units/ha total development would be c. 510 units. The proposed allocation of 300 homes would still result in a significant new development in the Site. The risk to the setting of the WHS is further exacerbated by potential cumulative / combined impacts associated with the two other allocation sites around Woodstock (see Section 10 below).
- 7.3.27 To address the potential risk it is recommended that the overall scale of the Site is reduced and / or a reduced capacity is allocated for the Site as this would reduce the loss of rural landscape and reduce potential impacts on the WHS and its OUV.
- 7.3.28 It is recommended that the focus for any future development should be in the northern part of the allocation Site i.e. away from the A44 and WHS. This would need to be accompanied by an appropriate landscaping scheme to reduce visual intrusion. This approach would leave a rural buffer alongside this part of the WHS reducing perceptions of encroachment into its rural setting.

8.0 LAND NORTH OF HILL RISE, WOODSTOCK

8.1 Description

8.1.1 The Site is a 10.23ha arable field on the northern edge of Woodstock. It has arable fields to the north, east and south east. The north westernmost edge of the Site lies adjacent to the Blenheim Palace World Heritage Site (WHS), and Grade I Registered Historic Park and Garden.

8.2 Landscape Appraisal

Landscape Character Context

- 8.2.1 A review of the following published Landscape Character Assessment information has been undertaken to understand the Site's landscape character context:
 - National Character Areas: Natural England's National Character Area Profiles³⁹
 - County Landscape Character Areas: Oxfordshire Wildlife and Landscape Study⁴⁰
 - District Landscape Character Areas: 41

National Character Areas

- 8.2.2 The site is also located within NCA 107: Cotswolds. Key characteristics include:
 - Limestone geology has formed the scarp and dip slope of the landscape, which in turn has influenced drainage, soils, vegetation, land use and settlement.
 - Dissected by river valleys.
 - Arable farming dominates the high wold and dip slope while pasture prevails in river valleys.
 - On the deeper soils and river valleys, hedgerows form the main field boundaries.
 - Oak/ash woodlands are characteristic of the river valleys. Regular blocks of coniferous and mixed plantations are scattered across the open high wold and dip slope.
 - The majority of the principal rivers in the east flow south-eastwards forming the headwaters of the Thames.
 - Rich history from Neolithic barrows, iron-age hill forts and Roman roads and villas to deserted medieval villages, grand country houses, cloth mills and Second World War

October 2017

³⁹ National Character Area Profile: 107. Cotswolds. Natural England 2015

⁴⁰ Oxfordshire Wildlife and Landscape Study, 2004

⁴¹ West Oxfordshire Landscape Assessment, 1998

- airfields. The field patterns largely reflect both the medieval open field system, with fossilised areas of ridge and furrow, and later planned enclosures.
- Locally quarried limestone brings a harmony to the built environment of scattered villages
 and drystone walls, giving the area a strong sense of unity for which the Cotswolds are
 renowned.
- Parkland, gardens and historic designed landscapes are features particularly of the dip slope and broad lowland, such as Blenheim Palace.

Oxfordshire Wildlife and Landscape Study (2004)

- 8.2.3 The Site is located within Landscape Type 19: Wooded Estatelands. Key characteristics include:
 - Rolling topography with localised steep slopes.
 - Large blocks of ancient woodland and mixed plantations of variable sizes.
 - Large parklands and mansion houses.
 - A regularly shaped field pattern dominated by arable fields.
 - Small villages with strong vernacular character.
- 8.2.4 Immediately adjacent to the Site's western boundary, the Landscape Type changes to Landscape Type 24: Wooded Pasture Valleys and Slopes. Key characteristics include:
 - Steep sided valleys and slopes.
 - Large, interlocking blocks of ancient and plantation woodland.
 - Small pasture fields with localised unimproved grassland.
 - Tall, thick hedges and densely scattered hedgerow trees.
 - Small, intact villages and hamlets.

West Oxfordshire Landscape Assessment

- 8.2.5 The site is located within the Landscape Character Area 4: Eastern Parks and Valleys and Landscape Character Type Open Limestone Wolds. The key characteristics of the landscape character type include:
 - Large-scale, smoothly rolling farmland occupying the limestone plateau and dip slope
 - Typically large or very large fields, with rectilinear pattern of dry-stone walls (typical of later enclosures and often in poor condition) and weak hedgerows, with frequent gaps and very few trees
 - Productive farmland predominantly under intensive arable cultivation

- Thin, well-drained calcareous soils and sparse natural vegetation cover and somewhat impoverished 'upland' character
- Very open and exposed character
- Distinctive elevated and expansive character in higher areas, with dominant sky and sweeping views across surrounding areas
- High inter-visibility
- 8.2.6 Immediately to the west of the Site boundary, the Landscape Character Type changes to Parkland. The key characteristics of the landscape character type include:
 - Formal, designed landscape and grounds surrounding large country houses
 - Distinctive formal landscape features, including avenues, free standing mature trees in pasture, clumps and blocks of woodland, exotic tree species, formal structures and boundary features
 - Planting and landscape character generally unrelated to surrounding areas
 - Distinctively rural, picturesque and pastoral character
 - Mature woodland and tree cover with typically enclosed character
 - Low inter-visibility

Site Landscape Context

Landform and Land Use

- 8.2.7 As illustrated on **Figure 8.1**, the Site comprises arable fields situated in a gently undulating landscape on the northern edge of Woodstock, with land gradually falling in the direction of the River Glyme in the east, and into a small dry valley to the west. To the south, the River Glyme and a series of lakes associated with Blenheim Park are on lower lying land, with Woodstock, and parts of Blenheim Park on higher ground.
- 8.2.8 Levels within the Site range from 103m in the west to 94m Above Ordnance Datum (AOD) in the east, with the site generally sloping down to the east.
- 8.2.9 The arable landscape has a predominantly open character due to the presence of intermittent low to medium height hedgerows as the most commonly occurring field boundary type, occasional hedgerow trees and tree belts, in combination with scattered small blocks of woodland.

Settlement Pattern and Access

- 8.2.10 The Site lies on the northern edge of Woodstock. The adjacent settlement pattern largely comprises 1 and 2 storey residential buildings.
- 8.2.11 The Site is accessed from the A44 Manor Road in the west, and through the residential area to the south, via Rosamund Drive.
- 8.2.12 There is a public footpath within the Site, between Rosamund Drive and Field Barn to the north. National Cycle Network Route 5 passes through Woodstock, approximately 400m from the Site along Green Lane, which is also a public bridleway. The Wychwood Way and Shakespeare's Way promoted routes run through Blenheim Park, at the nearest point approximately 400m to the southwest. The Oxfordshire Way promoted route also lies 700m north of the Site, following the line of the Roman Road. There are number of other PRoW in the wider countryside and within the adjacent settlement of Woodstock.

Vegetation

8.2.13 The vegetation structure locally comprises hedgerows of varying height and quality with intermittent hedgerow trees. The landscape is not heavily wooded, but has some blocks and belts of woodland, particularly in the valley to the east of the Site. Woodland type is varied, predominantly broadleaved, with some areas of young trees and occasional blocks of conifer within more extensive woodlands, particularly to the west in Blenheim Park.

Local Character

- 8.2.14 The Site and its immediate context is broadly consistent with the features identified within the published landscape character assessments at national, county and district level, namely the large scale rolling farmland, predominantly arable, with some dry-stone walls and weak hedgerows, with frequent gaps and few hedgerow trees. The character feels fairly open and exposed. The immediate context of the Site to the west demonstrates features typical of parkland, including formal landscape features such as avenues and free standing mature trees.
- 8.2.15 The Site is fairly homogenous as it is a single field parcel, without any dramatic changes in topography. It has a more open and exposed feel to the north away from the settlement edge and where the field boundary is thinner.

Visual Baseline

- 8.2.16 Locally, views into the Site are possible from the footpath which runs through the centre of the Site. The existing hedgerows provide screening along the A44 in the west, allowing only occasional glimpsed views; although the predominantly deciduous nature of the hedge makes it likely that opportunity for views will increase during the winter months. Properties backing onto the Site, including those on the eastern side of Hill Rise and northern side of Vanbrugh Close are likely to have views into the Site. Views will also be possible from the recreation ground just within the southern boundary of the Site.
- 8.2.17 Glimpsed views may be possible from higher ground within Blenheim Palace WHS to the west, but intervening vegetation and the existing properties on Hill Rise are likely to provide effective screening. From the north, views will be possible from further north on the public footpath that runs through the Site, and also from the Oxfordshire Way/Wychwood Way promoted route.
- 8.2.18 A selection of representative viewpoints is appended to this Appraisal, to record the existing baseline characteristics of the Site, and potential visibility of the Site. The locations of the viewpoints are identified within **Figure 8.2** and illustrative photographs can be found in Appendix 1.
- 8.2.19 Photographs HRW1-4 are located within and along the boundaries of the Site from PRoWs and lanes within / around the Site, to demonstrate the landscape characteristics and extent of views within / around the Site.
- 8.2.20 Photographs HRW1-4 demonstrate the potential visibility towards the Site:-
 - HRW1 is taken from the A44 looking south east towards the site and demonstrating visibility above roadside hedgerows.
 - HRW2 is taken from the PROW that crosses the site looking south towards the historic core
 of Woodstock and Blenheim Palace with existing modern development in the foreground
 (high visibility of the arable farmland of the site)
 - HRW3 is taken from the PROW that crosses the site looking north (high visibility of the arable farmland of the site).
 - HRW4 is a middle distance view taken from the PROW near Field Barn looking south towards the site, demonstrating visual screening by a tree belt but potentially greater visibility in winter.

8.2.21 The visual appraisal demonstrates that views into the Site are in part influenced by the existing vegetation structure but it is likely there would be much less of a filtering / screening effect in winter.

Summary

- 8.2.22 The key landscape and visual characteristics of the Site and its wider context can be summarised as follows:
 - Large arable fields, bounded by tall hedgerows and existing housing development and a school playing field on two sides.
 - A gently undulating to flat landform.
 - A very important historic parkland context to the west provided by the World Heritage Site
 of Blenheim Palace, although the site is physically separated from the WHS by a main road
 and the housing along Hill Rise.
 - A rural landscape context to the east and north with modern development of the town of Woodstock to the south and west.
 - Views towards Blenheim Palace's very distinctive parkland landscape of parkland trees and
 tree belts are possible looking outwards from the western, southern and central parts of the
 site above the hedgerows, as well as there being a distinctive view of the landmark
 Woodstock parish church tower in the south of the site.
 - The character and quality of the site is influenced somewhat negatively by the existing development on the boundaries and the very busy A44.

Landscape Sensitivities / Constraints and Opportunities

- 8.2.23 Landscape sensitivities/constraints and opportunities for potential development of the site, taking into account planning policy context, published landscape character guidance and observations during the site visits are set out below and are illustrated within **Figure 8.3**:
 - **PROW network:** One PROW crosses the central part connecting northwards to Stratford Lane bridleway with the potential to enhance footpath linkages on the site in association with new development.
 - **Hedgerow/Woodland structure**: This is in mostly moderate/good condition but with the potential to substantially reinforce/enhance/manage those on site.
 - Other Green Infrastructure: There is the potential to create substantial areas of connected green space, with creation of wildflower meadow/ provision of SuDS wetland/ponds habitat.

- **Tranquillity:** The site/surrounds to the north show a few rural qualities. However overall it is not considered to be tranquil considering the proximity of an existing busy road and existing urban development.
- **Settlement pattern**: Nearby urban development is of low-medium density with some dispersed settlement in the wider countryside. There is the opportunity to vary the settlement form/pattern across the site, with a transition from medium to low density moving northwards and westwards through the site.
- Landscape sensitivity to development: Taking account of relevant factors above the site is considered to have a medium landscape sensitivity.
- Potential visibility into the Site: This is considered to be overall medium-high.

Conclusion

- 8.2.24 Overall the landscape associated with the Land North of Hill Rise Site is considered to be of medium landscape sensitivity and medium-high visual sensitivity. The setting of the Blenheim Palace WHS is discussed separately below.
- 8.2.25 Taking the above into account it is concluded that a development of approximately 120 homes could be successfully accommodated on the site, ensuring that development is generally of low density.
- 8.2.26 Appropriate mitigation should be developed in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal. Initial recommendations include:
 - Strengthen all existing hedgerow boundaries with a minimum of c.15m width structure planting except for that along the A44 which should be at least c.30m wide allowing for woodland structure or large parkland tree planting. All to be provided as advance planting.
 - Vehicular access from the A44 ensuring there is sufficient space to plant large parkland trees around the junction without this being restricted/prevented by highway visibility considerations.
 - Ensure a highway signage design is provided as an integral part of a planning application for the access, rather than by condition, to encourage a very sensitive approach to be taken.
 - Retain and manage existing site boundary hedgerows/hedgerow trees outside of private garden plots secured by S106 legal agreement, separated from estate access roads by broad 5m width verges.
 - Incorporate substantial areas of semi-natural green space and well- designed SuDS.

- Retain selected views eastwards to the wider countryside, southwards to Woodstock Parish Church tower and westwards to Blenheim Park avoiding development in identified view cones.
- Restrict residential development to mostly 2 storeys (maximum c.8m roof ridge height), or 2.5 storeys (maximum c.9m roof ridge height), taking the opportunity to include some 1.5 storey development towards the eastern boundary of the site.
- Design of development to be landscape dominated in accordance with the design principles/considerations set out in the 2017 Design Guide, Section II, Development and Context; and with reference to the New Rural Form illustrated in West Oxfordshire Design Guide (2006) towards the eastern and northern boundaries and to the new Urban form of development towards the south of the site.
- Ensure predominantly local limestone building materials, a planting palette appropriate to local context, and that any lighting is of a cut off lantern type.

8.3 **Heritage Appraisal**

Site Context

Historical Development of the Landscape

The Site is identified in the Oxfordshire HLC⁴² as being 'Prairie / Amalgamated Enclosure'. To 8.3.1 the south are the outer edges of Woodstock, being a housing estate north of Old Woodstock created in the 20th Century, identified as 'Urban - Town'. To the west is the 'Ornamental Parkland / Designed Landscape' of Blenheim Park. To the east is an area of land identified as 'Piecemeal Enclosure', a small area of fields subdivided in the 19th Century.

Blenheim World Heritage Site and Registered Park and Garden

- 8.3.2 Background information on the Blenheim World Heritage Site and Registered Park and Garden is provided in Section 7.3 of this report and is not repeated here for brevity.
- 8.3.3 The proposed allocation site lies just east of the WHS and is mainly behind (when viewed from the WHS) a band of relatively modern development that flanks the main road. The boundary wall around the WHS, the shelter belt planting and intervening built form all mean that the proposed allocation site is visually screened from the WHS. Additionally, the Site does not lie on any identified views to and from the WHS / Registered Park and Garden.

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

⁴² Oxfordshire Historic Landscape Characterisation Project, Oxfordshire County Council, July 2017

Woodstock Conservation Areas

8.3.4 Background information on the Woodstock Conservation Area can be found in Section 7.3.

8.3.5 The Site lies outside of the Woodstock Conservation Area and is visually separated from the Old Woodstock portion of the conservation area band of relatively modern development. The New Woodstock conservation area lies across the river valley and is largely visual separated from it by modern development, although the eastern portion of the Site where it moves onto the river valley slopes has the potential to seen from locations within the conservation area. The Site does feature in views from the north towards the conservation area. Overall, it is not a significant component of the Woodstock Conservation Area's setting, but it does provide some rural context for the area and the slopes of the river valley are sensitive in terms of defining the setting of the town.

Listed Buildings

8.3.6 Information on listed buildings can be found in Section 7.3.

8.3.7 The nearest listed building to the Site lies within the Old Woodstock part of the Conservation Area, 70m to the west, this being 118-124 Manor Road, an early 18th Century house, now four dwellings. The asset's setting primarily relates to the road frontage and local streetscape and it is visually separated from the allocation site by a band of modern development.

Scheduled Monuments

8.3.8 900m to the north-east of the Site is the Rectangular Earthwork, Hensington Scheduled Monument. A Roman villa is also recorded as a Scheduled Monument c.1.2km to the northeast of the Site near Sansom's Farm. There are also several Scheduled Monuments within Blenheim Park including a Bowl Barrow 350m south-west of Furze Platt Farm, a section of the north Oxfordshire Grim's Ditch and a section of Akeman Street Roman road immediately south-east of North Lodge – these being c.1-1.2km to the north-west of the Site. The Site forms a distant element of the rural setting of the scheduled monuments to the northeast but is not a significant element of their setting.

⁴³ Historic England List Entry: https://historicengland.org.uk/listing/the-list/list-entry/1006357

October 2017

Landscape & Heritage Advice
- West Oxfordshire Local Plan
Chris Blandford Associates

⁴⁴ Historic England List Entry: https://historicengland.org.uk/listing/the-list/list-entry/1006346

Heritage Issues and Constraints

- 8.3.9 Development of the Site would not have a significant impact on the setting of the listed building at 118-124 Manor Road as it would be visually separated from the building and the building's setting is focussed on the local streetscape away from the Site.
- 8.3.10 In relation to the scheduled monuments the development of the Site could affect their wider rural setting but only to a limited degree.
- 8.3.11 The key issue in relation to the Site relates to its potential impact on the rural character and nature of the setting of the WHS and Registered Park and Garden. Although the Site is screened from the WHS and Registered Park and Garden the development of the Site still has the potential to alter the wider rural setting of the WHS.
- 8.3.12 In this context the relationship of the allocation site to the River Glyme is also of note. The eastern boundary of the Site extends down slope into the upper sides of the River Glyme valley. The river is an important element of the WHS's setting in both functional and character terms. Maintaining a degree of separation between the proposed allocation site and the river valley is therefore advantageous in this regard.
- 8.3.13 At c. 10ha the Site is a large allocation and development of the Site in total would represent a notable encroachment into the rural setting of the WHS / Registered Park and Garden, assuming densities in the order of 30 units/ha total development would be c. 300 units. This risk is further exacerbated by potential cumulative / combined impacts associated with the two other allocation sites around Woodstock (see Section 10 below).
- 8.3.14 The visual separation of the Site from the WHS reduces the risks associated with future development in terms of impact on the WHS and Registered Park and Garden. There are however a number of measures, in addition to landscape design mitigation measures, that could be taken to reduce risks further and also help address potential cumulative / combined impacts, these include:
 - Ensuring development heights remain at or below 2 storeys to reduce visual presence and ensure that development does not emerge over the top of existing development to the west.
 - Ensuring that built development on the site is restricted in its geographical extent and scale to lessen the overall change to the rural character of the setting of the WHS. This could include:

October 2017
11127101-LVandHA-Fv2-2017-10-18

- keeping development back from the eastern boundaries of the allocation site and hence away from the upper sides of the river valley, which would also address other identified issues; and
- ensuring that the northern part of the site where it joins the main road remains undeveloped to reduce perception of urbanisation.

9.0 LAND NORTH OF BANBURY ROAD, WOODSTOCK

9.1 Description

9.1.1 The Site is a 16.9ha group of 3 fields on the northern edge of Woodstock. It has residential development immediately to the south, and the Banbury Road forms the eastern and southeastern edge of the Site. To the west, it is bounded by Green, Lane, a narrow road which leads to the sewage works, and to the north is open arable farmland. The site has been divided into 3 parcels – A, B and C as illustrated in Figure 9.1.

9.2 Landscape Appraisal

Landscape Character Context

- 9.2.1 A review of the following published Landscape Character Assessment information has been undertaken to understand the Site's landscape character context:
 - National Character Areas: Natural England's National Character Area Profiles⁴⁵
 - County Landscape Character Areas: Oxfordshire Wildlife and Landscape Study⁴⁶
 - District Landscape Character Areas: ⁴⁷

National Character Areas

- 9.2.2 The Site is located within NCA 107: Cotswolds. Key characteristics include:
 - Limestone geology has formed the scarp and dip slope of the landscape, which in turn has influenced drainage, soils, vegetation, land use and settlement.
 - Dissected by river valleys.
 - Arable farming dominates the high wold and dip slope while pasture prevails in river valleys.
 - On the deeper soils and river valleys, hedgerows form the main field boundaries.
 - Oak/ash woodlands are characteristic of the river valleys. Regular blocks of coniferous and mixed plantations are scattered across the open high wold and dip slope.

October 2017

⁴⁵ National Character Area Profile: 107. Cotswolds. Natural England 2015

⁴⁶ Oxfordshire Wildlife and Landscape Study, 2004

⁴⁷ West Oxfordshire Landscape Assessment, 1998

- The majority of the principal rivers in the east flow south-eastwards forming the headwaters of the Thames.
- Rich history from Neolithic barrows, iron-age hill forts and Roman roads and villas to
 deserted medieval villages, grand country houses, cloth mills and Second World War
 airfields. The field patterns largely reflect both the medieval open field system, with
 fossilised areas of ridge and furrow, and later planned enclosures.
- Locally quarried limestone brings a harmony to the built environment of scattered villages and drystone walls, giving the area a strong sense of unity for which the Cotswolds are renowned.
- Parkland, gardens and historic designed landscapes are features particularly of the dip slope and broad lowland, such as Blenheim Palace.

Oxfordshire Wildlife and Landscape Study (2004)

- 9.2.3 The Site is located within Landscape Type Landscape Type 4: Estate Farmlands. Key characteristics include:
 - Medium to large, regularly shaped, hedged fields.
 - Small, geometric plantations and belts of trees.
 - Large country houses set in ornamental parklands.
 - Small estate villages and dispersed farmsteads.
- 9.2.4 Immediately adjacent to the Site's western boundary, the Landscape Type changes to Landscape Type 24: Wooded Pasture Valleys and Slopes. Key characteristics include:
 - Steep sided valleys and slopes.
 - Large, interlocking blocks of ancient and plantation woodland.
 - Small pasture fields with localised unimproved grassland.
 - Tall, thick hedges and densely scattered hedgerow trees.
 - Small, intact villages and hamlets.

West Oxfordshire Landscape Assessment

- 9.2.5 The western part of the Site is located within the Landscape Character Area 4: Eastern Parks and Valleys and Landscape Character Type Open Limestone Wolds. The key characteristics of the landscape character type include:
 - Large-scale, smoothly rolling farmland occupying the limestone plateau and dip slope

- Typically large or very large fields, with rectilinear pattern of dry-stone walls (typical of later enclosures and often in poor condition) and weak hedgerows, with frequent gaps and very few trees
- Productive farmland predominantly under intensive arable cultivation
- Thin, well-drained calcareous soils and sparse natural vegetation cover and somewhat impoverished 'upland' character
- Very open and exposed character
- Distinctive elevated and expansive character in higher areas, with dominant sky and sweeping views across surrounding areas
- High inter-visibility
- 9.2.6 The eastern part of the Site is located within Landscape Character Area 4: Eastern Parks and Valleys and the Landscape Character Type Semi-Enclosed Limestone Wolds (large-scale). The key characteristics of the landscape character type include:
 - Large-scale, smoothly rolling farmland occupying the limestone plateau and dip slope;
 - Land use dominated by intensive arable cultivation with only occasional pasture;
 - Generally large-scale fields with rectilinear boundaries formed by drystone walls and low hawthorn hedges with occasional trees, typical of later enclosures;
 - Some visual containment provided by large blocks and belts of woodland creating a semienclosed character;
 - Thin, well-drained calcareous soils and sparse natural vegetation cover and a somewhat impoverished 'upland' character;
 - Ash, hazel, field maple etc. conspicuous in hedgerows;
 - Distinctive elevated and expansive character in higher areas, with dominant sky;
 - Moderate inter-visibility.

Site Landscape Context

Landform and Land Use

9.2.7 As illustrated on **Figure 9.1**, the Site comprises 3 fields, one of which is pasture/scrub and two of which are arable, situated in a gently undulating landscape on the northern edge of Woodstock, with land gradually falling towards the River Cherwell in the east, Woodstock and Blenheim Palace on slightly higher land to the southwest, and the River Glyme and a series of associated lakes beyond that to the west and south. Levels within the Site range from 97m in the northeast to 80m Above Ordnance Datum (AOD) in the west, with the Site generally sloping down to the west.

October 2017

9.2.8 This arable landscape has a predominantly open character due to the presence of intermittent low to medium height hedgerows as the most commonly occurring field boundary type, occasional hedgerow trees and tree belts, in combination with scattered small blocks of woodland.

Settlement Pattern and Access

- 9.2.9 The Site lies on the northern edge of Woodstock. The adjacent settlement pattern largely comprises 1 and 2 storey residential buildings (some in use as office space), with a number of larger commercial/business buildings to the west of the Site on Green Lane. To the north west of the Site, a cemetery lies adjacent to the Site boundary. Approximately 250m to the north of the Site is a sewage works. The edge of the Woodstock Conservation Area lies approximately 180m to the southwest of the Site.
- 9.2.10 The Site is accessed from Banbury Road in the east and the smaller, Green Lane in the west.
- 9.2.11 There is a public footpath within the Site, running in a north easterly direction through the middle of the westernmost field. National Cycle Network Route 5 runs through Woodstock, and passes along the Site's western boundary on Green Lane. To the south and southwest of the Site, Shakespeare's Way, a promoted route, passes through Blenheim Park and along the A44, about 500m away at its closest point. The Wychwood Way also passes through Blenheim Park to the west. A public footpath also heads east from the south-eastern corner of the Site, joining a bridleway 200m away. There are number of other PRoW in the wider countryside and within the adjacent settlement of Woodstock.

Vegetation

9.2.12 The vegetation structure locally comprises hedgerows of varying height and quality with intermittent hedgerow trees. The landscape is not heavily wooded, but has some blocks and belts of woodland, particularly in the valley to the west of the Site. Woodland type is varied, predominantly broadleaved, with some areas of young trees and occasional blocks of conifer within more extensive woodlands, particularly to the west in Blenheim Park.

Local Character

9.2.13 The Site and its immediate context is broadly consistent with the features identified within the published landscape character assessments at national, county and district level, namely the

large scale rolling farmland, predominantly arable, dry-stone walls and hedgerows, with some hedgerow trees. The character feels fairly open and exposed.

9.2.14 The Site varies across its area, with the southernmost field of scrub/pasture having a closer relationship to the settlement and feeling less exposed, and a more open and exposed feel to the north away from the settlement edge and where the field boundaries are thinner.

Visual Baseline

- 9.2.15 Locally, views into the Site are possible from Banbury Road, from the public footpath crossing the Site, and from Green Lane and its associated public bridleway in the west. Views will also be possible from properties backing onto the Site, including those on the north side of Banbury Road, Kerwood Close and the eastern side of Green Lane.
- 9.2.16 From the north, the Site is visible from the public footpath which runs between the Site and Banbury Road, as the ground level rises slightly to the north. From further afield, views are also possible from locations further north on Banbury Road, and from the public footpath near Field Barn (to the north of Old Woodstock), though distance and intervening settlement and vegetation may limit opportunities for views.
- 9.2.17 From the east, opportunities for views are more limited due to the intervening belts and small blocks of woodland, and hedgerow trees.
- 9.2.18 A selection of representative viewpoints is appended to this Appraisal, to record the existing baseline characteristics of the Site, and potential visibility of the Site. The locations of the viewpoints are identified within **Figure 9.2** and illustrative photographs can be found in Appendix 1.
- 9.2.19 Photographs BRW1-5 are located within and along the boundaries of the Site from PRoWs and lanes within / around the Site, to demonstrate the landscape characteristics and extent of views within/around the Site.
- 9.2.20 Photographs BRW1-5 demonstrate the potential visibility towards the Site:
 - BRW1 is taken from the PROW looking south west towards the Site demonstrating its high visibility with the historic core of Woodstock seen in the distance.
 - BRW2 is taken from Banbury Road looking west, a close view of the Site.

- BRW3 and 4 are taken from the PROW within the Site demonstrating a close view looking south-south-west towards the historic core of Woodstock and north-east into open countryside.
- BRW5 is taken from within the site looking west towards the Column of Victory in the WHS
 of Blenheim Park, demonstrating how the foreground of the view has been marred by
 incongruous industrial development.
- 9.2.21 The visual appraisal demonstrates that views into the Site are typically fairly limited / possible due to a combination of topography, the built environment, and vegetation structure.

Summary

- 9.2.22 The key landscape and visual characteristics of the Site and its wider context can be summarised as follows:
 - Mix of small pasture fields and large arable fields, bounded by hedgerows and existing housing development.
 - A gently undulating landform rising northwards away from the existing settlement edge.
 - A rural landscape context to the north with historic and modern development of the town of Woodstock to the south and west.
 - Some views westwards towards Blenheim Palace's parkland landscape and the landmark Column of Victory but these have been intruded on/comprised by some incongruous industrial/infrastructure development.
 - There is an important view from the public footpath looking southwest towards the historic core of Woodstock, the parish church tower, also with Blenheim Palace and parkland trees visible.
 - The south west corner of the Site contributes positively to the landscape setting of the historic core of the town.

Landscape Sensitivities / Constraints and Opportunities

- 9.2.23 Landscape sensitivities/constraints and opportunities for potential development of the site, taking into account planning policy context, published landscape character guidance and observations during the site visits are set out below and are illustrated within **Figure 9.3**:
 - **PROW network-** One PROW crosses the middle of the western part of the site connecting to a bridleway in the south west corner of the site.

- Hedgerows: These are mostly in moderate condition but with the potential to substantially
 reinforce/enhance/manage those on site. There is also significant potential to provide new
 boundary hedgerows together with woodland structure planting to create a future defensible
 boundary in the currently very open landscape on the section of the northern boundary that
 is aligned with existing power lines.
- Other Green Infrastructure: -There is the potential to create connected green space, with creation of wildflower meadow/ provision of SuDS wetland/ponds habitat.
- **Tranquillity** The site/surrounds to the north show a few rural qualities. However overall it is not considered to be tranquil, considering the proximity offsite of an existing intrusive sewage works, an incongruous industrial facility, mobile phone masts, as well as power lines crossing the site.
- **Settlement pattern**: Nearby urban development is of low-medium density, with some dispersed settlement further to the northwest in the wider countryside. There is the opportunity to vary the settlement form/pattern across the site, with a transition from medium to low density moving northwards through the site.
- Landscape sensitivity to development: Taking account of relevant factors above the site is considered to have a medium landscape sensitivity except for the southwest corner which is considered to be medium-high (i.e. Parcel A).
- **Potential visibility into the Site**: This is considered to be overall high taking account of the openness of the landscape.

Conclusion

- 9.2.24 Overall, the landscape associated with the north of Banbury Road site is considered to be of medium landscape sensitivity, except in the south west corner where it is medium-high. Visual sensitivity is high overall. The valuable contribution of the southwest part of the site (in Parcel A) to the landscape setting of the historic core of the town means that very careful consideration needs to be given to whether it is appropriate to develop this area and the extent/siting of any built form as well the character, form, density and design of new development.
- 9.2.25 In addition, from a landscape perspective, it is considered that Parcels C and B are less sensitive, with, subject to appropriate mitigation, a greater capacity to accommodate residential development. This reflects the fact that new development would be contained within existing field boundaries, as well as perceived largely against the background of more recent/modern development. However, Parcel A is more sensitive with an overall lesser capacity to accommodate development, reflecting the more important role this parcel provides in the landscape setting of the town. Furthermore, this parcel has the disadvantage that it would

require a completely new landscape buffer, given that arguably power lines do not provide an existing defensible boundary.

- 9.2.26 Taking the above into account it is concluded that a development of approximately 220 homes could be successfully accommodated on the Site, ensuring that is overall of low density.
- 9.2.27 Appropriate mitigation should be developed in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal. Detailed recommendations are:-
 - Strengthen all existing hedgerow boundaries with a minimum of c.15m width structure planting except for that along the north western boundary which should be a minimum of c.30m width woodland planting. All to be provided as advance planting.
 - Vehicular access from Banbury Road softened by generous structure planting.
 - Ensure a highway signage design is provided as an integral part of a planning application for the access, rather than by condition, to encourage a very sensitive approach to be taken.
 - Retain and manage existing site boundary hedgerows/hedgerow trees outside of private garden plots secured by S106 legal agreement or developer covenants.
 - Incorporate substantial areas of semi-natural green space and well- designed SuDS.
 - Retain a selected, framed view looking towards Woodstock Parish Church tower and adjoining historic buildings avoiding development in the identified view cone (see Figure 9.3).
 - Restrict residential development to mostly 2 storeys (maximum c.8m roof ridge height), or
 2.5 storeys (maximum c.9m roof ridge height), taking the opportunity to include some 1.5 storey development along the northern boundary of the site.
 - Design of development to be landscape dominated in accordance with the design principles/considerations set out in the 2017 Design Guide, Section II, Development and Context; but with reference to the new *Urban form of development* towards the south of the site and the new *Rural form of development* towards the northern boundaries (as illustrated in West Oxfordshire Design Guide 2006).
 - Ensure predominantly local limestone building materials, a planting palette appropriate to local context, and that any lighting is of a cut off lantern type.

9.3 **Heritage Appraisal**

Site Context

Historical Development of the Landscape

The Site is identified in the Oxfordshire HLC48 as being 'Prairie / Amalgamated Enclosure' and 9.3.1 the area immediately to the east of Banbury Road (and east of the Site) is similar. To the south is the hamlet of Hensington, now part of Woodstock with the hamlet having become indistinct from the larger town due to the expansion of the latter eastwards in the 20th century. To the west is a 'Commercial Business Park', 'Woodland - Plantation' (20th century broadleaf) and 'Civic Amenities – Sewerage Treatment Works' to the north-west.

Blenheim Palace World Heritage Site and Registered Park and Garden

- 9.3.2 Background information on the Blenheim Palace World Heritage Site (WHS) and Registered Park and Garden is provided in Section 7.3 of this report and is not repeated here for brevity.
- 9.3.3 The Site lies between 0.63km and 1.33km from the boundary of the WHS and Registered Park and Garden. As such it is not immediately connected with the WHS. However, the Site does have a relationship with the setting of the WHS.
- Firstly, it contributes to the overall rural landscape setting of the WHS, an aspect of its setting 9.3.4 that has been identified in the management plan as contributing to its OUV. The distance from the WHS and the visual separation due to intervening built form, does however reduce that contribution when compared to the other two allocation sites around Woodstock (see Sections 7.3 and 8.3).
- 9.3.5 Secondly, the Site lies in a view cone identified in the setting study for the WHS and shown on the Figure 5 from the Management Plan (see Appendix 2). This cone is described on the figure as an "Important view from Oxford Street, Woodstock towards the Column of Victory in the park, and from the east side of the Grand Avenue near the Column, back towards that part of Woodstock immediately beyond the park boundary. The wider extent of the shaded cone represents the area that contributes to the general setting, so any tall structures here could significantly impact on the setting of the World Heritage Site as evidenced by the existing

⁴⁸ Oxfordshire Historic Landscape Characterisation Project, Oxfordshire County Council, July 2017 October 2017

overhead cables." The Site therefore has degree of inherent sensitivity in relation to the setting of the WHS, in particular Parcel A.

Conservation Areas

9.3.6 Information on the Woodstock Conservation Area can be found in Section 7.3.

9.3.7 Parcels A and B lies approximately 200m from the conservation area, Parcel C lies further away. The Site is physically separated from the conservation area by extensive modern

development.

9.3.8 There are views from the elevated parts of the Site, mainly in Parcel A, down over the conservation area with the Blenheim Palace WHS landscape beyond. This includes glimpses of the church tower. Parcel A occupies a gentle hill slope overlooking the valley below and hence has a greater degree of visibility over the conservation area. The hillslope on which parcel A sits also forms back of the rural backdrop for the conservation area. The views towards the conservation area and the rural backdrop form part of its setting. They also contribute to the setting of the churches in the town as these are notable visual elements rising above the local tree cover and built form in the valley floor. Parcels B and C are less visually connected, with Parcel C being the most separated.

Listed Buildings

9.3.9 The nearest Listed Buildings to the Site lie on the Banbury Road. There is a group of grade II farm buildings including farmhouse and associated barns and stables at number 7 Banbury Road and a farmhouse with attached barn range at number 21-23 Banbury Road further east. All of the buildings have been converted for residential or commercial use. The street has also been subject to a degree of modern development in the late 20th / early 21st centuries. It still

retains its historic linear character.

The Site forms a key part of the rural setting of the listed buildings. Parcel B was seemingly 9.3.10 directly connected with the listed farm complex at number 7, forming its immediate fields and orchards. It continues to provide a clear contribution to the setting of these assets in terms of providing an aesthetically appropriate setting for them, retaining a functional legibility and a historical linkage to past uses. Parcel C formed part of the wider fields associated with

numbers 21-23, but was less intimately linked to them.

9.3.11 Information on listed buildings in the Woodstock Conservation Area can be found in Section 7.3. The Site is separated from the conservation area and its listed buildings by a swathe of modern development and consequently does not make a significant contribution to the setting of individual buildings. However, as discussed above in relation to the conservation area the site, and Parcel A in particular, makes a contribution to the setting of the church and forms part of the rural backdrop for the town.

Scheduled Monuments

9.3.12 630m to the north / north-east of the Site is the Rectangular Earthwork, Hensington Scheduled Monument. 49 The allocation site plays a limited role in the wider rural setting of the monument.

Heritage issues and constraints

- 9.3.13 The Site raises a number of issues relating to the Woodstock Conservation Area, Blenheim Palace WHS and Registered Park and Garden, and listed buildings along Banbury Road. These issues are discussed below in relation to the potential development of the three Parcels A, B and C.
- 9.3.14 All three parcels lie in the broad view cone identified in the WHS Management Plan. Standard height residential development on Parcels B and C is unlikely to affect the view cone in either direction. However, development on Parcel A has the potential to affect the general backdrop of views from the WHS, views to the WHS as well as affecting the backdrop to the conservation area. In this context Parcel A is considered to be a sensitive location in terms of development in the setting of the WHS, Park and Garden and conservation area. Potential access solutions may also exacerbate issues with Parcel A.
- 9.3.15 Parcel B forms a key component of the setting of a group of listed farm buildings on Banbury Road. It encompasses the former orchards and the complex's immediately associated paddocks / fields. Although the agricultural buildings have all been converted for new uses, the functional and aesthetic relationships remain. The development of Parcel B for residential uses could therefore significantly degrade the setting of the Grade II listed buildings, an issue that requires very careful consideration e.g. through the use of an appropriate landscape buffer (see paragraph 9.3.18 below) Any harm would need to be balanced against potential public benefits of housing were development to proceed.

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

 ⁴⁹ Historic England List Entry: https://historicengland.org.uk/listing/the-list/list-entry/1006357
 October 2017
 96

- 9.3.16 Development of Parcel C would not have a significant impact in relation to the conservation area or WHS. It would affect the setting of the listed complex of farm buildings at 21-23 Banbury Road but to a lesser degree than the development of Parcel B would affect the listed buildings at 7 Banbury Road. The impact would still need to be balanced against the public benefits of new housing.
- 9.3.17 Parcel C is the least sensitive of the three Parcels in historic environment terms. At c.6ha it could accommodate c. 180 houses at 30 units / hectare. Given that this is close to the initial indicated target of 250 units for this allocation site, it is recommended that development is focussed on Parcel C. Any development in Parcel C would still need to respond to the setting of the listed building at 21-23 Banbury Road.
- 9.3.18 Should development come forward for Parcel B, significant attention would need to be paid to the setting of 7 Banbury Road. A substantial landscape buffer is recommended between the buildings and any future development as indicated on Figure 9.3 and Appendix 4. One possible option would be to confine development to the northern part of the development site utilising the historic field pattern to create a landscape division between the listed buildings and the development (see Appendix 4). Historically the area left undeveloped operated as orchards and some form of communal green space may be a viable option for this area. This approach would deliver approximately 2ha of development land. In addition, to the landscape buffer, care would have to be taken with implementing a landscape design to integrate the development into the setting of the listed buildings. It would also be important to ensure that access does not come from the southeast as this would further affect the setting of the buildings.
- 9.3.19 Given the sensitivities associated with Parcel A and the potential development opportunities in Parcel B and C, it is not recommended that Parcel A is considered for built development. Should built development be proposed this would need to be pulled back from the hillslopes leading towards Woodstock and focussed on the flatter ground closer to Parcels B and C.

10.0 POTENTIAL CUMULATIVE / IN-COMBINATION ISSUES

10.1 Introduction

10.1.1 There are two potential designations where cumulative / in combination issues may occur: the

Cotswolds AONB and Blenheim Palace WHS. These are briefly discussed below:

10.2 Cotswolds AONB

10.2.1 The four allocation sites in the AONB are all small in scale and closely related to existing

development. They are situated in different settlements spread across the AONB and as such

would not have a combined impact on any one part of the AONB of an impact of any scale

across the AONB as a whole. Combined / cumulative impacts are therefore not considered to

be an issue in relation to the AONB.

10.3 Blenheim Palace WHS and Registered Park and Garden

10.3.1 The three Woodstock allocation sites could all affect the setting of the Blenheim Palace WHS

and Registered Park and Garden to differing degrees (see Sections 7.3, 8.3 and 9.3). Together

they pose a more significant issue in terms of their potential in-combination impact on the

wider rural setting of the WHS (see Section 7.3 for a discussion as to how the setting of the

WHS contributes to its OUV).

10.3.2 The development of the entire area of all three sites would constitute a significant change to the

rural landscape setting of the WHS. The partial built development of the Sites, as advocated in

this document, would still result in a change in the rural setting but to a less significant degree.

It is unclear however where the tipping point would occur i.e. at what point combinations of

development would begin to significantly erode the rural character of the WHS's setting and

hence adversely affect its OUV.

10.3.3 The current WHS Management Plan and Setting Study provides some background information

but was not designed to assess the capacity of the setting of the WHS to accommodate change,

rather they highlight issues that needed to be considered.

10.3.4 In terms of the allocations sites that pose the greatest in-combination risks, it is our view that

the Land East of Woodstock and Parcel A of the Land North of Banbury Road (without

alteration or mitigation) are the least best performing allocation sites in relation to the Blenheim

Palace WHS. It should be noted however that the "Land East of Woodstock" site would

October 2017

98

Landscape & Heritage Advice - West Oxfordshire Local Plan

perform better if the area to the south and closest to the WHS was not subject to built development (as per recommendation).

10.3.5 The Land north of Hill Rise is the next best performing, with Parcels B and C of the Land north of Banbury Road the best performing in relation to the WHS.

11.0 CONCLUSIONS

11.1 Site Specific Conclusions and Recommendations

11.1.1 This section draws together the high level findings of the landscape appraisal and heritage appraisals for each allocation site and highlights conclusions and recommendations regarding their potential development.

Land North of Jefferson's Piece, Charlbury

11.1.2 Both the landscape and heritage appraisal identified that the Site is potentially suitable for development of c.35 - 40 residential units with some local constraints. While there is a degree of sensitivity with some aspects of the Site's landscape and visual context and the setting of non-designated historic buildings to the north, Section 3 includes a number of recommendations to address these sensitivities.

Land East of Burford

- 11.1.3 The proposed site occupies a prominent location to the east of Burford. The landscape and heritage appraisals identified a number of sensitivities particularly relating to its visual prominence in views across the AONB and towards Burford, with its conservation area and prominent listed church. While these sensitivities should not entirely rule our development it is recommended that the quantum of proposed development is reduced from c. 85 units to c. 70 units and that a number of other measures are implemented (see Section 4), these include:
 - Implementing mitigation in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal;
 - Ensuring development does not reinforce or further exaggerate the harsh skyline to the south of the Site caused by existing modern development;
 - Ensuring that access to the Site does not extend the perception of urbanisation to the east of the Site;
 - Restricting building heights to 1.5 / 2 storeys;
 - Providing landscape buffers on the northern boundary and eastern boundary, with consideration of a buffer on the southern boundary;
 - Ensure a generous view of Burford Church Spire from within the allocation site and ensure that the backdrop of hills to the north is maintained;

Landscape & Heritage Advice - West Oxfordshire Local Plan Chris Blandford Associates

- Incorporate a large, cohesive area of semi-natural green space, in the visually prominent central parts of the site; and
- Include provision for large size species trees to be planted to ensure the built development can be perceived, in the longer term, as having a strong, well treed, green backdrop.

Land South of Milton Road, Shipton-Under-Wychwood

11.1.4 The proposed Site was considered to be largely suitable for development up to c. 40-45 homes, with some sensitivities relating to the landscape, conservation area and Registered Park and Garden. Key issues relate to the separation between Shipton-Under-Wychwood and Milton-Under-Wychwood along the stream valley and potential impacts on the setting of the Shipton Court Registered Park and Garden. In addition to the landscape design mitigation measures set out in Section 5 it is also recommended that built development is avoided in the western part of the site and restricted at the southern boundary.

Land North of Woodstock Road, Stonesfield

11.1.5 The landscape and heritage appraisal identified that the Site is potentially suitable for development of c. 50 residential units with some landscape sensitivities. Section 6 includes a number of recommendations to address these sensitivities.

Land East of Woodstock

- 11.1.6 This large site has slightly differing landscape and heritage sensitivity considerations. In landscape and visual terms it is considered that the site has the potential to accommodate development in the order of 270 units, with appropriate mitigation. In heritage terms there are potential issues with impacts on the wider rural setting of the WHS, particularly in combination with other sites around Woodstock, and the southern portion of the Site closest to the WHS has particular constraints in terms of the setting of the WHS. Reducing the quantum of built development on the site to around 270 units and focusing this on the northern part of the Site would leave a rural buffer alongside this part of the WHS reducing perceptions of encroachment into its rural setting.
- 11.1.7 It is therefore recommended that development is focussed in the northern half of the site with an overall reduced capacity for the Site to reduce the loss of rural landscape and reduce potential impacts on the WHS and its OUV.

- 11.1.8 In addition landscape mitigation measures would be required. The following identifies these taking into account the recommended balance between landscape and heritage considerations, they therefore differ slightly from those set out in Section 7:
 - Appropriate mitigation in accordance with published landscape character guidelines, design guides, planning policy and the opportunities and constraints identified in the appraisal;
 - Strengthen all existing hedgerow boundaries with a minimum of c.15m width structure planting except for that along Oxford Road which should be at least c.30m wide allowing for woodland structure or large parkland tree planting. All to be provided as advance planting.
 - Ensure a highway signage design is provided as an integral part of a planning application for the access, rather than by condition, to encourage a very sensitive approach to be taken.
 - Restrict residential development to mostly 2 storeys (maximum c.8m roof ridge height.
 - Retain and manage existing site boundary hedgerows/hedgerow trees outside of private garden plots secured by S106 legal agreement, separated from estate access roads by broad verges 5m width verges.
 - Incorporate substantial areas of semi-natural green space and well- designed SuDS.
 - Design of development to be generally in accordance with either the new *Urban form of development* towards the west and north of the site or the new *Rural form of development* towards the southern and eastern boundaries (as both illustrated in West Oxfordshire Design Guide 2006).
 - Ensure predominantly local limestone building materials, a planting palette appropriate to local context, and that any lighting is of a cut off lantern type.
- 11.1.9 Potential cumulative issues in relation to the WHS are discussed in Section 10. The Land East of Woodstock is considered to present the greatest cumulative impact issues, along with Parcel A of the Land North of Banbury Road.

Land North of Hill Rise, Woodstock

11.1.10 The landscape and heritage appraisal identified that the Site is potentially suitable for development of c. 120 residential units. There are a limited number of sensitivities and a number of measures have been identified in Section 8 to address these. These include slightly reducing the extent of built development to the east to maintain separation between development and the slopes of the River Glyme valley and ensuring that development is set back from the A44 and hence the WHS.

102

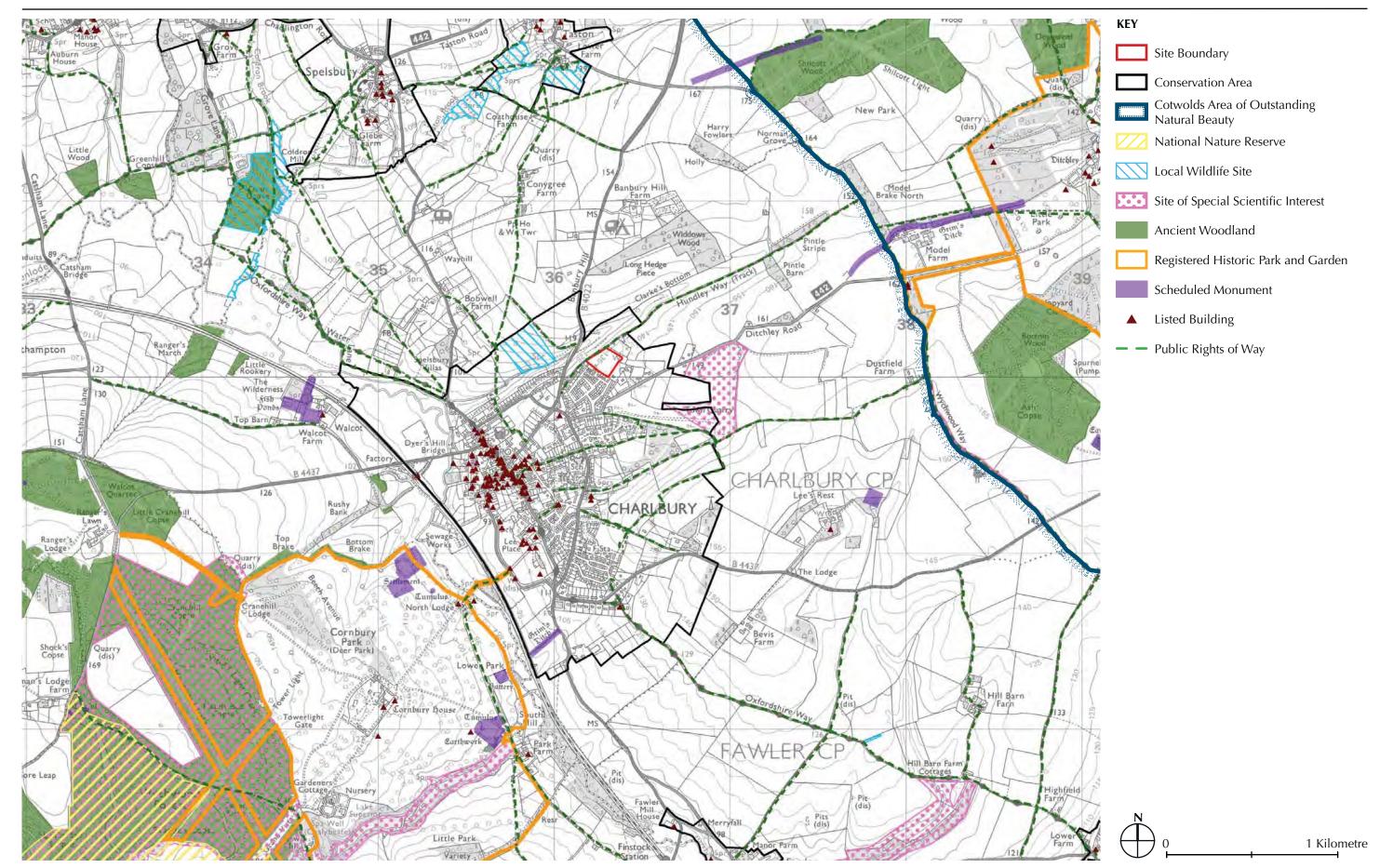
11.1.11 Potential cumulative issues in relation to the WHS are discussed in Section 10. The Land North of Hill Rise Site is considered to present the least issues, along with Parcel C of the Land of Banbury Road.

Land North of Banbury Road, Woodstock

- 11.1.12 The Site contains three parcels, A, B and C, all of which have differing landscape and heritage sensitivities.
- 11.1.13 Parcel A is the most sensitive of the three due to its location on the hillslope above Woodstock and within a view cone from Blenheim Palace WHS. Given its sensitivities it is recommended that it is not taken forward as an allocation site.
- 11.1.14 Parcel B has particular sensitivities in relation to the setting of a group of listed buildings on Banbury Road. While it would be preferable to leave the parcel undeveloped, it may be possible to develop part of the parcel and retain a suitable setting for the buildings. This would enable the development of c. 2ha of land. Further mitigation would be required, as set out in Section 9.
- 11.1.15 Parcel C is the least sensitive of the three parcels in landscape and heritage terms, and it is recommended that development in the overall Site is focussed on Parcel C. There are some landscape and heritage sensitivities but these should be addressable through the mitigation and requirements set out in Section 9.
- 11.1.16 Potential cumulative issues in relation to the WHS are discussed in Section 10. Parcel A is considered to present the greatest cumulative impact issues, along with The Land East of Woodstock. Parcel B would present limited cumulative issues and Parcel C, along with the Land North of Hill Rise would present the least issues.

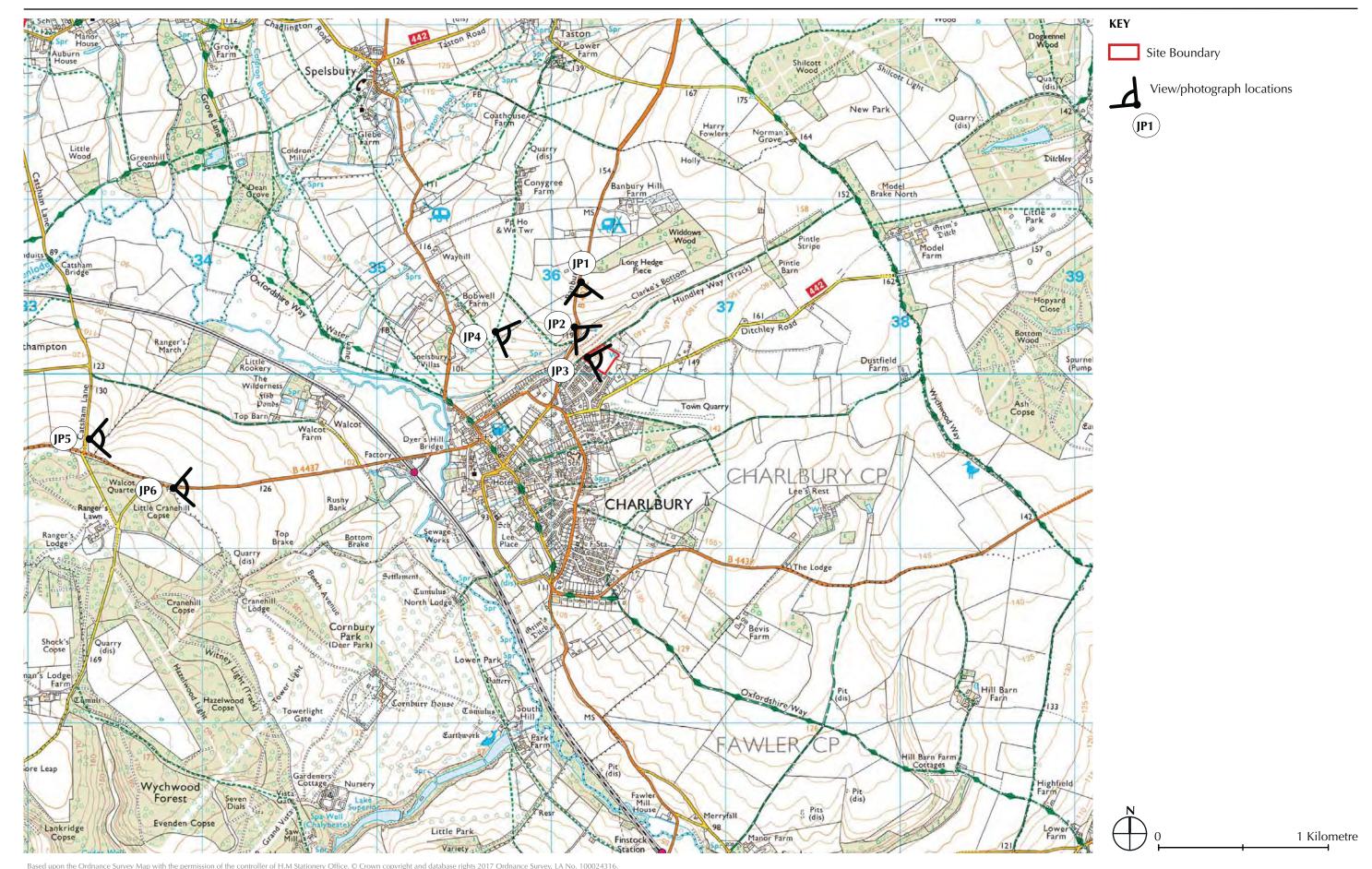
103

FIGURES



LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 3.1
LAND NORTH OF JEFFERSON'S PIECE, CHARLBURY:
DESIGNATIONS



LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 3.2
LAND NORTH OF JEFFERSON'S PIECE, CHARLBURY:
VIEWS

LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 3.3
LAND NORTH OF JEFFERSON'S PIECE, CHARLBURY:
OPPORTUNITIES & CONSTRAINTS

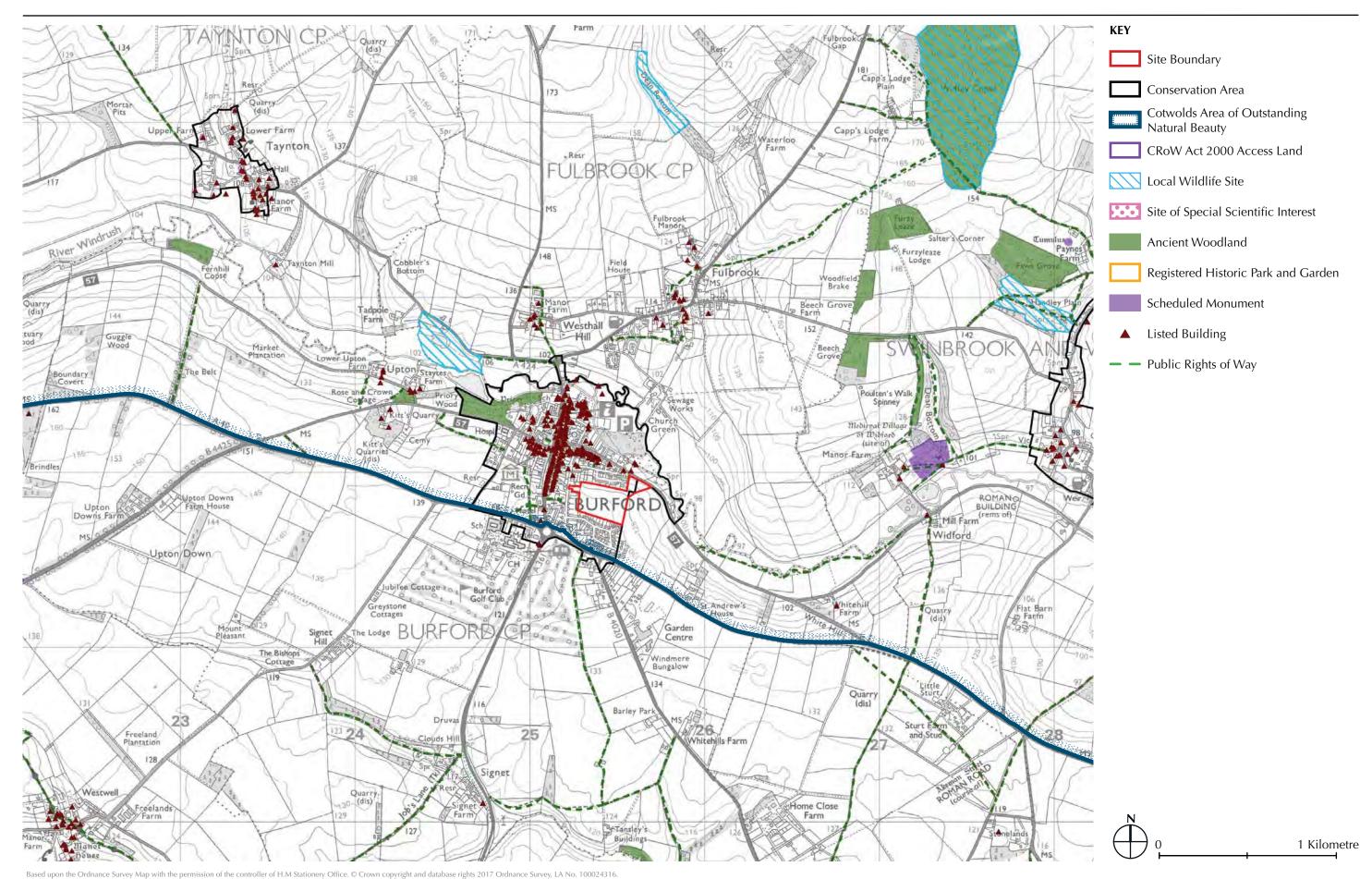
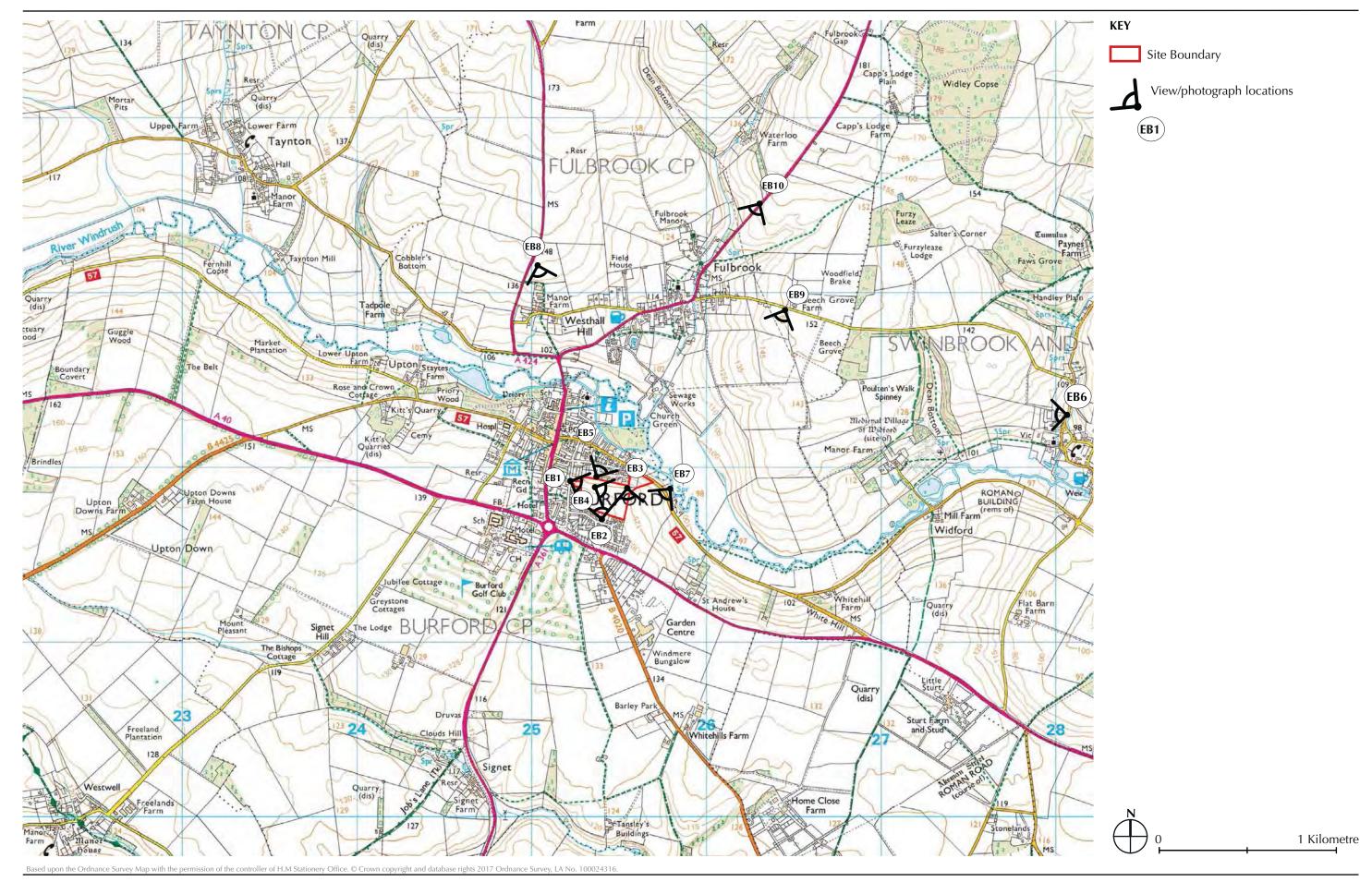
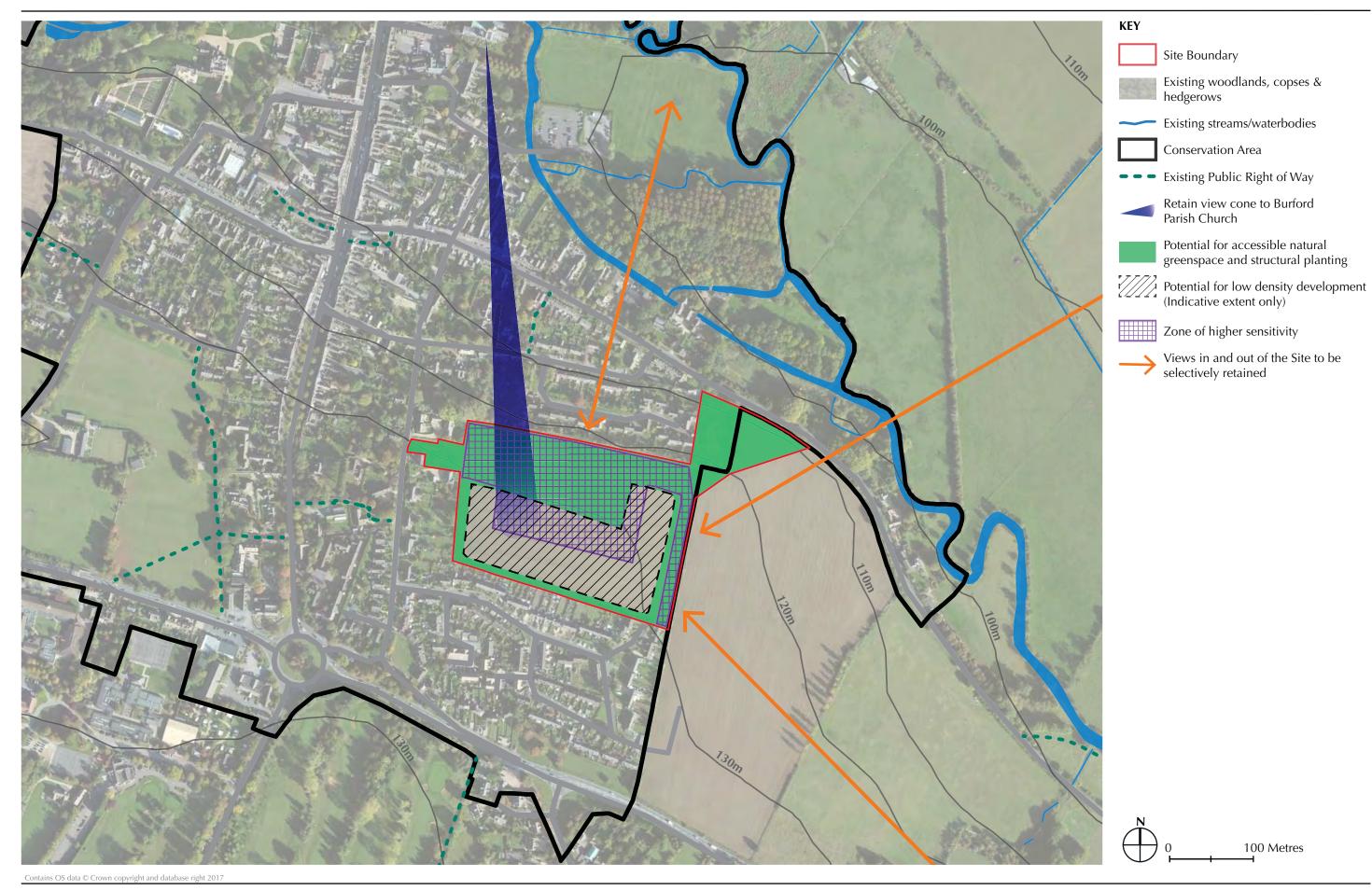




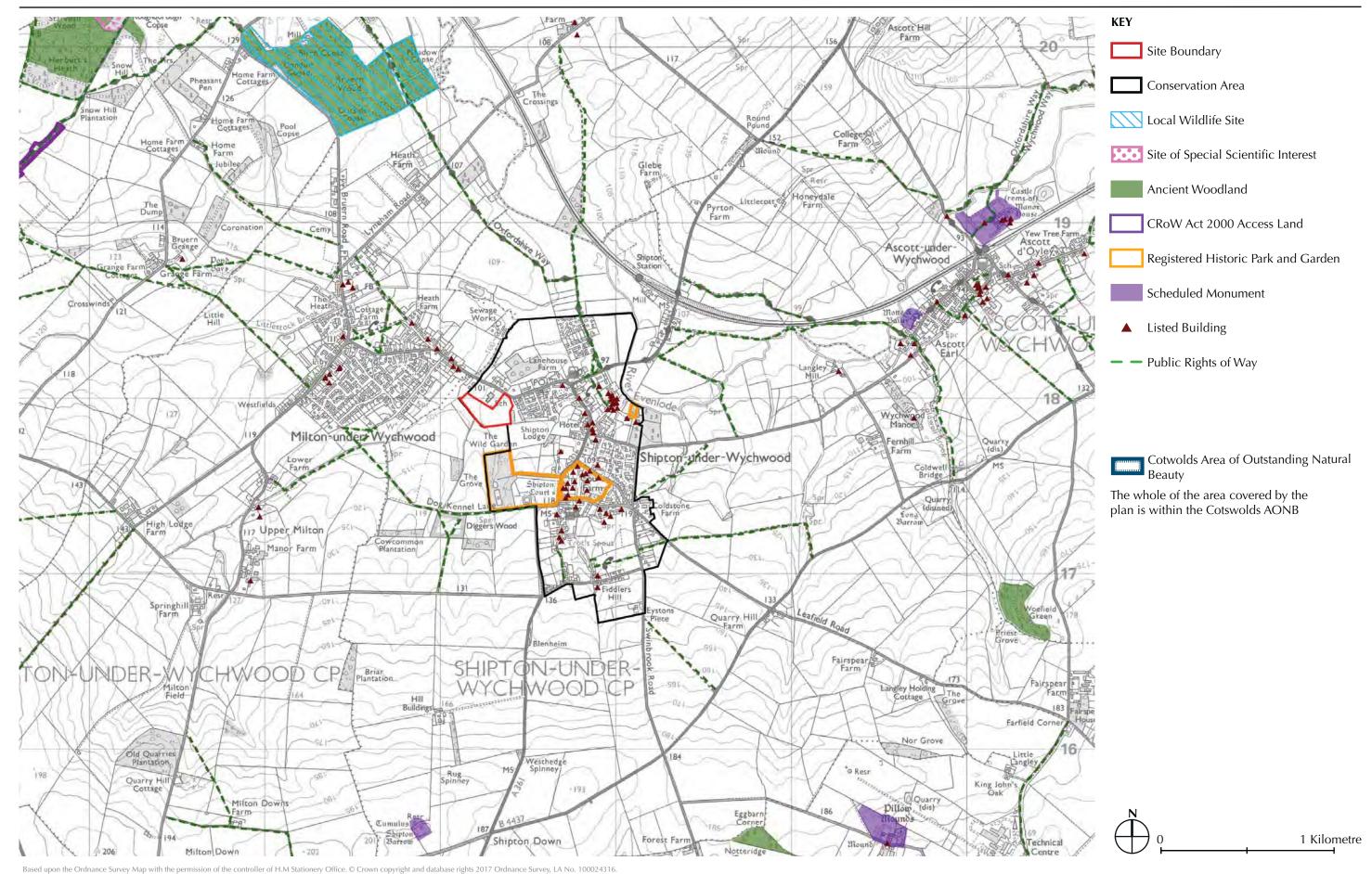
FIGURE 4.1 LAND EAST OF BURFORD: DESIGNATIONS





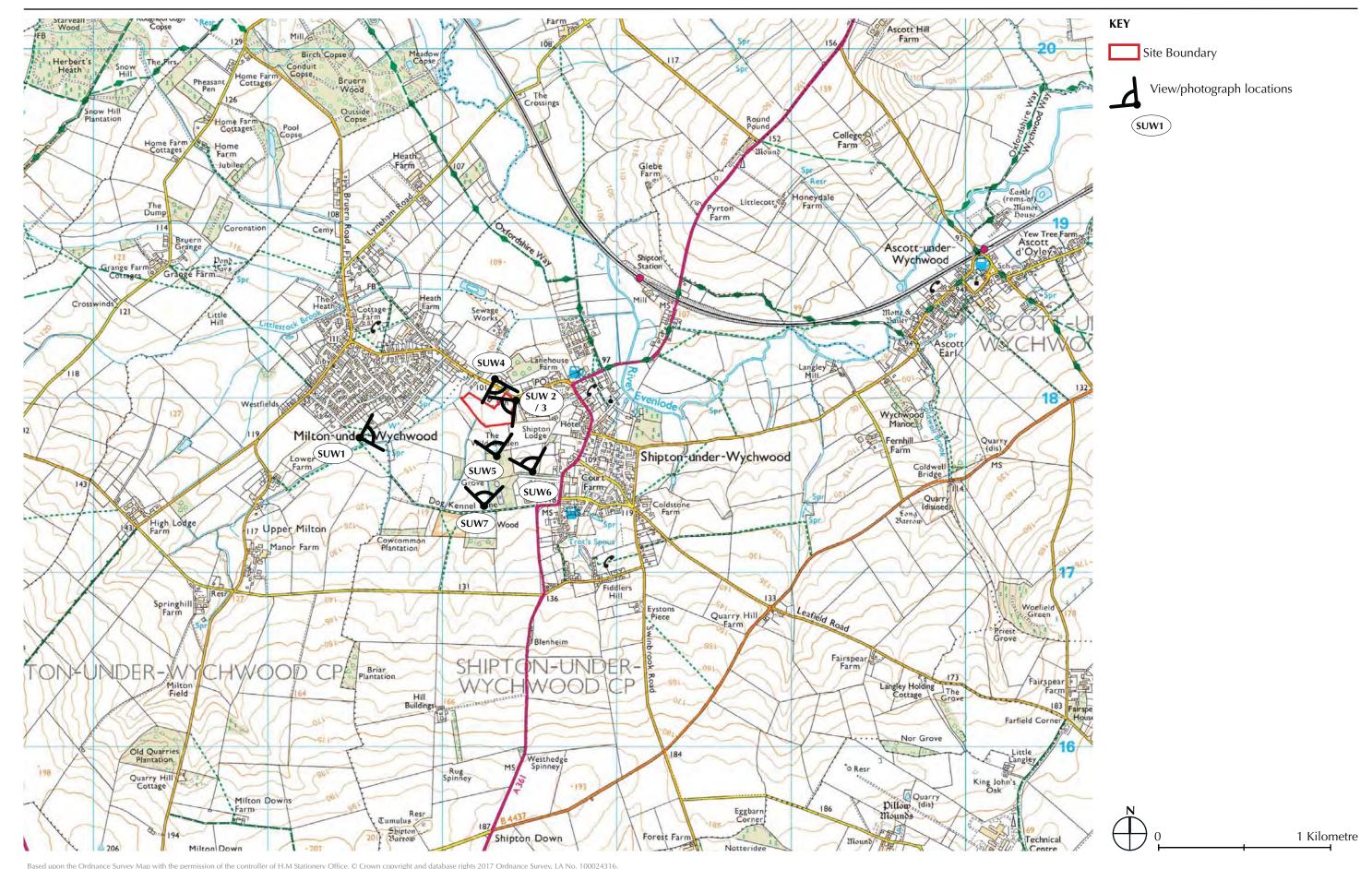


LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL



LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 5.1
LAND SOUTH OF MILTON ROAD, SHIPTON-UNDER-WYCHWOOD:
DESIGNATIONS



LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 5.2
LAND SOUTH OF MILTON ROAD, SHIPTON-UNDER-WYCHWOOD:
VIEWS

140 Metres

Site Boundary

Conservation Area

hedgerows

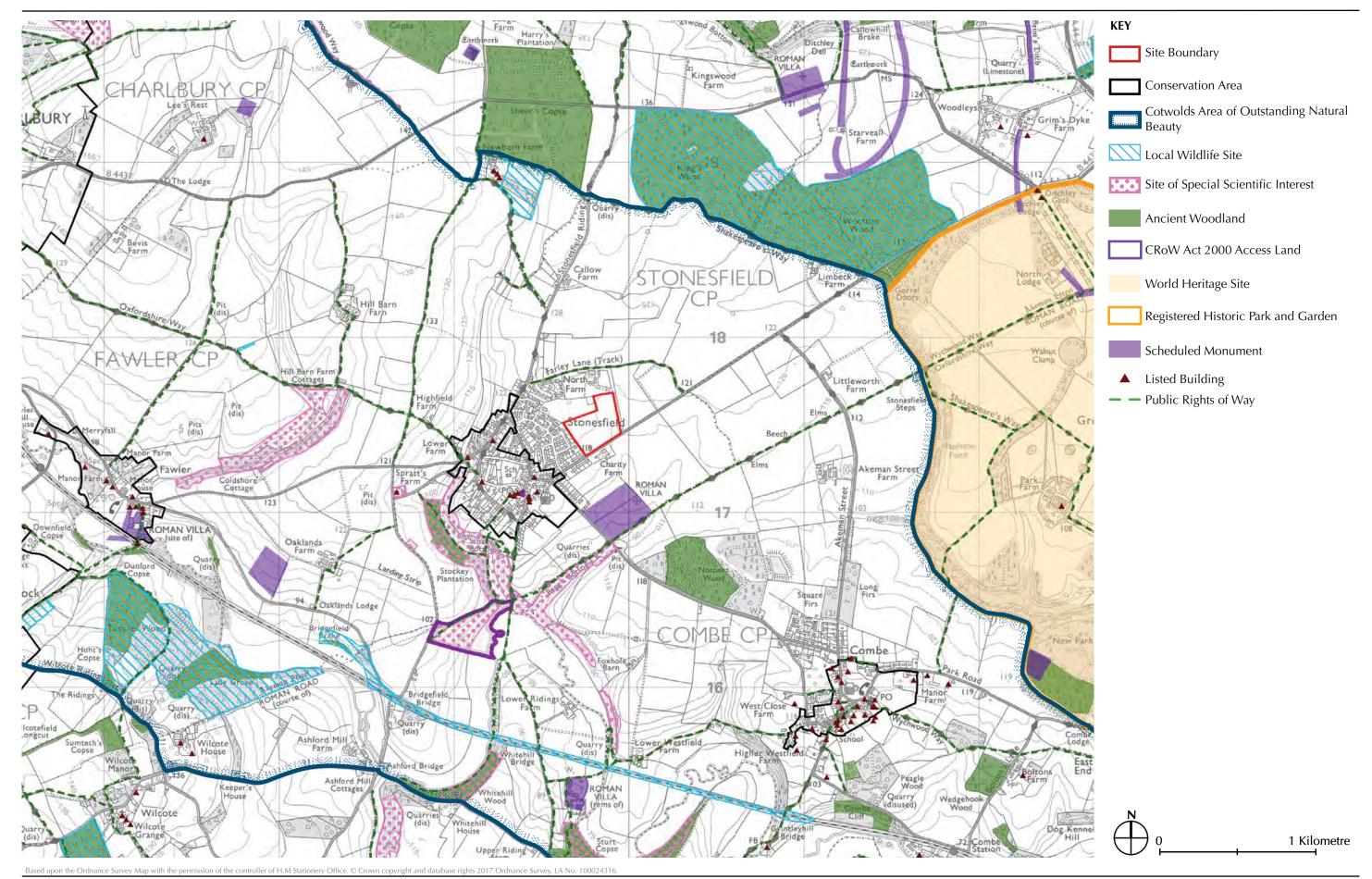
Existing woodlands, copses &

Potential for accessible natural greenspace and structural planting

Registered Historic Park and Garden

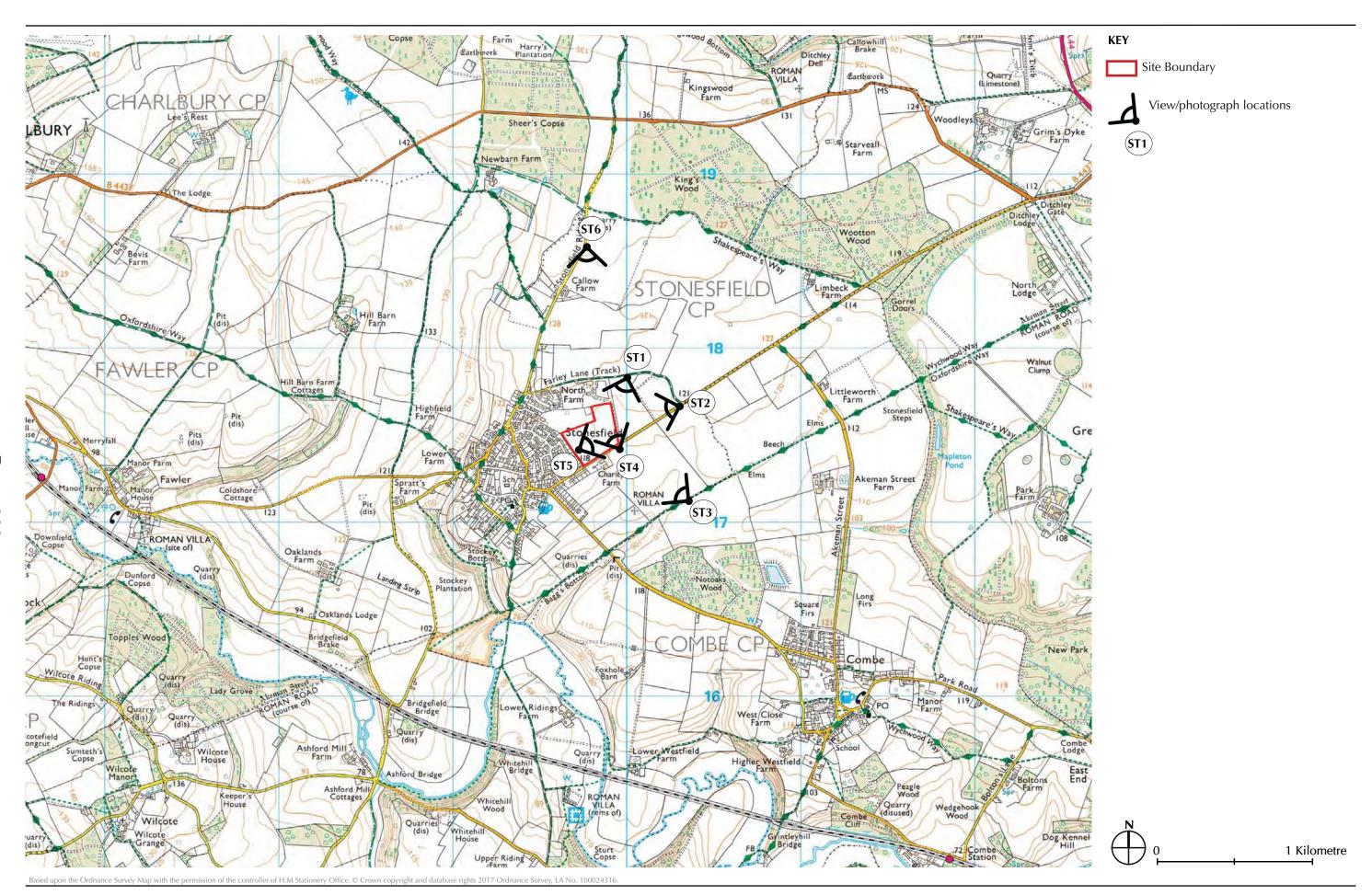
CHRIS BLANDFORD ASSOCIATES landscape | environment | heritage

Contains OS data © Crown copyright and database right 2017



LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

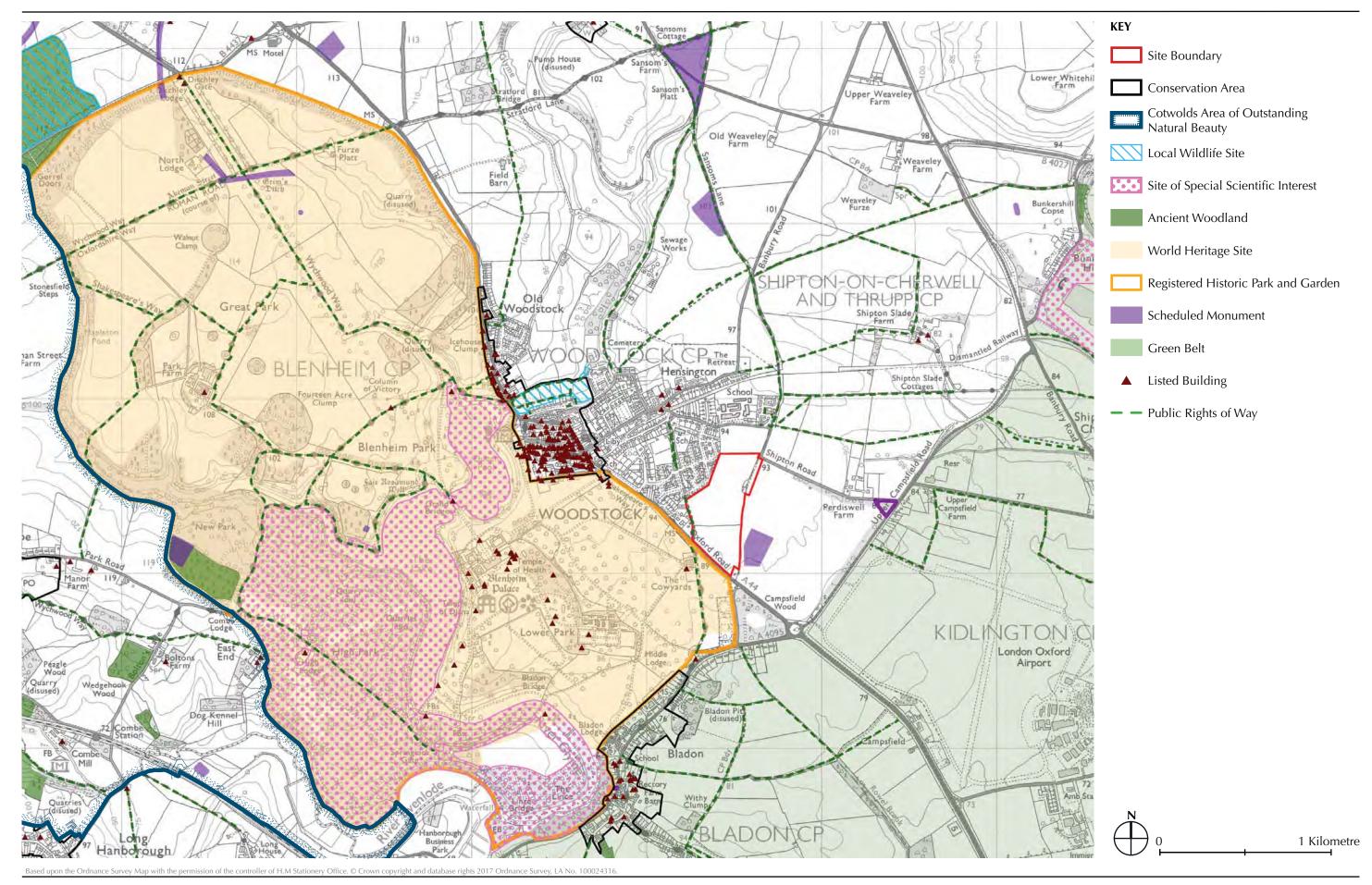
FIGURE 6.1
LAND NORTH OF WOODSTOCK ROAD, STONESFIELD:
DESIGNATIONS





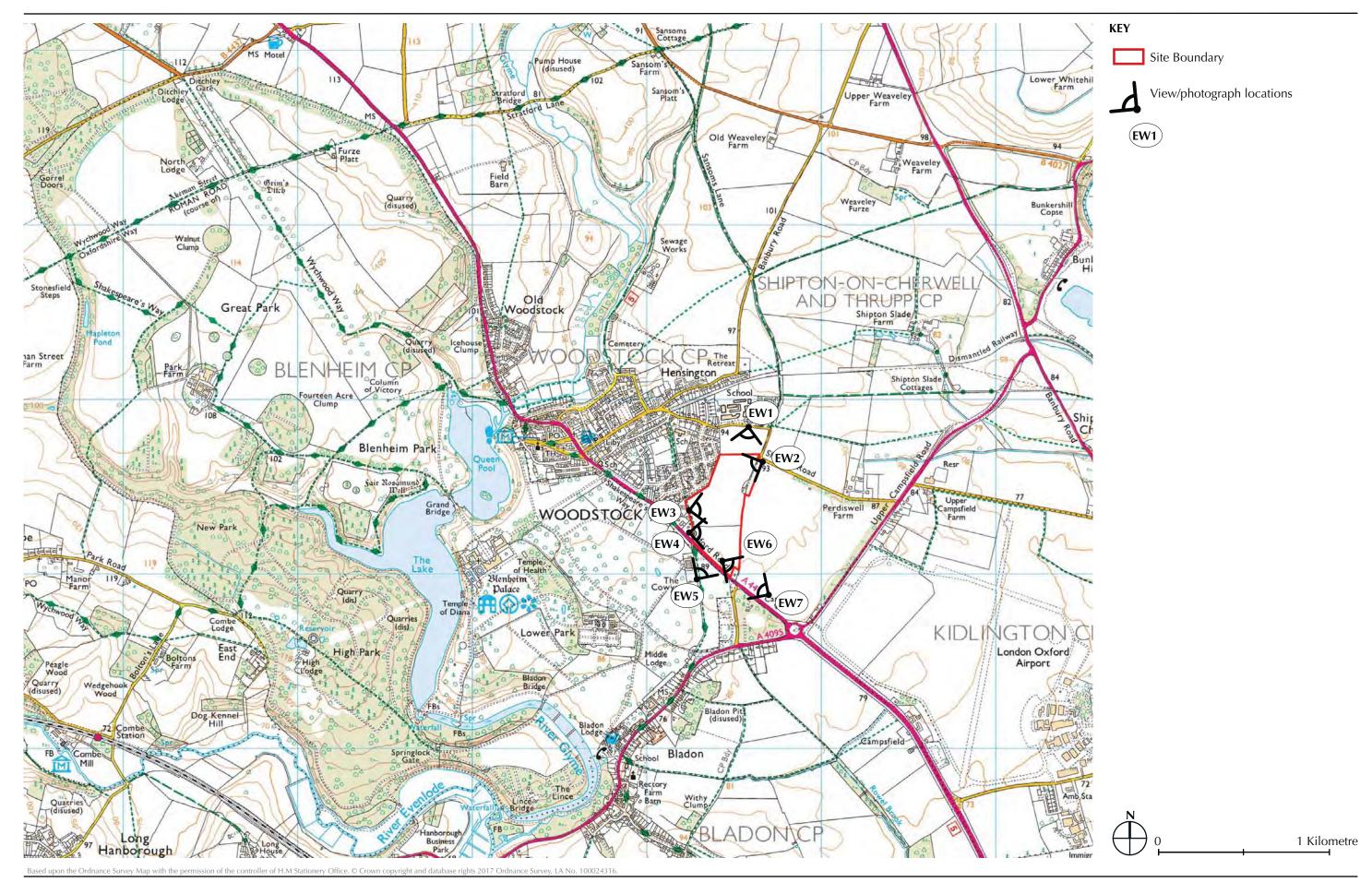


LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

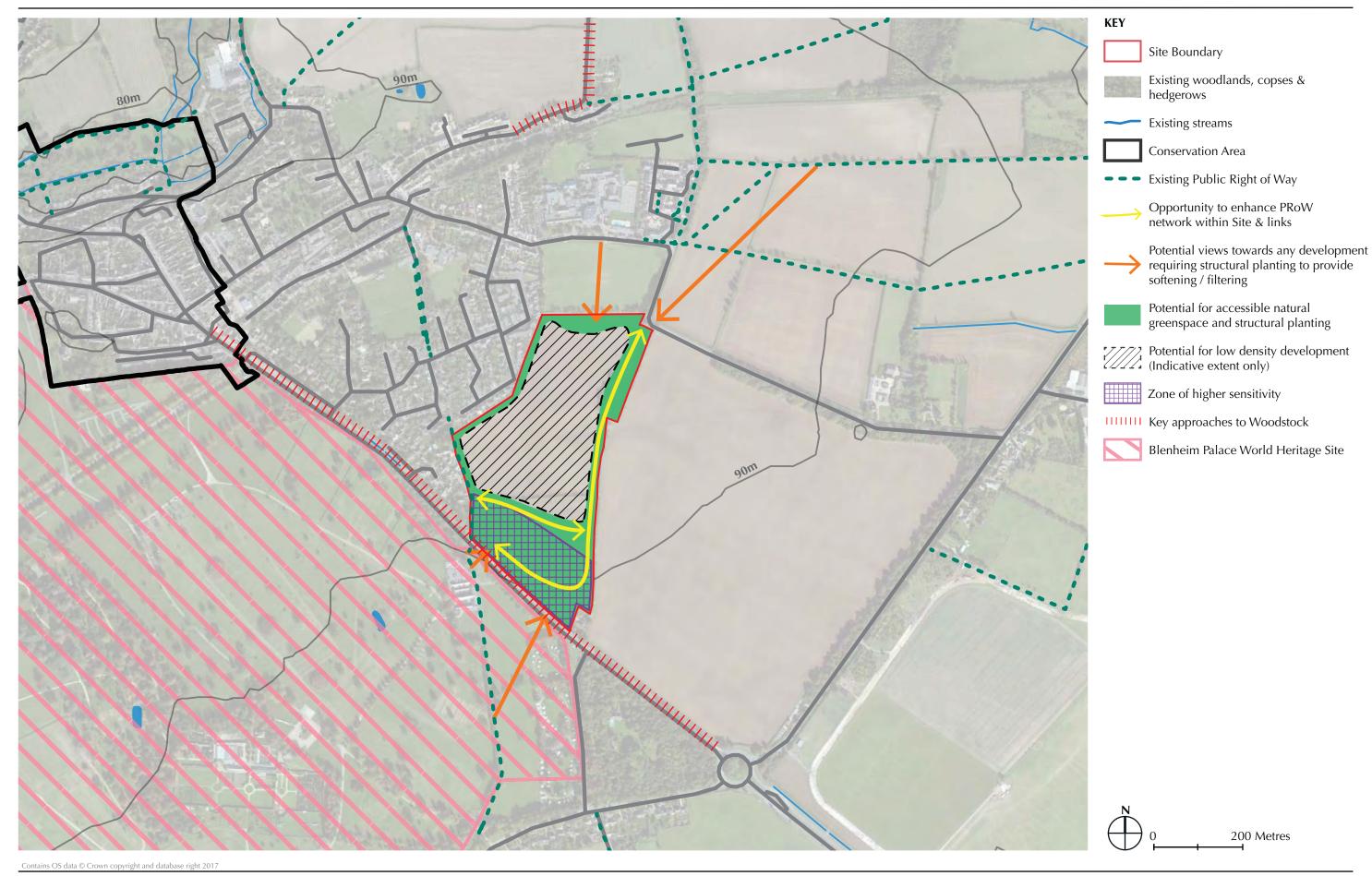


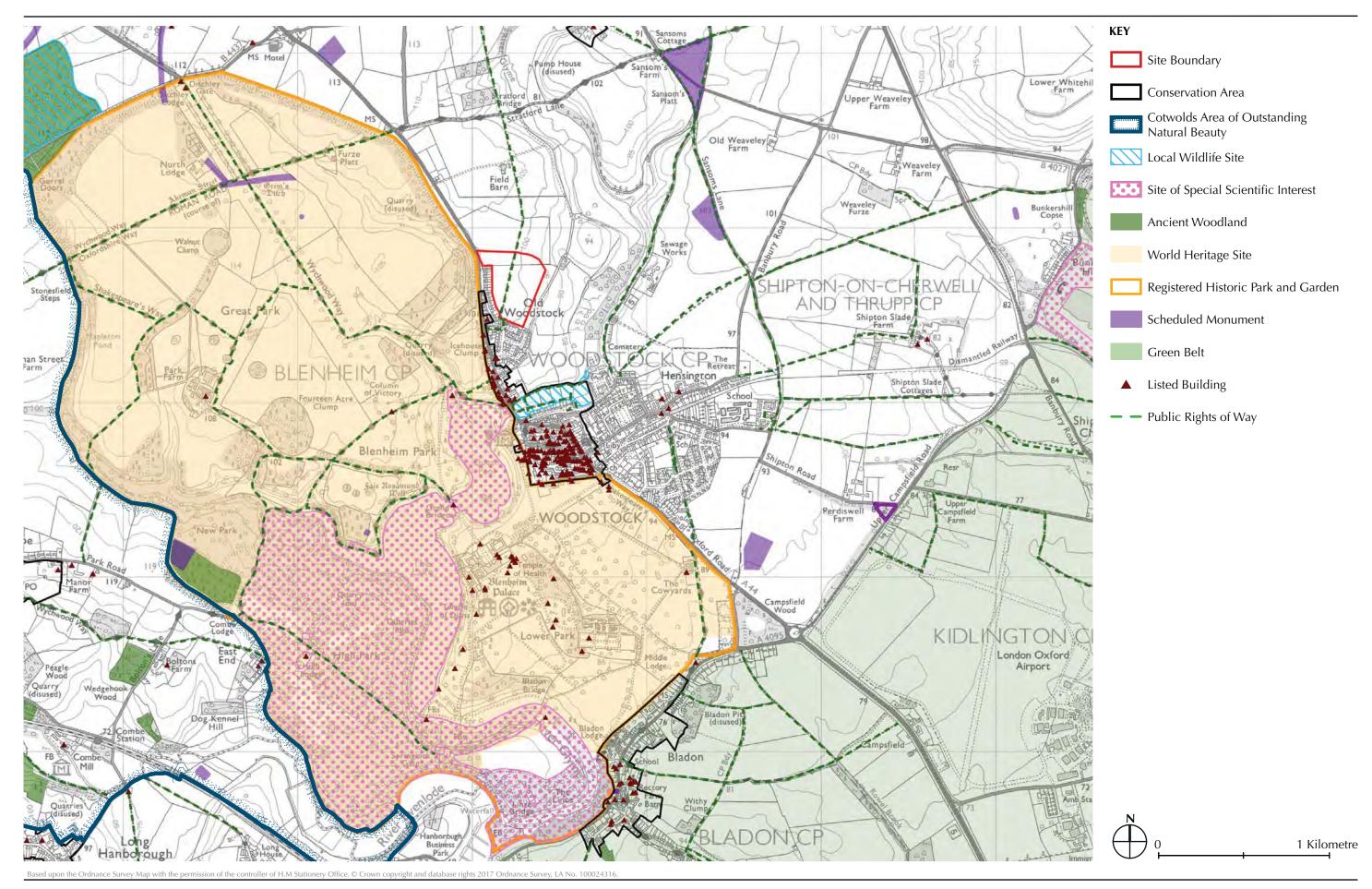
LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 7.1
LAND EAST OF WOODSTOCK:
DESIGNATIONS



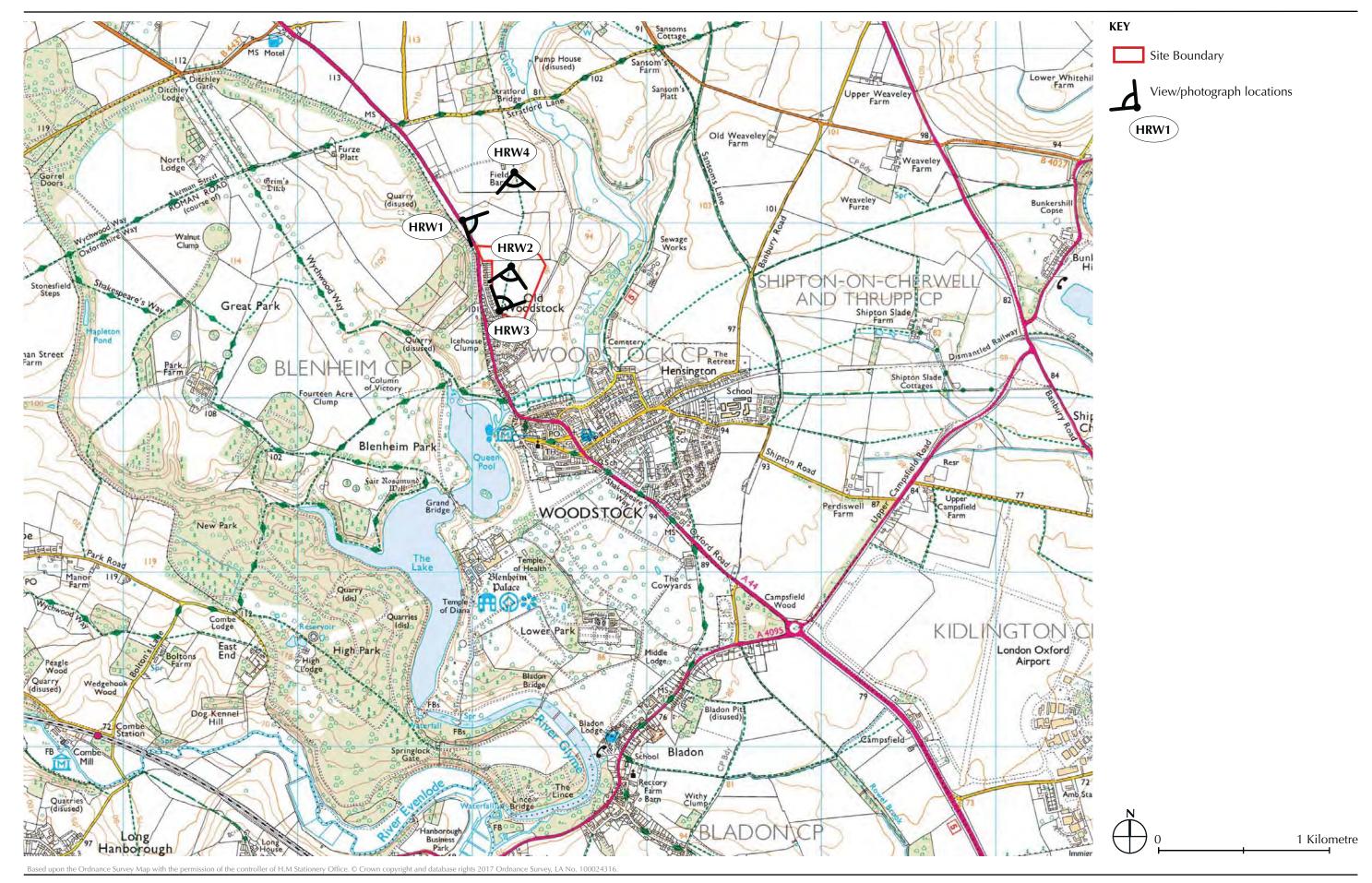




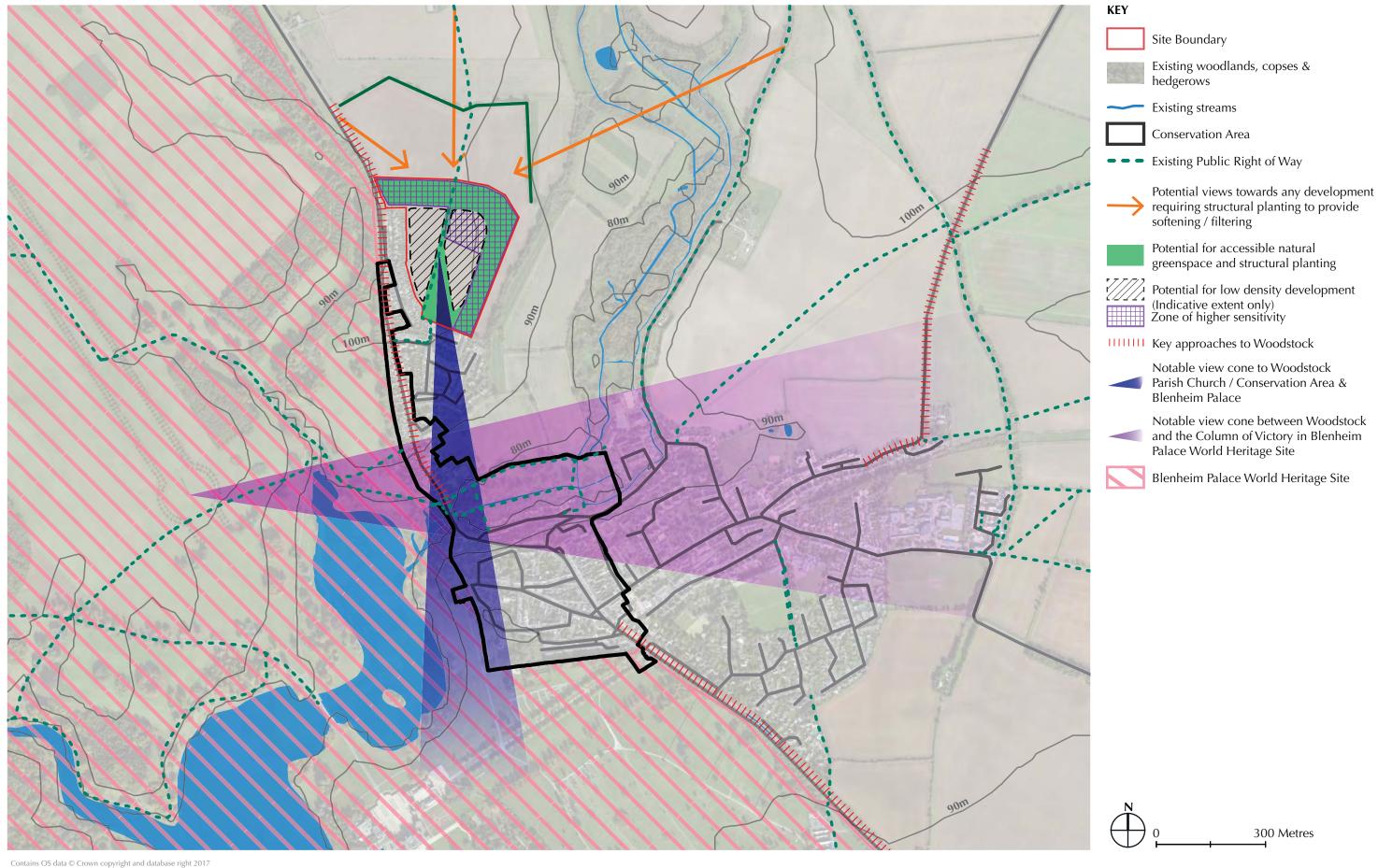


LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 8.1
LAND NORTH OF HILL RISE, WOODSTOCK:
DESIGNATIONS



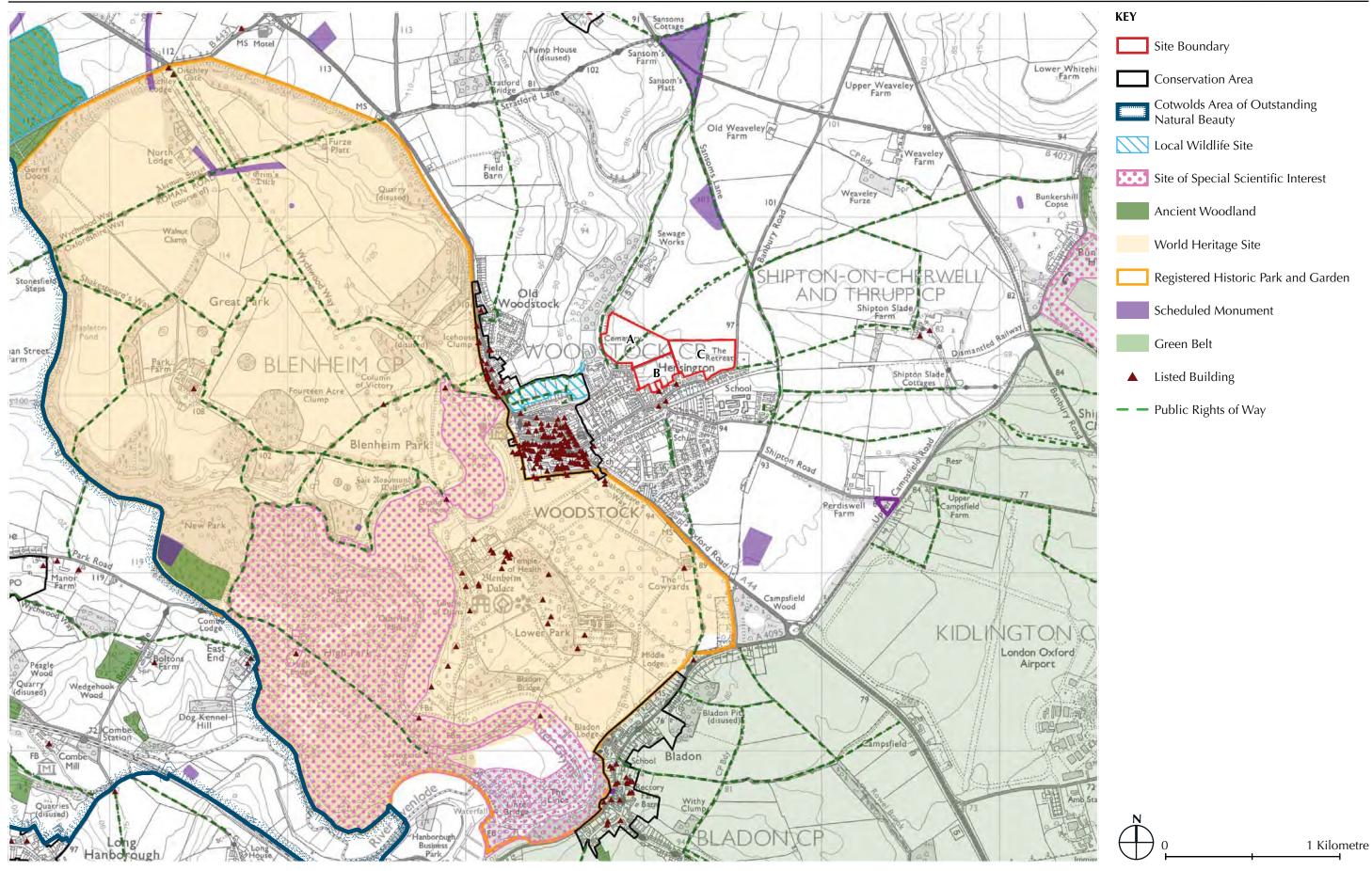




CHRIS BLANDFORD ASSOCIATES landscape | environment | heritage

LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 8.3 LAND NORTH OF HILL RISE, WOODSTOCK: **OPPORTUNITIES & CONSTRAINTS**

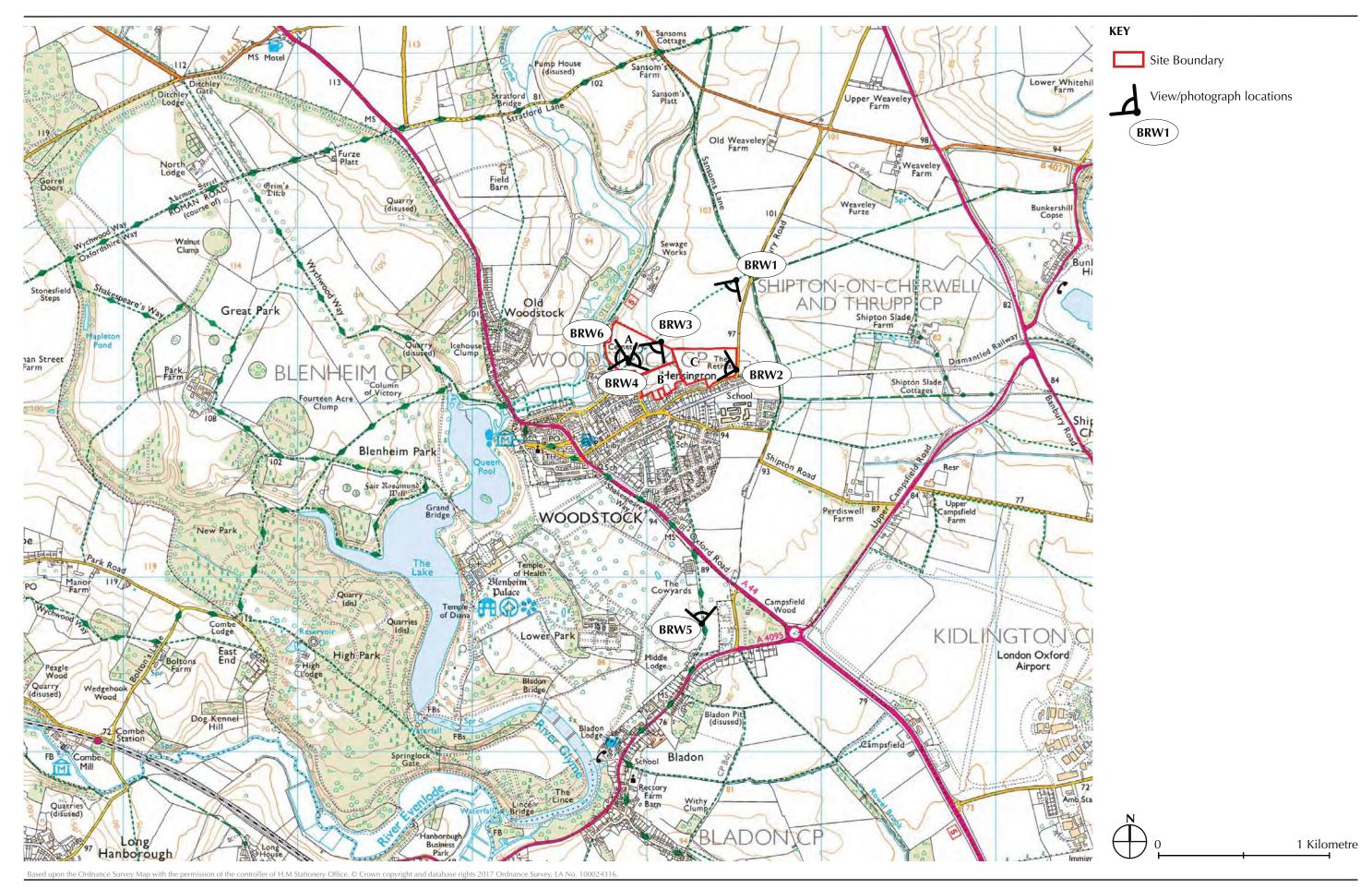


Based upon the Ordnance Survey Map with the permission of the controller of H.M Stationery Office. © Crown copyright and database rights 2017 Ordnance Survey,



LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

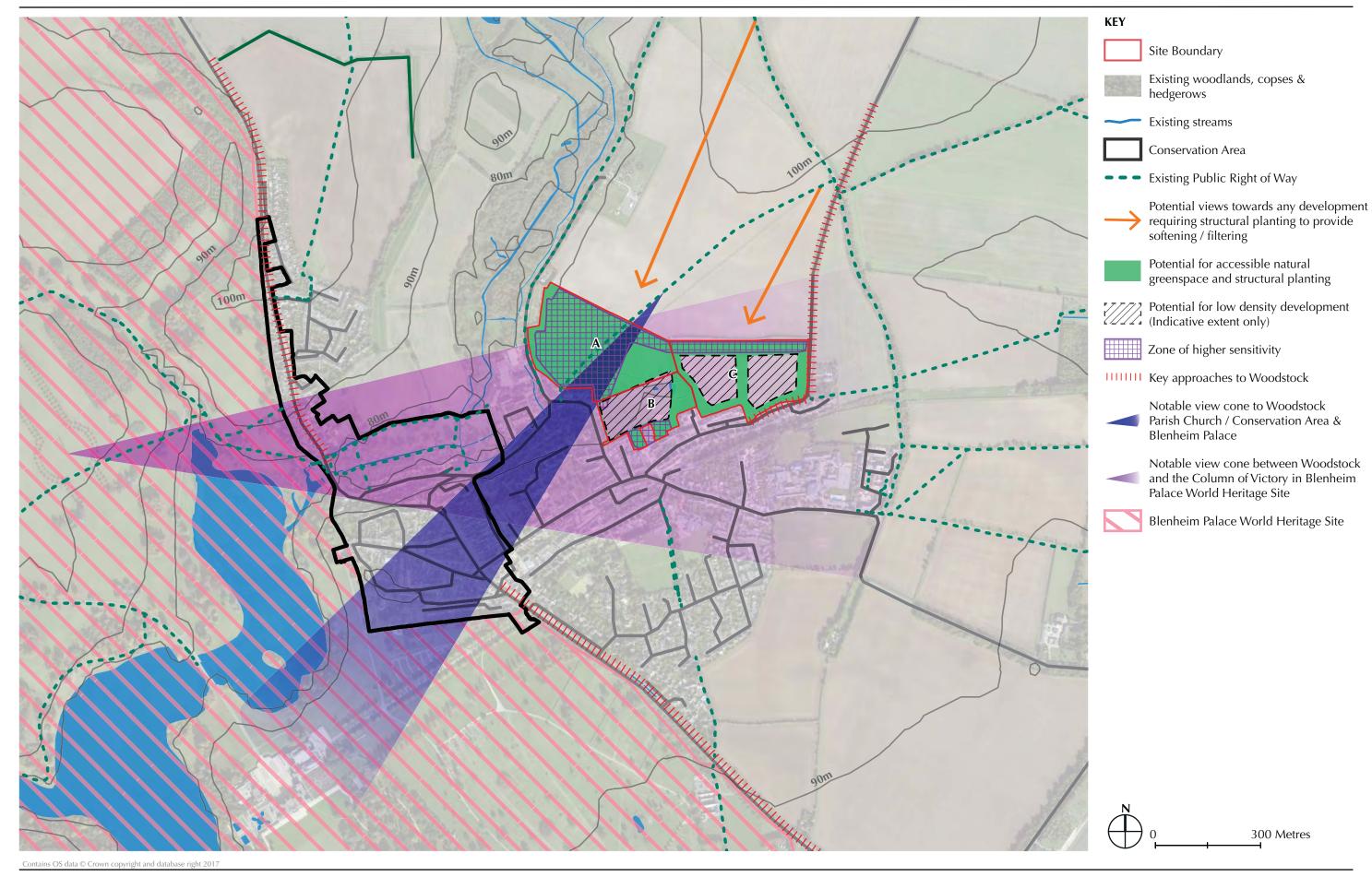
FIGURE 9.1
LAND NORTH OF BANBURY ROAD, WOODSTOCK:
DESIGNATIONS



CHRIS BLANDFORD ASSOCIATES landscape | environment | heritage

LANDSCAPE & HERITAGE ADVICE - WEST OXFORDSHIRE LOCAL PLAN
WEST OXFORDSHIRE DISTRICT COUNCIL

FIGURE 9.2
LAND NORTH OF BANBURY ROAD, WOODSTOCK:
VIEWS



CHRIS BLANDFORD ASSOCIATES
landscape | environment | heritage



Viewpoint JP1 - From Banbury Hill looking southeast towards the Site



Viewpoint JP2 - From Banbury Hill permissive path looking east towards the Site





Viewpoint JP3 - From within the Site looking West



Viewpoint JP4 - Looking east towards the Site



Viewpoint JP5* - From Catsham Lane, looking east towards the site



Viewpoint JP6* - From B4437 looking northeast towards the Site

*Illustrative photgraphs - from West Waddy Adp Proposed Residential Development, Land North Of Jeffersons Piece, Charlbury - Landscape & Visual Impact Assessment (2017) Aspect Landscape Planning Ltd.





Viewpoint EB1 - From Barns Lane looking east towards the Site



Viewpoint EB2 - From within the Site looking outwards north



Viewpoint EB3 - from within the Site looking outwards south



Viewpoint EB4 - From within the Site looking outwards east



Viewpoint EB5 - From within the Site looking outwards northeast



Viewpoint EB6 - From Windrush Valley looking west towards the Site



Viewpoint EB7 - From Witney Street looking west towards the Site



Viewpoint EB8 - From public right of way looking southeastwards towards Site





Viewpoint EB9 - From Beech Grove Farm looking southwest towards the Site



Viewpoint EB10 - From northeast of Fulbrook looking south towards Site



Viewpoint SUW1 - Looking southwest towards the Site



Viewpoint SUW2 - Looking southwest into the Site



Viewpoint SUW3 - Looking south into the Site



Viewpoint SUW4 - Looking east towards the Site



Viewpoint SUW5 - Looking north towards the Site



Viewpoint SUW6 - Looking northwest towards the Site



Viewpoint SUW7 - Looking north towards the Site



Viewpoint ST1 - From a public right of way looking southwest towards the Site



Viewpoint ST2 - From Woodstock Road looking west towards the Site



Viewpoint ST3 - From the Oxfordshire Way looking north towards the Site



Viewpoint ST4 - From Woodstock Road looking northwest towards the Site



Viewpoint ST5 - From Woodstock Road looking northeast towards the Site



Viewpoint ST6 - From Stonesfield Riding looking south towards the Site



Viewpoint ST7 - From public right of way looking southeast towards the Site



Viewpoint EW1 - Looking south towards the Site



Viewpoint EW2 - Looking west into the Site



Viewpoint EW3 - From public right of way within the Site



Viewpoint EW4 - From public right of way looking east within the Site



Viewpoint EW5 - Looking north towards the Site



Viewpoint EW6 - Looking north east towards the Site



Viewpoint EW7 - Looking north



Viewpoint HRW1 - Looking southeast towards Site



Viewpoint HRW2 - Looking southeast within Site



Viewpoint HRW3 - Looking north within the Site



Viewpoint HRW4 - Looking southwest towards the Site



Viewpoint BRW1 - Looking southwest towards Site



Viewpoint BRW2 - Looking west into the Site



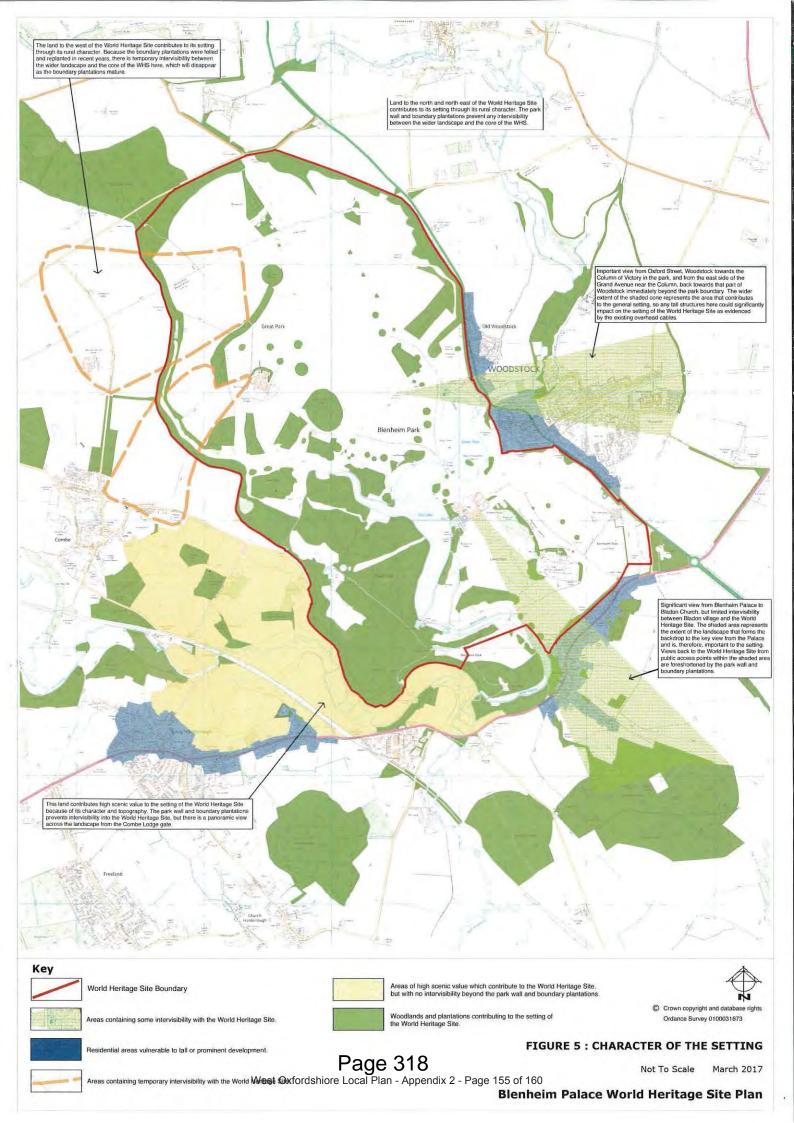
Viewpoint BRW3 - Looking southwest within the Site

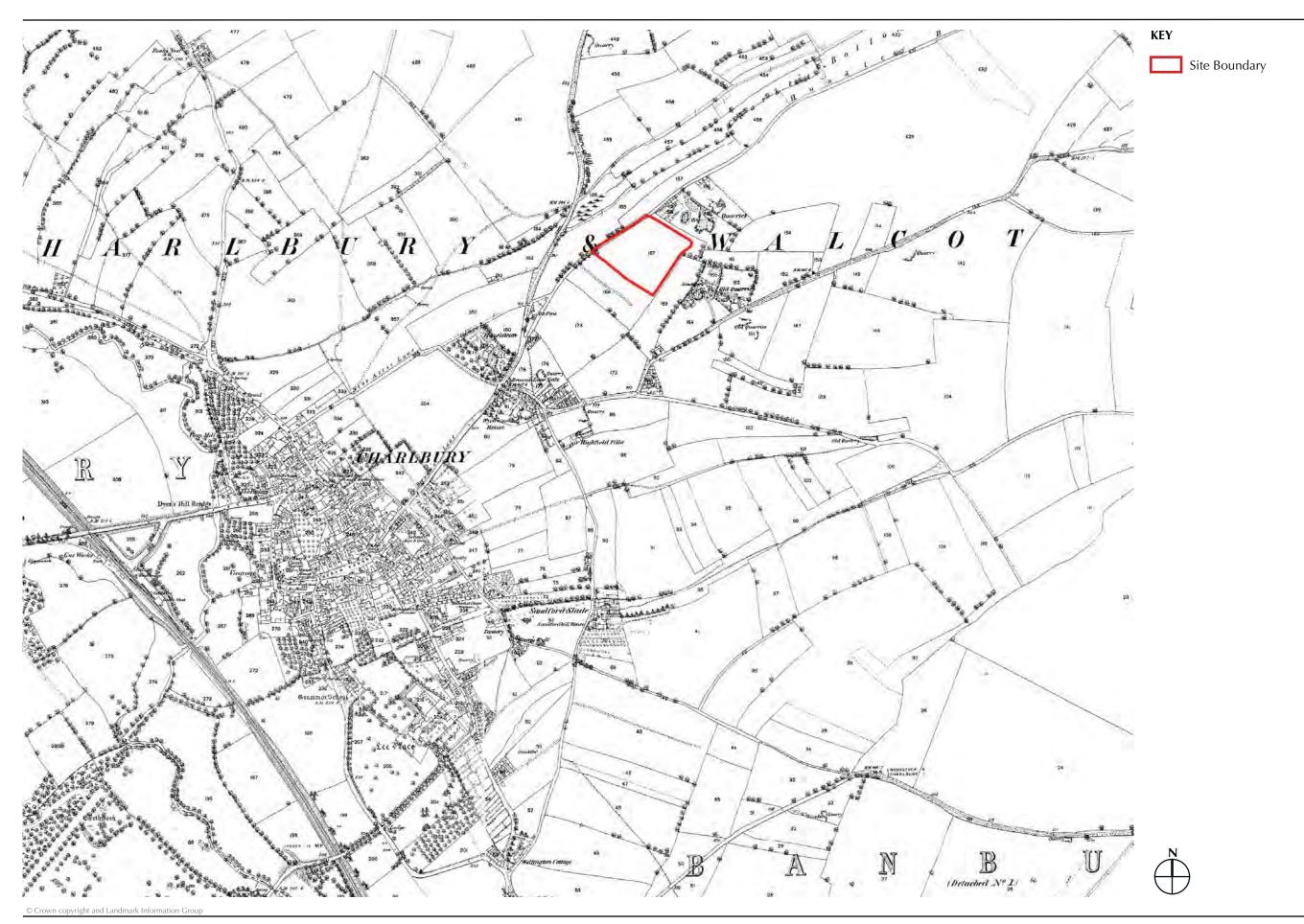


Viewpoint BRW4 - Looking northeast within Site

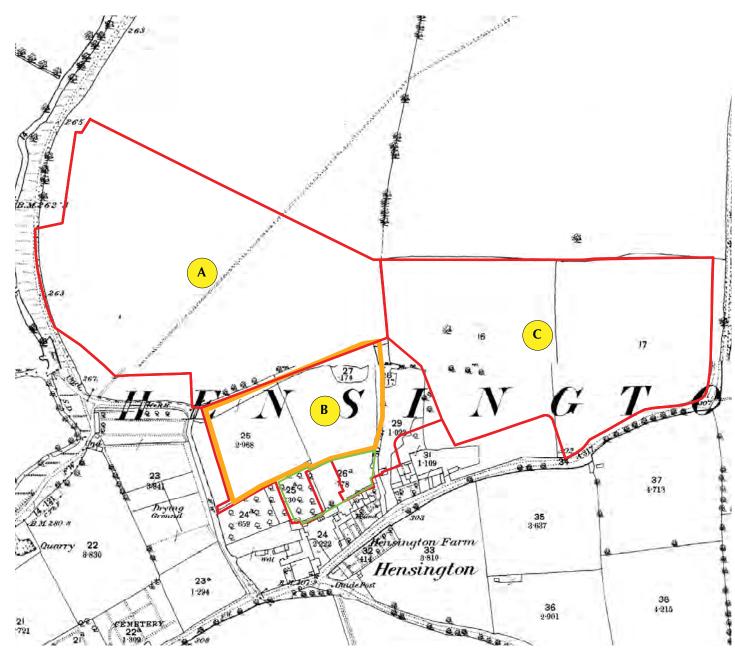


Viewpoint BRW6 - Looking west within the Site











KEY

Site Boundary

Parcel B - Potential Development Area

Landscape Buffer

© Crown copyright and Landmark Information Grou







Appendix 12

Heritage Impact Assessment

Part 4

Historic England Consultation Response dated 19 May 2016 submitted in response to West Oxfordshire District Council Planning Application Reference 16/01364/OUT



Ms Catherine Tetlow
West Oxfordshire District Council
Elmfield
New Yatt Road
Witney
Oxfordshire
OX28 1PB

Direct Dial: 01483 252026

Our ref: P00509353

19 May 2016

Dear Ms Tetlow

Arrangements for Handling Heritage Applications Direction 2015 & T&CP (Development Management Procedure) (England) Order 2015

LAND EAST OF WOODSTOCK OXFORD ROAD WOODSTOCK OXFORDSHIRE Application No 16/01364/OUT

Thank you for your letter of 29 April 2016 notifying Historic England of the above application.

Summary

This application is a much reduced version of a previous application turned down in part due to the impact on nearby heritage assets. The key issues we raised when consulted on this have been addressed but there remains a degree of harm, which is clearly less than substantial and best described as moderate. This harm needs to be both justified and outweighed by public benefits and it is for the Local Planning Authority to make this balancing exercise. One of these public benefits is the fact that the proposals are intended to be 'supporting development' for the World Heritage Site. If this benefit is to be considered a key element of the planning balance more needs to be known about the size of the contribution. It is a present unquantified and therefore difficult to weigh against harm.

Historic England Advice

Background: the planning history of the site

This application follows an unsuccessful application for up to 1500 dwellings on both this site and land to the east (Cherwell Council 14/02004/OUT). This land included a Scheduled Monument, Blenheim Villa, was adjacent to the Blenheim World Heritage Site (which is also a grade I registered park) and was close to the Woodstock Conservation Area. In our view the proposal would have harmed the significance of the monument through the impact upon its setting. We did not take a *prima facie* view







that there would be a substantial, or in most cases even a perceptible effect on the World Heritage Site's outstanding universal value. However, in order to ensure that the impact of the proposals was properly understood we took the position that some of the views out of the park should be illustrated. This issue was never satisfactorily resolved. With regards to the Conservation Area we noted that there was a degree of separation between the two and that a direct impact on the area could be avoided by careful landscaping and tree screening. We deferred to the Council for a view on the impact of indirect effects, such as traffic and noise. Our substantive letters on this previous case (our ref P00443984, dated 10 September and 27 February 2015) are attached for information.

The current application

The current application is for a much smaller scheme of up to 300 dwellings and is situated entirely in the West Oxfordshire district. A major difference is that the site does not include the scheduled area. Nevertheless, it is still a major development and we need to consider the impact on the setting of the monument, the World Heritage Site, the grade I Registered Park and the Woodstock Conservation Area.

The impact on the Scheduled Monument

Blenheim Villa has not been fully investigated and is now completely buried, but in common with most other Roman villas we know that it had a formal ground plan which appears to have been designed to face roughly south and east (ESE in this case). A villa was the centre of an agricultural estate and usually sited to take advantage of extensive views. The survival even if only below ground of any example of this vital building type from Roman Britain is important, and usually (as here) recognised by scheduling.

The current proposals would be separated from the scheduled site by Sansom's Lane, which is probably the Anglo-Saxon route identified as 'Heh Straet' in a charter dated 1005AD and the parish boundary between Woodstock and Shipton-on-Cherwell. It is likely that that this route follows the line of a pre-existing late Iron Age/early Romano-British track or minor road north leading to Akeman Street.. No archaeologically significant remains were found during investigatory works carried out in 2014. This suggests that there is unlikely to be an impact on buried archaeology. However, it is not possible to be certain that there is no nationally important archaeology close to the Scheduled Monument. Therefore as a precautionary measure we recommend that a 20m buffer zone around the Monument is instituted. While this falls outside the proposed development area disturbance or damage in this area during the construction process needs to be avoided.

The proposals would undoubtedly have some impact on the setting of the Monument, as the edge of the town of Woodstock would be brought much closer, and there would







be some harm through the loss of a sense of 'rurality' which is key to understanding the significance of the Villa . However, the key vista that the villa once enjoyed, looking ESE, would be preserved. We agree with the conclusion set out in the Environmental Statement that the effect on setting would be moderate adverse and could be partially mitigated the better management of the site. The immediate rural setting of the site would be protected by keeping new development at least 30m from the monument and partially screened by landscaping.

The impact on the World Heritage Site and Registered Park

The application site sits adjacent to Blenheim Park, part of the Blenheim World Heritage Site. Blenheim is considered to be of outstanding universal value as the site which illustrates the beginnings of the English Romantic movement in both architecture and Landscape gardening, as a national monument to the 1st Duke of Marlborough and as an archetype of a European Princely residence. It is also a grade I registered park. The boundaries of both are both very similar but not quite identical. However, these differences have no bearing on assessing the impact of this particular application. There is no buffer zone around the World Heritage Site (WHS).

The question in relation to the WHS and to the Registered Park (or the Palace) is one of development affecting the setting. Setting is not fixed, but is 'all of the surroundings from which the heritage asset can be experienced or that can be experienced from the asset' (*The Setting of Heritage Assets*, 2011). Although the park at Blenheim is effectively self-contained there clearly could be effects on its setting, since the site lies adjacent to both the WHS and the Registered Park though the boundaries are slightly different.

We do not consider that the proposed development would have an impact on the reasons for inscription of the WHS. The Outstanding Universal Value of the site resides to a great extent on the integrity and extent of preservation of Vanbrugh, Hawksmoor and Brown's work. As the Parkland Management Plan makes clear, the landscape is of such a heroic scale that it does not need to 'borrow' views from the wider landscape and instead is largely an inward looking self-contained park which is well screened from the outside by perimeter tree planting. The visual relationship between the park and its wider landscape setting is confined to very narrow views out or specific views in. In response to our comments regarding the previous scheme views from the Column of Victory have been considered and it has been concluded that the proposed development would not be visible from this location.

However, there will be an impact on the setting of the registered park. The approach along the Oxford Road (A44) to the Hensington Gate from the south east is an important one, most visitors would have come this way from or through Oxford, and there is a clear sense of anticipation, with glimpsed views through trees into the park. This sense of anticipation is heightened by passing through countryside and would be degraded if replaced by housing, harming the setting of the park.





EASTGATE COURT 195-205 HIGH STREET GUILDFORD SURREY GU1 3EH

Telephone 01483 252020

HistoricEngland.org.uk



The current proposals for the land adjacent to the A44, for which a full rather than an outline application has been made, involve strengthening the existing hedge with tree planting, limiting houses adjacent to the road to two storeys in height and setting them back behind the landscaped buffer and placing a landscaped detention basin at the south east corner of the site. This would partially screen, though not completely hide the development. Once mature the impact is likely to be similar to the suburban housing currently lining the east side of the A44, which we consider to have a limited impact on the setting of the park. Therefore, while there would some harm to the setting of the park we consider it to be at a low level.

The impact on the Woodstock Conservation Area

The application site lies some way from the boundary of Woodstock Conservation Area, which begins at the Hensington Gate to the park. The designated area encompasses the older, western, part of the town, which had developed by the mid-19th century. The eastern part of the town, which is larger than the conservation area, has largely been developed following the Second World War and has subsumed the village of Hensington. There is no conservation area appraisal.

When entering Woodstock from the south it is not immediately apparent quite how much the town has enlarged from its historic core, as the Oxford Road is bounded by the park to the southwest and a thick band of trees to the north east. Although houses can be glimpsed the illusion that the town proper begins at the Hensington gate is maintained and it is important that this continues to be so.

As Woodstock has already been greatly expanded from its historic core we do not consider further expansion of housing onto the application site to necessarily be harmful to the setting of the conservation area. The proviso to this is that similar screening to that already around the newer part of the town is employed to maintain the green approach to the south. As discussed above in respect to the impact on Blenheim Park we consider that the proposals set out in the full application should be adequate to ensure that the impact on the setting of the conservation area is low. There could of course be indirect effects on the conservation area from 300 additional houses, such as from parking pressure, but we defer to your authority on these counts.

Planning Policy Considerations

The site is not allocated for housing in the current West Oxfordshire Local Plan but there is an assumption that a proportion of the housing in the life of the local plan would be found from as then (2006) unidentified sites. Proposals for new dwellings on unallocated sites will only be permitted where there are specific local needs or other genuine special circumstances (paragraph 5.15 of the Local Plan). The land is identified as a potential site for 150-180 houses in WODC's Strategic Housing Land







Availability Assessment of 2014.

Paragraph 132 of the National Planning Policy Framework requires great weight to be given to the conservation of heritage assets, the more important the asset, the greater the weight should be. As a World Heritage site and a grade I registered park Blenheim Park is clearly of the highest importance a very high degree of weight will need to be given to conserving its significance. Likewise the Scheduling of the Villa is recognition of national importance. As discussed above the proposals would entail some harm to designated heritage assets which would need to be both justified, in accordance with paragraph 132 of the NPPF, and outweighed by the public benefits, in accordance with paragraph 134 of the Framework.

One of the benefits claimed for the development is that it would act as 'supporting development' for conservation obligations within the World Heritage Site. It is proposed in the draft heads of terms of the section 106 agreement accompanying this application that this would include a legal agreement for profits to contribute to the funding of the World Heritage Site. No indication has been given of how great these profits are envisaged as being.

Historic England's position

A large proposal such as this will have a wide range of environmental impacts, both negative and positive, and it is for the Local Planning Authority to weigh these. We can only comment in heritage aspects of the proposal. As we have set out above the proposals would involve a degree of harm to the historic environment. We have assessed the level of harm as moderate but nevertheless this should only be considered justified if outweighed by public benefits. The use of profits from this development to fund conservation of the World Heritage site could in our view legitimately be seen as a public benefit if secured by a carefully drafted section 106 agreement. However, it is not possible at this stage to quantify this benefit as the level of support that would be provided to the World Heritage Site is unknown. The Therefore it is unclear whether it would be large enough to amount to meaningful support that would finance major and urgently needed conservation works. The World Heritage Site Conservation Management Plan has a schedule of conservation works need. If a named sum were pledged to perform named tasks on this schedule this could be considered a measurable public benefit which we could comment on.

Recommendation

As the proposals would entail some harm to historic assets of the highest importance the Council should only grant planning permission if they are convinced that the public benefits outweigh the this harm. If the 'supporting development' forms a crucial element in this planning balance then they should seek more details of this to quantify the scale of this benefit. At present it is not clear how meaningful this claimed benefit is







as the size of the support is unknown.

We would welcome the opportunity of advising further. Please consult us again if any additional information or amendments are submitted. If, notwithstanding our advice, you propose to approve the scheme in its present form, please advise us of the date of the committee and send us a copy of your report at the earliest opportunity.

Yours sincerely

Richard Peats

Inspector of Historic Buildings and Areas

E-mail: richard.peats@HistoricEngland.org.uk

cc: Conservation Team, WODC





